LEGISLATURE OF NEBRASKA ONE HUNDRED EIGHTH LEGISLATURE FIRST SPECIAL SESSION

## **LEGISLATIVE BILL 49**

Introduced by Wayne, 13. Read first time July 29, 2024 Committee: Urban Affairs

- A BILL FOR AN ACT relating to municipalities; to amend sections 13-518
   and 13-522, Reissue Revised Statutes of Nebraska; to adopt the Aid
   to Municipalities Act; to create a fund; to harmonize provisions; to
   provide a duty for the Revisor of Statutes; and to repeal the
   original sections.
- 6 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 7 of this act shall be known and may be 2 cited as the Aid to Municipalities Act. The purpose of the Aid to Municipalities Act is to provide 3 Sec. 2. state aid to municipalities in the form of grants which may be used to 4 5 pay for infrastructure projects within the municipalities. 6 Sec. 3. For purposes of the Aid to Municipalities Act: 7 (1) Department means the Department of Economic Development; (2) Infrastructure project means any of the following projects, or 8 9 any combination thereof, to be owned or operated by a municipality: Solid 10 waste management facilities; wastewater, storm water, and water treatment works and systems, water distribution facilities, and water resources 11 projects, including, but not limited to, pumping stations, transmission 12 13 lines, and mains and their appurtenances; hazardous waste disposal systems; resource recovery systems; airports; port facilities; buildings 14 15 and capital equipment used in the operations and activities of municipal 16 government and to provide services to the residents of the municipality; 17 convention and tourism facilities; redevelopment projects as defined in section 18-2103; and mass transit and other transportation systems, 18 19 including parking facilities and excluding public highways and bridges and municipal roads, streets, and bridges; and 20 21 (3) Municipality means any city or village in this state. 22 Sec. 4. (1) A municipality may apply for a grant under the Aid to Municipalities Act by submitting an application to the department on a 23 24 form prescribed by the department. The application shall include: 25 (a) The amount of grant funds requested; and 26 (b) A description of the infrastructure projects to be funded by the 27 grant. 28 (2) The department shall consider applications in the order in which they are received and may approve applications within the limits of 29 available appropriations, except that in no case shall any grant exceed 30 ten million dollars. 31

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(3) A municipality receiving a grant under this section shall use
the grant funds exclusively to:
<u>(a) Pay for the construction, acquisition, or equipping of</u>
infrastructure projects or portions thereof; or
(b) Pay principal, interest, premium, and costs of issuance on bonds
issued by the municipality to finance the construction, acquisition, or
equipping of infrastructure projects or portions thereof.
(4) Grant funds received under this section shall be placed in a
separate fund and shall not be commingled with other money of the
municipality.
Sec. 5. The Aid to Municipalities Fund is created. The department
shall administer the fund. The fund may be used make grants under the Aid
to Municipalities Act and to defray the administrative expenses incurred
by the department in carrying out the act. Any money in the fund
available for investment shall be invested by the state investment
officer pursuant to the Nebraska Capital Expansion Act and the Nebraska
<u>State Funds Investment Act.</u>
Sec. 6. <u>It is the intent of the Legislature to appropriate XX</u>
dollars each fiscal year for purposes of carrying out the Aid to
<u>Municipalities Act.</u>
Sec. 7. <u>The department may adopt and promulgate rules and</u>
regulations to carry out the Aid to Municipalities Act.
Sec. 8. Section 13-518, Reissue Revised Statutes of Nebraska, is
amended to read:
13-518 For purposes of sections 13-518 to 13-522:
(1) Allowable growth means (a) for governmental units other than
community colleges, the percentage increase in taxable valuation in
excess of the base limitation established under section 77-3446, if any,
due to improvements to real property as a result of new construction,
additions to existing buildings, any improvements to real property which
increase the value of such property, and any increase in valuation due to

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1 annexation and any personal property valuation over the prior year and 2 (b) for community colleges, the percentage increase in excess of the base 3 limitation, if any, in full-time equivalent students from the second year 4 to the first year preceding the year for which the budget is being 5 determined;

6 (2) Capital improvements means (a) acquisition of real property or
7 (b) acquisition, construction, or extension of any improvements on real
8 property;

(3) Governing body has the same meaning as in section 13-503;

(4) Governmental unit means every political subdivision which has
authority to levy a property tax or authority to request levy authority
under section 77-3443 except sanitary and improvement districts which
have been in existence for five years or less and school districts;

(5) Qualified sinking fund means a fund or funds maintained separately from the general fund to pay for acquisition or replacement of tangible personal property with a useful life of five years or more which is to be undertaken in the future but is to be paid for in part or in total in advance using periodic payments into the fund. The term includes sinking funds under subdivision (13) of section 35-508 for firefighting and rescue equipment or apparatus;

(6) Restricted funds means (a) property tax, excluding any amounts 21 refunded to taxpayers, (b) payments in lieu of property taxes, (c) local 22 23 option sales taxes, (d) motor vehicle taxes, (e) state aid, (f) transfers of surpluses from any user fee, permit fee, or regulatory fee if the fee 24 surplus is transferred to fund a service or function not directly related 25 to the fee and the costs of the activity funded from the fee, (g) any 26 funds excluded from restricted funds for the prior year because they were 27 28 budgeted for capital improvements but which were not spent and are not expected to be spent for capital improvements, (h) the tax provided in 29 sections 77-27,223 to 77-27,227 beginning in the second fiscal year in 30 which the county will receive a full year of receipts, and (i) any excess 31

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1 tax collections returned to the county under section 77-1776. Funds 2 received pursuant to the nameplate capacity tax levied under section 3 77-6203 for the first five years after a renewable energy generation 4 facility has been commissioned are nonrestricted funds; and

5 (7) State aid means:

6 (a) For all governmental units, state aid paid pursuant to sections
7 60-3,202 and 77-3523 and reimbursement provided pursuant to section
8 77-1239;

9 (b) For municipalities, state aid to municipalities paid pursuant to
10 <u>the Aid to Municipalities Act and sections 39-2501 to 39-2520, 60-3,190,</u>
11 and 77-27,139.04 and insurance premium tax paid to municipalities;

(c) For counties, state aid to counties paid pursuant to sections 60-3,184 to 60-3,190, insurance premium tax paid to counties, and reimbursements to counties from funds appropriated pursuant to section 29-3933;

(d) For community colleges, state aid to community colleges paid
pursuant to the Community College Aid Act;

(e) For educational service units, state aid appropriated under
sections 79-1241.01 and 79-1241.03; and

20 (f) For local public health departments as defined in section
21 71-1626, state aid as distributed under section 71-1628.08.

22 Sec. 9. Section 13-522, Reissue Revised Statutes of Nebraska, is 23 amended to read:

24 13-522 The Auditor of Public Accounts shall prepare budget documents 25 to be submitted by governmental units which calculate the restricted funds authority for each governmental unit. Each governmental unit shall 26 submit its calculated restricted funds authority with its budget 27 documents at the time the budgets are due to the Auditor of Public 28 Accounts. If the Auditor of Public Accounts determines from the budget 29 documents that a governmental unit is not complying with the budget 30 limits provided in sections 13-518 to 13-522, he or she shall notify the 31

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1 governing body of his or her determination and notify the State Treasurer and the Department of Economic Development of the noncompliance. The 2 State Treasurer and the department shall then suspend distribution of 3 state aid allocated to the governmental unit until such sections are 4 complied with. The funds shall be held for six months until the 5 governmental unit complies, and if the governmental unit complies within 6 7 the six-month period, it shall receive the suspended funds, but after six 8 months, if the governmental unit fails to comply, the suspended funds 9 shall be forfeited and shall be redistributed to other recipients of the state aid or, in the case of homestead exemption reimbursement, returned 10 to the General Fund. 11

12 Sec. 10. The Revisor of Statutes shall assign sections 1 to 7 of 13 this act to a new article in Chapter 18.

Sec. 11. Original sections 13-518 and 13-522, Reissue Revised
Statutes of Nebraska, are repealed.