

COMMUNITY-BASED JUVENILE SERVICES AID PROGRAM

Annual Report to the Governor and Legislature

July 1, 2022 - June 30, 2023

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NEBRASKA

Good Life. Great Service.

**COMMISSION ON LAW ENFORCEMENT
AND CRIMINAL JUSTICE**

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Executive Summary

In fiscal year 2023, Community-based Juvenile Services Aid (CBA) funded 173 programs through 81 counties, awarding 61 grants for \$6,497,638.00 in total. The map below (figure 1) depicts counties with CBA funded programs during FY2023. There were no tribes seeking CBA grant funds in FY2023.

CBA Grant Recipients FY2022-2023

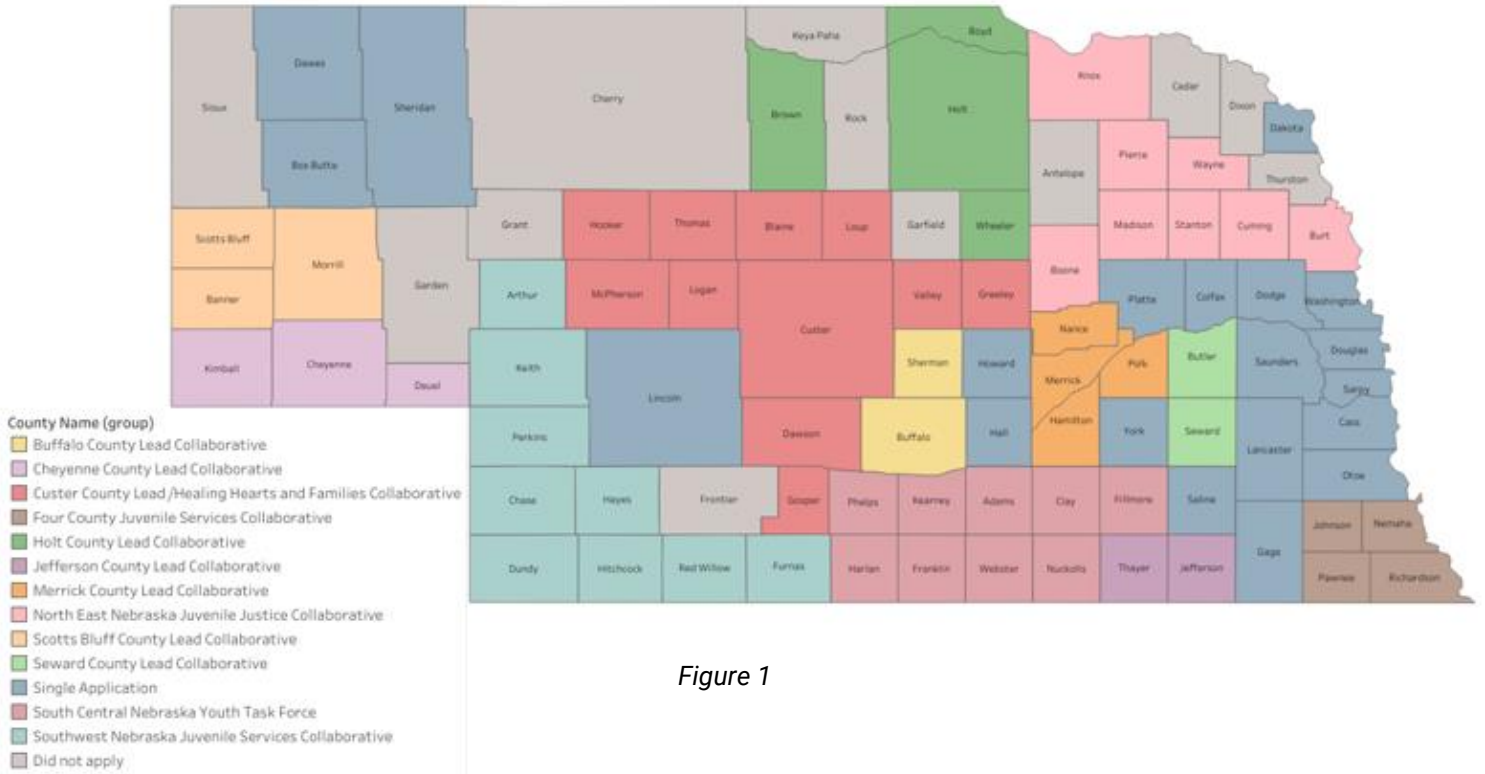
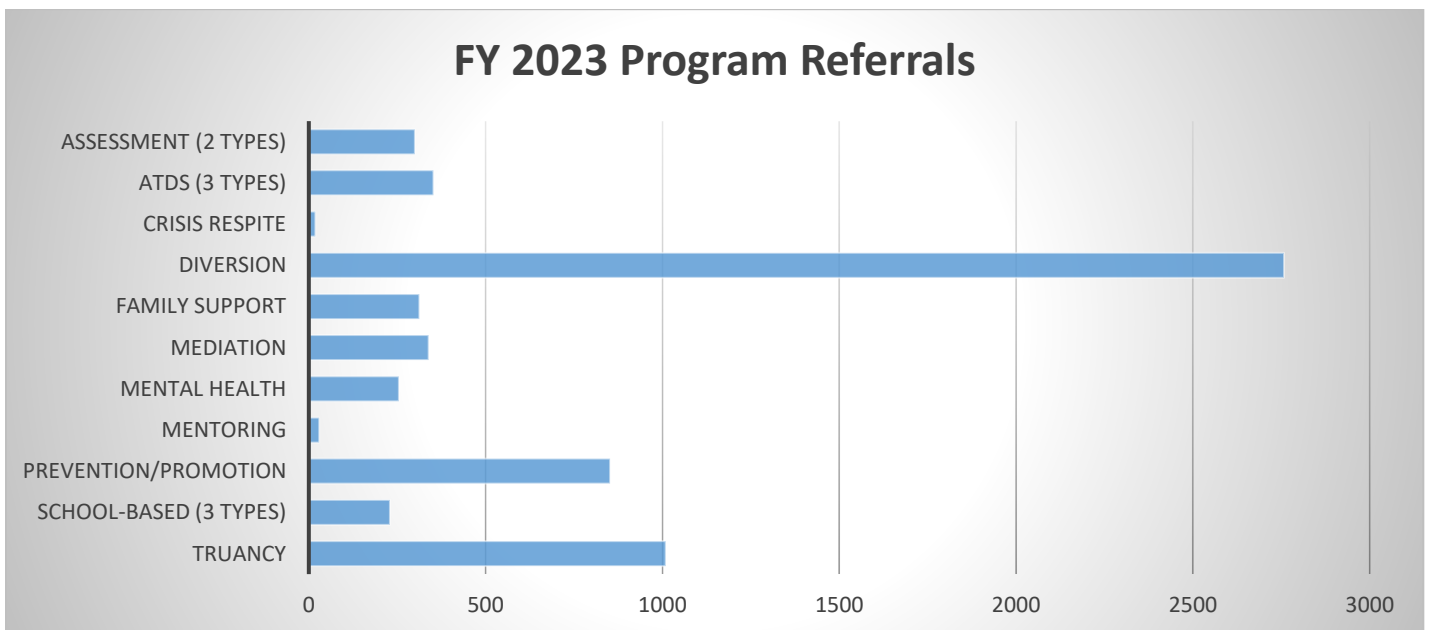


Figure 1

More than 6,400 youth were referred to 15 categories of programs or sub-programs in FY2023 as reported directly into the Juvenile Case Management System (JCMS) (see chart below).



Introduction

The Nebraska Commission on Law Enforcement and Criminal Justice (Commission) is responsible for reporting annually to the Governor and Legislature on the distribution and use of funds for aid appropriated under the Community-based Juvenile Services Aid Program pursuant to Nebraska Revised Statute § 43-2404.02(5). This report serves to fulfill the statutory requirement.

History

The County Aid Program was created in 2001 and administered by the Office of Juvenile Services. In 2005, the Commission began administering the County Aid Program. For 8 years, the County Aid Program allocated funds to assist counties in the implementation and operation of programs or services identified in their comprehensive juvenile services plan, including, but not limited to, programs for assessment and evaluation, prevention of delinquent behavior, diversion, shelter care, intensive juvenile probation services, restitution, family support services, and family group conferencing. In 2013, LB561 replaced County Aid Program with the Community-based Juvenile Services Aid Program. The program broadened recipients to include Indian tribes, outlined eligibility requirements, and expanded eligible programs and services to be utilized by the Community-based Juvenile Services Aid Program.

Community-based Juvenile Services Aid Grants Program

Community-based Juvenile Services Aid is a non-competitive grant apportioned as aid in accordance with a formula based on the total number of residents per county and federal or state recognized Indian Tribe and other relevant factors as determined by the Commission. Other relevant factors determined by the Commission incorporated into the formula include percent of children under 18 in poverty, percent change in population since 2010, percent of population that is non-white, allocation amount in previous formula, and deobligation history. Funds acquired for the Community-based Juvenile Services Aid Program shall be used to aid in the establishment and provision of community-based services for juveniles who come in contact with the juvenile justice system (NRS § 43-2404.02(1)). Fiscal year 2023 distribution of funds can be found in Appendix A.

Funds Awarded

For project period July 1, 2022 - June 30, 2023 (FY2023), a total of \$5,280,219.00 of Community-based Juveniles Services Aid (CB) formula funding was awarded to 32 grantees, which encompassed 81 counties (Appendix B). Funds not awarded under the CB program are placed into a competitive grant program referred to as Enhancement Based (EB) funds with the same statutory funding purpose and eligibility. Enhancement funds for a total of \$517,781.00 were awarded to 14 grantees. Unexpended funds at the close of the FY2022 Community-based Juvenile Services Aid project period were deobligated to the Crime Commission and awarded competitively for FY2023. A total of \$699,638.00 was awarded to 11 grantees through two separate Supplemental Enhancement Based (EB) opportunities. The list of FY2023 CB, EB, and Supplemental EB awards can be found in Appendix B. The amount of awarded funds unexpended at the end of FY2023 can be found in Appendix C.

Types of Juvenile Services Funded

There are three main over-arching categories¹ to which a funded program or service classifies as:

- I. Direct Intervention: Entities in this category are often programs; they generally meet with a youth multiple times over a specific period of time. Generally, the program relies on an educational or relationship-based component to invoke behavioral change within the client.
- II. Direct Service: Entities in this category are often agencies; they generally meet with a youth a few times to conduct a singular service. This could be to conduct an assessment or to help coordinate services.

¹ Direct Events is the fourth category, however, direct events are not funded.

- III. **System Improvement:** Entities in this category generally do not work with youth directly, but support programs, agencies, and initiatives that do the direct work.

Programs are further categorized into program types and sub-program types in Table 1 below.

Table 1: Program Types and Sub-Program Types

Direct Intervention Programs	
• Alternatives to Detention	• School Based
○ <i>Electronic Monitoring</i>	○ <i>After School Program</i>
○ <i>Reporting Center</i>	○ <i>Alternative Schools</i>
○ <i>Tracking Service</i>	○ <i>School Interventionist</i>
○ <i>Home Confinement</i>	○ <i>Truancy Programs</i>
○ <i>Community Monitoring</i>	• Mediation/Restorative Justice
○ <i>ATD Respite</i>	• Mentoring
○ <i>Shelter Care</i>	• <i>Community Monitoring</i>
• Diversion	○ <i>Juvenile Justice Based Mentoring</i>
• Mental Health	○ <i>School-based Mentoring</i>
○ <i>Treatment</i>	○ <i>Youth-initiated Mentoring</i>
• Prevention/Promotion	○ Drug Court
○ <i>40 Developmental Assets</i>	• Reentry
○ <i>Bullying Prevention</i>	• Family Support
○ <i>Employment Skills</i>	• <i>Parenting Class</i>
○ <i>Gang Prevention</i>	○ <i>Family Support Program</i>
○ <i>Life Skills</i>	○ <i>Advocacy</i>
○ <i>Prosocial Activity/Attitudes</i>	○ <i>Social Worker</i>
○ <i>Substance Abuse Prevention</i>	○ <i>Social Worker</i>
○ <i>Incentives</i>	
Direct Service Programs	
• Crisis Response	• Assessment
○ <i>Crisis Respite</i>	○ <i>Assessment</i>
	○ <i>Referral Service</i>
System Improvement	
• Training/Quality Improvement	
• Planning and Administration	
○ Fiscal Administration	
○ Grant Administration	
• Community Engagement	
○ <i>Community Planning</i>	
○ <i>Collective Impact Coordinator</i>	
○ <i>Backbone Support Organization</i>	
• Juvenile Justice System Improvement	
○ JDAI Coordinator	
○ Racial and Ethnic Disparity (R/ED) Coordinator	
• Data	
• Evaluator	

For FY2023, 81 counties received funds for 173 unique programs. The number of programs fluctuate throughout the year with adjustments to the grant by grantees. Additionally, the number of programs funded does not reflect all services provided with grant funds as multiple services can be incorporated into one program type. For example, if a diversion program requests funding for mental health services, the entire request is reflected as one diversion program even though the funds are assisting the youth with other services as part of diversion. Additionally, program types may change mid grant year due to programs determining the definition of their program or data collected for the program type does not directly correspond to the services they are providing.

Chart 1 illustrates the breakdown of funded programs and the amount of funds for each over-arching program type in FY 2023.

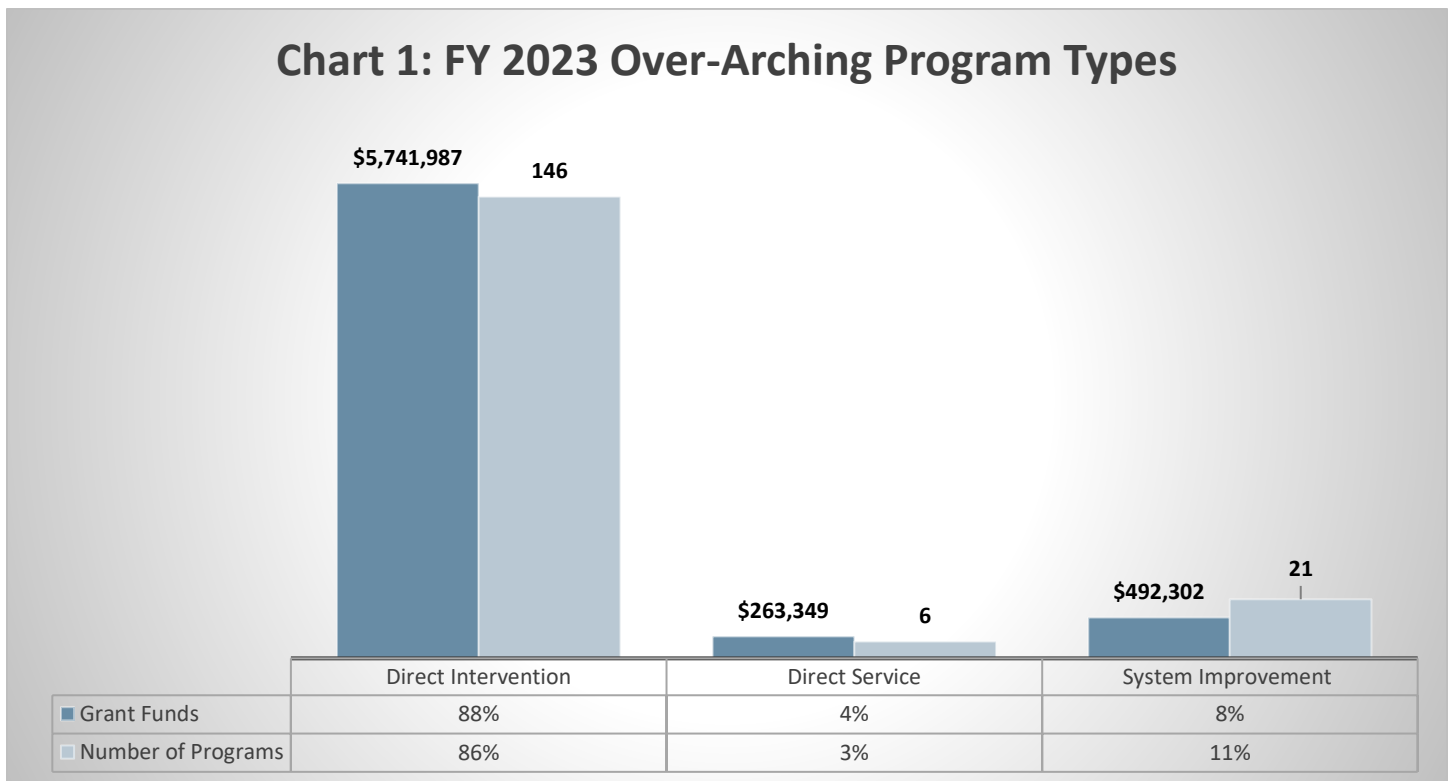
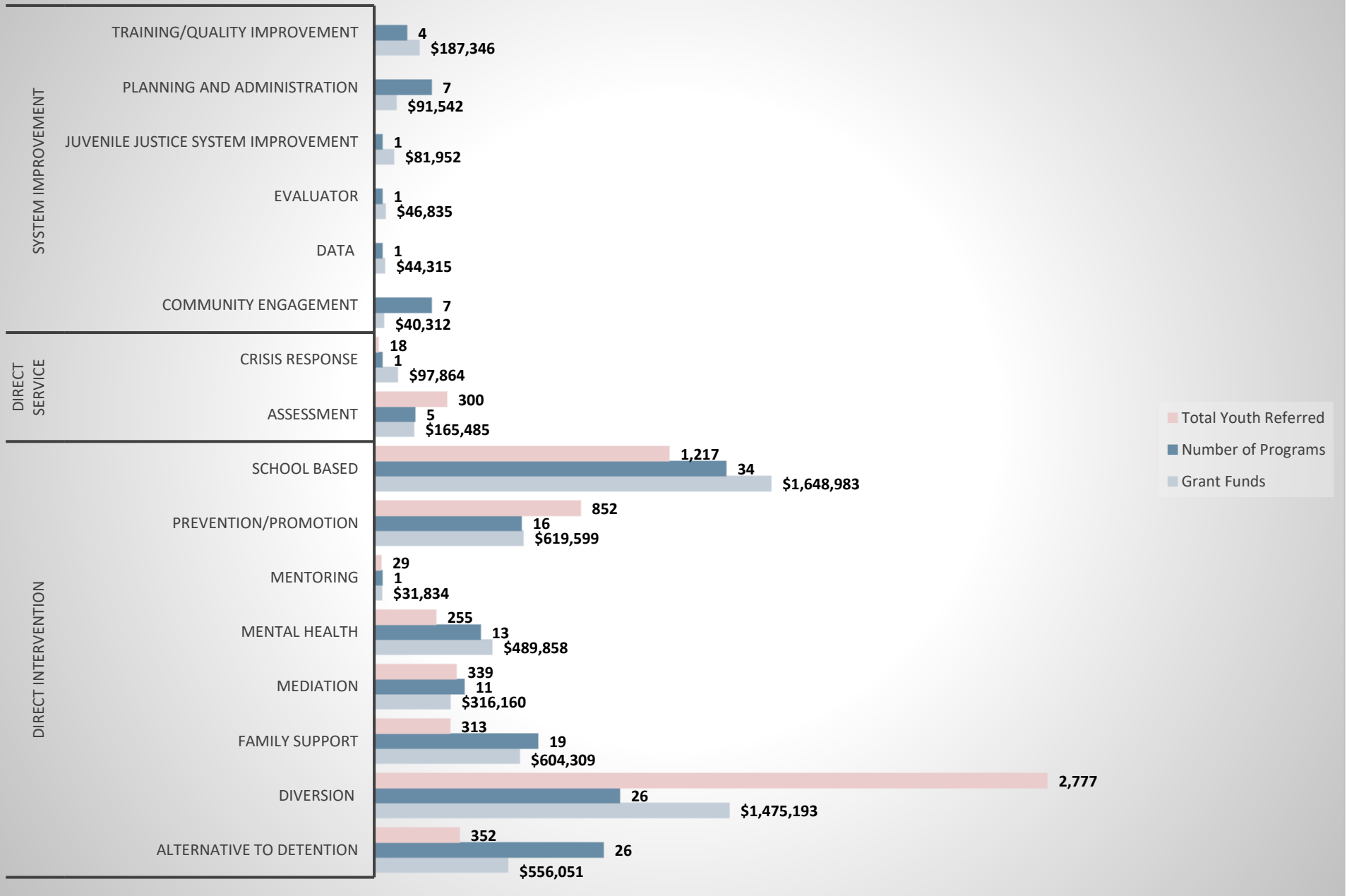


Chart 2 further breaks down the program types funded, the grant funds allocated to each program type, and the number of youth referred to each program type in FY 2023².

² System improvement programs do not work directly with youth so there will not be data on the number of youth served for these program types.

Chart 2: FY 2023 Program Types, Fund Allocation, and Youth Referred



Use of Funds pursuant to NRS §43-2404.02(3)(C)

Fiscal year 2023 awards did not allocate any Community-based Juvenile Services Aid Program funds for the following:

- (i) To convert an existing juvenile detention facility or other existing structure for use as an alternative to detention as defined in section 43-245;
- (ii) To invest in capital construction, including both new construction and renovations, for a facility for use as an alternative to detention; or
- (iii) For the initial lease of a facility for use as an alternative to detention.

Grantee Annual Reporting

Pursuant to NRS §43-2404.02(4)(a), any recipient of aid under the Community-based Juvenile Services Aid Program shall electronically file an annual report as required by rules and regulations adopted and promulgated by the commission. Any program funded through the Community-based Juvenile Services Aid Program that served juveniles shall report data on the individual youth served. Any program that is not directly serving youth shall include program-level data. In either case, data collected shall include, but not be limited to, the following: The type of juvenile service, how the service met the goals of the comprehensive juvenile services plan, demographic information on the juveniles served, program outcomes, the total number of juveniles served, and the number of juveniles who completed the program or intervention.

Annual Grant Activity Reports are due 45 days after the close of the grant. Review of grantee annual reports are available upon request to the Crime Commission.

Program Evaluation

Pursuant to NRS §43-2404.02(2), ten percent of funds are set aside for the development of a common data set and evaluation of the effectiveness of the Community-based Juvenile Services Aid Program. The common data set is maintained by the Crime Commission and provided to the University of Nebraska at Omaha, Juvenile Justice Institute to evaluate the effectiveness and outcomes of the programs receiving funds through the Community-based Juvenile Services Aid Program.

Demographic Information on the Total Number of Juveniles Served, Program Success Rates, and Total Number of Juveniles Sent to Secure Juvenile Detention or Residential Treatment or Secure Confinement (NRS §43-2404.02(5))

The Juvenile Justice Institute is required to evaluate the effectiveness of plans and programs receiving funding through the Community-based Juvenile Services Aid Program pursuant to NRS §43-2404.02(4)(c). Evaluations include demographic information on the youth served, program success rates, and an evaluation of whether youth were sent to staff secure or secure juvenile detention after participating in a program funded by the Community-based Juvenile Services Aid Program.

Evaluation of program effectiveness and future system involvement is conducted at least one year following Community-based Aid program enrollment. Please refer the Juvenile Justice Institute's Evidence-based Nebraska [website](#) for all Community-based Juvenile Services Aid evaluations.

Demographics for youth referred to programs during fiscal year 2023 can be found in Table 2 below. Starting in FY 2023, Hispanic/Not Hispanic is reported in the JCMS as a separate data field. In previous years Hispanic was collected as an option in the race field.

Table 2: Youth Referred by Demographic FY 2023

Demographic		Referred	Percent Referred
Race	White	3,675	57%
	Black, African American	872	14%
	Multiple Races	292	5%
	Unspecified	596	9%
	Native American or Alaska Native	169	3%
	Asian	99	2%
	Other Race	725	11%
	Native Hawaiian, Other Pacific Islander	20	Less than 1%
Ethnicity	Not Hispanic/Latino	3,877	60%
	Hispanic/Latino	1,693	26%
	Unspecified	659	10%
	Missing	224	3%
Age	10 and Under	162	1%
	11	244	3%
	12	572	7%
	13	826	11%
	14	928	14%
	15	1,120	18%
	16	1,231	21%
	17	998	18%
	18	245	5%
	19+	127	3%
Total Cases		6,453	

Examination of Racial and Ethnic Disparity

Nebraska Revised Statute § 43-2404.01(5(c)) requires the evaluation of the effectiveness of juvenile services that receive funds from the Community-based Juvenile Services Aid Program to include an examination of disproportionate minority contact in order to identify juvenile delinquency prevention efforts and system improvement efforts designed to reduce, without establishing or requiring numerical standards or quotas, the disproportionate number of juvenile members of minority groups who come into contact with the juvenile justice system. An examination of disproportionate minority contact will be included in evaluations of program effectiveness conducted by the Juvenile Justice Institute. The racial and ethnic disparities of youth referred to CBA funded programs in fiscal year 2023 can be found below in Table 3 and Table 4.

Table 3: Youth referred to CBA funded programs by Race FY 2023

	Percent of Youth Referred	Percent of Population ³	Representation
White	57%	83%	Under
Black, African American	14%	6%	Over
Multiple Races	5%	5%	-
Unspecified	9%	-	
Native American or Alaska Native	3%	2%	Over
Asian	2%	3%	Under
Other Race	11%	-	-
Native Hawaiian, Other Pacific Islander	Less than 1%	Less than 1%	-
Grand Total	100%		

Table 4: Youth referred to CBA funded programs by Ethnicity FY 2023

	Percent of Youth Referred	Percent of Population	Representation
Not Hispanic/Latino	60%	82%	Under
Hispanic/Latino	26%	18%	Over
Unspecified	10%	-	-
Left blank	3%	-	-
Grand Total	100%		

³ US Census Data 2022 estimates extracted from <https://www.census.gov/data/datasets/time-series/demo/popest/2020s-state-detail.html>. "Other" and "Unspecified" are not options in the US Census data for race and ethnicity.

Appendix A: FY2023 Funding Formula Distribution - \$5,798,000

County/Tribe	Allotment
Adams County	\$80,908.00
Antelope County	\$13,263.00
Arthur County	\$5,000.00
Banner County	\$5,000.00
Blaine County	\$5,000.00
Boone County	\$10,816.00
Box Butte County	\$21,206.00
Boyd County	\$5,000.00
Brown County	\$5,000.00
Buffalo County	\$156,028.00
Burt County	\$11,888.00
Butler County	\$23,997.00
Cass County	\$58,341.00
Cedar County	\$18,231.00
Chase County	\$8,676.00
Cherry County	\$26,667.00
Cheyenne County	\$25,715.00
Clay County	\$20,514.00
Colfax County	\$54,797.00
Cuming County	\$19,412.00
Custer County	\$28,117.00
Dakota County	\$84,265.00
Dawes County	\$30,295.00
Dawson County	\$79,471.00
Deuel County	\$5,000.00
Dixon County	\$22,926.00
Dodge County	\$110,280.00
Douglas County	\$1,280,364.00
Dundy County	\$5,000.00
Fillmore County	\$11,818.00
Franklin County	\$5,000.00
Frontier County	\$5,000.00
Furnas County	\$12,792.00

County/Tribe	Allotment
Gage County	\$44,859.00
Garden County	\$5,000.00
Garfield County	\$14,955.00
Gosper County	\$10,465.00
Grant County	\$5,000.00
Greeley County	\$8,243.00
Hall County	\$172,474.00
Hamilton County	\$36,761.00
Harlan County	\$9,968.00
Hayes County	\$5,000.00
Hitchcock County	\$5,768.00
Holt County	\$19,860.00
Hooker County	\$5,000.00
Howard County	\$22,075.00
Jefferson County	\$16,142.00
Johnson County	\$28,790.00
Kearney County	\$26,666.00
Keith County	\$18,264.00
Keya Paha County	\$5,000.00
Kimball County	\$10,829.00
Knox County	\$20,056.00
Lancaster County	\$1,025,855.00
Lincoln County	\$114,746.00
Logan County	\$5,000.00
Loup County	\$5,000.00
Madison County	\$106,937.00
McPherson County	\$5,000.00
Merrick County	\$30,475.00
Morrill County	\$9,224.00
Nance County	\$9,585.00
Nemaha County	\$26,518.00
Nuckolls County	\$5,000.00
Omaha Tribe	\$40,922.00

County/Tribe	Allotment
Otoe County	\$48,852.00
Pawnee County	\$5,000.00
Perkins County	\$6,803.00
Phelps County	\$27,934.00
Pierce County	\$22,772.00
Platte County	\$103,782.00
Polk County	\$27,001.00
Ponca Tribe	\$5,000.00
Red Willow County	\$26,028.00
Richardson County	\$12,453.00
Rock County	\$5,000.00
Saline County	\$50,675.00
Santee Tribe	\$31,944.00
Sarpy County	\$525,266.00
Saunders County	\$77,115.00
Scotts Bluff County	\$103,260.00
Seward County	\$66,547.00
Sheridan County	\$13,939.00
Sherman County	\$9,963.00
Sioux County	\$5,000.00
Stanton County	\$25,690.00
Thayer County	\$5,406.00
Thomas County	\$5,000.00
Thurston County	\$40,903.00
Valley County	\$10,705.00
Washington County	\$59,532.00
Wayne County	\$30,908.00
Webster County	\$7,577.00
Wheeler County	\$5,000.00
Winnebago Tribe	\$62,056.00
York County	\$33,038.00

Appendix B: FY2023 Awards by County/Tribe: CB and EB Awards

County/Tribe	CB Award	EB Award	Supplemental EB Award(s)	Total
Adams County - Lead (Clay, Nuckolls, Webster, Fillmore, Phelps, Harlan, Kearney, Franklin)	\$ 195,385.00	\$ 53,247.00	\$ 0.00	\$ 248,632.00
Box Butte County	\$ 21,206.00	\$ 0.00	\$ 0.00	\$ 21,206.00
Buffalo County - Lead (Sherman)	\$ 165,991.00	\$ 0.00	\$ 47,568.00	\$ 213,559.00
Cass County	\$ 58,341.00	\$ 0.00	\$ 0.00	\$ 58,341.00
Chase County - Lead (Arthur, Dundy, Furnas, Hayes, Hitchcock, Keith, Perkins, Red Willow)	\$ 91,568.00	\$ 0.00	\$ 0.00	\$ 91,568.00
Cheyenne County - Lead (Deuel, Kimball)	\$ 40,572.00	\$ 0.00	\$ 0.00	\$ 40,572.00
Colfax County	\$ 54,797.00	\$ 50,750.00	\$ 0.00	\$ 105,547.00
Custer County - Lead (Blaine, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, Thomas, Valley)	\$ 167,001.00	\$ 52,734.00	\$ 0.00	\$ 219,735.00
Dakota County	\$ 82,773.00	\$ 0.00	\$ 0.00	\$ 82,773.00
Dawes County	\$ 30,295.00	\$ 0.00	\$ 0.00	\$ 30,295.00
Dodge County	\$ 110,280.00	\$ 49,003.00	\$ 38,816.00	\$ 198,099.00
Douglas County	\$ 1,280,364.00	\$ 0.00	\$ 0.00	\$ 1,280,364.00
Gage County	\$ 44,859.00	\$ 12,851.00	\$ 0.00	\$ 57,710.00
Hall County	\$ 172,474.00	\$ 24,000.00	\$ 16,000.00	\$ 212,474.00
Holt County - Lead (Boyd, Brown, Wheeler)	\$ 4,860.00	\$ 25,078.00	\$ 0.00	\$ 59,938.00
Howard County	\$ 22,075.00	\$ 0.00	\$ 24,851.00	\$ 46,926.00
Jefferson County - Lead (Thayer)	\$ 21,503.00	\$ 5,000.00	\$ 15,000.00	\$ 41,503.00
Lancaster County	\$ 1,025,855.00	\$ 84,339.00	\$ 409,200.00	\$ 1,519,394.00
Lincoln County	\$ 114,746.00	\$ 0.00	\$ 58,762.00	\$ 173,508.00
Madison County-Lead (Pierce, Stanton, Boone, Knox, Wayne, Cumming, Burt)	\$ 248,479.00	\$ 0.00	\$ 0.00	\$ 248,479.00
Merrick County - Lead (Hamilton, Nance, Polk)	\$ 103,822.00	\$ 17,321.00	\$ 0.00	\$ 121,143.00
Otoe County	\$ 72,759.00	\$ 0.00	\$ 0.00	\$ 72,759.00
Platte County	\$ 48,852.00	\$ 0.00	\$ 0.00	\$ 48,852.00
Nemaha County - Lead (Richardson, Johnson, Pawnee)	\$ 103,782.00	\$ 0.00	\$ 0.00	\$ 103,782.00
Saline County	\$ 50,662.00	\$ 20,000.00	\$ 0.00	\$ 70,662.00
Sarpy County	\$ 525,266.00	\$ 0.00	\$ 0.00	\$ 525,266.00
Saunders County	\$ 77,115.00	\$ 94,200.00	\$ 34,423.00	\$ 205,738.00
Scotts Bluff County - Lead (Banner, Morrill)	\$ 117,484.00	\$ 14,218.00	\$ 6,629.00	\$ 138,331.00
Seward County - Lead (Butler)	\$ 90,544.00	\$ 0.00	\$ 0.00	\$ 90,544.00
Sheridan County	\$ 13,939.00	\$ 0.00	\$ 0.00	\$ 13,939.00
Washington County	\$ 59,532.00	\$ 15,040.00	\$ 8,750.00	\$ 83,322.00
York County	\$ 33,038.00	\$ 0.00	\$ 39,639.00	\$ 72,677.00
	\$ 5,280,219.00	\$ 517,781.00	\$ 699,638.00	\$ 6,497,638.00

Appendix C: FY2023 Deobligations by County/Tribe

County/Tribe	Total Deobligation
Adams County - (Clay, Nuckolls, Webster, Fillmore, Phelps, Harlan, Kearney, Franklin)	\$ -
Box Butte County	\$ 3,194.41
Buffalo County	\$ 4,494.26
Cass County	\$ 39,609.50
Chase County - (Dundy, Hayes, Hitchcock, Red Willow, Furnas)	\$ 11,052.88
Cheyenne County - (Deuel, Kimball)	\$ -
Colfax County	\$ 46,560.28
Custer County - (Blaine, Dawson, Gosper, Greeley, Loup, Valley)	\$ 61,019.42
Dakota County	\$ 10,762.08
Dawes County	\$ -
Dodge County	\$ 6,894.19
Douglas County	\$ 33,293.31
Gage County	\$ 15,043.87
Hall County	\$ 47,237.86
Holt County - (Boyd, Brown)	\$ -
Howard County	\$ -
Jefferson County - (Thayer)	\$ 48.57
Lancaster County	\$ 96,584.16
Lincoln County	\$ 38,580.85
Madison County - (Stanton, Pierce, Knox, Boone, Burt, Cuming, Wayne)	\$ 69,233.12
Merrick County - (Hamilton, Nance, Polk)	\$ 2,456.76
Nemaha County - (Richardson, Johnson, Pawnee)	\$ 28,175.16
Otoe County	\$ 7,495.00
Platte County	\$ 8,511.51
Saline County	\$ 1,531.57
Sarpy County	\$ 24,207.78
Saunders County	\$ 401.98
Scotts Bluff County - (Banner, Morrill)	\$ 4,680.46
Seward County - (Butler)	\$ 3,804.22
Sheridan County	\$ 11,839.00
Washington County	\$ 1,674.24
York County	\$ 2,637.91
	\$ 581,024.35