## LEGISLATURE OF NEBRASKA

## ONE HUNDRED SEVENTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 526**

Introduced by Wishart, 27.

Read first time January 19, 2021

Committee: Appropriations

- 1 A BILL FOR AN ACT relating to the Business Innovation Act; to amend
- 2 sections 81-12,157, 81-12,158, 81-12,159, 81-12,160, 81-12,161,
- 3 81-12,162, and 81-12,163, Revised Statutes Cumulative Supplement,
- 4 2020; to change certain limitations on awards under the act; to
- 5 state intent regarding appropriations; to harmonize provisions; to
- 6 repeal the original sections; and to declare an emergency.
- 7 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 81-12,157, Revised Statutes Cumulative
- 2 Supplement, 2020, is amended to read:
- 3 81-12,157 (1) The department shall establish a phase one program to
- 4 provide grants to small businesses that qualify under the federal grant
- 5 program for the purposes of planning for an application under the federal
- 6 grant program. If a small business receives funding under the federal
- 7 grant program, the department or a nonprofit entity designated by the
- 8 department may make grants to match up to sixty-five percent of the
- 9 amount of the federal grant.
- 10 (2) Planning grants under subsection (1) of this section shall not
- 11 exceed five thousand dollars per project. Federal award matching grants
- 12 under this section shall not exceed one hundred thousand dollars. No
- 13 business shall receive funding for more than one project every two years.
- 14 (3) For fiscal years prior to fiscal year 2021-22, the The
- 15 department may award up to four million dollars per <u>fiscal</u> year for
- 16 grants under this section. For fiscal year 2021-22 and each fiscal year
- 17 thereafter, the department may award up to ten million dollars per fiscal
- 18 year for grants under this section.
- 19 Sec. 2. Section 81-12,158, Revised Statutes Cumulative Supplement,
- 20 2020, is amended to read:
- 21 81-12,158 (1) The department shall establish a financial assistance
- 22 program to provide financial assistance to businesses that employ no more
- 23 than five hundred employees or to individuals for the purposes of
- 24 creating a prototype of a product stemming from research and development
- 25 at a business operating in Nebraska or a public or private college or
- 26 university in Nebraska.
- 27 (2) Funds shall be matched by nonstate funds equivalent in money
- 28 equal to fifty percent of the funds requested. Matching funds may be from
- 29 any nonstate source, including private foundations, federal or local
- 30 government sources, quasi-governmental entities, or commercial lending
- 31 institutions, or any other funds whose source does not include funds

- 1 appropriated by the Legislature. The amount the department may provide
- 2 shall not exceed one hundred fifty thousand dollars per project.
- 3 (3) A business or individual applying for financial assistance under
- 4 this section shall include a business plan that includes a proof-of-
- 5 concept demonstration.
- 6 (4) Financial assistance under this section shall be expended within
- 7 twenty-four months after the date of the awarding decision.
- 8 (5) For fiscal years prior to fiscal year 2021-22, the The
- 9 department may award up to four million dollars per fiscal year for
- 10 financial assistance under this section. For fiscal year 2021-22 and each
- 11 <u>fiscal year thereafter, the department may award up to ten million</u>
- 12 <u>dollars per fiscal year for financial assistance under this section.</u>
- 13 Sec. 3. Section 81-12,159, Revised Statutes Cumulative Supplement,
- 14 2020, is amended to read:
- 15 81-12,159 (1) The department shall establish an innovation in value-
- 16 added agriculture program. The purpose of this program is to provide
- 17 financial assistance to:
- 18 (a) Support small enterprise formation in the agricultural sector of
- 19 Nebraska's rural economy, including innovative efforts for value-added
- 20 enterprises;
- 21 (b) Support the development of agricultural communities and economic
- 22 opportunity through innovation in farming and ranching operations, rural
- 23 communities, and businesses for the development of value-added
- 24 agricultural products;
- 25 (c) Enhance the income and opportunity for farming and ranching
- 26 operations in Nebraska in order to stem the decline in their numbers;
- 27 (d) Increase the farming and ranching operations' share of the food-
- 28 system profit;
- 29 (e) Enhance opportunities for farming and ranching operations to
- 30 participate in electronic commerce and new and emerging markets that
- 31 strengthen rural economic opportunities; and

- 1 (f) Encourage the production and marketing of specialty crops in
- 2 Nebraska and support the creation and development of agricultural
- 3 enterprises and businesses that produce and market specialty crops in
- 4 Nebraska.
- 5 (2) Agricultural cooperatives, farming or ranching operations, and
- 6 private businesses and enterprises operating in Nebraska shall be
- 7 eligible for financial assistance under this section.
- 8 (3) An entity receiving financial assistance shall provide a match
- 9 of twenty-five percent for such assistance.
- 10 (4) For fiscal years prior to fiscal year 2021-22, the The
- 11 department may award up to four million dollars per <u>fiscal</u> year for
- 12 financial assistance under this section. For fiscal year 2021-22 and each
- 13 fiscal year thereafter, the department may award up to ten million
- 14 <u>dollars per fiscal year for financial assistance under this section.</u>
- 15 Sec. 4. Section 81-12,160, Revised Statutes Cumulative Supplement,
- 16 2020, is amended to read:
- 17 81-12,160 (1) The department shall establish a financial assistance
- 18 program to provide financial assistance to businesses operating in
- 19 Nebraska that employ no more than five hundred employees or to
- 20 individuals that have a prototype of a product or process for the
- 21 purposes of commercializing such product or process. The applicant shall
- 22 submit a feasibility study stating the potential sales and profit
- 23 projections for the product or process.
- 24 (2) The department shall create a program with the following
- 25 provisions to support commercialization of a product or process:
- 26 (a) Commercialization infrastructure documentation, including market
- 27 assessments and start-up strategic planning;
- (b) Promotion, marketing, advertising, and consulting;
- 29 (c) Management and business planning support;
- 30 (d) Linking companies and entrepreneurs to mentors;
- 31 (e) Preparing companies and entrepreneurs to acquire venture

- 1 capital; and
- 2 (f) Linking companies to sources of capital.
- 3 (3) Funds shall be matched by nonstate funds equal to fifty percent
- 4 of the funds requested. Matching funds may be from any nonstate source,
- 5 including private foundations, federal or local government sources,
- 6 quasi-governmental entities, or commercial lending institutions, or any
- 7 other funds whose source does not include funds appropriated by the
- 8 Legislature.
- 9 (4) The department shall not provide more than five hundred thousand
- 10 dollars to any one project. For fiscal years prior to fiscal year
- 11 <u>2021-22, the</u> <del>Each year the</del> department may award up to four million
- 12 dollars <u>per fiscal year under this section</u>. <u>For fiscal year 2021-22 and</u>
- 13 <u>each fiscal year thereafter, the department may award up to ten million</u>
- 14 <u>dollars per fiscal year under this section.</u>
- 15 (5) Financial assistance provided under this section shall be
- 16 expended within twenty-four months after the date of the awarding
- 17 decision.
- 18 (6) To carry out this section, the department shall contract with
- 19 one statewide venture development organization that is incorporated in
- 20 the State of Nebraska and exempt for federal tax purposes under section
- 21 501(c)(3) of the Internal Revenue Code.
- 22 Sec. 5. Section 81-12,161, Revised Statutes Cumulative Supplement,
- 23 2020, is amended to read:
- 24 81-12,161 (1) The department shall establish a financial assistance
- 25 program to provide financial assistance to businesses operating in
- 26 Nebraska that use the faculty or facilities of a public or private
- 27 college or university in Nebraska for applied research and development of
- 28 new products or use intellectual property generated at a public or
- 29 private college or university in Nebraska.
- 30 (2) A business may apply for up to two awards in any four-year
- 31 period per project. The department may provide up to one hundred thousand

- 1 dollars for the first phase of a project. If the first phase is
- 2 successful and agreed-upon contractual requirements are met during the
- 3 first phase, the department may provide up to four hundred thousand
- 4 dollars for the second phase of the project.
- 5 (3) Funds shall be matched by nonstate funds equivalent in money
- 6 equal to one hundred percent of the funds requested for both phases of
- 7 the project. Matching funds may be from any nonstate source, including
- 8 private foundations, federal or local government sources, quasi-
- 9 governmental entities, or commercial lending institutions, or any other
- 10 funds whose source does not include funds appropriated by the
- 11 Legislature.
- 12 (4) For fiscal years prior to fiscal year 2021-22, the  $\frac{1}{2}$
- 13 department may award up to four million dollars per <u>fiscal</u> year for
- 14 financial assistance under this section. For fiscal year 2021-22 and each
- 15 <u>fiscal year thereafter</u>, the department may award up to ten million
- 16 dollars per fiscal year for financial assistance under this section.
- 17 Sec. 6. Section 81-12,162, Revised Statutes Cumulative Supplement,
- 18 2020, is amended to read:
- 19 81-12,162 (1) The department shall establish a small business
- 20 investment program. The program:
- 21 (a) Shall provide grants to microloan delivery or microloan
- 22 technical assistance organizations to:
- 23 (i) Better assure that Nebraska's microenterprises are able to
- 24 realize their full potential to create jobs, enhance entrepreneurial
- 25 skills and activity, and increase low-income households' capacity to
- 26 become self-sufficient;
- 27 (ii) Provide funding to foster the creation of microenterprises;
- 28 (iii) Establish the department as the coordinating office for the
- 29 facilitation of microlending and microenterprise development;
- 30 (iv) Facilitate the development of a permanent, statewide
- 31 infrastructure of microlending support organizations to serve Nebraska's

- 1 microenterprise and self-employment sectors;
- 2 (v) Enable the department to provide grants to community-based
- 3 microenterprise development organizations in order to encourage the
- 4 development and growth of microenterprises throughout Nebraska; and
- 5 (vi) Enable the department to engage in contractual relationships
- 6 with statewide microlending support organizations which have the capacity
- 7 to leverage additional nonstate funds for microenterprise lending.
- 8 To the maximum extent possible, the selection process should assure
- 9 that the distribution of such financial assistance provides equitable
- 10 access to the benefits of the Business Innovation Act by all geographic
- 11 areas of the state; and
- 12 (b) May identify and coordinate other state and federal sources of
- 13 funds which may be available to the department to enhance the state's
- 14 ability to facilitate financial assistance pursuant to the program.
- 15 (2) To establish the criteria for making an award to a microloan
- 16 delivery or microloan technical assistance organization, the department
- 17 shall consider:
- 18 (a) The plan for providing business development services and
- 19 microloans to microenterprises;
- 20 (b) The scope of services to be provided by the microloan delivery
- 21 or microloan technical assistance organization;
- (c) The plan for coordinating the services and loans provided by the
- 23 microloan delivery or microloan technical assistance organization with
- 24 commercial lending institutions;
- 25 (d) The geographic representation of all regions of the state,
- 26 including both urban and rural communities and neighborhoods;
- 27 (e) The ability of the microloan delivery or microloan technical
- 28 assistance organization to provide for business development in areas of
- 29 chronic economic distress and low-income regions of the state;
- 30 (f) The ability of the microloan delivery or microloan technical
- 31 assistance organization to provide business training and technical

- 1 assistance to microenterprise clients;
- 2 (g) The ability of the microloan delivery or microloan technical
- 3 assistance organization to monitor and provide financial oversight of
- 4 recipients of microloans; and
- 5 (h) Sources and sufficiency of operating funds for the
- 6 microenterprise development organization.
- 7 (3) Awards made by the department to a microloan delivery or
- 8 microloan technical assistance organization may be used to:
- 9 (a) Satisfy matching fund requirements for other federal or private
- 10 grants;
- 11 (b) Establish a revolving loan fund from which the microloan
- 12 delivery or microloan technical assistance organization may make loans to
- 13 microenterprises;
- 14 (c) Establish a guaranty fund from which the microloan delivery or
- 15 microloan technical assistance organization may quarantee loans made by
- 16 commercial lending institutions to microenterprises;
- 17 (d) Provide funding for the operating costs of a microloan delivery
- 18 or microloan technical assistance organization not to exceed twenty
- 19 percent; and
- 20 (e) Provide grants to establish loan-loss reserve funds to match
- 21 loan capital borrowed from other sources, including federal
- 22 microenterprise loan programs.
- 23 (4) Any award of financial assistance to a microloan delivery or
- 24 microloan technical assistance organization shall meet the following
- 25 qualifications:
- 26 (a) Funds shall be matched by nonstate funds equivalent in money or
- 27 in-kind contributions or a combination of both equal to thirty-five
- 28 percent of the grant funds requested. Such matching funds may be from any
- 29 nonstate source, including private foundations, federal or local
- 30 government sources, quasi-governmental entities, or commercial lending
- 31 institutions, or any other funds whose source does not include funds

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- 1 appropriated by the Legislature;
- 2 (b) Microloan funds shall be disbursed in microloans which do not
- 3 exceed one hundred thousand dollars or used to capitalize loan-loss
- 4 reserve funds for such loans; and
- 5 (c) A minimum of fifty percent of the microloan funds shall be used
- 6 by a microenterprise development assistance organization for small
- 7 business technical assistance.
- 8 The department shall contract with a statewide microenterprise
- 9 development assistance organization to carry out this section.
- 10 (5) For fiscal years prior to fiscal year 2021-22, the Each year the
- 11 department may award up to two million dollars per fiscal year under this
- 12 section. For fiscal year 2021-22 and each fiscal year thereafter, the
- 13 <u>department may award up to five million dollars per fiscal year under</u>
- 14 this section.
- 15 Sec. 7. Section 81-12,163, Revised Statutes Cumulative Supplement,
- 16 2020, is amended to read:
- 17 81-12,163 (1) It is the intent of the Legislature that (a) the four
- 18 million dollars saved due to the elimination of funding for the Angel
- 19 Investment Tax Credit Act be used to increase the appropriation to the
- 20 department for the Business Innovation Act by four million dollars for
- 21 fiscal year 2021-22 and each fiscal year thereafter and (b) the one
- 22 hundred thousand dollars saved due to the reduction in tax credits
- 23 authorized under the Angel Investment Tax Credit Act for calendar year
- 24 2019 be used to increase the appropriation to the Department of Revenue
- 25 by one hundred thousand dollars for fiscal year 2019-20 to offset the
- 26 costs incurred by the Department of Revenue to implement Laws 2019,
- 27 LB334.
- 28 (2) It is the intent of the Legislature to appropriate forty million
- 29 <u>dollars for fiscal year 2021-22 to the department for purposes of</u>
- 30 carrying out the Business Innovation Act.
- 31 (3) (2) Up to five percent of the funds appropriated for the

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1 Business Innovation Act may be used by the department, or by a nonprofit

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- 2 entity with which the department contracts, for administrative expenses.
- 3 Sec. 8. Original sections 81-12,157, 81-12,158, 81-12,159,
- 4 81-12,160, 81-12,161, 81-12,162, and 81-12,163, Revised Statutes
- 5 Cumulative Supplement, 2020, are repealed.
- 6 Sec. 9. Since an emergency exists, this act takes effect when
- 7 passed and approved according to law.