LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 307

FINAL READING

Introduced by Pansing Brooks, 28; Cavanaugh, J., 9; DeBoer, 10; Lathrop, 12; McKinney, 11; Vargas, 7; Williams, 36; Hansen, M., 26.

Read first time January 12, 2021

Committee: Judiciary

- A BILL FOR AN ACT relating to juveniles; to amend sections 43-272 and 43-3102, Reissue Revised Statutes of Nebraska, and section 29-1816, Revised Statutes Cumulative Supplement, 2020; to change provisions relating to transfer of a case to juvenile court; to change provisions relating to waivers of counsel; to require appointment of counsel; to provide a duty for the Supreme Court of Nebraska; to harmonize provisions; and to repeal the original sections.
- 8 Be it enacted by the people of the State of Nebraska,

LB307 2021

1 Section 1. Section 29-1816, Revised Statutes Cumulative Supplement,

- 2 2020, is amended to read:
- 29-1816 (1)(a) The accused may be arraigned in county court or 3
- 4 district court:
- 5 (i) If the accused was eighteen years of age or older when the
- alleged offense was committed; 6
- 7 (ii) If the accused was younger than eighteen years of age and was
- fourteen years of age or older when an alleged offense punishable as a 8
- 9 Class I, IA, IB, IC, ID, II, or IIA felony was committed;
- (iii) If the alleged offense is a traffic offense as defined in 10
- section 43-245; or 11
- (iv) Until January 1, 2017, if the accused was seventeen years of 12
- 13 age when an alleged offense described in subdivision (1) of section
- 43-247 was committed. 14
- (b) Arraignment in county court or district court shall be by 15
- reading to the accused the complaint or information, unless the reading 16
- 17 is waived by the accused when the nature of the charge is made known to
- him or her. The accused shall then be asked whether he or she is guilty 18
- or not guilty of the offense charged. If the accused appears in person 19
- and by counsel and goes to trial before a jury regularly impaneled and 20
- sworn, he or she shall be deemed to have waived arraignment and a plea of 21
- 22 not guilty shall be deemed to have been made.
- (2) At the time of the arraignment, the county court or district 23
- 24 court shall advise the accused, if the accused was younger than eighteen
- 25 years of age at the time the alleged offense was committed, that the
- accused may move the county court or district court at any time not later 26
- than thirty days after arraignment, unless otherwise permitted by the 27
- 28 court for good cause shown, to waive jurisdiction in such case to the
- juvenile court for further proceedings under the Nebraska Juvenile Code. 29
- This subsection does not apply if the case was transferred to county 30
- court or district court from juvenile court. 31

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1 (3) For motions to transfer a case from the county court or district 2 court to juvenile court:

- (a) The county court or district court shall schedule a hearing on such motion within fifteen days. The customary rules of evidence shall not be followed at such hearing. The accused shall be represented by an attorney. The criteria set forth in section 43-276 shall be considered at such hearing. After considering all the evidence and reasons presented by both parties, the case shall be transferred to juvenile court unless a sound basis exists for retaining the case in county court or district court; and
- (b) The county court or district court shall make a decision on such 11 motion within thirty days after the hearing and shall set forth findings 12 for the reason for its decision. If the county court or district court 13 determines that the accused should be transferred to the juvenile court, 14 the complete file in the county court or district court shall be 15 16 transferred to the juvenile court and the complaint, indictment, or information may be used in place of a petition therein. The county court 17 or district court making a transfer shall order the accused to be taken 18 forthwith to the juvenile court and designate where the juvenile shall be 19 kept pending determination by the juvenile court. The juvenile court 20 shall then proceed as provided in the Nebraska Juvenile Code. 21
- (c) An order granting or denying transfer of the case from county or 22 district court to juvenile court shall be considered a final order for 23 24 the purposes of appeal. Upon entry of an order, any party may appeal to the Court of Appeals within ten days. Such review shall be advanced on 25 the court docket without an extension of time granted to any party except 26 upon a showing of exceptional cause. Appeals shall be submitted, 27 assigned, and scheduled for oral argument as soon as the appellee's brief 28 is due to be filed. The Court of Appeals shall conduct its review in an 29 expedited manner and shall render the judgment and opinion, if any, as 30 speedily as possible. During the pendency of an appeal from an order 31

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LB307 2021

1 transferring the case to juvenile court, the juvenile court may enter

- 2 temporary orders in the best interests of the juvenile.
- 3 (4) When the accused was younger than eighteen years of age when an
- 4 alleged offense was committed, the county attorney or city attorney shall
- 5 proceed under section 43-274.
- 6 Sec. 2. Section 43-272, Reissue Revised Statutes of Nebraska, is
- 7 amended to read:
- 8 43-272 (1)(a) In counties having a population of less than one
- 9 hundred fifty thousand inhabitants: , when any
- 10 (i) When any juvenile court petition is filed alleging jurisdiction
- 11 of a juvenile pursuant to subdivision (2) of section 43-247, counsel
- 12 shall be appointed for such juvenile; and
- 13 (ii) In any other instance in which a juvenile is shall be brought without counsel before a juvenile court, the court shall advise such 14 juvenile and his or her parent or guardian of their right to retain 15 16 counsel and shall inquire of such juvenile and his or her parent or 17 guardian as to whether they desire to retain counsel. The court shall 18 inform such juvenile and his or her parent or guardian of such juvenile's 19 right to counsel at county expense if none of them is able to afford 20 counsel. If the juvenile or his or her parent or quardian desires to have 21 counsel appointed for such juvenile, or the parent or guardian of such 22 juvenile cannot be located, and the court ascertains that none of such persons are able to afford an attorney, the court shall forthwith appoint 23 24 an attorney to represent such juvenile for all proceedings before the 25 juvenile court, except that if an attorney is appointed to represent such juvenile and the court later determines that a parent of such juvenile is 26 27 able to afford an attorney, the court shall order such parent or juvenile 28 to pay for services of the attorney to be collected in the same manner as provided by section 43-290. If the parent willfully refuses to pay any 29 30 such sum, the court may commit him or her for contempt, and execution may

issue at the request of the appointed attorney or the county attorney or

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1 by the court without a request.

- (b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.
- (c) The court shall inform any such juvenile described in this 6 7 subsection and his or her parent or guardian of such juvenile's right to counsel at county expense if none of them is able to afford counsel. If 8 9 the juvenile or his or her parent or guardian desires to have counsel appointed for such juvenile, or the parent or guardian of such juvenile 10 cannot be located, and the court ascertains that none of such persons are 11 able to afford an attorney, the court shall forthwith appoint an attorney 12 13 to represent such juvenile for all proceedings before the juvenile court, except that if an attorney is appointed to represent such juvenile and 14 the court later determines that a parent of such juvenile is able to 15 afford an attorney, the court shall order such parent or juvenile to pay 16 for services of the attorney to be collected in the same manner as 17 provided by section 43-290. If the parent willfully refuses to pay any 18 19 such sum, the court may commit him or her for contempt, and execution may issue at the request of the appointed attorney or the county attorney or 20 21 by the court without a request.
- 22 (2) The court, on its own motion or upon application of a party to the proceedings, shall appoint a guardian ad litem for the juvenile: (a) 23 24 If the juvenile has no parent or guardian of his or her person or if the 25 parent or guardian of the juvenile cannot be located or cannot be brought before the court; (b) if the parent or guardian of the juvenile is 26 excused from participation in all or any part of the proceedings; (c) if 27 28 the parent is a juvenile or an incompetent; (d) if the parent is indifferent to the interests of the juvenile; or (e) in any proceeding 29 pursuant to the provisions of subdivision (3)(a) of section 43-247. 30
- 31 A guardian ad litem shall have the duty to protect the interests of

LB307 2021

- 1 the juvenile for whom he or she has been appointed guardian, and shall be
- 2 deemed a parent of the juvenile as to those proceedings with respect to
- 3 which his or her guardianship extends.
- 4 (3) The court shall appoint an attorney as guardian ad litem. A
- 5 quardian ad litem shall act as his or her own counsel and as counsel for
- 6 the juvenile, unless there are special reasons in a particular case why
- 7 the guardian ad litem or the juvenile or both should have separate
- 8 counsel. In such cases the guardian ad litem shall have the right to
- 9 counsel, except that the guardian ad litem shall be entitled to appointed
- 10 counsel without regard to his or her financial ability to retain counsel.
- 11 Whether such appointed counsel shall be provided at the cost of the
- 12 county shall be determined as provided in subsection (1) of this section.
- 13 (4) By July 1, 2015, the Supreme Court shall provide by court rule
- 14 standards for guardians ad litem for juveniles in juvenile court
- 15 proceedings.
- 16 (5) By July 1, 2017, the Supreme Court shall provide guidelines
- 17 setting forth standards for all attorneys who practice in juvenile court.
- 18 Sec. 3. Section 43-3102, Reissue Revised Statutes of Nebraska, is
- 19 amended to read:
- 20 43-3102 (1) In any court proceeding, any waiver of the right to
- 21 counsel by a juvenile shall be made in open court, shall be recorded, and
- 22 shall be confirmed in a writing signed by the juvenile.
- 23 (2) A court shall not accept a juvenile's waiver of the right to
- 24 counsel unless the waiver satisfies subsection (1) of this section and is
- 25 an affirmative waiver that is made intelligently, voluntarily, and
- 26 understandingly. In determining whether such waiver was made
- 27 intelligently, voluntarily, and understandingly, the court shall
- 28 consider, among other things: (a) The age, intelligence, and education of
- 29 the juvenile, (b) the juvenile's emotional stability, and (c) the
- 30 complexity of the proceedings.
- 31 (3) On or before July 1, 2022, the Supreme Court shall provide, by

- 1 court rule, a process to ensure that a juvenile has consulted with
- 2 <u>counsel</u>, and if not, is provided the opportunity to consult with counsel
- 3 prior to the juvenile exercising their right to waive their right to
- 4 counsel.
- 5 (4) (3) The court shall ensure that a juvenile represented by an
- 6 attorney consults with his or her attorney before any waiver of counsel.
- 7 (5) (4) No parent, guardian, custodian, or other person may waive
- 8 the juvenile's right to counsel.
- 9 (6) (5) A juvenile's right to be represented by counsel may not be
- 10 waived in the following circumstances:
- 11 (a) If the juvenile is under the age of fourteen;
- 12 (b) For a detention hearing;
- 13 (c) For any dispositional hearing where out-of-home placement is
- 14 sought; or
- 15 (d) If there is a motion to transfer the juvenile from juvenile
- 16 court to county court or district court.
- 17 Sec. 4. Original sections 43-272 and 43-3102, Reissue Revised
- 18 Statutes of Nebraska, and section 29-1816, Revised Statutes Cumulative
- 19 Supplement, 2020, are repealed.