PREPARED BY: DATE PREPARED: PHONE: Samuel Malson February 07, 2021 402-471-0051

**LB 562** 

Revision: 01

## FISCAL NOTE

Updated to reflect revised rental rates.

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates)									
	FY 2021-22		FY 2022-23						
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE					
GENERAL FUNDS									
CASH FUNDS			\$1,039,266- \$1,159,266						
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS			\$1,039,266- \$1,159,266						

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB562 would require the headquarters of the Nebraska Game and Parks Commission (NGPC) to be located in Sidney, Nebraska effective January 1, 2023. The NGPC would also be authorized to enter into an agreement with the city of Sidney where they would provide a headquarters office building and related buildings and facilities, which may include the rental of existing building and facility space.

In order to secure a facility in Sidney that meets the agencies space needs, the agency estimates it would expect annual rent of \$960,000 to \$1.2 million for an existing facility. This is based on a 60,000 sq/ft facility at the Department of Administrative Services average lease rate of \$16-\$20 sq/ft annually. The NGPC currently does not pay rent on the two headquarters buildings. Because the effective date is January 1, 2023, the estimated increase in expenditures would be for six (6) months in FY23. The range for rent is estimated to be \$480,000 to \$600,000 million for FY23. The range is provided to demonstration the difference in the price per sq/ft (\$16 vs. \$20).

The agency estimates the moving costs (in FY23) to be between \$510,675 and \$612,675 depending on staff retention (80% vs. 100%) and future travel costs to increase \$97,182 per year (\$48,591 for six months of FY23).

It is being assumed the single building that was constructed utilizing federal funding (Pittman-Robertson and Dingle-Johnson) would continue to be utilized as a District Office, thus the repayment amount of \$1,643,500 is not included in expenditure estimates.

Estimates in the boxes above reflect a range that uses the rent range, the lower amount of moving costs, and future travel costs for six months. Additionally, Cash Fund expenditures are reflected as it is being assumed the agency would limit spending Cash Funds if the bill passes allowing for their utilization in place of General Funds.

Outside of not including the repayment of \$1,643,500, there is no basis to disagree with the agency estimates of fiscal impact.

## **LB**<sup>(1)</sup> 562 – Relocate NGPC HQ to Sidney NE (revised)

**FISCAL NOTE** 

Prepared by: (3) Christina Peters Date Prepared: (4) 1/20/2021 Phone: (5) (402)471-54  ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION  FY 2021-22 EXPENDITURES REVENUE EXPENDITURES REVENUE	Nebraska Game & Parks Commission					
FY 2021-22         FY 2022-23           EXPENDITURES         REVENUE         EXPENDITURES         REVENU	403					
<u>EXPENDITURES</u> <u>REVENUE</u> <u>EXPENDITURES</u> <u>REVENUE</u>						
2 602 766	<u>JE</u>					
3,682,766 –						
GENERAL FUNDS 3,904,766						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
3,682,766 – TOTAL FUNDS 3,904,766						

## **Explanation of Estimate:**

The proposed legislation would require the headquarters of NGPC be relocated to Sidney, Nebraska by January 1, 2023. A District Office setting, with facilities occupied by wildlife, fisheries, and office staff (approx. 10-15 people), would remain in Lincoln to continue work within the Southeast District. The Operations and Construction staff would retain their location on Y Street. Suitable office space for the District staff would need to be obtained IF NOT remaining in the Federal funded building.

NGPC currently pays no rent on the two buildings (64,446 ft²) currently occupied by approximately 180 staff. Finding a new building to fit the needs of the Agency, including meeting spaces, adequate staff and public parking, mailroom receiving/delivery dock and fishery/wildlife research needs, will likely require modifications to any existing property. Potential modification, based on property owner willingness, could cost over one million dollars.

Using Administrative Services average ANNUAL lease rate (\$16-\$20/ft²), and for purposes of this note, 60,000 ft² of space will be used at the office space rent rate. Included in that space would be storage, conference, and mail/order processing space and may allow for a lower rental rate for those portions. Annual rent of \$960,000 to \$1.2 million would not be unexpected. With the effective date, only 6-months of rent would be accounted for in this note.

If no existing space meets Agency needs at the time of the mandated move, new construction could run from \$237 (low average for single-story commercial building) to \$591 (government administration building) per ft² (Source: www.levelset.com/blog/commercial-construction-cost-per-square-foot). Additional funding would be requested for other potential site preparation and infrastructure needs (parking, storm water management, service of utilities, road improvements, etc.). Actual costs would be dependent upon the local construction environment at the time of bidding/construction.

Because one current building was built using Federal funds from PR/DJ, the current appraised value of that building, if vacated, would need to be repaid to the US Fish and Wildlife Service. Using the Lancaster County Assessor's valuation of the building, this would require a <u>minimum</u> payment of \$1,643,500.00, if not retained and utilized as District office space.

To move the office furnishings and records for divisional staff relocating the 347 miles, the agency would hire a moving company at the cost of approximately \$12,000. Covering the moving costs of the 170 staff (at 100% retention) would require \$510,000.00. If only 80% of staff agree to move, the cost goes to \$408,000.00. State authorized temporary lodging and storage of personal belongings for 45 people (those who go out first to set up) would be approximately \$90,675.00. (45 motel rooms @ \$65/day for 30 days = 87,750, plus 45 storage units @ \$65/mo. = \$2,925).

Based on currently advertised housing availability (10 houses), it is quite likely that a move would need to be made over time to ensure suitable/affordable staff/family housing is available (i.e. constructed) prior to full

movement, or a significant increase in the temporary lodging and storage needs would be necessitated.

Future travel back to the Lincoln area would be necessary for various staff for Legislative updates/testimony, coordination with UNL School of Natural Resources and other conservation partners, etc. Divisional staff would have farther to travel to office, park, hatchery and other locations since over 60% of NGPC areas (excluding WMAs) are on the east side of Nebraska. Estimates are figured by taking a 20% increase over the FY17-18 total travel expenses, an increase of \$97,182 per year. Only 6-months expenses are reported here.

Additional staffing in either the District Office or the relocated Headquarters may be necessary. Job duties of positions assigned to each site will need to be determined, and especially if staff currently doing the work of both areas (District & Statewide) are to be assigned to just one of the locations.

Current cash fund balances are not sufficient to support such a move and thus general fund dollars would be required.

BREAKI	OOWN BY MAJ	OR OBJECTS O	F EXPENDITURE	
Personal Services:				
POSITION TITLE	NUMBER OF <u>21-22</u>	POSITIONS <u>22-23</u>	2021-22 EXPENDITURES	2022-23 EXPENDITURES
Benefits				400.000
Operating				480,000- 600,000
Fravel				48,591
Capital outlay REPAY USFWS FOR BUILDING				1,643,500
AidONE TIME MOVING EXP				510,675 – 612,675
Capital improvementsNew Bldg Modif.				1,000,000
TOTAL				3,682,766 – 3,904,766