LEGISLATURE OF NEBRASKA ONE HUNDRED NINTH LEGISLATURE FIRST SESSION

## **LEGISLATIVE BILL 4**

Introduced by Bosn, 25. Read first time January 09, 2025 Committee: Transportation and Telecommunications 1 A BILL FOR AN ACT relating to telecommunications; to amend section 2 86-124, Reissue Revised Statutes of Nebraska, and section 75-109.01, 3 Revised Statutes Cumulative Supplement, 2024; to provide Public 4 Service Commission jurisdiction; to adopt the Telecommunications 5 Exchange Deregulation Act; and to repeal the original sections. 6 Be it enacted by the people of the State of Nebraska, LB4 LB4 2025 2025 1 Section 1. Section 75-109.01, Revised Statutes Cumulative 2 Supplement, 2024, is amended to read: 75-109.01 Except as otherwise specifically provided by law, the 3 Public Service Commission shall have jurisdiction, as prescribed, over 4 the following subjects: 5 (1) Common carriers, generally, pursuant to sections 75-101 to 6 7 75-158; (2) Grain pursuant to the Grain Dealer Act and the Grain Warehouse 8 9 Act and sections 89-1,104 to 89-1,108; (3) Manufactured homes and recreational vehicles pursuant to the 10 Uniform Standard Code for Manufactured Homes and Recreational Vehicles; 11 (4) Modular housing units pursuant to the Nebraska Uniform Standards 12 13 for Modular Housing Units Act; (5) Motor carrier registration, licensure, and safety pursuant to 14 sections 75-301 to 75-343, 75-369.03, 75-370, and 75-371; 15 (6) Pipeline carriers and rights-of-way pursuant to the Major Oil 16 Pipeline Siting Act, the State Natural Gas Regulation Act, and sections 17 75-501 to 75-503. If the provisions of Chapter 75 are inconsistent with 18 the provisions of the Major Oil Pipeline Siting Act, the provisions of 19 the Major Oil Pipeline Siting Act control; 20 (7) Railroad carrier safety pursuant to sections 74-918, 74-919, 21 22 74-1323, and 75-401 to 75-430; (8) Telecommunications carriers pursuant to the Automatic Dialing-23 24 Announcing Devices Act, the Emergency Telephone Communications Systems Act, the Enhanced Wireless 911 Services Act, the 911 Service System Act, 25 the Intrastate Pay-Per-Call Regulation 26 Act, the Nebraska 27 Telecommunications Regulation Act, the Nebraska Telecommunications Universal Service Fund Act, the Telecommunications Exchange Deregulation 28 Act, the Telecommunications Relay System Act, the Telephone Consumer 29 Slamming Prevention Act, sections 86-574 to 86-578, 86-1031, 86-1307, and 30 86-1308; 31

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(9) Transmission lines and rights-of-way pursuant to sections 70-301
 and 75-702 to 75-724;

3 (10) Water service pursuant to the Water Service Regulation Act; and
4 (11) Jurisdictional utilities governed by the State Natural Gas
5 Regulation Act. If the provisions of Chapter 75 are inconsistent with the
6 provisions of the State Natural Gas Regulation Act, the provisions of the
7 State Natural Gas Regulation Act control.

8 Sec. 2. Section 86-124, Reissue Revised Statutes of Nebraska, is
9 amended to read:

10 86-124 (1) The commission shall not regulate the following:

(a) One-way broadcast or cable television transmission of television
or radio signals;

13 (b) Mobile radio services, radio paging services, and wireless
14 telecommunications service;

15 (c) Interexchange services; and

(d) Internet-protocol-enabled service and voice over Internet
protocol service, including rates, service or contract terms, conditions,
or requirements for entry for such service.

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(2) This section shall not affect or modify:

(a) The enforcement of criminal or civil laws, including, but not
limited to, laws concerning consumer protection and unfair or deceptive
trade practices which apply generally to the conduct of business;

23 (b)(i) Any entity's obligations or rights or commission authority 24 under section 86-122 and under 47 U.S.C. 251 and 252, as such sections 25 existed on January 1, 2019, and (ii) any carrier-to-carrier tariff rates, quality standards, interconnection agreements, 26 service or other 27 obligations for which the commission has jurisdiction under state or 28 federal law, and (iii) service quality standards, unless an entity or one or more of its exchanges has been deregulated pursuant to the 29 Telecommunications Exchange Deregulation Act; 30

31 (c) Any requirement to contribute to any fund administered by the

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commission authorized by the Enhanced Wireless 911 Services Act or the
 Nebraska Telecommunications Universal Service Fund Act;

3 (d) Any commission jurisdiction over intrastate switched access 4 rates, terms, and conditions, including the resolution of disputes 5 arising from, and implementation of federal and state law with respect 6 to, intercarrier compensation;

7 (e) The eligibility and requirements for the receipt of funds from 8 the Nebraska Telecommunications Universal Service Fund and the rules, 9 regulations, and orders under the Nebraska Telecommunications Universal 10 Service Fund Act or the receipt of funds from the federal universal 11 service fund, regardless of the unregulated status of the provider's 12 service under this section;

(f) Any entity's rights and obligations with respect to (i) registration under section 86-125, (ii) the use of public streets, roads, highways, and rights-of-way, or (iii) a certificate of public convenience and necessity or a permit; and

17 (g) The commission's authority under section 86-1029.04.

18 Sec. 3. <u>Sections 3 to 13 of this act shall be known and may be</u>
 19 <u>cited as the Telecommunications Exchange Deregulation Act.</u>

20 Sec. 4. For purposes of the Telecommunications Exchange
 21 Deregulation Act:

(1) Carrier of last resort means a facilities-based telecommunications company, as determined by the commission, not inconsistent with the federal Telecommunications Act of 1996, which has the obligation to provide voice communications service, upon reasonable request, to all residential and single-line business customers within a

27 <u>defined service or geographic area;</u>

28 (2) Commission means the Public Service Commission;

29 (3) Deregulated carrier means an electing local exchange carrier for
 30 which all of such carrier's markets have been deregulated;

31 <u>(4) Electing local exchange carrier means a telecommunications</u>

<u>company holding a certificate to offer local exchange telecommunications</u>
 <u>services within Nebraska issued on or before February 8, 1996, or a</u>
 <u>carrier that has received a certificate in conjunction with the</u>
 acquisition of a certificate issued on or before February 8, 1996;

5 (5) Transitioning carrier means an electing local exchange carrier
6 for which at least one, but not all, of such carrier's exchanges has been
7 deregulated; and

(6) Voice communications service means (a) the transmission, 8 9 conveyance, or routing of real-time, two-way voice communications to a 10 point or between or among points by or through any electronic, radio, satellite, cable, optical, microwave, wireline, wireless, or other medium 11 12 or method, regardless of the protocol used; (b) the ability to receive 13 and terminate voice calls to and from the public switched telephone network; or (c) voice over Internet protocol service, as defined in 14 15 section 86-121.01.

Sec. 5. (1) The commission may require disclosure of information
 from telecommunications carriers as necessary to implement and enforce
 the Telecommunications Exchange Deregulation Act.

19 (2) The commission may maintain the confidentiality of any
 20 information collected under the Telecommunications Exchange Deregulation
 21 Act that is claimed to be confidential for containing proprietary or
 22 commercial information and withhold such information from public
 23 disclosure pursuant to subdivision (3) of section 84-712.05.

24 Sec. 6. (1) Notwithstanding any other provision of Chapters 75 and 25 86, only an electing local exchange carrier may initiate a proceeding to 26 deregulate one of such carrier's exchanges. No later than ninety days 27 after the date the commission receives a petition to initiate such 28 proceeding, the commission shall determine whether the regulated exchange should be deregulated or remain regulated and issue a final order 29 classifying the exchange in accordance with this section. An electing 30 local exchange carrier may petition the commission to deregulate an 31

exchange of the carrier that the commission previously determined should 1 2 remain regulated upon a material change in the exchange including the 3 entrance of additional carriers providing voice communications service by carriers previously operating in the exchange. 4 (2)(a) In making a determination under subsection (1) of this 5 section, the commission shall determine that an exchange should be 6 7 deregulated if: (i) The population in the area included in the exchange is at least 8 9 one hundred thousand inhabitants; or 10 (ii) The population in the area included in the exchange is less than one hundred thousand inhabitants and, in addition to the electing 11 local exchange carrier, there are at least two other carriers providing 12 voice communications service in all of the exchange. 13 (b) In making a determination under subsection (1) of this section, 14 15 the commission may determine that an exchange should be deregulated if, in addition to the electing local exchange carrier, at least two other 16 17 carriers are providing voice communications service in at least seventy-18 five percent of the square miles in the exchange. (c) The commission shall use federal census data from the most 19 recent federal decennial census or the most recent revised certified 20 21 count by the United States Bureau of the Census available at the time of 22 the application to determine the population in the area included in the exchange under this section. 23 24 (d) If the commission deregulates an exchange under this section and 25 the deregulation results in a regulated carrier no longer regulated or a 26 transitioning carrier no longer meeting the definition of a transitioning 27 carrier, the commission shall issue an order reclassifying such carrier as a deregulated carrier. 28 Sec. 7. (1) A deregulated carrier is not required to: 29 (a) Fulfill the obligations of a carrier of last resort; 30 (b) Comply with standards or reporting requirements related to 31

1	<u>quality of service;</u>
2	(c) Comply with restrictions on rates for telecommunications
3	services, including advanced telecommunications services, unless the
4	restrictions are a condition of receiving grant funds administered by the
5	commission or imposed for compliance with sections 86-139 to 86-157; or
6	(d) File an earnings report with the commission.
7	(2) The commission shall not provide a deregulated carrier with any
8	funds from the Nebraska Telecommunications Universal Service Fund.
9	(3) Notwithstanding any other provisions of Chapters 75 and 86, the
10	commission shall have only the authority over a deregulated carrier
11	provided under the Telecommunications Exchange Deregulation Act. If there
12	is a conflict between the Telecommunications Exchange Deregulation Act
13	and the other applicable provisions of Chapter 75 and 86, the
14	Telecommunications Exchange Deregulation Act shall control.
15	(4) Nothing in this section affects the continuing applicability of
16	subsection (3) of section 86-123 and section 86-124.
17	(5) The commission may hear complaints filed by any retail or
18	wholesale customers against a deregulated carrier that are in the scope
19	of the commission's authority provided under this section.
20	<b>Sec. 8.</b> Except as provided by section 9 of this act, a
21	transitioning carrier is governed by the Telecommunications Exchange
22	Deregulation Act and the provisions of Chapters 75 and 86 that applied to
23	the carrier immediately before the date the carrier was classified as a
24	transitioning carrier. If there is a conflict between the
25	Telecommunications Exchange Deregulation Act and other applicable
26	provisions of Chapters 75 and 86, the Telecommunications Exchange
27	Deregulation Act shall control.
28	Sec. 9. (1) A transitioning carrier is no longer required to do the
29	following in the deregulated exchange:
30	<u>(a) Fulfill the obligations of a carrier of last resort;</u>

31 (b) Comply with standards or reporting requirements related to

1	<u>quality of service; or</u>
2	<u>(c) Comply with a pricing requirement unless the requirement is a</u>
3	condition of receiving grant funds administered by the commission.
4	<u>(2) A transitioning carrier is not eligible to receive funds from</u>
5	the Nebraska Telecommunications Universal Service Fund for deregulated
6	exchanges and the commission shall, to the extent feasible in the funding
7	formula, reduce a transitioning carrier's allocation of funds from the
8	<u>Nebraska Telecommunications Universal Service Fund to account for</u>
9	deregulated exchanges.
10	Sec. 10. In an exchange that remains regulated, a transitioning
11	carrier shall price the carrier's retail services in accordance with the
12	provisions that applied to that carrier immediately before the date the
13	carrier was classified by the commission as a transitioning carrier.
14	Sec. 11. Nothing in the Telecommunications Exchange Deregulation
15	Act shall relieve a telecommunications or communications provider from
16	requirements in section 86-124.
17	Sec. 12. <u>A telecommunications company seeking to discontinue</u>
18	service in a deregulated exchange shall be exempt from subsection (1)(a)
19	of section 86-134. A telecommunications company seeking to discontinue
20	service in a deregulated exchange shall be solely subject to subsection
21	<u>(1)(b) of section 86-134.</u>
22	Sec. 13. The commission may adopt and promulgate rules and
23	regulations and conduct any proceedings necessary to administer and
24	enforce the Telecommunications Exchange Deregulation Act, including rules
25	and regulations to determine whether an exchange should remain regulated,
26	<u>be deregulated, or be reregulated.</u>
27	Sec. 14. Original section 86-124, Reissue Revised Statutes of
28	Nebraska, and section 75-109.01, Revised Statutes Cumulative Supplement,
29	2024, are repealed.

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