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LEGISLATURE OF NEBRASKA

ONE HUNDRED NINTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 16

Introduced by Cavanaugh, J., 9.

Read first time January 09, 2025

Committee: Judiciary

sections.

- 1 A BILL FOR AN ACT relating to hemp; to amend sections 53-105, 53-106, 2 53-110, 53-111, and 81-1021, Reissue Revised Statutes of Nebraska, 3 and section 28-1701, Revised Statutes Cumulative Supplement, 2024; 4 to adopt the Nebraska Consumable Hemp Control Act; to change provisions relating to immunity for eligible drug offenses, and the 5 6 Nebraska Liquor Control Commission and its commissioners, executive 7 directors, and employees; to define terms; to provide for unmarked 8 vehicles; to harmonize provisions; and to repeal the original
- 10 Be it enacted by the people of the State of Nebraska,

Section 1. Sections 1 to 55 of this act shall be known and may be

- 2 <u>cited as the Nebraska Consumable Hemp Control Act.</u>
- 3 **Sec. 2.** It is declared to be the policy of the Legislature to:
- 4 (1) Promote adequate, economical, and efficient service by licensees
- 5 selling consumable hemp products within the state without unjust or undue
- 6 discrimination, preference, or advantage;
- 7 (2) Generate revenue by imposing an excise tax upon consumable hemp
- 8 products; and
- 9 (3) Promote the health, safety, and welfare of the people of the
- 10 state by sound and careful control and regulation of the sale of
- 11 <u>consumable hemp products.</u>
- Sec. 3. For purposes of the Nebraska Consumable Hemp Control Act:
- 13 (1) Cancel means to discontinue all rights and privileges of a
- 14 <u>license;</u>
- 15 (2) Commission means the Nebraska Consumable Hemp Control
- 16 Commission;
- 17 (3) Conviction includes a plea or verdict of quilty or a conviction
- 18 <u>following a plea of nolo contendere;</u>
- 19 (4) Covered offense means:
- 20 (a) A felony under the laws of any state or the United States; or
- 21 (b) A Class I misdemeanor pursuant to Chapter 28, article 3, 4, 7,
- 22 8, 10, 11, or 12, or any substantially similar offense under the laws of
- 23 another state or the United States.
- 24 (5) Hemp has the same meaning as in section 2-503;
- 25 (6)(a) Consumable hemp product means a product which includes hemp
- 26 and which is intended for human or animal consumption by inhalation or
- 27 ingestion.
- 28 (b) Consumable hemp product does not include (i) hemp products
- 29 intended for topical application or (ii) seeds or seed-derived
- 30 ingredients that are generally recognized as safe by the United States
- 31 Food and Drug Administration. Such products are not regulated by the

- 1 Nebraska Consumable Hemp Control Act;
- 2 (7) Identification document means any of the following:
- 3 (a) Driver's or operator's license;
- 4 (b) State identification card;
- 5 (c) Military identification card;
- 6 (d) Alien registration card;
- 7 (e) Passport; or
- 8 <u>(f) Tribal enrollment card;</u>
- 9 <u>(8) Licensee means a person licensed as a retailer under the</u>
- 10 Nebraska Consumable Hemp Control Act;
- 11 (9) Local governing body means (a) the city council or village board
- of trustees of a city or village within which the licensed premises are
- 13 <u>located or (b) if the licensed premises are not within the corporate</u>
- 14 <u>limits of a city or village, the county board of the county within which</u>
- 15 the licensed premises are located;
- 16 (10) Manager means a person appointed by a corporation or limited
- 17 <u>liability company to oversee the daily operation of a business licensed</u>
- 18 <u>in Nebraska. A manager shall meet all the requirements of the Nebraska</u>
- 19 Consumable Hemp Control Act as though such person were the applicant,
- 20 including residency;
- 21 (11) Minor means any individual under twenty-one years of age;
- 22 (12) Ordinance means any ordinance, resolution, rule, or regulation
- 23 of a local governing body;
- 24 (13) Retailer means a person who sells or offers for sale consumable
- 25 hemp products for use or consumption and not for resale in any form;
- 26 (14) Revoke means to permanently void and recall all rights and
- 27 privileges of a license;
- 28 <u>(15) Sale means any transfer, exchange, or barter in any manner or</u>
- 29 by any means for consideration and includes any sale made by any person,
- 30 whether principal, proprietor, agent, servant, or employee;
- 31 (16) Sell means to solicit or receive an order for, to keep or

- 1 expose for sale, or to keep with intent to sell;
- 2 (17) Sell at retail and sale at retail means sale for use or
- 3 consumption and not for resale in any form;
- 4 (18) Suspend means to cause a temporary interruption of all rights
- 5 and privileges of a license; and
- 6 (19) Tribal enrollment card means an identification document:
- 7 (a) Issued by a tribe which is recognized by a state or the federal
- 8 government; and
- 9 <u>(b) Which contains a photograph of the person identified and such</u>
- 10 person's date of birth.
- 11 Sec. 4. (1) The Nebraska Hemp Control Commission is created. The
- 12 <u>commission shall consist of the members of the Nebraska Liquor Control</u>
- 13 Commission.
- 14 (2) A majority of the Nebraska Hemp Control Commission shall
- 15 constitute a quorum to transact business, but no vacancy shall impair the
- 16 <u>right of the remaining commissioners to exercise all of the powers of the</u>
- 17 commission. Every act of a majority of the members of the commission
- 18 <u>shall be deemed to be the act of the commission.</u>
- 19 (3) The executive director of the Nebraska Liquor Control Commission
- 20 shall also serve as executive director of the Nebraska Hemp Control
- 21 Commission. The executive director shall keep a record of all
- 22 proceedings, transactions, communications, and official acts of the
- 23 Nebraska Hemp Control Commission. The executive director shall be the
- 24 custodian of all records and perform such other duties as the commission
- 25 <u>may prescribe</u>.
- 26 **Sec. 5.** (1) The commission may, with the advice and approval of the
- 27 Governor, appoint or employ such clerks and other employees as may be
- 28 <u>necessary to carry out the Nebraska Consumable Hemp Control Act or to</u>
- 29 <u>perform the duties and exercise the powers conferred by law upon the</u>
- 30 commission.
- 31 (2) Employees of the commission who are accountable for public funds

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- 1 shall be bonded or insured as required by section 11-201 to secure the
- 2 safety of such funds. The premium shall be paid by the State of Nebraska
- 3 out of the General Fund.
- 4 Sec. 6. The commissioners, the executive director of the
- 5 commission, and all employees of the commission shall be reimbursed for
- 6 expenses incurred in the discharge of their official duties as provided
- 7 in sections 81-1174 to 81-1177. The commission may also incur necessary
- 8 <u>expenses for office furniture and other incidental expenses. No</u>
- 9 commissioner, executive director, or employee of the commission shall
- 10 <u>request or be allowed mileage or other traveling expenses unless such</u>
- 11 <u>sections are strictly complied with.</u>
- Sec. 7. (1) The office of the commission shall be in Lincoln, but
- 13 the commission may, with the approval of the Governor, establish and
- 14 maintain branch offices at places other than the seat of government.
- 15 (2) The commission shall hold regular meetings at least once a month
- 16 and may hold such special meetings as it deems necessary at any time and
- 17 at any place within the state.
- 18 (3) The commission may, for authentication of its records, process,
- 19 and proceedings, adopt, keep, and use a common seal, of which seal
- 20 judicial notice shall be taken in all of the courts of the state. Any
- 21 process, notice, or other paper which the commission is authorized by law
- 22 to issue shall be deemed sufficient if signed by the chairperson and
- 23 executive director of the commission and authenticated by such seal. All
- 24 acts, orders, proceedings, rules, regulations, entries, minutes, and
- 25 other records of the commission and all reports and documents filed with
- 26 the commission may be proved in any court of this state by copy thereof
- 27 certified to by the executive director attached.
- 28 **Sec. 8.** The Attorney General of Nebraska shall designate an
- 29 <u>assistant attorney general or assistant attorneys general, when requested</u>
- 30 by the commission and directed by the Governor, and the services of such
- 31 assistant attorney general or assistant attorneys general shall be

1 available to the commission whenever demanded. The compensation of such

- 2 <u>assistant attorney general or assistant attorneys general as are assigned</u>
- 3 to the commission shall be paid by the office of the Attorney General.
- 4 **Sec. 9.** The power to regulate all phases of retail sale of
- 5 consumable hemp products, except as specifically delegated in the
- 6 Nebraska Consumable Hemp Control Act, is vested exclusively in the
- 7 commission.
- 8 Sec. 10. The commission has the following powers, functions, and
- 9 <u>duties:</u>
- 10 <u>(1) To receive applications for and to issue licenses to and</u>
- 11 <u>suspend, cancel, and revoke licenses of retailers in accordance with the</u>
- 12 <u>Nebraska Consumable Hemp Control Act;</u>
- 13 (2) To call upon other administrative departments of the state,
- 14 <u>county</u> and <u>municipal</u> <u>governments</u>, <u>county</u> <u>sheriffs</u>, <u>city</u> <u>police</u>
- 15 <u>departments</u>, village marshals, peace officers, and prosecuting officers
- 16 for such information and assistance as the commission deems necessary in
- 17 the performance of its duties;
- 18 (3) To recommend to local governing bodies rules and regulations not
- 19 inconsistent with the law for the distribution and sale of consumable
- 20 <u>hemp products throughout the state;</u>
- 21 (4) To inspect or cause to be inspected any premises where
- 22 consumable hemp products are sold and, when sold on unlicensed premises
- 23 or on any premises in violation of law, to bring an action to enjoin the
- 24 <u>use of the property for such purpose;</u>
- 25 (5) To hear and determine appeals from orders of a local governing
- 26 body in accordance with the act;
- 27 <u>(6) To conduct or cause to be conducted an audit to inspect any</u>
- 28 licensee's records and books;
- 29 (7) In the conduct of any hearing or audit authorized to be held by
- 30 the commission (a) to examine or cause to be examined, under oath, any
- 31 licensee and to examine or cause to be examined the books and records of

1 such licensee, (b) to hear testimony and take proof material for its

- 2 information in the discharge of its duties under the act, and (c) to
- 3 administer or cause to be administered oaths;
- 4 (8) To investigate the administration of laws in relation to
- 5 <u>consumable hemp products in this and other states and to recommend to the</u>
- 6 Governor and through the Governor to the Legislature amendments to the
- 7 <u>act;</u>
- 8 (9) To receive, account for, and remit to the State Treasurer state
- 9 license fees and taxes provided for in the act; and
- 10 (10) When the commission finds that the administration of the
- 11 Nebraska Consumable Hemp Control Act might be more efficiently and
- 12 <u>economically conducted, the commission may require or allow for rounding</u>
- 13 of all amounts on returns or reports, including amounts of tax. Amounts
- 14 <u>shall be rounded to the nearest dollar with amounts ending in fifty cents</u>
- or more rounded to the next highest dollar.
- 16 **Sec. 11.** The commission may adopt and promulgate rules and
- 17 <u>regulations to carry out the Nebraska Consumable Hemp Control Act. The</u>
- 18 <u>rules and regulations may include, among such other things as the</u>
- 19 <u>commission may determine, provisions:</u>
- 20 (1) Prescribing conditions as to the issuance of duplicate licenses
- 21 <u>in lieu of those lost or destroyed;</u>
- 22 (2) Determining for which violations of the rules and regulations
- 23 licenses shall be suspended, canceled, or revoked;
- 24 (3) Establishing standards of purity, sanitation, honest
- 25 advertising, and representation; and
- 26 <u>(4) Covering any and all the other details which are necessary or</u>
- 27 <u>convenient to the enforcement of the intent, purpose, and requirements of</u>
- 28 the act.
- 29 **Sec. 12.** (1) The commission shall provide without charge to any
- 30 licensee a set of rules and regulations adopted and promulgated by the
- 31 commission, a copy of the Nebraska Consumable Hemp Control Act, and any

1 other information which the commission deems important. The information

- 2 may be printed in a booklet, a pamphlet, provided electronically, or
- 3 provided in any other form the commission may determine to be
- 4 <u>appropriate</u>.
- 5 (2) The commission may update such material as often as it deems
- 6 necessary.
- 7 (3) The commission may provide such material to any other person
- 8 upon request and may charge a fee for the material. The fee shall be
- 9 reasonable and shall not exceed any reasonable or necessary costs of
- 10 producing the material for distribution.
- 11 Sec. 13. A local governing body shall have the following powers,
- 12 <u>functions</u>, and <u>duties</u> with respect to retail licenses within its
- 13 <u>jurisdiction:</u>
- 14 (1) To cancel or revoke for cause retail licenses, subject to the
- 15 right of appeal to the commission;
- 16 (2) To enter or to authorize any law enforcement officer to enter at
- 17 any time upon any licensed premises to determine whether any provision of
- 18 the Nebraska Consumable Hemp Control Act, any rule or regulation adopted
- 19 and promulgated pursuant to the act, or any ordinance has been or is
- 20 being violated and at such time examine the premises of such licensee in
- 21 connection with such determination. Any law enforcement officer who
- 22 determines that any such violation has occurred or is occurring shall
- 23 report such violation in writing to the executive director of the
- 24 commission within thirty days after the latest of the following:
- 25 (a) Determining that such violation has occurred;
- 26 (b) The conclusion of an ongoing police investigation; or
- 27 (c) The verdict in a prosecution related to such an ongoing police
- 28 <u>investigation if the prosecuting attorney determines that reporting such</u>
- 29 <u>violation prior to the verdict would jeopardize such prosecution;</u>
- 30 (3) To receive a signed complaint from any resident within its
- 31 jurisdiction that any provision of the act, any rule or regulation

1 adopted and promulgated pursuant to the act, or any ordinance relating to

- 2 <u>consumable hemp products has been or is being violated and to act upon</u>
- 3 <u>such complaints in the manner provided in the act;</u>
- 4 (4) To receive retail license fees and pay the same, after the
- 5 <u>license</u> has been delivered to the applicant, to the city, village, or
- 6 <u>county treasurer;</u>
- 7 (5) To examine or cause to be examined any applicant or any retail
- 8 <u>licensee</u>, upon whom notice of cancellation or revocation has been served
- 9 as provided in the act, to examine or cause to be examined the books and
- 10 <u>records of any applicant or licensee, and to hear testimony and to take</u>
- 11 proof for its information in the performance of its duties. For purposes
- 12 <u>of obtaining any of the information desired, the local governing body may</u>
- 13 <u>authorize its agent or attorney to act on its behalf;</u>
- 14 (6) To cancel or revoke on its own motion any license if, upon the
- 15 same notice and hearing as provided in section 44 of this act, it
- 16 determines that the licensee has violated any of the provisions of the
- 17 act, any rule or regulation adopted and promulgated pursuant to the act,
- 18 or any ordinance relating to consumable hemp products. Such order of
- 19 cancellation or revocation may be appealed to the commission within
- 20 thirty days after the date of the order by filing a notice of appeal with
- 21 the commission. The commission shall handle the appeal in the manner
- 22 provided for hearing on an application in section 23 of this act; and
- 23 <u>(7) To impose an occupation tax on licensees, subject to the limit</u>
- 24 provided in section 21 of this act.
- 25 **Sec. 14.** (1) Local governing bodies shall only have authority to
- 26 approve applications and deny licenses pursuant to the Nebraska
- 27 <u>Consumable Hemp Control Act.</u>
- 28 <u>(2) The governing bodies of cities and villages are authorized to</u>
- 29 regulate by ordinance, not inconsistent with the Nebraska Consumable Hemp
- 30 <u>Control Act, the business of all retail licensees carried on within the</u>
- 31 corporate limits of the city or village.

1 Sec. 15. The commission and local governing bodies shall cause

- 2 frequent inspection to be made on the premises of all licensees. If it is
- 3 found that any such licensee is violating any provision of the Nebraska
- 4 Consumable Hemp Control Act or the rules and regulations of the
- 5 commission adopted and promulgated under the act or is failing to observe
- 6 in good faith the purposes of the act, the license may be suspended,
- 7 canceled, or revoked after the licensee is given notice and an
- 8 opportunity to be heard.
- 9 Sec. 16. (1) In the discharge of any duty under the Nebraska
- 10 Consumable Hemp Control Act the commission may issue subpoenas and compel
- 11 the attendance of witnesses and the production of any papers, books,
- 12 <u>accounts, documents, and testimony.</u>
- 13 (2) In case of disobedience on the part of any person to any
- 14 <u>subpoena issued by the commission or the refusal of any witness to</u>
- 15 testify on any matters regarding which such witness may be lawfully
- 16 <u>interrogated</u>, it shall be the duty of the district court for the county
- 17 in which such hearing was convened, on the application of a member of the
- 18 commission, to compel obedience by proceedings for contempt as in the
- 19 <u>case of disobedience to the requirements of a subpoena issued from such</u>
- 20 <u>court or a refusal to testify therein.</u>
- 21 **Sec. 17.** (1) The commission may issue a retailer license to any
- 22 person to sell and offer for sale at retail either in the original
- 23 package or otherwise, as prescribed in the retail license, on the
- 24 premises specified in the retail license, any consumable hemp product.
- 25 This shall not authorize resale in any form.
- 26 (2) An applicant for a license shall submit an application to the
- 27 <u>commission in a form and manner prescribed by the commission. The</u>
- 28 application shall contain:
- 29 <u>(a) The name and residence of the applicant and how long the</u>
- 30 applicant has resided within the State of Nebraska;
- 31 <u>(b) The particular premises for which a license is desired</u>

1 designating the same by street and number if practicable or, if not, by

- 2 such other description as definitely locates the premises;
- 3 (c) The name of the owner of the premises upon which the business
- 4 licensed is to be carried on;
- 5 (d)(i) Except as provided in subdivision (2)(d)(ii) of this section,
- 6 a statement that the applicant is a resident of Nebraska and legally able
- 7 to work in Nebraska, that the applicant and the spouse of the applicant
- 8 are not less than twenty-one years of age, and that such applicant has
- 9 never been convicted of a covered offense.
- 10 (ii) The manager of a corporation applying for a license shall
- 11 comply with subdivision (2)(d)(i) of this section as though the manager
- 12 were the applicant, except that such subdivision shall not apply to the
- 13 spouse of the manager-applicant;
- 14 (e) A statement that the applicant intends to carry on the business
- 15 <u>authorized by the license for the applicant and not as the agent of any</u>
- 16 other persons and that, if licensed, the applicant will carry on such
- 17 business for the applicant and not as the agent for any other person;
- 18 <u>(f) A statement that the applicant intends to superintend in person</u>
- 19 the management of the business licensed and that, if so licensed, the
- 20 applicant will superintend in person the management of the business; and
- 21 <u>(g) Such other information as the commission may from time to time</u>
- 22 <u>direct</u>.
- 23 (3) The applicant shall also submit two legible sets of fingerprints
- 24 to be furnished to the Federal Bureau of Investigation through the
- 25 Nebraska State Patrol for a national criminal history record check and
- 26 <u>the fee for such record check payable to the patrol.</u>
- 27 <u>(4) The application for initial issuance shall also be accompanied</u>
- 28 by the following fees:
- 29 (a) A licensing fee of five hundred dollars which shall be returned
- 30 <u>if the application is denied; and</u>
- 31 (b) A nonrefundable application fee of four hundred dollars.

1 (5) If any false statement is made in any part of such application,

- 2 the applicant shall be deemed guilty of perjury, and upon conviction
- 3 thereof the license shall be denied or revoked and the applicant
- 4 subjected to the penalties provided by law for that crime.
- 5 (6) The license year shall commence on May 1 of each year and shall
- 6 end on the following April 30.
- 7 (7) A licensee may renew a license by filing with the commission an
- 8 <u>application and the following fees:</u>
- 9 (a) A licensing fee of five hundred dollars which shall be returned
- 10 if the application is denied; and
- 11 (b) A nonrefundable application fee of forty-five dollars.
- 12 (8) The applicant shall pay any licensing fee required by this
- 13 <u>section:</u>
- 14 (a) In the case of a premises located inside the corporate limits of
- 15 a city or village, directly to the city or village treasurer; and
- 16 (b) In the case of premises located outside the corporate limits of
- 17 a city or village, directly to the county treasurer.
- 18 (9) When delivering any type of license under the Nebraska
- 19 <u>Consumable Hemp Control Act to a licensee, the commission may use mail or</u>
- 20 <u>electronic delivery</u>.
- 21 Sec. 18. (1) The commission shall not issue a license to, or renew
- 22 a license for, any individual who:
- 23 (a) Is not a resident of Nebraska;
- 24 (b) Is not of good character and reputation in the community in
- 25 which such person resides;
- 26 (c) Is not lawfully able to work in Nebraska;
- 27 <u>(d) Has been convicted of a covered offense, unless such individual</u>
- 28 has received a pardon for such offense;
- 29 <u>(e) Has had a license issued under the Nebraska Consumable Hemp</u>
- 30 Control Act revoked for cause;
- 31 (f) Except as provided in this subdivision, is the spouse of an

1 individual who is ineligible under this section to receive and hold a

- 2 <u>license</u>. Such applicant shall become eligible for a license only if the
- 3 commission finds from the evidence that the public interest will not be
- 4 infringed upon if such license is granted. It shall be prima facie
- 5 evidence that when a spouse is ineligible to receive a license the
- 6 applicant is also ineligible to receive a license. Such prima facie
- 7 evidence shall be overcome if it is shown to the satisfaction of the
- 8 commission (a) that the licensed business will be the sole property of
- 9 the applicant and (b) that such licensed premises will be properly
- 10 operated;
- 11 (g) Is a law enforcement officer; or
- 12 (h) Is younger than twenty-one years of age.
- 13 (2) The commission shall not issue a license to, or renew a license
- 14 <u>for:</u>
- 15 (a) A partnership unless one of the partners is a resident of
- 16 <u>Nebraska and unless all the members of such partnership are otherwise</u>
- 17 qualified to obtain a license;
- 18 (b) A limited liability company, if any officer or director of the
- 19 limited liability company or any member having an ownership interest in
- 20 the aggregate of more than twenty-five percent of such company would be
- 21 <u>ineligible to receive a license under this section for any reason other</u>
- 22 than the reasons stated in subdivisions (1)(a) and (c) of this section,
- 23 or if a manager of a limited liability company licensee would be
- 24 ineligible to receive a license under this section for any reason;
- 25 (c) A corporation, if any officer or director of the corporation or
- 26 any stockholder owning in the aggregate more than twenty-five percent of
- 27 the stock of such corporation would be ineligible to receive a license
- 28 under this section for any reason other than the reasons stated in
- 29 <u>subdivisions (1)(a) and (c) of this section, or if a manager of a</u>
- 30 corporate licensee would be ineligible to receive a license under this
- 31 section for any reason; or

- 1 (d) A corporation, unless such corporation is duly registered with
- 2 the Secretary of State to transact business in this state. If such
- 3 corporation is owned by a corporation, the owning corporation shall also
- 4 be duly registered with the Secretary of State to transact business in
- 5 this state.
- 6 (3) The commission shall not issue a license to, or renew a license
- 7 for a person:
- 8 (a) Whose place of business is conducted by a manager or agent
- 9 <u>unless such manager or agent possesses the same qualifications required</u>
- 10 of the licensee; or
- 11 (b) Who does not own the premises for which a license is sought or
- 12 <u>does not have a lease or combination of leases on such premises for the</u>
- 13 <u>full period for which the license is to be issued.</u>
- 14 (4) When a trustee is the licensee, the beneficiary or beneficiaries
- 15 of the trust shall comply with the requirements of this section, but
- 16 <u>nothing in this section shall prohibit any such beneficiary from being a</u>
- 17 minor or a person who is mentally incompetent.
- 18 **Sec. 19.** (1) A retail license shall apply only to that part of the
- 19 premises described in the application approved by the commission and in
- 20 <u>the license issued on the application.</u>
- 21 (2) After such license has been granted for the particular premises,
- 22 the commission, with the approval of the local governing body and upon
- 23 proper showing, may endorse upon the license permission to add to, delete
- 24 from, or abandon the premises described in such license and, if
- 25 applicable, to move from the premises to other premises approved by the
- 26 local governing body. In order to obtain such approval, the licensee
- 27 <u>shall file with the local governing body a written request and a</u>
- 28 statement under oath which shows that the premises, as added to or
- 29 deleted from or to which such move is to be made, comply in all respects
- 30 with the requirements of the Nebraska Consumable Hemp Control Act. No
- 31 such addition, deletion, or move shall be made by any such licensee until

- 1 the license has been endorsed to that effect in writing by the local
- 2 governing body and by the commission and the licensee furnishes proof of
- 3 payment of the renewal fee prescribed in section 17 of this act.
- 4 Sec. 20. Upon receiving an application for a license, the
- 5 commission shall notify the clerk of the city or village in which such
- 6 license is sought or, if the license sought is not sought within a city
- 7 or village, the county clerk of the county in which such license is
- 8 sought, of the receipt of the application and shall include one copy of
- 9 the application with the notice. No such license shall be issued or
- denied by the commission until the expiration of the time allowed for the
- 11 receipt of a recommendation of denial or a resident objection requiring a
- 12 hearing under subsection (1) or (2) of section 23 of this act. During the
- 13 period of forty-five days after the date of receipt by mail or electronic
- 14 <u>delivery of such application from the commission, the local governing</u>
- 15 body of such city, village, or county may make and submit to the
- 16 <u>commission recommendations relative to the granting or denial of such</u>
- 17 license to the applicant.
- 18 **Sec. 21.** (1) If no hearing is required pursuant to subsection (1)
- 19 or (2) of section 23 of this act and the commission has no objections
- 20 pursuant to subsection (3) of such section, the commission may waive the
- 21 forty-five-day objection period and, if not otherwise prohibited by law,
- 22 cause a retail license to be signed by its chairperson, attested by its
- 23 executive director over the seal of the commission, and issued in the
- 24 manner provided in subsection (4) of this section as a matter of course.
- 25 (2) A retail license may be issued to any qualified applicant if the
- 26 commission finds that:
- 27 <u>(a) The applicant is fit, willing, and able to properly provide the</u>
- 28 <u>service proposed within the city, village, or county where the premises</u>
- 29 <u>described in the application are located;</u>
- 30 (b) The applicant can conform to all provisions and requirements of
- 31 and rules and regulations adopted pursuant to the Nebraska Consumable

- 1 Hemp Control Act;
- 2 (c) The applicant has demonstrated that the type of management and
- 3 control to be exercised over the premises described in the application
- 4 will be sufficient to ensure that the licensed business can conform to
- 5 all provisions and requirements of and rules and regulations adopted
- 6 pursuant to the act; and
- 7 (d) The issuance of the license is or will be required by the
- 8 present or future public convenience and necessity.
- 9 (3) In making its determination pursuant to subsection (2) of this
- 10 <u>section, the commission shall consider:</u>
- 11 (a) Any recommendation of the local governing body;
- 12 (b) Any resident objection made in accordance with section 23 of
- 13 this act;
- 14 (c) The existing population of the city, village, or county and its
- 15 projected growth;
- 16 (d) The nature of the neighborhood or community of the location of
- 17 the proposed licensed premises;
- 18 (e) The existence or absence of other retail licensees within the
- 19 <u>neighborhood</u> or community of the location of the proposed licensed
- 20 premises and whether, as evidenced by substantive, corroborative
- 21 documentation, the issuance of such license would result in or add to an
- 22 undue concentration of licenses;
- 23 <u>(f) The existing motor vehicle and pedestrian traffic flow in the</u>
- 24 <u>vicinity of the proposed licensed premises;</u>
- 25 (g) The adequacy of existing law enforcement;
- 26 <u>(h) Zoning restrictions;</u>
- 27 <u>(i) The sanitation or sanitary conditions on or about the proposed</u>
- 28 licensed premises; and
- 29 (j) Whether the type of business or activity proposed to be operated
- 30 in conjunction with the proposed license is and will be consistent with
- 31 the public interest.

1 (4) Retail licenses issued or renewed by the commission shall be

- 2 mailed or delivered electronically to:
- 3 (a) The clerk of the city, village, or county who shall deliver the
- 4 same to the licensee upon receipt from the licensee of proof of payment
- 5 <u>of:</u>
- 6 (i) The license fee;
- 7 (ii) Any fee for publication of notice of hearing before the local
- 8 governing body upon the application for the license;
- 9 (iii) The fee for publication of notice of renewal as provided in
- 10 section 26 of this act; and
- 11 (iv) Occupation taxes, if any, imposed by such city, village, or
- 12 <u>county; or</u>
- 13 (b) The licensee, upon confirmation from the clerk of the city,
- 14 village, or county that the necessary fees and taxes described in
- 15 <u>subdivision (4)(a) of this section have been received.</u>
- 16 (5) Notwithstanding any ordinance or charter power to the contrary,
- 17 no city, village, or county shall impose an occupation tax on the
- 18 business of any person, firm, or corporation licensed under the act and
- 19 <u>doing business within the corporate limits of such city or village or</u>
- 20 within the boundaries of such county in an amount which exceeds twenty
- 21 percent of the excise tax imposed pursuant to section 51 of this act.
- 22 (6) Each license shall designate the name of the licensee, the place
- 23 of business licensed, and the type of license issued.
- 24 Sec. 22. (1) Except as otherwise provided in subsections (2) and
- 25 (3) of this section, no retail license shall be issued for a premises
- 26 located within one hundred fifty feet of any church, school, hospital, or
- 27 home for indigent persons or for veterans and their spouses or children.
- 28 (2) Subsection (1) of this section does not apply to:
- 29 (a) An established retail business selling consumable hemp products
- 30 that was in operation and selling consumable hemp products prior to the
- 31 effective date of this act; or

1 (b) To a retail licensee in operation before any such church,

- 2 <u>school, hospital, or home was established in such location.</u>
- 3 (3) If a proposed location for a retail license is within one
- 4 hundred fifty feet of any church, a license may be issued if the
- 5 commission gives notice to the affected church and holds a hearing as
- 6 prescribed in section 23 of this act if the affected church submits a
- 7 written request for a hearing.
- 8 Sec. 23. (1) The commission shall hold a hearing on an application
- 9 for a retail license if, within forty-five days after the date the
- 10 <u>application was received by the city, village, or county clerk, the</u>
- 11 <u>commission receives a recommendation of denial from the city, village, or</u>
- 12 <u>county.</u>
- 13 (2)(a) The commission shall hold a hearing on an application for a
- 14 <u>retail license if it receives written objections from at least three</u>
- 15 persons residing in the city, village, or county where the licensed
- 16 premises will be located and such objections are received by the
- 17 commission within the following deadlines:
- 18 (i) If the city, village, or county provides the commission with a
- 19 recommendation that the application be granted, the objections must be
- 20 received no later than ten days after the commission receives such
- 21 <u>recommendation; or</u>
- 22 (ii) In all other cases, the objections must be received no later
- 23 than forty-five days after the date the city, village, or county clerk
- 24 <u>received the application.</u>
- 25 (b) The commission may conduct a hearing even though a resident
- 26 objection has been withdrawn. In such case the commission may conduct the
- 27 <u>hearing based upon the objection as originally filed and may make</u>
- 28 independent findings as to whether the license should be issued.
- 29 (3) The commission shall hold a hearing on an application for a
- 30 retail license if, within forty-five days after the date the application
- 31 was received by the city, village, or county clerk, the commission itself

1 objects to the issuance of the license or receives an objection from any

- 2 <u>employee of the commission.</u>
- 3 (4) The commission shall hold a hearing on an application for a
- 4 retail license if the application indicates that the licensed premises
- 5 will be within one hundred fifty feet of a church as described in section
- 6 22 of this act and, within forty-five days after the date the application
- 7 was received by the city, village, or county clerk, the commission
- 8 <u>receives a written request by the church for a hearing.</u>
- 9 <u>(5)(a) Hearings upon such applications shall be conducted as</u>
- 10 provided in this subsection.
- 11 (b) At least fifteen days prior to such hearing, the commission
- 12 shall by mail or electronic delivery provide notice indicating the time
- 13 and place of such hearing to the applicant, the local governing body,
- 14 each resident objector, and any church described in subsection (4) of
- 15 this section that has requested a hearing. The notice shall state that
- 16 the commission will receive evidence for the purpose of determining
- 17 whether to approve or deny the application. Mailing or electronic
- 18 delivery to the attorney of record of a party shall be deemed to fulfill
- 19 <u>the purposes of this section.</u>
- 20 (c) The commission may receive evidence, including testimony and
- 21 documentary evidence, and may hear and question witnesses concerning the
- 22 application.
- 23 (d) The commission shall not use electronic delivery with respect to
- 24 an applicant, an objector, or a church under this section without the
- 25 consent of the recipient.
- 26 **Sec. 24.** (1) When a local governing body receives from the
- 27 commission the notice and copy of application as provided in section 20
- 28 of this act for a retail license within the jurisdiction of the local
- 29 governing body, the local governing body may fix a time and place for a
- 30 hearing at which the local governing body shall receive evidence, either
- 31 orally or by affidavit from the applicant and any other person, bearing

- 1 upon the propriety of the issuance of a license.
- 2 (2) Notice of the time and place of such hearing shall be published
- 3 in a legal newspaper in or of general circulation in such city, village,
- 4 or county one time not less than seven and not more than fourteen days
- 5 before the time of the hearing.
- 6 (3) Such notice shall include, but not be limited to, a statement
- 7 that all persons desiring to give evidence before the local governing
- 8 <u>body in support of or in opposition to issuance of such license may do so</u>
- 9 at the time of the hearing.
- 10 (4) Such hearing shall be held not more than forty-five days after
- 11 the date of receipt of the notice from the commission, and after such
- 12 <u>hearing the local governing body shall cause to be recorded in the minute</u>
- 13 record of their proceedings a resolution recommending either issuance or
- 14 <u>denial of such license</u>.
- 15 (5) The clerk of such city, village, or county shall mail to the
- 16 commission by first-class mail, postage prepaid, a copy of the resolution
- 17 which shall state the cost of the published notice, except that failure
- 18 to comply with this provision shall not void any license issued by the
- 19 <u>commission.</u>
- 20 <u>(6) If the commission refuses to issue such a license, the cost of</u>
- 21 publication of notice shall be paid by the commission from the security
- for costs.
- 23 Sec. 25. (1)(a) A retail license issued by the commission and
- 24 outstanding may be automatically renewed by the commission without formal
- 25 application upon payment of the renewal fee and license fee if payable to
- 26 <u>the commission prior to or within thirty days after the expiration of the</u>
- 27 <u>license. The payment shall be an affirmative representation and</u>
- 28 <u>certification</u> by the licensee that all answers contained in an
- 29 <u>application</u>, <u>if submitted</u>, <u>would be the same in all material respects as</u>
- 30 the answers contained in the last previous application.
- 31 (b) The renewal privilege provided for in this section shall not be

1 construed as a vested right and shall not prevent the commission from

- 2 <u>decreasing the number of licenses.</u>
- 3 (2)(a) The commission may renew the license if the licensee is
- 4 qualified to receive a license, the location of the licensed premises has
- 5 <u>not changed, and the licensed premises remain suitable to be used as</u>
- 6 such.
- 7 (b) The commission may also at any time require a licensee to submit
- 8 an application.
- 9 <u>(c) Upon written request by the local governing body, the commission</u>
- 10 <u>shall require a licensee to submit an application.</u>
- 11 (3) If a licensee files an application form upon seeking renewal of
- 12 <u>his or her license, the application shall be processed as set forth in</u>
- 13 <u>section 20 of this act.</u>
- 14 Sec. 26. The city, village, or county clerk shall cause to be
- 15 published in a legal newspaper in or of general circulation in such city,
- 16 <u>village, or county, one time between January 10 and January 30 of each</u>
- 17 year, individual notice of the right of automatic renewal of each retail
- 18 <u>license</u>. The notice shall be in substantially the following form:
- 19 <u>NOTICE OF RENEWAL OF CONSUMABLE HEMP PRODUCTS RETAIL LICENSE</u>
- 20 Notice is hereby given pursuant to section 26 of this act that a
- 21 consumable hemp products retail license may be automatically renewed for
- 22 one year from May 1, 20...., for the following retail licensee:
- 23 (Name of Licensee) (Address of licensed premises)
- Notice is hereby given that written objections to the issuance of
- 25 automatic renewal of license may be filed by any resident of the city
- 26 (village or county) on or before February 10, 20...., in the office of
- 27 the (city, village, or county) clerk. If written objections are filed by
- 28 at least three residents, the commission will hold a hearing to determine
- 29 <u>whether the license should be renewed.</u>
- 30 <u>(Name)</u>
- 31 (City, village, or county) Clerk

1 Sec. 27. Upon the conclusion of any renewal hearing required by

- 2 <u>section 26 of this act, the local governing body may request a licensee</u>
- 3 to submit an application as provided in section 25 of this act.
- 4 Sec. 28. (1) The city or village treasurer shall credit any retail
- 5 license fees received by the city or village to the school fund of the
- 6 district lying wholly or partially within the corporate limits of such
- 7 city or village.
- 8 (2) The county treasurer shall credit any retail license fees
- 9 received by the county to the school fund of the county.
- 10 (3) The commission shall distribute civil penalties and license fees
- 11 received by the commission to the State Treasurer for distribution in
- 12 <u>accordance with Article VII, section 5, of the Constitution of Nebraska.</u>
- 13 Sec. 29. (1) A license issued under the Nebraska Consumable Hemp
- 14 Control Act terminates immediately upon the sale of the licensed premises
- 15 <u>named in such license</u>. The purchaser or transferee may submit an
- 16 application for a license prior to closing such sale or transfer. While
- 17 such application is pending, the purchaser may request and obtain a
- 18 temporary operating permit from the commission which shall authorize the
- 19 purchaser to continue the business which was conducted on the purchased
- 20 premises under the terms and conditions of the terminated license for
- 21 ninety days or until the purchaser has obtained a license in the
- 22 purchaser's own name, whichever occurs sooner.
- 23 (2) In the absence of such temporary operating permit, the purchaser
- 24 shall not store or sell consumable hemp products on the premises until
- 25 the purchaser has obtained a license in the purchaser's own name.
- 26 (3) If the application is withdrawn by the applicant or is denied by
- 27 <u>the commission, the previous license may be reinstated at the discretion</u>
- 28 of the commission upon request by the previous licensee.
- 29 Sec. 30. (1) A retail license shall be purely a personal privilege,
- 30 valid for one year after issuance unless sooner revoked as provided in
- 31 the Nebraska Consumable Hemp Control Act.

- 1 (2) A retail license shall not:
- 2 (a) Constitute property;
- 3 (b) Be subject to attachment, garnishment, or execution;
- 4 (c) Be alienable or transferable, voluntarily or involuntarily; or
- 5 <u>(d) Be subject to being encumbered or hypothecated.</u>
- 6 (3) A license shall not descend by the laws of testate or intestate
- 7 <u>devolution, but it shall cease upon the death of the licensee, except</u>
- 8 that:
- 9 (a) Executors or administrators of the estate of any deceased
- 10 licensee, when such estate consists in part of consumable hemp products,
- 11 <u>or a partnership or limited liability company upon the death of one or</u>
- 12 <u>more of the partners or members, may continue the business of the sale of</u>
- 13 consumable hemp products under order of the appropriate court and may
- 14 exercise the privileges of the deceased or deceased partner or member
- 15 after the death of such decedent until the expiration of such license,
- 16 <u>but if such license would have expired within two months following the</u>
- 17 <u>death of the licensee, the license may be renewed by the administrators</u>
- 18 <u>or executors with the approval of the appropriate court for a period not</u>
- 19 to exceed one additional year; and
- 20 (b) When a license is issued to spouses, as co-licensees with rights
- 21 of survivorship, upon the death of one spouse the survivor may exercise
- 22 all rights and privileges under such license in the survivor's own name.
- 23 (4) The trustee of any insolvent or bankrupt licensee, when such
- 24 estate consists in part of consumable hemp products, may continue the
- 25 business of the sale of consumable hemp products under order of the
- 26 appropriate court and may exercise the privileges of the insolvent or
- 27 bankrupt licensee until the expiration of such license.
- Sec. 31. (1) A consumable hemp product sold in this state shall:
- 29 <u>(a) Satisfy the child-resistant effectiveness standards under 16</u>
- 30 C.F.R. 1700.15(b)(1) when tested in accordance with the requirements of
- 31 16 C.F.R. 1700.20; and

1 (b) Be labeled with consumer protection warnings in the form of

- 2 statements that cover all of the following:
- 3 (i) A listing of the major cannabinoids in the product;
- 4 (ii) A listing of ingredients and possible allergens and a
- 5 nutritional fact panel for edible products or a code that can be scanned
- 6 that directs consumers to a website containing the list of ingredients
- 7 and possible allergens and a nutritional fact panel;
- 8 <u>(iii) A statement that consumption of certain cannabinoids may</u>
- 9 impair your ability to drive and operate heavy machinery;
- 10 (iv) A statement that the product is not approved by the United
- 11 States Food and Drug Administration;
- 12 <u>(v) A statement to keep out of reach of children;</u>
- 13 <u>(vi) The total amount of hemp-derived cannabinoids in the entire</u>
- 14 package; measured in milligrams for edible products;
- 15 (vii) The recommended serving sizes for edible products;
- 16 (viii) The net weight of the product; and
- 17 (ix) A code that can be scanned to access a certificate of analysis.
- 18 (2) A licensee shall only sell consumable hemp products that are
- 19 <u>obtained from a manufacturer or distributor that uses or contracts with</u>
- 20 an independent testing laboratory that tests such products to ensure
- 21 compliance with section 10113 of the federal Agriculture Improvement Act
- 22 of 2018, Public Law 115-334, and any regulations adopted and promulgated
- 23 under such section, as such section, act, and regulations existed on
- 24 January 1, 2025.
- 25 **Sec. 32.** (1) A licensee shall display at all times in a prominent
- 26 place a printed card with a minimum height of twenty inches and a width
- 27 <u>of fourteen inches, with each letter to be a minimum of one-fourth inch</u>
- 28 in height, which shall read as follows:
- 29 WARNING TO PERSONS UNDER 21: It is a crime for a person younger than
- 30 21 years of age to consume, purchase, attempt to purchase, or possess any
- 31 consumable hemp product. Violation of this law may result in a fine of up

1 to \$500, 3 months in jail, or both. Your parents or guardian will be

- 2 <u>notified of this violation.</u>
- 3 WARNING TO ADULTS: It is a crime to provide consumable hemp products
- 4 to a person younger than 21 years of age. Violation of this law may
- 5 result in a fine of up to \$1000, 6 months in jail, or both.
- 6 (2) The commission may provide such warning signs to licensees by
- 7 electronic delivery.
- 8 Sec. 33. To establish proof of age for the purpose of purchasing
- 9 consumable hemp products, a person shall present or display only a valid
- 10 identification document.
- 11 Sec. 34. (1) No person shall knowingly sell, furnish, give away,
- 12 <u>exchange</u>, or deliver, or permit the sale, gift, or procuring of, any
- 13 <u>consumable hemp product to a minor.</u>
- 14 (2) It is an affirmative defense to a violation of this section if
- 15 the minor was a purchaser who provided a licensee with an identification
- 16 document showing the purchaser to be of age and bearing a physical
- 17 <u>description</u> or <u>depiction</u> reasonably <u>describing</u> or <u>depicting</u> the
- 18 purchaser.
- 19 (3) A violation of this section is a Class II misdemeanor unless the
- 20 <u>violator is also a minor, in which case it is a Class III misdemeanor.</u>
- 21 Sec. 35. (1) Except as provided in subsection (3) of this section,
- 22 a minor shall not obtain, or attempt to obtain, consumable hemp products
- 23 by misrepresenting such minor's age or by any other method. A violation
- 24 <u>of this subsection is a Class III misdemeanor.</u>
- 25 (2) Except as provided in subsection (3) of this section, no minor
- 26 <u>may sell, dispense, consume, or have in such minor's possession or</u>
- 27 physical control any consumable hemp product. Except as provided in
- 28 <u>section 28-1701, a violation of this subsection is a Class III</u>
- 29 <u>misdemeanor</u>.
- 30 (3) An individual who is at least nineteen years of age may be
- 31 employed by a retail licensee.

1 Sec. 36. A local governing body may enact ordinances to regulate,

- 2 suppress, control, and penalize the transportation, consumption, or
- 3 knowing possession of consumable hemp products by minors.
- 4 Sec. 37. A parent or guardian of a minor shall not knowingly suffer
- 5 or permit such minor to violate section 35 of this act. A violation of
- 6 this section is a Class III misdemeanor.
- 7 **Sec. 38.** A person shall not knowingly manufacture, create, or alter
- 8 any form of identification to falsely represent a person's age for the
- 9 purpose of selling or delivering such identification to a minor. A
- 10 violation of this section is a Class I misdemeanor.
- 11 Sec. 39. When a minor is arrested for a violation of section 35 or
- 12 <u>38 of this act, the law enforcement agency employing the arresting peace</u>
- 13 officer shall make a reasonable attempt to notify such minor's parent or
- 14 guardian of the arrest.
- 15 Sec. 40. (1) A person shall not:
- 16 <u>(a) Sell consumable hemp products at retail without a valid retail</u>
- 17 license under the Nebraska Consumable Hemp Control Act; or
- 18 <u>(b) Make any false statement or otherwise violates any of the</u>
- 19 provisions of the act in obtaining any license under the act.
- 20 (2) A licensee shall not violate any provision of the Nebraska
- 21 Consumable Hemp Control Act with respect to the possession, distribution,
- 22 or sale of consumable hemp products or with respect to the maintenance of
- 23 the licensed premises.
- 24 (3) A violation of this section or of any provision of the Nebraska
- 25 Consumable Hemp Control Act for which a penalty is not otherwise provided
- 26 <u>shall be a Class IV misdemeanor for a first offense and a Class II</u>
- 27 <u>misdemeanor for any subsequent offense.</u>
- 28 <u>(4) Each day any person engages in business as a retailer in</u>
- 29 <u>violation of the act shall constitute a separate offense.</u>
- 30 (5) In any prosecution in which a person is charged with an offense
- 31 arising out of the failure to obtain a valid license, the fact that such

1 person failed to produce such license upon demand is prima facie proof

- 2 that the commission has not issued a license to such person.
- 3 Sec. 41. Any licensee who permits, assents, or is a party in any
- 4 way to any violation or infringement of the Nebraska Consumable Hemp
- 5 Control Act shall be deemed quilty of a violation of the act. Any money
- 6 loaned contrary to a provision of the act shall not be recovered back.
- 7 Any note, mortgage, or other evidence of indebtedness, any security, or
- 8 any lease or contract obtained or made contrary to the act shall be
- 9 unenforceable and void.
- 10 Sec. 42. If the owner of the licensed premises or any person from
- 11 whom the licensee derives the right to possession of such premises, or
- 12 <u>the agent of such owner or person, knowingly permits the licensee to use</u>
- 13 <u>such licensed premises in violation of the terms of the Nebraska</u>
- 14 Consumable Hemp Control Act, such owner, agent, or other person shall be
- 15 deemed guilty of a violation of the act to the same extent as such
- 16 licensee and be subject to the same punishment.
- 17 Sec. 43. Every act or omission of whatsoever nature constituting a
- 18 violation of any of the provisions of the Nebraska Consumable Hemp
- 19 Control Act by any officer, director, manager, or other agent or employee
- 20 of any licensee, if such act is committed or omission is made with the
- 21 authorization, knowledge, or approval of the licensee, shall be deemed
- 22 and held to be the act of such employer or licensee, and such employer or
- 23 licensee shall be punishable in the same manner as if such act or
- 24 omission had been done or omitted by him or her personally.
- 25 **Sec. 44.** (1) Any five residents of a city or village shall have the
- 26 right to file a complaint with the local governing body of such city or
- 27 <u>village stating that any retail licensee subject to the jurisdiction of</u>
- 28 such local governing body has been or is violating any provision of the
- 29 Nebraska Consumable Hemp Control Act or the rules or regulations adopted
- 30 and promulgated pursuant to the act.
- 31 (2) Such complaint shall be in writing in the form prescribed by the

1 local governing body and shall be signed and sworn to by the parties

- 2 <u>complaining. The complaint shall state the particular provision, rule, or</u>
- 3 regulation believed to have been violated and the facts in detail upon
- 4 which belief is based.
- 5 (3) If the local governing body is satisfied that the complaint
- 6 <u>substantially charges a violation and that from the facts alleged there</u>
- 7 is reasonable cause for such belief, it shall set the matter for hearing
- 8 within ten days after the date of the filing of the complaint and shall
- 9 serve notice upon the licensee of the time and place of such hearing and
- 10 of the particular charge in the complaint.
- 11 (4) The complaint shall in all cases be disposed of by the local
- 12 governing body within thirty days after the date the complaint was filed
- 13 by resolution thereof, which resolution shall be deemed the final order
- 14 for purposes of appeal to the commission as provided in section 46 of
- 15 this act.
- 16 Sec. 45. (1) The commission may, after notice and hearing, suspend,
- 17 <u>cancel, or revoke the license of any person who violates:</u>
- 18 (a) The Nebraska Consumable Hemp Control Act;
- 19 (b) Any rules and regulations adopted and promulgated by the
- 20 <u>commission; or</u>
- 21 (c) Any lawful ordinance of the local governing body relating to
- 22 consumable hemp products.
- 23 (2) If any licensee is convicted of a violation of the act, the
- 24 court shall immediately notify the local governing body and the
- 25 commission.
- Sec. 46. (1) A copy of the rule, regulation, order, or decision of
- 27 the commission denying an application or suspending, canceling, or
- 28 revoking a license or of any notice required by any proceeding before it,
- 29 <u>certified under the seal of the commission, shall be served upon each</u>
- 30 party of record to the proceeding before the commission. Service upon any
- 31 attorney of record for any such party shall be deemed to be service upon

1 such party. Each party appearing before the commission shall enter an

- 2 appearance and indicate to the commission such person's address for such
- 3 service. The mailing of a copy of any rule, regulation, order, or
- 4 decision of the commission or of any notice by the commission, in the
- 5 proceeding, to such party at such address shall be deemed to be service
- 6 <u>upon such party.</u>
- 7 (2) Within thirty days after the service of any rule, regulation,
- 8 order, or decision of the commission denying an application or
- 9 suspending, canceling, or revoking any license upon any party to the
- 10 proceeding, as provided for in subsection (1) of this section, such party
- 11 may apply for a rehearing with respect to any matters determined by the
- 12 commission. The commission shall receive and consider such application
- 13 for a rehearing within thirty days after its filing with the executive
- 14 director of the commission. If such application for rehearing is granted,
- 15 the commission shall proceed as promptly as possible to consider the
- 16 <u>matters presented by such application. No appeal shall be allowed from</u>
- 17 any decision of the commission except as provided in section 47 of this
- 18 act.
- 19 (3) Upon final disposition of any proceeding, costs shall be paid by
- 20 the party or parties against whom a final decision is rendered. Costs may
- 21 be taxed or retaxed to local governing bodies as well as individuals.
- 22 Only one rehearing referred to in subsection (2) of this section shall be
- 23 granted by the commission on application of any one party.
- 24 <u>(4) For purposes of this section, party of record means:</u>
- 25 (a) In the case of an administrative proceeding before the
- 26 commission on the application for a retail license:
- 27 <u>(i) The applicant;</u>
- 28 (ii) Each individual protesting the issuance of such license
- 29 pursuant to subsection (2) of section 23 of this act;
- 30 (iii) The local governing body if it is entering an appearance to
- 31 protest the issuance of the license or if it is requesting a hearing; and

- 1 (iv) The commission;
- 2 (b) In the case of an administrative proceeding before a local
- 3 governing body to cancel or revoke a retail license:
- 4 (i) The licensee; and
- 5 (ii) The local governing body; and
- 6 (c) In the case of an administrative proceeding before the
- 7 <u>commission to suspend, cancel, or revoke a retail license:</u>
- 8 <u>(i) The licensee; and</u>
- 9 <u>(ii) The commission.</u>
- 10 Sec. 47. Any order or decision of the commission granting, denying,
- 11 suspending, canceling, revoking, or renewing or refusing to suspend,
- 12 <u>cancel, revoke, or renew a license may be appealed, and the appeal shall</u>
- 13 <u>be in accordance with the Administrative Procedure Act.</u>
- 14 Sec. 48. (1) On or before January 1, 2026, the commission shall
- 15 adopt and promulgate rules and regulations governing programs which
- 16 provide training for persons employed in the sale of consumable hemp
- 17 products and the management of licensed premises. Such rules and
- 18 <u>regulations may include, but need not be limited to:</u>
- 19 <u>(a) Minimum standards governing training of sales personnel,</u>
- 20 including standards and requirements governing curriculum, program
- 21 <u>trainers</u>, and certification requirements;
- 22 (b) Minimum standards governing training in management of licensed
- 23 premises, including standards and requirements governing curriculum,
- 24 program trainers, and certification requirements;
- 25 (c) Minimum standards governing the methods allowed for training
- 26 programs which may include the Internet, interactive video, live training
- 27 <u>in various locations across the state, and other means deemed appropriate</u>
- 28 by the commission;
- 29 <u>(d) Setting enrollment fees. Such fees shall be in an amount</u>
- 30 <u>determined by the commission to be necessary to cover the administrative</u>
- 31 costs, including salary and benefits, of enrolling in a training program

1 offered by the commission pursuant to subsection (2) of this section but

- 2 <u>shall not exceed thirty dollars; and</u>
- 3 (e) Procedures and fees for certification. Such fees shall be in an
- 4 amount determined by the commission to be sufficient to defray the
- 5 <u>administrative costs</u>, including salary and benefits, associated with
- 6 maintaining a list of persons certified under this section and issuing
- 7 proof of certification to eligible individuals but shall not exceed
- 8 twenty dollars.
- 9 (2) The commission may create a program to provide training for
- 10 persons employed in the sale of consumable hemp products and management
- 11 of licensed premises. The program shall include training on the issues of
- 12 <u>sales of consumable hemp products to minors. The commission may charge</u>
- 13 <u>each person enrolling in the program an enrollment fee as provided in the</u>
- 14 rules and regulations, but such fee shall not exceed thirty dollars. All
- 15 <u>such fees shall be collected by the commission and remitted to the State</u>
- 16 Treasurer for credit to the Nebraska Consumable Hemp Control Commission
- 17 Cash Fund.
- 18 (3) A person who has completed a training program which complies
- 19 with the rules and regulations, whether such program is offered by the
- 20 commission or by another organization, may become certified by the
- 21 commission upon the commission receiving evidence that he or she has
- 22 completed such program and the person seeking certification paying the
- 23 certification fee established under this section.
- 24 Sec. 49. Any money collected by the commission pursuant to section
- 25 48 of this act shall be credited to the Nebraska Consumable Hemp Control
- 26 Commission Cash Fund, which fund is hereby created. The purpose of the
- 27 fund shall be to cover any administrative costs, including salary and
- 28 benefits, incurred by the commission in carrying out section 48 of this
- 29 act and to defray the costs associated with electronic regulatory
- 30 transactions, industry education events, enforcement training, and
- 31 equipment for regulatory work. Transfers may be made from the fund to the

1 General Fund at the direction of the Legislature. Any money in the

- 2 Nebraska Consumable Hemp Control Commission Cash Fund available for
- 3 investment shall be invested by the state investment officer pursuant to
- 4 the Nebraska Capital Expansion Act and the Nebraska State Funds
- 5 Investment Act.
- 6 **Sec. 50.** For purposes of sections 50 to 55 of this act:
- 7 (1) Affiliated means entities that are owned or controlled by the
- 8 same or related interests;
- 9 (2) Average market rate means the average price, as determined by
- 10 the commission on a quarterly basis, of all consumable hemp products that
- 11 <u>are sold or transferred from distributors to retail licensees in this</u>
- 12 <u>state, less taxes paid on the sales or transfers;</u>
- 13 (3) Contract price means the invoice price charged by a distributor
- 14 to each retail licensee for each sale or transfer of consumable hemp
- 15 products, exclusive of any tax that is included in the written invoice
- 16 price, and exclusive of any discount or other reduction. In the case of
- 17 <u>multiple invoices reflecting multiple prices for the same transaction,</u>
- 18 contract price is the highest such price;
- 19 (4) Distributor means any person, other than a retail licensee,
- 20 <u>selling or transferring consumable hemp products to a retail licensee,</u>
- 21 and includes, but is not limited to, distributors, manufacturers,
- 22 producers, and wholesalers;
- 23 (5) Excise tax means the tax imposed by section 51 of this act; and
- 24 (6) Related interests includes individuals who are related by blood
- 25 or marriage or entities that are directly or indirectly controlled by an
- 26 entity or individual or related individuals.
- 27 **Sec. 51.** (1) There is levied and shall be collected an excise tax
- 28 on the first sale or transfer of consumable hemp products by a
- 29 <u>distributor to a retail licensee</u>. The tax shall be at a rate of three
- 30 percent of:
- 31 (a) The average market rate of the consumable hemp products if the

- 1 transaction is between affiliated licensees; or
- 2 (b) The contract price for consumable hemp products if the
- 3 <u>transaction is between unaffiliated licensees.</u>
- 4 (2) The excise tax imposed by this section shall be in addition to
- 5 <u>all other occupation or privilege taxes imposed by this state or by any</u>
- 6 political subdivision of the state, subject to section 21 of this act.
- 7 Sec. 52. (1) Every retail licensee shall keep at each licensed
- 8 premises complete and accurate electronic records for that licensed
- 9 premises, including itemized invoices of all consumable hemp products
- 10 purchased by such licensee.
- 11 (2) The records required by subsection (1) of this section shall
- 12 <u>include the inventory of all consumable hemp products on hand and any</u>
- 13 other pertinent papers and documents relating to the sale or transfer of
- 14 consumable hemp products as the commission may by rule and regulation
- 15 require.
- 16 (3) The licensee shall provide a copy of such records to the
- 17 <u>commission if so requested. The commission may establish the acceptable</u>
- 18 <u>form of such records</u>.
- 19 Sec. 53. (1) Every retail licensee shall file a return with the
- 20 <u>commission</u> by the twentieth day of the month following the month reported
- 21 and with the report shall remit the amount of excise tax due.
- 22 (2) The return, which shall be upon forms prescribed and furnished
- 23 by the commission, shall contain, among other things, the total amount of
- 24 consumable hemp products purchased or transferred during the preceding
- 25 month from a distributor and the amount of tax due thereon.
- 26 (3) The commission may require licensees to file tax returns
- 27 <u>electronically and to remit payments due by electronic funds transfers.</u>
- 28 **Sec. 54.** <u>The commission shall collect the excise tax and shall</u>
- 29 account for and remit to the State Treasurer at least once each month all
- 30 money collected pursuant to such tax for credit to the General Fund.
- 31 **Sec. 55.** It shall be unlawful for any person to evade or attempt to

1 evade the payment of the excise tax. A violation of this section is a

- 2 <u>Class II misdemeanor and the violator shall forfeit and pay, as a part of</u>
- 3 costs in such action, double the amount of the tax so evaded or attempted
- 4 to be evaded.
- 5 Sec. 56. Section 28-1701, Revised Statutes Cumulative Supplement,
- 6 2024, is amended to read:
- 7 28-1701 (1) A person shall not be arrested or prosecuted for an
- 8 eliqible alcohol or drug offense if such person witnessed or was the
- 9 victim of a sexual assault and such person:
- 10 (a) Either:
- 11 (i) In good faith, reported such sexual assault to law enforcement;
- 12 or
- (ii) Requested emergency medical assistance for the victim of the
- 14 sexual assault; and
- 15 (b) Evidence supporting the arrest or prosecution of the eligible
- 16 alcohol or drug offense was obtained or discovered as a result of such
- 17 person reporting such sexual assault to law enforcement or requesting
- 18 emergency medical assistance.
- 19 (2) A person shall not be arrested or prosecuted for an eligible
- 20 alcohol or drug offense if:
- 21 (a) Evidence supporting the arrest or prosecution of the person for
- 22 the offense was obtained or discovered as a result of the investigation
- 23 or prosecution of a sexual assault; and
- (b) Such person cooperates with law enforcement in the investigation
- 25 or prosecution of the sexual assault.
- 26 (3) For purposes of this section:
- 27 (a) Eligible alcohol or drug offense means:
- 28 (i) A violation of subsection (3) or (13) of section 28-416 or of
- 29 section 28-441;
- 30 (ii) A violation of section 53-180.02 committed by a person older
- 31 than eighteen years of age and under the age of twenty-one years, as

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- described in subdivision (4)(a) of section 53-180.05;
- 2 (iii) A violation of subsection (2) of section 35 of this act;
- $\frac{\text{(iv)}}{\text{(iii)}}$ A violation of a city or village ordinance similar to
- 4 subdivision (3)(a)(i), or (ii), or (iii) of this section; or
- (v) (iv) Attempt, conspiracy, solicitation, being an accessory to,
- 6 aiding and abetting, aiding the consummation of, or compounding a felony
- 7 with any of the offenses in subdivision (3)(a)(i), (ii), or
- 8 (iv) of this section as the underlying offense; and
- 9 (b) Sexual assault means:
- 10 (i) A violation of section 28-316.01, 28-319, 28-319.01, 28-320,
- 11 28-320.01, 28-320.02, 28-322.01, 28-322.02, 28-322.03, 28-322.04,
- 12 28-322.05, 28-703, or 28-1463.03, sex trafficking or sex trafficking of a
- 13 minor under section 28-831, or subdivision (1)(c) or (g) of section
- 14 28-386 or subdivision (1)(d), (e), or (f) of section 28-707; or
- 15 (ii) Attempt, conspiracy, solicitation, being an accessory to,
- 16 aiding and abetting, aiding the consummation of, or compounding a felony
- 17 with any of the offenses listed in subdivision (3)(b)(i) of this section
- 18 as the underlying offense.
- 19 Sec. 57. Section 53-105, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 53-105 There is hereby created the Nebraska Liquor Control
- 22 Commission, consisting of three members to be appointed by the Governor,
- 23 subject to confirmation by a majority of the members elected to the
- 24 Legislature, no more than two of whom shall be members of the same
- 25 political party, and no two shall be citizens of the same congressional
- 26 district. The members of the Nebraska Liquor Control Commission shall
- 27 also serve as the members of the Nebraska Consumable Hemp Control
- 28 <u>Commission as provided in section 4 of this act.</u>
- 29 Sec. 58. Section 53-106, Reissue Revised Statutes of Nebraska, is
- 30 amended to read:
- 31 53-106 The Governor shall appoint three members of the commission,

- 1 one of whom he shall designate as chairman. One member shall be appointed
- 2 every two years and shall hold office for a period of six years. Any
- 3 appointee may be removed by the Governor, after an opportunity to be
- 4 heard, for malfeasance, misfeasance or neglect in office. No person shall
- 5 be appointed to the commission, or continue to hold that office after
- 6 appointment, while holding any other office or position under the laws of
- 7 this state, any other state, or of the United States, except that the
- 8 commissioners shall also serve as the members of the Nebraska Consumable
- 9 Hemp Control Commission as provided in section 4 of this act.
- 10 Sec. 59. Section 53-110, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 53-110 (1) For purposes of this section:
- 13 (a) Commission means the Nebraska Liquor Control Commission and the
- 14 Nebraska Consumable Hemp Control Commission;
- (b) Consumable hemp product has the same meaning as in section 3 of
- 16 this act;
- 17 (c) Conviction includes a plea or verdict of guilty or a conviction
- 18 <u>following a plea of nolo contendere, payment of a fine or penalty in</u>
- 19 <u>settlement of any prosecution, or forfeiture of a bond to appear in court</u>
- 20 <u>to answer charges;</u>
- 21 <u>(d) Covered offense means:</u>
- 22 (i) A felony; or
- 23 (ii) A violation of any federal or state law concerning the
- 24 manufacture or sale of alcoholic liquor, consumable hemp products, or
- 25 <u>marijuana; and</u>
- (e) Marijuana has the same meaning as in section 28-401.
- 27 (2) (1) No person shall be appointed as a commissioner, the
- 28 executive director of the commission, or an employee of the commission
- 29 who is not a citizen of the United States and who has not resided within
- 30 the State of Nebraska successively for two years next preceding the date
- 31 of his or her appointment.

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- 1 (3) (2) No person (a) convicted of a covered offense or who has
- 2 pleaded guilty to a felony or any violation of any federal or state law
- 3 concerning the manufacture or sale of alcoholic liquor prior or
- 4 subsequent to the passage of the Nebraska Liquor Control Act, (b) who has
- 5 paid a fine or penalty in settlement of any prosecution against him or
- 6 her for any violation of such laws, or (c) who has forfeited his or her
- 7 bond to appear in court to answer charges for any such violation shall be
- 8 appointed commissioner.
- 9 (4)(a) (3)(a) Except as otherwise provided in subdivision (b) of
- 10 this subsection, a no commissioner or employee of the commission shall
- 11 <u>not</u> may, directly or indirectly, individually, as a member of a
- 12 partnership, as a member of a limited liability company, or as a
- 13 shareholder of a corporation: , have
- 14 (i) Have any interest whatsoever in the manufacture, sale, or
- 15 distribution of alcoholic liquor or consumable hemp products; T
- 16 <u>(ii) Receive</u> any compensation or profit from such
- 17 manufacture, sale, or distribution; 7
- 18 (iii) Have or have any interest whatsoever in the purchases or sales
- 19 made by the persons authorized by the <u>Nebraska Liquor Control Act</u> act to
- 20 purchase or to sell alcoholic liquor; or -
- 21 (iv) Have any interest whatsoever in the purchases or sales made by
- 22 the persons authorized by the Nebraska Consumable Hemp Control Act to
- 23 purchase or to sell consumable hemp products.
- 24 (b) With the written approval of the executive director, an employee
- 25 of the commission, other than the executive director or a division
- 26 manager, may accept part-time or seasonal employment with a person
- 27 licensed or regulated by the commission. No such employment shall be
- 28 approved if the licensee receives more than fifty percent of the
- 29 licensee's gross revenue from the sale or dispensing of alcoholic liquor
- 30 or consumable hemp products.
- 31 (5) (4) This section shall not prevent any commissioner, the

1 executive director, or any employee from purchasing and keeping in his or

- 2 her possession for the use of himself, herself, or members of his or her
- 3 family or guests any:
- 4 (a) Alcoholic alcoholic liquor which may be purchased or kept by any
- 5 person pursuant to the Nebraska Liquor Control Act; or act.
- 6 (b) Consumable hemp products which may be purchased or kept by any
- 7 person pursuant to the Nebraska Consumable Hemp Control Act.
- 8 Sec. 60. Section 53-111, Reissue Revised Statutes of Nebraska, is
- 9 amended to read:
- 10 53-111 (1) A commissioner, the executive director of the commission,
- or any person appointed or employed by the commission shall not solicit
- 12 or accept any gift, gratuity, emolument, or employment from any person
- 13 subject to the Nebraska Liquor Control Act or the Nebraska Consumable
- 14 <u>Hemp Control Act</u> or from any officer, agent, or employee thereof or
- 15 solicit, request from, or recommend, directly or indirectly, to any such
- 16 person or to any officer, agent, or employee thereof the appointment of
- 17 any person to any place or position. Any such person and every officer,
- 18 agent, or employee thereof may not offer to any commissioner, the
- 19 executive director, or any person appointed or employed by the commission
- 20 any gift, gratuity, emolument, or employment. If a commissioner, the
- 21 executive director, or any person appointed or employed by the commission
- 22 violates this section, he or she shall be removed from his or her office
- 23 or employment. Every person violating this section shall be guilty of a
- 24 Class II misdemeanor.
- 25 Sec. 61. Section 81-1021, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 81-1021 (1) All motor vehicles acquired by the State of Nebraska
- 28 except any vehicle rented as a bureau fleet vehicle shall be indelibly
- 29 and conspicuously lettered, in plain letters of a contrasting color or
- 30 reflective material:
- 31 (a) On each side thereof with the words State of Nebraska and

1 following such words the name of whatever board, department, bureau,

- 2 division, institution, including the University of Nebraska or state
- 3 college, office, or other state expending agency of the state to which
- 4 the motor vehicle belongs; and
- 5 (b) On the back thereof with the words State of Nebraska.
- 6 (2) This section shall not apply to motor vehicles used or 7 controlled by:
- 8 (a) The Nebraska State Patrol, the Public Service Commission, the
- 9 Game and Parks Commission, deputy state sheriffs employed by the Nebraska
- 10 Brand Committee and State Fire Marshal for state law enforcement
- 11 purposes, inspectors employed by the Nebraska Liquor Control Commission
- 12 <u>or the Nebraska Consumable Hemp Control Commission</u>, and persons employed
- 13 by the Tax Commissioner for state revenue enforcement purposes, the
- 14 exemption for state law enforcement purposes and state revenue
 - enforcement purposes being confined strictly to the seven agencies
- 16 specifically named;

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- 17 (b) The Department of Health and Human Services or the Department of
- 18 Correctional Services for the purpose of apprehending and returning
- 19 escaped offenders or parole violators to facilities in the Department of
- 20 Correctional Services and transporting offenders and personnel of the
- 21 Department of Correctional Services and patients and personnel of the
- 22 Department of Health and Human Services who are engaged in off-campus
- 23 program activities;
- 24 (c) The Military Department;
- 25 (d) Vocational rehabilitation counselors and the Department of
- 26 Health and Human Services for the purposes of communicable disease
- 27 control, for the prevention and control of those communicable diseases
- 28 which endanger the public health, or used by the Department of Health and
- 29 Human Services in the enforcement of drug control laws or for other
- 30 investigation purposes;
- 31 (e) The Department of Agriculture for special investigative

- 1 purposes;
- 2 (f) The Nebraska Motor Vehicle Industry Licensing Board for
- 3 investigative purposes;
- 4 (g) The Insurance Fraud Prevention Division of the Department of
- 5 Insurance for investigative purposes; and
- 6 (h) The Department of Justice.
- 7 Sec. 62. Original sections 53-105, 53-106, 53-110, 53-111, and
- 8 81-1021, Reissue Revised Statutes of Nebraska, and section 28-1701,
- 9 Revised Statutes Cumulative Supplement, 2024, are repealed.