LEGISLATURE OF NEBRASKA ONE HUNDRED NINTH LEGISLATURE FIRST SESSION

LEGISLATIVE BILL 350

Introduced by Cavanaugh, J., 9; Fredrickson, 20. Read first time January 16, 2025 Committee: Judiciary

1	A BILL FOR AN ACT relating to mental health; to amend sections 71-931,
2	71-932, 71-933, 71-1215, 71-1216, and 71-1217, Reissue Revised
3	Statutes of Nebraska, and sections 29-1823, 71-919, 71-937, 71-1204,
4	and 71-1221, Revised Statutes Cumulative Supplement, 2024; to change
5	provisions relating to commitment for competency restoration; to
6	require certain documents under the Nebraska Mental Health
7	Commitment Act and Sex Offender Commitment Act to be filed with the
8	court, tribal court, or appropriate tribal official; and to repeal
9	the original sections.

10 Be it enacted by the people of the State of Nebraska,

Section 1. Section 29-1823, Revised Statutes Cumulative Supplement,
 2024, is amended to read:

3 29-1823 (1) If at any time prior to or during trial it appears that 4 the defendant has become mentally incompetent to stand trial, such 5 disability may be called to the attention of the district or county court by the county attorney or city attorney, by the defendant, or by any 6 7 person for the defendant. The judge of the district or county court of the county where the defendant is to be tried shall have the authority to 8 9 determine whether or not the defendant is competent to stand trial. The 10 judge may also cause such medical, psychiatric, or psychological examination of the defendant to be made as he or she deems warranted and 11 hold such hearing as he or she deems necessary. The cost of the 12 examination, when ordered by the court, shall be the expense of the 13 14 county in which the crime is charged. The judge may allow any physician, psychiatrist, or psychologist a reasonable fee for his or her services, 15 which amount, when determined by the judge, shall be certified to the 16 17 county board which shall cause payment to be made. Should the judge determine after a hearing that the defendant is mentally incompetent to 18 stand trial and that there is a substantial probability that the 19 defendant will become competent within the reasonably foreseeable future, 20 the judge shall order the defendant to be committed to the Department of 21 Health and Human Services to provide appropriate treatment to restore 22 23 competency. This may include commitment to a state hospital for the 24 mentally ill, another appropriate state-owned or state-operated facility, 25 or a contract facility or provider pursuant to an alternative treatment plan proposed by the department and approved by the court under 26 subsection (2) of this section until such time as the disability may be 27 28 removed.

(2) (2)(a) If the department determines that treatment by a contract
 facility or provider is appropriate, the department shall file a report
 outlining its determination and such alternative treatment plan with the

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court. Within <u>five</u> twenty-one days after the filing of such report, the
 court shall hold a hearing to determine whether such treatment is
 appropriate. The court may approve or deny such alternative treatment
 plan.

5 (b) A defendant shall not be eligible for treatment by a contract 6 facility or provider under this subsection if the judge determines that 7 the public's safety would be at risk.

8 (3) Within <u>five sixty</u> days after entry of the order committing the 9 defendant to the department, and every sixty days thereafter until either 10 the disability is removed or other disposition of the defendant has been 11 made, the court shall hold a hearing to determine (a) whether the 12 defendant is competent to stand trial or (b) whether or not there is a 13 substantial probability that the defendant will become competent within 14 the reasonably foreseeable future.

(4) If it is determined that there is not a substantial probability 15 16 defendant will become competent within the reasonably that the 17 foreseeable future, then the state shall either (a) commence the applicable civil commitment proceeding that would be required to commit 18 any other person for an indefinite period of time or (b) release the 19 defendant. If during the period of time between the sixty-day review 20 hearings set forth in subsection (3) of this section it is the opinion of 21 the department that the defendant is competent to stand trial, the 22 23 department shall file a report outlining its opinion with the court and 24 within seven days after such report being filed the court shall hold a hearing to determine whether or not the defendant is competent to stand 25 trial. The state shall pay the cost of maintenance and care of the 26 defendant during the period of time ordered by the court for treatment to 27 28 remove the disability.

(5) The defendant, by and through counsel, may move to be discharged from the offenses charged in the complaint or information for the reason that there is not a substantial probability that the defendant will

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1 become competent within the reasonably foreseeable future.

2 (6) In determining whether there is a substantial probability that a 3 defendant will become competent in the reasonably foreseeable future, the 4 court shall take into consideration the likely length of any sentence 5 that would be imposed upon the defendant. If the court discharges the 6 defendant, the court shall state whether such discharge is with or 7 without prejudice.

8 (7)(a) If a judge orders a defendant to be committed to the 9 Department of Health and Human Services to receive treatment to restore 10 competency and such defendant remains lodged in the county jail, the 11 department shall reimburse the county for lodging the defendant.

(b) Costs of lodging the defendant shall include the daily rate of
lodging the defendant, food, medical services, transportation, and any
other necessary costs incurred by the county to lodge the defendant.

(c) The daily rate of lodging the defendant shall be one hundred 15 16 dollars per day for each day or portion thereof after the first thirty 17 days that the defendant is lodged in the county jail after a determination by a judge that the defendant is required to be restored to 18 competency. On July 1, 2023, and each July 1 thereafter, the department 19 shall adjust the amount to be reimbursed to the county jails by an amount 20 equal to the percentage increase, if any, in the Consumer Price Index for 21 22 All Urban Consumers, as published by the United States Department of Labor, Bureau of Labor Statistics, for the twelve months ending on June 23 24 30 of such year.

(d) For purposes of this section, medical services has the same
meaning as provided in subsection (2) of section 47-701.

Sec. 2. Section 71-919, Revised Statutes Cumulative Supplement,
28 2024, is amended to read:

29 71-919 (1)(a) A law enforcement officer may take a person into 30 emergency protective custody, cause him or her to be taken into emergency 31 protective custody, or continue his or her custody if he or she is

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1 already in custody if the officer has probable cause to believe:

(i) Such person is mentally ill and dangerous or a dangerous sex
offender and that the harm described in section 71-908 or subdivision (1)
of section 83-174.01 is likely to occur before mental health board
proceedings under the Nebraska Mental Health Commitment Act or the Sex
Offender Commitment Act may be initiated to obtain custody of the person;
or

8 (ii) For a person domiciled within Indian country in Nebraska, that 9 such person is mentally ill and dangerous or a dangerous sex offender 10 under tribal law and that harm comparable to that described in section 11 71-908 or subdivision (1) of section 83-174.01 or the equivalent under 12 tribal law is likely to occur before mental health proceedings under 13 tribal law may be initiated to obtain custody of the person.

(b) Such person shall be admitted to an appropriate and available
medical facility, jail, or Department of Correctional Services facility
as provided in subsection (2) of this section.

(c)(i) Except as provided in subdivision (1)(c)(ii) of this section, each county shall make arrangements with appropriate facilities inside or outside the county for such purpose and shall pay the cost of the emergency protective custody of persons from such county in such facilities.

(ii) For a subject domiciled within Indian country in Nebraska for whom emergency protective custody is initiated under tribal law, the tribe shall make arrangements with appropriate facilities inside or outside the tribe for such purpose and shall make arrangements for payment of the cost of the emergency protective custody of persons from such tribe in such facilities.

(d) A mental health professional who has probable cause to believe
that a person is mentally ill and dangerous or a dangerous sex offender
may cause such person to be taken into custody and shall have a limited
privilege to hold such person until a law enforcement officer or other

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1 authorized person arrives to take custody of such person.

2 (2)(a) A person taken into emergency protective custody under this
3 section shall be admitted to an appropriate and available medical
4 facility unless such person has a prior conviction for a sex offense
5 listed in section 29-4003.

(b) A person taken into emergency protective custody under this 6 section who has a prior conviction for a sex offense listed in section 7 29-4003 shall be admitted to a jail or Department of Correctional 8 Services facility unless a medical or psychiatric emergency exists for 9 which treatment at a medical facility is required. The person in 10 emergency protective custody shall remain at the medical facility until 11 the medical or psychiatric emergency has passed and it is safe to 12 transport such person, at which time the person shall be transferred to 13 an available jail or Department of Correctional Services facility. 14

(3)(a) Except as provided in subdivision (3)(b) of this section, 15 16 upon admission to a facility of a person taken into emergency protective custody by a law enforcement officer under this section, such officer 17 shall execute a written certificate prescribed and provided by the 18 Department of Health and Human Services. The certificate shall allege the 19 officer's belief that the person in custody is mentally ill and dangerous 20 or a dangerous sex offender and shall contain a summary of the person's 21 behavior supporting such allegations. A copy of such certificate shall be 22 23 immediately forwarded to the county attorney, who shall file it with the 24 <u>court</u>.

(b) In the case of a subject domiciled within Indian country who is taken into emergency protective custody by a law enforcement officer under tribal law, upon admission to a facility, such officer shall execute written documentation in a format provided by the tribe. At a minimum, such documentation shall clearly identify the subject, identify the relevant tribe, allege the officer's belief that the person in custody is mentally ill and dangerous or a dangerous sex offender under

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tribal law, and contain a summary of the subject's behavior supporting
such allegations. A copy of such documentation shall be immediately
forwarded to the appropriate tribal prosecutor or tribal official, who
shall file it with the tribal court or appropriate tribal official.

5 (4) The administrator of the facility shall have such person evaluated by a mental health professional as soon as reasonably possible 6 but not later than thirty-six hours after admission. The mental health 7 professional shall not be the mental health professional who causes such 8 9 person to be taken into custody under this section and shall not be a member or alternate member of the mental health board that will preside 10 over any hearing under the Nebraska Mental Health Commitment Act or the 11 Sex Offender Commitment Act with respect to such person. A person shall 12 13 be released from emergency protective custody after completion of such evaluation unless the mental health professional determines, in his or 14 her clinical opinion, that such person is mentally ill and dangerous or a 15 16 dangerous sex offender. In the case of a subject domiciled within Indian country who is taken into emergency protective custody under tribal law, 17 the mental health professional shall notify an appropriate tribal 18 prosecutor or official of such release. 19

20 Sec. 3. Section 71-931, Reissue Revised Statutes of Nebraska, is 21 amended to read:

22 71-931 (1) Any treatment order entered by a mental health board 23 under section 71-925 shall include directions for (a) the preparation and 24 implementation of an individualized treatment plan for the subject and 25 (b) documentation and reporting of the subject's progress under such 26 plan.

(2) The individualized treatment plan shall contain a statement of
(a) the nature of the subject's mental illness or substance dependence,
(b) the least restrictive treatment alternative consistent with the
clinical diagnosis of the subject, and (c) intermediate and long-term
treatment goals for the subject and a projected timetable for the

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(3) A copy of the individualized treatment plan shall be filed with 2 the mental health board for review and inclusion in the subject's file 3 and served upon the county attorney, the subject, the subject's counsel, 4 5 and the subject's legal guardian or conservator, if any, within five working days after the entry of the board's order. The county attorney 6 shall file a copy with the court. Treatment shall be commenced within two 7 working days after preparation of the plan. 8

(4) The subject shall be entitled to know the contents of the 9 individualized treatment plan and what the subject must do in order to 10 meet the requirements of such plan. 11

(5) The subject shall be notified by the mental health board when 12 13 the mental health board has changed the treatment order or has ordered the discharge of the subject from commitment. 14

Sec. 4. Section 71-932, Reissue Revised Statutes of Nebraska, is 15 amended to read: 16

17 71-932 The person or entity designated by the mental health board under section 71-931 to prepare and oversee the subject's individualized 18 treatment plan shall submit periodic reports to the mental health board 19 of the subject's progress under such plan and any modifications to the 20 plan. The mental health board may distribute copies of such reports to 21 other interested parties as permitted by law. With respect to a subject 22 ordered by the mental health board to receive inpatient treatment, such 23 24 initial report shall be filed with the mental health board for review and 25 inclusion in the subject's file and served upon the county attorney, the subject, the subject's counsel, and the subject's legal guardian or 26 conservator, if any, no later than ten days after submission of the 27 subject's individualized treatment plan. The county attorney shall file a 28 copy with the court. With respect to each subject committed by the mental 29 health board, such reports shall be so filed and served no less 30 frequently than every ninety days for a period of one year following 31

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submission of the subject's individualized treatment plan and every six
 months thereafter.

3 Sec. 5. Section 71-933, Reissue Revised Statutes of Nebraska, is
4 amended to read:

71-933 (1) Any provider of outpatient treatment to a subject ordered 5 by a mental health board to receive such treatment shall report to the 6 7 board and to the county attorney if (a) the subject is not complying with his or her individualized treatment plan, (b) the subject is not 8 9 following the conditions set by the mental health board, (c) the treatment plan is not effective, or (d) there has been a significant 10 change in the subject's mental illness or substance dependence. Such 11 report may be transmitted by facsimile, but the original of the report 12 13 shall be mailed to the board and the county attorney no later than twenty-four hours after the facsimile transmittal. The county attorney 14 shall file a copy with the court. 15

(2)(a) Upon receipt of such report, the county attorney shall have
the matter investigated to determine whether there is a factual basis for
the report.

(b) If the county attorney determines that there is no factual basis
for the report or that no further action is warranted, he or she shall
notify the board and the treatment provider and take no further action.

(c) If the county attorney determines that there is a factual basis for the report and that intervention by the mental health board is necessary to protect the subject or others, the county attorney may file a motion for reconsideration of the conditions set forth by the board and have the matter set for hearing.

(d) The county attorney may apply for a warrant to take immediate custody of the subject pending a rehearing by the board under subdivision (c) of this subsection if the county attorney has reasonable cause to believe that the subject poses a threat of danger to himself or herself or others prior to such rehearing. The application for a warrant shall be

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1 supported by affidavit or sworn testimony by the county attorney, a 2 mental health professional, or any other informed person. The application 3 for a warrant and the supporting affidavit may be filed with the board by 4 facsimile, but the original shall be filed with the board not later than 5 three days after the facsimile transmittal, excluding holidays and 6 weekends. Sworn testimony in support of the warrant application may be 7 taken over the telephone at the discretion of the board.

8 Sec. 6. Section 71-937, Revised Statutes Cumulative Supplement,
9 2024, is amended to read:

10 71-937 (1) A mental health board shall be notified in writing of the release by the treatment facility of any individual committed by the 11 mental health board. Such notice shall immediately be forwarded to the 12 13 county attorney. The county attorney shall file a copy with the court. The mental health board shall, upon the motion of the county attorney, or 14 may upon its own motion, conduct a hearing to determine whether the 15 16 individual is mentally ill and dangerous and consequently not a proper subject for release. Such hearing shall be conducted in accordance with 17 the procedures established for hearings under the Nebraska Mental Health 18 19 Commitment Act. The subject of such hearing shall be accorded all rights guaranteed to the subject of a petition under the act. 20

(2) In the case of a subject who is domiciled in Indian country and committed for treatment as provided in section 71-964, the tribal court shall be notified in writing of the release by the treatment facility of any such subject committed by the tribal court.

Sec. 7. Section 71-1204, Revised Statutes Cumulative Supplement,
26 2024, is amended to read:

27 71-1204 (1) Except as provided in subsection (3) of this section, a 28 mental health professional who, upon evaluation of a person admitted for 29 emergency protective custody under section 71-919, determines that such 30 person is a dangerous sex offender shall execute a written certificate as 31 provided in subsection (2) of this section not later than twenty-four

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hours after the completion of such evaluation. A copy of such certificate
 shall be immediately forwarded to the county attorney. <u>The county</u>
 <u>attorney shall file a copy with the court.</u>

4 (2) The certificate shall be in writing and shall include the 5 following information:

6 (a) The subject's name and address, if known;

7 (b) The name and address of the subject's spouse, legal counsel,8 guardian or conservator, and next of kin, if known;

9 (c) The name and address of anyone providing psychiatric or other 10 care or treatment to the subject, if known;

(d) The name and address of any other person who may have knowledge of the subject's mental illness or personality disorder who may be called as a witness at a mental health board hearing with respect to the subject, if known;

(e) The name and address of the medical facility in which thesubject is being held for emergency protective custody and evaluation;

17 (f) The name and work address of the certifying mental health 18 professional;

(g) A statement by the certifying mental health professional that he
or she has evaluated the subject since the subject was admitted for
emergency protective custody and evaluation; and

(h) A statement by the certifying mental health professional that,
in his or her clinical opinion, the subject is a dangerous sex offender
and the clinical basis for such opinion.

(3) In the case of a subject domiciled within Indian country who is taken into emergency protective custody by a law enforcement officer under tribal law, a mental health professional who, upon evaluation of such person, determines that such person is a dangerous sex offender shall execute appropriate written documentation in a format provided by the tribe not later than twenty-four hours after the completion of such evaluation. A copy of such certificate shall be immediately forwarded to

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1 the person designated by the tribe.

Sec. 8. Section 71-1215, Reissue Revised Statutes of Nebraska, is
amended to read:

4 71-1215 (1) Any treatment order entered by a mental health board 5 under section 71-1209 shall include directions for (a) the preparation 6 and implementation of an individualized treatment plan for the subject 7 and (b) documentation and reporting of the subject's progress under such 8 plan.

9 (2) The individualized treatment plan shall contain a statement of 10 (a) the nature of the subject's mental illness or personality disorder, 11 (b) the least restrictive treatment alternative consistent with the 12 clinical diagnosis of the subject, and (c) intermediate and long-term 13 treatment goals for the subject and a projected timetable for the 14 attainment of such goals.

(3) A copy of the individualized treatment plan shall be filed with the mental health board for review and inclusion in the subject's file and served upon the county attorney, the subject, the subject's counsel, and the subject's legal guardian or conservator, if any, within five working days after the entry of the board's order. <u>The county attorney</u> <u>shall file a copy with the court.</u> Treatment shall be commenced within two working days after preparation of the plan.

(4) The subject shall be entitled to know the contents of the
individualized treatment plan and what the subject must do in order to
meet the requirements of such plan.

(5) The subject shall be notified by the mental health board when
the mental health board has changed the treatment order or has ordered
the discharge of the subject from commitment.

28 Sec. 9. Section 71-1216, Reissue Revised Statutes of Nebraska, is 29 amended to read:

71-1216 The person or entity designated by the mental health board
 under section 71-1215 to prepare and oversee the subject's individualized

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treatment plan shall submit periodic reports to the mental health board 1 of the subject's progress under such plan and any modifications to the 2 plan. The mental health board may distribute copies of such reports to 3 4 other interested parties as permitted by law. With respect to a subject 5 ordered by the mental health board to receive inpatient treatment, such initial report shall be filed with the mental health board for review and 6 7 inclusion in the subject's file and served upon the county attorney, the subject, the subject's counsel, and the subject's legal guardian or 8 9 conservator, if any, no later than ten days after submission of the subject's individualized treatment plan. The county attorney shall file a 10 copy with the court. With respect to each subject committed by the mental 11 health board, such reports shall be so filed and served no less 12 frequently than every ninety days for a period of one year following 13 14 submission of the subject's individualized treatment plan and every six months thereafter. 15

Sec. 10. Section 71-1217, Reissue Revised Statutes of Nebraska, is amended to read:

71-1217 (1) Any provider of outpatient treatment to a subject 18 19 ordered by a mental health board to receive such treatment shall report to the board and to the county attorney if (a) the subject is not 20 complying with his or her individualized treatment plan, (b) the subject 21 is not following the conditions set by the mental health board, (c) the 22 treatment plan is not effective, or (d) there has been a significant 23 24 change in the subject's mental illness or personality disorder or the level of risk posed to the public. Such report may be transmitted by 25 facsimile, but the original of the report shall be mailed to the board 26 and the county attorney no later than twenty-four hours after the 27 facsimile transmittal. The county attorney shall file a copy with the 28 <u>court.</u> 29

30 (2)(a) Upon receipt of such report, the county attorney shall have31 the matter investigated to determine whether there is a factual basis for

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1 the report.

2 (b) If the county attorney determines that there is no factual basis 3 for the report or that no further action is warranted, he or she shall 4 notify the board and the treatment provider and take no further action.

5 (c) If the county attorney determines that there is a factual basis 6 for the report and that intervention by the mental health board is 7 necessary to protect the subject or others, the county attorney may file 8 a motion for reconsideration of the conditions set forth by the board and 9 have the matter set for hearing.

10 (d) The county attorney may apply for a warrant to take immediate custody of the subject pending a rehearing by the board under subdivision 11 (c) of this subsection if the county attorney has reasonable cause to 12 13 believe that the subject poses a threat of danger to himself or herself or others prior to such rehearing. The application for a warrant shall be 14 supported by affidavit or sworn testimony by the county attorney, a 15 mental health professional, or any other informed person. The application 16 17 for a warrant and the supporting affidavit may be filed with the board by facsimile, but the original shall be filed with the board not later than 18 three days after the facsimile transmittal, excluding holidays and 19 weekends. Sworn testimony in support of the warrant application may be 20 taken over the telephone at the discretion of the board. 21

Sec. 11. Section 71-1221, Revised Statutes Cumulative Supplement, 23 2024, is amended to read:

24 71-1221 (1) A mental health board shall be notified in writing of 25 the release by the treatment facility of any individual committed by the mental health board. Such notice shall immediately be forwarded to the 26 county attorney. The county attorney shall file a copy with the court. 27 The mental health board shall, upon the motion of the county attorney, or 28 may upon its own motion, conduct a hearing to determine whether the 29 individual is a dangerous sex offender and consequently not a proper 30 subject for release. Such hearing shall be conducted in accordance with 31

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1 the procedures established for hearings under the Sex Offender Commitment 2 Act. The subject of such hearing shall be accorded all rights guaranteed 3 to the subject of a petition under the act.

4 (2) In the case of a subject who is domiciled in Indian country and 5 committed for treatment as provided in section 71-1226.01, the tribal 6 court shall be notified in writing of the release by the treatment 7 facility of any such subject committed by the tribal court.

8 Sec. 12. Original sections 71-931, 71-932, 71-933, 71-1215, 71-1216, and 71-1217, Reissue Revised Statutes of Nebraska, and sections 9 10 29-1823, 71-919, 71-937, 71-1204, and 71-1221, Revised Statutes Cumulative Supplement, 2024, are repealed. 11