## LEGISLATURE OF NEBRASKA

## ONE HUNDRED SIXTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 470**

Introduced by La Grone, 49.

Read first time January 18, 2019

Committee: Revenue

1 A BILL FOR AN ACT relating to revenue and taxation; to amend sections 2 72-1239.01, 77-2716, 85-1802, 85-1804, 85-1806, 85-1807, 85-1808, 3 85-1809, 85-1811, 85-1812, 85-1813, and 85-1814, Reissue Revised 4 Statutes of Nebraska; to authorize and provide a tax deduction for contributions to the Nebraska educational savings plan trust made by 5 6 nonparticipant contributors as prescribed; to remove a tax deduction 7 limit relating to the Nebraska educational savings plan trust and 8 the achieving a better life experience program; to define a term; to 9 harmonize provisions; to provide an operative date; and to repeal the original sections. 10

11 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 72-1239.01, Reissue Revised Statutes of Nebraska,

2 is amended to read:

3 72-1239.01 (1)(a) The appointed members of the council shall have the responsibility for the investment management of the assets of the 4 5 retirement systems administered by the Public Employees Retirement Board as provided in section 84-1503, the assets of the Nebraska educational 6 7 savings plan trust created pursuant to sections 85-1801 to 85-1814, the assets of the achieving a better life experience program pursuant to 8 9 sections 77-1401 to 77-1409, and beginning January 1, 2017, the assets of each retirement system provided for under the Class V School Employees 10 Retirement Act. Except as provided in subsection (4) of this section, the 11 appointed members shall be deemed fiduciaries with respect to the 12 investment of the assets of the retirement systems, of the Nebraska 13 educational savings plan trust, and of the achieving a better life 14 experience program and shall be held to the standard of conduct of a 15 16 fiduciary specified in subsection (3) of this section. The nonvoting, ex officio members of the council shall not be deemed fiduciaries. 17

- (b) As fiduciaries, the appointed members of the council and the 18 19 state investment officer shall discharge their duties with respect to the assets of the retirement systems, of the Nebraska educational savings 20 plan trust, and of the achieving a better life experience program solely 21 22 in the interests of the members and beneficiaries of the retirement interests of participants, nonparticipant 23 systems or the the 24 contributors, and beneficiaries of the Nebraska educational savings plan 25 trust and the achieving a better life experience program, as the case may be, for the exclusive purposes of providing benefits to members, members' 26 27 beneficiaries, participants, nonparticipant contributors, and participants' beneficiaries and defraying reasonable expenses incurred 28 within the limitations and according to the powers, duties, and purposes 29 prescribed by law. 30
- 31 (2)(a) The appointed members of the council shall have the

- 1 responsibility for the investment management of the assets of state
- 2 funds. The appointed members shall be deemed fiduciaries with respect to
- 3 the investment of the assets of state funds and shall be held to the
- 4 standard of conduct of a fiduciary specified in subsection (3) of this
- 5 section. The nonvoting, ex officio members of the council shall not be
- 6 deemed fiduciaries.
- 7 (b) As fiduciaries, the appointed members of the council and the
- 8 state investment officer shall discharge their duties with respect to the
- 9 assets of state funds solely in the interests of the citizens of the
- 10 state within the limitations and according to the powers, duties, and
- 11 purposes prescribed by law.
- 12 (3) The appointed members of the council shall act with the care,
- 13 skill, prudence, and diligence under the circumstances then prevailing
- 14 that a prudent person acting in like capacity and familiar with such
- 15 matters would use in the conduct of an enterprise of a like character and
- 16 with like aims by diversifying the investments of the assets of the
- 17 retirement systems, the Nebraska educational savings plan trust, the
- 18 achieving a better life experience program, and state funds so as to
- 19 minimize risk of large losses, unless in light of such circumstances it
- 20 is clearly prudent not to do so. No assets of the retirement systems, the
- 21 Nebraska educational savings plan trust, or the achieving a better life
- 22 experience program shall be invested or reinvested if the sole or primary
- 23 investment objective is for economic development or social purposes or
- 24 objectives.
- 25 (4) Neither the appointed members of the council nor the state
- 26 investment officer shall be deemed fiduciaries with respect to
- 27 investments of the assets of a retirement system provided for under the
- 28 Class V School Employees Retirement Act made by or on behalf of the board
- 29 of education as defined in section 79-978 or the board of trustees
- 30 provided for in section 79-980. Neither the council nor any member
- 31 thereof nor the state investment officer shall be liable for the action

- 1 or inaction of the board of education or the board of trustees with
- 2 respect to the investment of the assets of a retirement system provided
- 3 for under the Class V School Employees Retirement Act, the consequences
- 4 of any such action or inaction of the board of education or the board of
- 5 trustees, and any claims, suits, losses, damages, fees, and costs related
- 6 to such action or inaction or consequences thereof.
- 7 Sec. 2. Section 77-2716, Reissue Revised Statutes of Nebraska, is
- 8 amended to read:
- 9 77-2716 (1) The following adjustments to federal adjusted gross
- 10 income or, for corporations and fiduciaries, federal taxable income shall
- 11 be made for interest or dividends received:
- 12 (a)(i) There shall be subtracted interest or dividends received by
- 13 the owner of obligations of the United States and its territories and
- 14 possessions or of any authority, commission, or instrumentality of the
- 15 United States to the extent includable in gross income for federal income
- 16 tax purposes but exempt from state income taxes under the laws of the
- 17 United States; and
- 18 (ii) There shall be subtracted interest received by the owner of
- 19 obligations of the State of Nebraska or its political subdivisions or
- 20 authorities which are Build America Bonds to the extent includable in
- 21 gross income for federal income tax purposes;
- (b) There shall be subtracted that portion of the total dividends
- 23 and other income received from a regulated investment company which is
- 24 attributable to obligations described in subdivision (a) of this
- 25 subsection as reported to the recipient by the regulated investment
- 26 company;
- 27 (c) There shall be added interest or dividends received by the owner
- 28 of obligations of the District of Columbia, other states of the United
- 29 States, or their political subdivisions, authorities, commissions, or
- 30 instrumentalities to the extent excluded in the computation of gross
- 31 income for federal income tax purposes except that such interest or

- 1 dividends shall not be added if received by a corporation which is a
- 2 regulated investment company;
- 3 (d) There shall be added that portion of the total dividends and
- 4 other income received from a regulated investment company which is
- 5 attributable to obligations described in subdivision (c) of this
- 6 subsection and excluded for federal income tax purposes as reported to
- 7 the recipient by the regulated investment company; and
- 8 (e)(i) Any amount subtracted under this subsection shall be reduced
- 9 by any interest on indebtedness incurred to carry the obligations or
- 10 securities described in this subsection or the investment in the
- 11 regulated investment company and by any expenses incurred in the
- 12 production of interest or dividend income described in this subsection to
- 13 the extent that such expenses, including amortizable bond premiums, are
- 14 deductible in determining federal taxable income.
- 15 (ii) Any amount added under this subsection shall be reduced by any
- 16 expenses incurred in the production of such income to the extent
- 17 disallowed in the computation of federal taxable income.
- 18 (2) There shall be allowed a net operating loss derived from or
- 19 connected with Nebraska sources computed under rules and regulations
- 20 adopted and promulgated by the Tax Commissioner consistent, to the extent
- 21 possible under the Nebraska Revenue Act of 1967, with the laws of the
- 22 United States. For a resident individual, estate, or trust, the net
- 23 operating loss computed on the federal income tax return shall be
- 24 adjusted by the modifications contained in this section. For a
- 25 nonresident individual, estate, or trust or for a partial-year resident
- 26 individual, the net operating loss computed on the federal return shall
- 27 be adjusted by the modifications contained in this section and any
- 28 carryovers or carrybacks shall be limited to the portion of the loss
- 29 derived from or connected with Nebraska sources.
- 30 (3) There shall be subtracted from federal adjusted gross income for
- 31 all taxable years beginning on or after January 1, 1987, the amount of

- 1 any state income tax refund to the extent such refund was deducted under
- 2 the Internal Revenue Code, was not allowed in the computation of the tax
- 3 due under the Nebraska Revenue Act of 1967, and is included in federal
- 4 adjusted gross income.
- 5 (4) Federal adjusted gross income, or, for a fiduciary, federal
- 6 taxable income shall be modified to exclude the portion of the income or
- 7 loss received from a small business corporation with an election in
- 8 effect under subchapter S of the Internal Revenue Code or from a limited
- 9 liability company organized pursuant to the Nebraska Uniform Limited
- 10 Liability Company Act that is not derived from or connected with Nebraska
- 11 sources as determined in section 77-2734.01.
- 12 (5) There shall be subtracted from federal adjusted gross income or,
- 13 for corporations and fiduciaries, federal taxable income dividends
- 14 received or deemed to be received from corporations which are not subject
- 15 to the Internal Revenue Code.
- 16 (6) There shall be subtracted from federal taxable income a portion
- 17 of the income earned by a corporation subject to the Internal Revenue
- 18 Code of 1986 that is actually taxed by a foreign country or one of its
- 19 political subdivisions at a rate in excess of the maximum federal tax
- 20 rate for corporations. The taxpayer may make the computation for each
- 21 foreign country or for groups of foreign countries. The portion of the
- 22 taxes that may be deducted shall be computed in the following manner:
- 23 (a) The amount of federal taxable income from operations within a
- 24 foreign taxing jurisdiction shall be reduced by the amount of taxes
- 25 actually paid to the foreign jurisdiction that are not deductible solely
- 26 because the foreign tax credit was elected on the federal income tax
- 27 return;
- (b) The amount of after-tax income shall be divided by one minus the
- 29 maximum tax rate for corporations in the Internal Revenue Code; and
- 30 (c) The result of the calculation in subdivision (b) of this
- 31 subsection shall be subtracted from the amount of federal taxable income

- 1 used in subdivision (a) of this subsection. The result of such
- 2 calculation, if greater than zero, shall be subtracted from federal
- 3 taxable income.
- 4 (7) Federal adjusted gross income shall be modified to exclude any
- 5 amount repaid by the taxpayer for which a reduction in federal tax is
- 6 allowed under section 1341(a)(5) of the Internal Revenue Code.
- 7 (8)(a) Federal adjusted gross income or, for corporations and
- 8 fiduciaries, federal taxable income shall be reduced, to the extent
- 9 included, by income from interest, earnings, and state contributions
- 10 received from the Nebraska educational savings plan trust created in
- 11 sections 85-1801 to 85-1814 and any account established under the
- 12 achieving a better life experience program as provided in sections
- 13 77-1401 to 77-1409.
- 14 (b) Federal adjusted gross income or, for corporations and
- 15 fiduciaries, federal taxable income shall be reduced by any contributions
- 16 <u>to an account established under</u> <del>as a participant in</del> the Nebraska
- 17 educational savings plan trust <u>made by a participant or nonparticipant</u>
- 18 contributor or contributions to an account established under the
- 19 achieving a better life experience program made for the benefit of a
- 20 beneficiary as provided in sections 77-1401 to 77-1409, to the extent not
- 21 deducted for federal income tax purposes, but not to exceed five thousand
- 22 dollars per married filing separate return or ten thousand dollars for
- 23 any other return. With respect to a qualified rollover within the meaning
- 24 of section 529 of the Internal Revenue Code from another state's plan,
- 25 any interest, earnings, and state contributions received from the other
- 26 state's educational savings plan which is qualified under section 529 of
- 27 the code shall qualify for the reduction provided in this subdivision.
- 28 For contributions by a custodian of a custodial account including
- 29 rollovers from another custodial account, the reduction shall only apply
- 30 to funds added to the custodial account after January 1, 2014.
- 31 (c) Federal adjusted gross income or, for corporations and

- 1 fiduciaries, federal taxable income shall be increased by:
- 2 (i) The amount resulting from the cancellation of a participation
- 3 agreement refunded to the taxpayer as a participant in or as a
- 4 <u>nonparticipant contributor to the Nebraska educational savings plan trust</u>
- 5 to the extent previously deducted under subdivision (8)(b) of this
- 6 section; and
- 7 (ii) The amount of any withdrawals by the owner of an account
- 8 established under the achieving a better life experience program as
- 9 provided in sections 77-1401 to 77-1409 for nonqualified expenses to the
- 10 extent previously deducted under subdivision (8)(b) of this section.
- 11 (9)(a) For income tax returns filed after September 10, 2001, for
- 12 taxable years beginning or deemed to begin before January 1, 2006, under
- 13 the Internal Revenue Code of 1986, as amended, federal adjusted gross
- 14 income or, for corporations and fiduciaries, federal taxable income shall
- 15 be increased by eighty-five percent of any amount of any federal bonus
- 16 depreciation received under the federal Job Creation and Worker
- 17 Assistance Act of 2002 or the federal Jobs and Growth Tax Act of 2003,
- 18 under section 168(k) or section 1400L of the Internal Revenue Code of
- 19 1986, as amended, for assets placed in service after September 10, 2001,
- 20 and before December 31, 2005.
- 21 (b) For a partnership, limited liability company, cooperative,
- 22 including any cooperative exempt from income taxes under section 521 of
- 23 the Internal Revenue Code of 1986, as amended, limited cooperative
- 24 association, subchapter S corporation, or joint venture, the increase
- 25 shall be distributed to the partners, members, shareholders, patrons, or
- 26 beneficiaries in the same manner as income is distributed for use against
- 27 their income tax liabilities.
- 28 (c) For a corporation with a unitary business having activity both
- 29 inside and outside the state, the increase shall be apportioned to
- 30 Nebraska in the same manner as income is apportioned to the state by
- 31 section 77-2734.05.

1 (d) The amount of bonus depreciation added to federal adjusted gross 2 income or, for corporations and fiduciaries, federal taxable income by this subsection shall be subtracted in a later taxable year. Twenty 3 4 percent of the total amount of bonus depreciation added back by this subsection for tax years beginning or deemed to begin before January 1, 5 2003, under the Internal Revenue Code of 1986, as amended, may be 6 7 subtracted in the first taxable year beginning or deemed to begin on or after January 1, 2005, under the Internal Revenue Code of 1986, as 8 9 amended, and twenty percent in each of the next four following taxable years. Twenty percent of the total amount of bonus depreciation added 10 back by this subsection for tax years beginning or deemed to begin on or 11 after January 1, 2003, may be subtracted in the first taxable year 12 beginning or deemed to begin on or after January 1, 2006, under the 13 Internal Revenue Code of 1986, as amended, and twenty percent in each of 14 the next four following taxable years. 15

16 (10) For taxable years beginning or deemed to begin on or after 17 January 1, 2003, and before January 1, 2006, under the Internal Revenue Code of 1986, as amended, federal adjusted gross income or, for 18 corporations and fiduciaries, federal taxable income shall be increased 19 by the amount of any capital investment that is expensed under section 20 179 of the Internal Revenue Code of 1986, as amended, that is in excess 21 of twenty-five thousand dollars that is allowed under the federal Jobs 22 and Growth Tax Act of 2003. Twenty percent of the total amount of 23 24 expensing added back by this subsection for tax years beginning or deemed to begin on or after January 1, 2003, may be subtracted in the first 25 taxable year beginning or deemed to begin on or after January 1, 2006, 26 under the Internal Revenue Code of 1986, as amended, and twenty percent 27 in each of the next four following tax years. 28

29 (11)(a) For taxable years beginning or deemed to begin before 30 January 1, 2018, under the Internal Revenue Code of 1986, as amended, 31 federal adjusted gross income shall be reduced by contributions, up to

- 1 two thousand dollars per married filing jointly return or one thousand
- 2 dollars for any other return, and any investment earnings made as a
- 3 participant in the Nebraska long-term care savings plan under the Long-
- 4 Term Care Savings Plan Act, to the extent not deducted for federal income
- 5 tax purposes.
- 6 (b) For taxable years beginning or deemed to begin before January 1,
- 7 2018, under the Internal Revenue Code of 1986, as amended, federal
- 8 adjusted gross income shall be increased by the withdrawals made as a
- 9 participant in the Nebraska long-term care savings plan under the act by
- 10 a person who is not a qualified individual or for any reason other than
- 11 transfer of funds to a spouse, long-term care expenses, long-term care
- 12 insurance premiums, or death of the participant, including withdrawals
- 13 made by reason of cancellation of the participation agreement, to the
- 14 extent previously deducted as a contribution or as investment earnings.
- 15 (12) There shall be added to federal adjusted gross income for
- 16 individuals, estates, and trusts any amount taken as a credit for
- 17 franchise tax paid by a financial institution under sections 77-3801 to
- 18 77-3807 as allowed by subsection (5) of section 77-2715.07.
- 19 (13)(a) For taxable years beginning or deemed to begin on or after
- 20 January 1, 2015, under the Internal Revenue Code of 1986, as amended,
- 21 federal adjusted gross income shall be reduced by the amount received as
- 22 benefits under the federal Social Security Act which are included in the
- 23 federal adjusted gross income if:
- 24 (i) For taxpayers filing a married filing joint return, federal
- 25 adjusted gross income is fifty-eight thousand dollars or less; or
- 26 (ii) For taxpayers filing any other return, federal adjusted gross
- 27 income is forty-three thousand dollars or less.
- 28 (b) For taxable years beginning or deemed to begin on or after
- 29 January 1, 2020, under the Internal Revenue Code of 1986, as amended, the
- 30 Tax Commissioner shall adjust the dollar amounts provided in subdivisions
- 31 (13)(a)(i) and (ii) of this section by the same percentage used to adjust

- 1 individual income tax brackets under subsection (3) of section
- 2 77-2715.03.
- 3 (14) For taxable years beginning or deemed to begin on or after
- 4 January 1, 2015, under the Internal Revenue Code of 1986, as amended, an
- 5 individual may make a one-time election within two calendar years after
- 6 the date of his or her retirement from the military to exclude income
- 7 received as a military retirement benefit by the individual to the extent
- 8 included in federal adjusted gross income and as provided in this
- 9 subsection. The individual may elect to exclude forty percent of his or
- 10 her military retirement benefit income for seven consecutive taxable
- 11 years beginning with the year in which the election is made or may elect
- 12 to exclude fifteen percent of his or her military retirement benefit
- 13 income for all taxable years beginning with the year in which he or she
- 14 turns sixty-seven years of age. For purposes of this subsection, military
- 15 retirement benefit means retirement benefits that are periodic payments
- 16 attributable to service in the uniformed services of the United States
- 17 for personal services performed by an individual prior to his or her
- 18 retirement.
- 19 Sec. 3. Section 85-1802, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 85-1802 For purposes of sections 85-1801 to 85-1814:
- 22 (1) Administrative fund means the College Savings Plan
- 23 Administrative Fund created in section 85-1807;
- 24 (2) Beneficiary means the individual designated by a participation
- 25 agreement to benefit from advance payments of qualified higher education
- 26 expenses on behalf of the beneficiary;
- 27 (3) Benefits means the payment of qualified higher education
- 28 expenses on behalf of a beneficiary by the Nebraska educational savings
- 29 plan trust during the beneficiary's attendance at an eligible educational
- 30 institution;
- 31 (4) Eligible educational institution means an institution described

- 1 in 20 U.S.C. 1088 which is eligible to participate in a program under
- 2 Title IV of the federal Higher Education Act of 1965;
- 3 (5) Expense fund means the College Savings Plan Expense Fund created
- 4 in section 85-1807;
- 5 (6) Nebraska educational savings plan trust means the trust created
- 6 in section 85-1804;
- 7 (7) Nonparticipant contributor means a person other than the
- 8 participant who makes contributions to an account which is established
- 9 under the Nebraska educational savings plan trust for the purpose of
- 10 meeting the qualified higher education expenses of a beneficiary;
- 11 (8) (7) Nonqualified withdrawal refers to (a) a distribution from an
- 12 account to the extent it is not used to pay the qualified higher
- 13 education expenses of the beneficiary or (b) a qualified rollover
- 14 permitted by section 529 of the Internal Revenue Code where the funds are
- 15 transferred to a qualified tuition program sponsored by another state or
- 16 entity;
- 17 (9) <del>(8)</del> Participant or account owner means an individual, ar
- 18 individual's legal representative, or any other legal entity authorized
- 19 to establish a savings account under section 529 of the Internal Revenue
- 20 Code who has entered into a participation agreement for the advance
- 21 payment of qualified higher education expenses on behalf of a
- 22 beneficiary. For purposes of section 77-2716, as to contributions by a
- 23 custodian to a custodial account established pursuant to the Nebraska
- 24 Uniform Transfers to Minors Act or similar law in another state, which
- 25 account has been established under a participation agreement, participant
- 26 includes the parent or guardian of a minor, which parent or guardian is
- 27 also the custodian of the account;
- 28 (10) (9) Participation agreement means an agreement between a
- 29 participant and the Nebraska educational savings plan trust entered into
- 30 under sections 85-1801 to 85-1814;
- 31 (11) (10) Program fund means the College Savings Plan Program Fund

- 1 created in section 85-1807;
- 2 (12) (11) Qualified higher education expenses means the certified
- 3 costs of tuition and fees, books, supplies, and equipment required for
- 4 enrollment or attendance at an eligible educational institution.
- 5 Reasonable room and board expenses, based on the minimum amount
- 6 applicable for the eligible educational institution during the period of
- 7 enrollment, shall be included as qualified higher education expenses for
- 8 those students enrolled on at least a half-time basis. In the case of a
- 9 special needs beneficiary, expenses for special needs services incurred
- 10 in connection with enrollment or attendance at an eligible educational
- 11 institution shall be included as qualified higher education expenses.
- 12 Expenses paid or incurred in 2009 or 2010 for the purchase of computer
- 13 technology or equipment or Internet access and related services, subject
- 14 to the limitations set forth in section 529 of the Internal Revenue Code,
- 15 shall be included as qualified higher education expenses. Qualified
- 16 higher education expenses does not include any amounts in excess of those
- 17 allowed by section 529 of the Internal Revenue Code;
- 18 <u>(13)</u> Section 529 of the Internal Revenue Code means such
- 19 section of the code and the regulations interpreting such section; and
- 20 (14) (13) Tuition and fees means the quarter or semester charges
- 21 imposed to attend an eligible educational institution.
- 22 Sec. 4. Section 85-1804, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 85-1804 The Nebraska educational savings plan trust is created. The
- 25 State Treasurer is the trustee of the trust and as such is responsible
- 26 for the administration, operation, and maintenance of the program and has
- 27 all powers necessary to carry out and effectuate the purposes,
- 28 objectives, and provisions of sections 85-1801 to 85-1814 pertaining to
- 29 the administration, operation, and maintenance of the trust and program,
- 30 except that the state investment officer shall have fiduciary
- 31 responsibility to make all decisions regarding the investment of the

- 1 money in the administrative fund, expense fund, and program fund,
- 2 including the selection of all investment options and the approval of all
- 3 fees and other costs charged to trust assets except costs for
- 4 administration, operation, and maintenance of the trust as appropriated
- 5 by the Legislature, pursuant to the directions, guidelines, and policies
- 6 established by the Nebraska Investment Council. The State Treasurer may
- 7 adopt and promulgate rules and regulations to provide for the efficient
- 8 administration, operation, and maintenance of the trust and program. The
- 9 State Treasurer shall not adopt and promulgate rules and regulations that
- 10 in any way interfere with the fiduciary responsibility of the state
- 11 investment officer to make all decisions regarding the investment of
- 12 money in the administrative fund, expense fund, and program fund. The
- 13 State Treasurer or his or her designee shall have the power to:
- 14 (1) Enter into agreements with any eligible educational institution,
- 15 the state, any federal or other state agency, or any other entity to
- implement sections 85-1801 to 85-1814, except agreements which pertain to
- 17 the investment of money in the administrative fund, expense fund, or
- 18 program fund;
- 19 (2) Carry out the duties and obligations of the trust;
- 20 (3) Carry out studies and projections to advise participants
- 21 regarding present and estimated future qualified higher education
- 22 expenses and levels of financial participation in the trust required in
- 23 order to enable participants to achieve their educational funding
- 24 objectives;
- 25 (4) Participate in any federal, state, or local governmental program
- 26 for the benefit of the trust;
- 27 (5) Procure insurance against any loss in connection with the
- 28 property, assets, or activities of the trust as provided in section
- 29 81-8,239.01;
- 30 (6) Enter into participation agreements with participants;
- 31 (7) Make payments to eligible educational institutions pursuant to

- 1 participation agreements on behalf of beneficiaries;
- 2 (8) Make distributions to participants and nonparticipant
- 3 <u>contributors</u> upon the termination of participation agreements pursuant to
- 4 the provisions, limitations, and restrictions set forth in sections
- 5 85-1801 to 85-1814;
- 6 (9) Contract for goods and services and engage personnel as
- 7 necessary, including consultants, actuaries, managers, legal counsels,
- 8 and auditors for the purpose of rendering professional, managerial, and
- 9 technical assistance and advice regarding trust administration and
- 10 operation, except contracts which pertain to the investment of the
- 11 administrative, expense, or program funds; and
- 12 (10) Establish, impose, and collect administrative fees and charges
- in connection with transactions of the trust, and provide for reasonable
- 14 service charges, including penalties for cancellations and late payments
- 15 with respect to participation agreements.
- 16 The Nebraska Investment Council may adopt and promulgate rules and
- 17 regulations to provide for the prudent investment of the assets of the
- 18 trust. The council or its designee also has the authority to select and
- 19 enter into agreements with individuals and entities to provide investment
- 20 advice and management of the assets held by the trust, establish
- 21 investment guidelines, objectives, and performance standards with respect
- 22 to the assets held by the trust, and approve any fees, commissions, and
- 23 expenses, which directly or indirectly affect the return on assets.
- Sec. 5. Section 85-1806, Reissue Revised Statutes of Nebraska, is
- 25 amended to read:
- 26 85-1806 The Nebraska educational savings plan trust may enter into
- 27 participation agreements with participants on behalf of beneficiaries
- 28 pursuant to the following terms and conditions:
- 29 (1) A participation agreement shall authorize a participant and
- 30 nonparticipant contributors to make contributions to an account which is
- 31 established for the purpose of meeting the qualified higher education

- 1 expenses of a beneficiary as allowed by section 529 of the Internal
- 2 Revenue Code. A participant or nonparticipant contributor shall not be
- 3 required to make an annual contribution on behalf of a beneficiary, shall
- 4 not be subject to minimum contribution requirements, and shall not be
- 5 required to maintain a minimum account balance. The maximum contribution
- 6 shall not exceed the amount allowed under section 529 of the Internal
- 7 Revenue Code. The State Treasurer may set a maximum cumulative
- 8 contribution, as necessary, to maintain compliance with section 529 of
- 9 the Internal Revenue Code. Participation agreements may be amended to
- 10 provide for adjusted levels of contributions based upon changed
- 11 circumstances or changes in educational plans or to ensure compliance
- 12 with section 529 of the Internal Revenue Code or any other applicable
- 13 laws and regulations;
- 14 (2) Beneficiaries designated in participation agreements shall meet
- 15 the requirements established by the trustee and section 529 of the
- 16 Internal Revenue Code;
- 17 (3) Payment of benefits provided under participation agreements
- 18 shall be made in a manner consistent with section 529 of the Internal
- 19 Revenue Code;
- 20 (4) The execution of a participation agreement by the trust shall
- 21 not guarantee in any way that qualified higher education expenses will be
- 22 equal to projections and estimates provided by the trust or that the
- 23 beneficiary named in any participation agreement will (a) be admitted to
- 24 an eligible educational institution, (b) if admitted, be determined a
- 25 resident for tuition purposes by the eligible educational institution,
- 26 (c) be allowed to continue attendance at the eligible educational
- 27 institution following admission, or (d) graduate from the eligible
- 28 educational institution;
- 29 (5) A beneficiary under a participation agreement may be changed as
- 30 permitted under the rules and regulations adopted under sections 85-1801
- 31 to 85-1814 and consistent with section 529 of the Internal Revenue Code

- 1 upon written request of the participant as long as the substitute
- 2 beneficiary is eligible for participation. Participation agreements may
- 3 otherwise be freely amended throughout their term in order to enable
- 4 participants to increase or decrease the level of participation, change
- 5 the designation of beneficiaries, and carry out similar matters as
- 6 authorized by rule and regulation; and
- 7 (6) Each participation agreement shall provide that the
- 8 participation agreement may be canceled upon the terms and conditions and
- 9 upon payment of applicable fees and costs set forth and contained in the
- 10 rules and regulations.
- 11 Sec. 6. Section 85-1807, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 85-1807 (1) The State Treasurer shall deposit money received by the
- 14 Nebraska educational savings plan trust into three funds: The College
- 15 Savings Plan Program Fund, the College Savings Plan Expense Fund, and the
- 16 College Savings Plan Administrative Fund. The State Treasurer shall
- 17 deposit money received by the trust into the appropriate fund. The State
- 18 Treasurer and Accounting Administrator of the Department of
- 19 Administrative Services shall determine the state fund types necessary to
- 20 comply with section 529 of the Internal Revenue Code and state policy.
- 21 The money in the funds shall be invested by the state investment officer
- 22 pursuant to policies established by the Nebraska Investment Council. The
- 23 program fund, the expense fund, and the administrative fund shall be
- 24 separately administered. The Nebraska educational savings plan trust
- 25 shall be operated with no General Fund appropriations.
- 26 (2) The College Savings Plan Program Fund is created. All money paid
- 27 by participants and nonparticipant contributors in connection with
- 28 participation agreements and all investment income earned on such money
- 29 shall be deposited as received into separate accounts within the program
- 30 fund. Contributions to the trust made by participants and nonparticipant
- 31 contributors may only be made in the form of cash. All funds generated in

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- 1 connection with participation agreements shall be deposited into the
- 2 appropriate accounts within the program fund. A participant,
- 3 <u>nonparticipant contributor</u>, or beneficiary shall not provide investment
- 4 direction regarding program contributions or earnings held by the trust.
- 5 Money accrued <u>in the separate accounts within</u> by participants in the
- 6 program fund may be used for payments to any eligible educational
- 7 institution. Any money in the program fund available for investment shall
- 8 be invested by the state investment officer pursuant to the Nebraska
- 9 Capital Expansion Act and the Nebraska State Funds Investment Act.
- (3) The College Savings Plan Administrative Fund is created. Money 10 from the trust transferred from the expense fund to the administrative 11 fund in an amount authorized by an appropriation from the Legislature 12 13 shall be utilized to pay for the costs of administering, operating, and 14 maintaining the trust, to the extent permitted by section 529 of the Internal Revenue Code. The administrative fund shall not be credited with 15 16 any money other than money transferred from the expense fund in an amount 17 authorized by an appropriation by the Legislature or any interest income earned on the balances held in the administrative fund. Any money in the 18 19 administrative fund available for investment shall be invested by the state investment officer pursuant to the Nebraska Capital Expansion Act 20

and the Nebraska State Funds Investment Act.

22 (4) The College Savings Plan Expense Fund is created. The expense 23 fund shall be used to pay costs associated with the Nebraska educational 24 savings plan trust and shall be funded with fees assessed to the program 25 fund. The State Treasurer shall transfer from the expense fund to the State Investment Officer's Cash Fund an amount equal to the pro rata 26 share of the budget appropriated to the Nebraska Investment Council as 27 28 permitted in section 72-1249.02, to cover reasonable expenses incurred for investment management of the Nebraska educational savings plan trust. 29 Annually and prior to such transfer to the State Investment Officer's 30 Cash Fund, the State Treasurer shall report to the budget division of the 31

- 1 Department of Administrative Services and to the Legislative Fiscal
- 2 Analyst the amounts transferred during the previous fiscal year. The
- 3 report submitted to the Legislative Fiscal Analyst shall be submitted
- 4 electronically. Transfers may be made from the expense fund to the
- 5 General Fund at the direction of the Legislature. Any money in the
- 6 expense fund available for investment shall be invested by the state
- 7 investment officer pursuant to the Nebraska Capital Expansion Act and the
- 8 Nebraska State Funds Investment Act.
- 9 Sec. 7. Section 85-1808, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 85-1808 (1) A participant may cancel a participation agreement at
- 12 will by submitting a request to terminate the participation agreement.
- 13 Additionally, if a participant requests and obtains a nonqualified
- 14 withdrawal, the participation agreement shall be deemed canceled with
- 15 respect to the amount of the nonqualified withdrawal. A participation
- 16 agreement shall not be deemed canceled if a participant requests and
- 17 obtains a distribution of his or her entire account balance for qualified
- 18 higher education expenses and subsequently closes his or her account.
- 19 Furthermore, the State Treasurer shall have the power to terminate,
- 20 freeze, or suspend a participation agreement if he or she determines that
- 21 the participant provided false or misleading information to the detriment
- 22 of the Nebraska educational savings plan trust, if the participant's
- 23 account has a zero balance, or if the State Treasurer is unable to verify
- 24 the identity of the participant.
- 25 (2) If a participation agreement is canceled for any of the causes
- 26 listed in this subsection, the participant and any nonparticipant
- 27 <u>contributor</u> shall be entitled to receive the principal amount of all
- 28 contributions made by <u>such person</u> the participant under the participation
- 29 agreement plus the actual program fund investment income earned on such
- 30 person's the contributions, less any losses incurred on the investment,
- 31 and such distribution will generally not be subject to federal tax

- 1 penalty:
- 2 (a) Death of the beneficiary if the distribution is paid to the
- 3 estate of the beneficiary or transferred to another beneficiary as set
- 4 forth in subsection (10) of section 85-1809;
- 5 (b) Permanent disability or mental incapacity of the beneficiary;
- 6 (c) The beneficiary is awarded a scholarship as defined in section
- 7 529 of the Internal Revenue Code, but only to the extent the distribution
- 8 of earnings does not exceed the scholarship amount; or
- 9 (d) A qualified rollover is made as permitted by section 529 of the
- 10 Internal Revenue Code, except that if a qualified rollover is made into a
- 11 plan sponsored by another state or entity, the participation agreement
- shall be deemed to have been canceled for purposes of subdivision (8)(c)
- 13 of section 77-2716 and federal adjusted gross income shall be increased
- 14 to the extent previously deducted as a contribution to the trust.
- 15 (3) Notwithstanding any other provisions of this section, under no
- 16 circumstances shall a participant, nonparticipant contributor, or
- 17 beneficiary receive a distribution that is more than the fair market
- 18 value of the specific account on the applicable liquidation date.
- (4) If a participant cancels a participation agreement, obtains a
- 20 rollover into a plan sponsored by another state or entity, or obtains a
- 21 distribution, a portion of which constitutes a nonqualified withdrawal,
- 22 the amount of the distribution, rollover, or withdrawal will be subject
- 23 to recapture of previous Nebraska state income tax deductions as set
- 24 forth in subdivision (8)(c) of section 77-2716. The transfer of assets
- 25 among plans sponsored by the State of Nebraska shall be considered an
- 26 investment option change and not a rollover.
- 27 Sec. 8. Section 85-1809, Reissue Revised Statutes of Nebraska, is
- 28 amended to read:
- 29 85-1809 (1) A participant <u>and any nonparticipant contributor</u> retains
- 30 ownership of all contributions made by such person under a participation
- 31 agreement up to the date of utilization for payment of qualified higher

- 1 education expenses for the beneficiary. Notwithstanding any other
- 2 provision of law, any amount credited to any account is not susceptible
- 3 to any levy, execution, judgment, or other operation of law, garnishment,
- 4 or other judicial enforcement, and the amount is not an asset or property
- 5 of either the participant, the nonparticipant contributor, or the
- 6 beneficiary for the purposes of any state insolvency or inheritance tax
- 7 laws. All income derived from the investment of the contributions made by
- 8 the participant and nonparticipant contributors shall be considered to be
- 9 held in trust for the benefit of the beneficiary.
- 10 (2) If the program created by sections 85-1801 to 85-1814 is
- 11 terminated prior to payment of qualified higher education expenses for
- 12 the beneficiary, the participant and each nonparticipant contributor are
- 13 is entitled to receive such person's proportionate share of the fair
- 14 market value of the account established in the program, which shall be
- 15 based on the amount contributed by each such person.
- 16 (3) If the beneficiary graduates from an eligible educational
- 17 institution and a balance remains in the participant's account, any
- 18 remaining funds may be transferred as allowed by rule or regulation,
- 19 subject to the provisions of section 529 of the Internal Revenue Code, as
- 20 well as any other applicable state or federal laws or regulations.
- 21 (4) The eligible educational institution shall obtain ownership of
- 22 the payments made for the qualified higher education expenses paid to the
- 23 institution at the time each payment is made to the institution.
- 24 (5) Any amounts which may be paid to any person or persons pursuant
- 25 to the Nebraska educational savings plan trust but which are not listed
- 26 in this section are owned by the trust.
- 27 (6) A participant may transfer ownership rights to another eligible
- 28 participant, including a gift of the ownership rights to a minor
- 29 beneficiary. The transfer shall be made and the property distributed in
- 30 accordance with the rules and regulations or with the terms of the
- 31 participation agreement.

- 1 (7) A participant or nonparticipant contributor shall not be
- 2 entitled to utilize any interest in the Nebraska educational savings plan
- 3 trust as security for a loan.
- 4 (8) The Nebraska educational savings plan trust may accept transfers
- 5 of cash investments from a custodian under the Nebraska Uniform Transfers
- 6 to Minors Act or any other similar laws under the terms and conditions
- 7 established by the trustee.
- 8 (9) A participant may designate a successor account owner to succeed
- 9 to all of the participant's rights, title, and interest in an account,
- 10 including the right to change the account beneficiary, upon the death or
- 11 legal incapacity of the participant. If a participant dies or becomes
- 12 legally incapacitated and has failed to name a successor account owner,
- 13 the account beneficiary shall become the account owner.
- 14 (10) Upon the death of a beneficiary, the participant may change the
- 15 beneficiary on the account, transfer assets to another beneficiary who is
- 16 a member of the family of the former beneficiary, or request a
- 17 nonqualified withdrawal.
- 18 Sec. 9. Section 85-1811, Reissue Revised Statutes of Nebraska, is
- 19 amended to read:
- 20 85-1811 (1) The State Treasurer shall submit an annual audited
- 21 financial report, prepared in accordance with generally accepted
- 22 accounting principles, on the operations of the Nebraska educational
- 23 savings plan trust by November 1 to the Governor and the Legislature. The
- 24 report submitted to the Legislature shall be submitted electronically.
- 25 The State Treasurer shall cause the audit to be made either by the
- 26 Auditor of Public Accounts or by an independent certified public
- 27 accountant designated by the State Treasurer, and the audit shall include
- 28 direct and indirect costs attributable to the use of outside consultants,
- 29 independent contractors, and any other persons who are not state
- 30 employees.
- 31 (2) The annual audit shall be supplemented by all of the following

- 1 information prepared by the State Treasurer:
- 2 (a) Any related studies or evaluations prepared in the preceding
- 3 year;
- 4 (b) A summary of the benefits provided by the trust, including the
- 5 number of participants, nonparticipant contributors, and beneficiaries in
- 6 the trust; and
- 7 (c) Any other information which is relevant in order to make a full,
- 8 fair, and effective disclosure of the operations of the trust, including
- 9 the investment performance of the funds.
- 10 Sec. 10. Section 85-1812, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 85-1812 (1) For federal income tax purposes, the Nebraska
- 13 educational savings plan trust shall be considered a qualified state
- 14 tuition program exempt from taxation pursuant to section 529 of the
- 15 Internal Revenue Code. The trust meets the requirements of section 529(b)
- 16 of the Internal Revenue Code as follows:
- 17 (a) Pursuant to section 85-1806, a participant and nonparticipant
- 18 <u>contributors</u> may make contributions to an account which is established
- 19 for the purpose of meeting the qualified higher education expenses of the
- 20 designated beneficiary of the account;
- 21 (b) Pursuant to section 85-1806, a maximum contribution level is
- 22 established;
- 23 (c) Pursuant to section 85-1807, a separate account is established
- 24 for each beneficiary;
- 25 (d) Pursuant to section 85-1807, contributions may only be made in
- 26 the form of cash;
- 27 (e) Pursuant to section 85-1807, a participant, nonparticipant
- 28 <u>contributor</u>, or beneficiary shall not provide investment direction
- 29 regarding program contributions or earnings held by the trust;
- 30 (f) Penalties are provided on distributions of earnings which are:
- 31 (i) Not used for qualified higher education expenses of the beneficiary;

- 1 (ii) made on account of the death of the designated beneficiary if the
- 2 distribution is not transferred to another beneficiary or paid to the
- 3 estate of the beneficiary; (iii) not made on account of the permanent
- 4 disability or mental incapacity of the designated beneficiary; or (iv)
- 5 made due to scholarship, allowance, or payment receipt in excess of the
- 6 scholarship, allowance, or payment receipt; and
- 7 (g) Pursuant to section 85-1809, a participant or nonparticipant
- 8 <u>contributor</u> shall not pledge any interest in the trust as security for a
- 9 loan.
- 10 (2) State income tax treatment of the Nebraska educational savings
- 11 plan trust shall be as provided in section 77-2716.
- 12 (3) For purposes of federal gift and generation-skipping transfer
- 13 taxes, contributions to an account are considered a completed gift from
- 14 the <u>participant or nonparticipant</u> contributor to the beneficiary.
- 15 Sec. 11. Section 85-1813, Reissue Revised Statutes of Nebraska, is
- 16 amended to read:
- 17 85-1813 The assets of the Nebraska educational savings plan trust,
- 18 including the program fund and excluding the administrative fund and the
- 19 expense fund, shall at all times be preserved, invested, and expended
- 20 solely and only for the purposes of the trust and shall be held in trust
- 21 for the participants, nonparticipant contributors, and beneficiaries. No
- 22 property rights in the trust shall exist in favor of the state. Such
- 23 assets of the trust shall not be transferred or used by the state for any
- 24 purposes other than the purposes of the trust.
- 25 Sec. 12. Section 85-1814, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 85-1814 Nothing in sections 85-1801 to 85-1813 shall be deemed to
- 28 prohibit both resident and nonresident participants, nonparticipant
- 29 contributors, and designated beneficiaries from being eligible to
- 30 participate in and benefit from the Nebraska educational savings plan
- 31 trust and program. It is the intent of the Legislature that funds and

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1 income credited to the program fund are fully portable and may be used at

- 2 any eligible educational institution.
- 3 Sec. 13. This act becomes operative on January 1, 2020.
- 4 Sec. 14. Original sections 72-1239.01, 77-2716, 85-1802, 85-1804,
- 5 85-1806, 85-1807, 85-1808, 85-1809, 85-1811, 85-1812, 85-1813, and
- 6 85-1814, Reissue Revised Statutes of Nebraska, are repealed.