## LEGISLATURE OF NEBRASKA

## ONE HUNDRED SIXTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 328**

Introduced by Bolz, 29.

Read first time January 16, 2019

Committee: Health and Human Services

1 A BILL FOR AN ACT relating to children and families; to amend sections 28-710, 28-713, 28-720, 28-728, 28-729, 43-1301, 43-2201, 43-2203, 2 3 43-2204, 43-2205, 43-2209, 68-1207, and 68-1212, Reissue Revised 4 Statutes of Nebraska; to adopt the Nebraska Family First Act; to define and redefine terms; to create, change, and eliminate 5 6 provisions relating non-court-involved responses to reports of child 7 abuse or neglect, the central registry of child protection cases, and foster care placement; to create the kinship navigator program 8 9 and the family finding services project; to repeal the original sections; and to outright repeal sections 43-2206, 43-2208, and 10 81-3136, Reissue Revised Statutes of Nebraska. 11

12 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 19 of this act shall be known and may be
- 2 <u>cited as the Nebraska Family First Act.</u>
- 3 Sec. 2. (1) The Legislature finds that children do best with their
- 4 own family, when safety can be assured, or with relatives or kin, and in
- 5 the least restrictive environment. The Legislature also finds that
- 6 enhanced support to children and families can prevent foster care
- 7 placement through the provision of mental health and substance abuse
- 8 prevention and treatment services, in-home parent skill-based programs,
- 9 and kinship navigator services.
- 10 (2) It is the intent of the Legislature to:
- 11 (a) Provide services for all children who are at risk of or who have
- 12 <u>already experienced abuse and neglect, regardless of their eligibility</u>
- 13 for federal funding. Such services should be available in the right
- 14 place, at home or in the community whenever possible, at the right time,
- 15 preferably before children and families are in crisis, with the most
- 16 appropriate duration, intensity, and mix of services to meet the needs of
- 17 children and their families;
- 18 (b) Align state child welfare funding with the primary outcomes of
- 19 safety, permanency, and well-being;
- 20 <u>(c) Equitably distribute state child welfare funding to support a</u>
- 21 continuum of interventions for children and families, including early
- 22 intervention to prevent abuse and neglect from occurring, timely and
- 23 effective response to children at risk of abuse and neglect to help keep
- 24 <u>families together</u>, and urgent attention to safety, timely permanency, and
- 25 well-being for children in out-of-home placement;
- 26 (d) Maximize federal funding for child welfare, including, but not
- 27 <u>limited to, funding from Title IV-E of the federal Social Security Act,</u>
- 28 and the medical assistance program established pursuant to the federal
- 29 medicaid program;
- 30 (e) Provide services to children and families that follow best
- 31 practices, promising practices, and well-supported practices; and

- 1 (f) Implement the federal Family First Prevention Services Act, as
- 2 <u>such act existed on January 1, 2019, and the following sections</u>
- 3 consistent with the intent stated in this section.
- 4 Sec. 3. For purposes of the Nebraska Family First Act:
- 5 (1) Candidate for foster care means a child who is identified in a
- 6 prevention plan as being in imminent risk of entering foster care but who
- 7 can remain safely in the child's home or in a kinship placement as long
- 8 <u>as services and programs are provided that are necessary to prevent the</u>
- 9 entry of the child into foster care. Candidate for foster care includes a
- 10 <u>child whose adoption or guardianship arrangement is at risk of a</u>
- 11 <u>disruption or dissolution that would result in foster care placement.</u>
- 12 <u>Candidate for foster care includes a child with an open juvenile court</u>
- 13 proceeding pursuant to subdivision (3)(a) of section 43-247 who has not
- 14 <u>been removed from his or her home or is residing in his or her home, a</u>
- 15 child with a non-court-involved case or an alternative response case, a
- 16 <u>child whose juvenile court proceeding has closed within the past six</u>
- 17 months, a child who is a victim of or is at risk of becoming a victim of
- 18 sex trafficking or labor trafficking as defined in section 28-830, and a
- 19 <u>child for whom an initial assessment finding has been made pursuant to</u>
- 20 <u>subdivision (2)(b), (c), or (f) of section 43-272.01;</u>
- 21 (2) Department means the Department of Health and Human Services;
- 22 (3) Kin caregiver means a person with whom a child in foster care
- 23 has been placed or with whom a child is residing pursuant to a temporary
- 24 <u>living arrangement in a non-court-involved case when at least one of the</u>
- 25 primary caretakers has previously lived with or is a trusted adult that
- 26 has a preexisting, significant relationship with the child or a sibling
- of such child placed pursuant to section 43-1311.02;
- 28 (4) Licensed residential family-based treatment facility for
- 29 substance abuse means a treatment facility that provides, as part of the
- 30 treatment for substance abuse, trauma-informed parenting skills training,
- 31 parent education, and individual and family counseling;

1 (5) Non-court-involved case means a case in which the department has

- 2 <u>determined that ongoing services are required to address or alleviate the</u>
- 3 <u>safety risk or other risk identified in the initial assessment and the</u>
- 4 family is willing to voluntarily engage in child protective services;
- 5 (6) Pregnant or parenting foster child means a pregnant or parenting
- 6 individual who is either a child under the age of majority in foster care
- 7 or a young adult in the bridge to independence program established
- 8 pursuant to the Young Adult Bridge to Independence Act;
- 9 (7) Prevention plan means a case plan that (a) identifies a foster
- 10 care prevention strategy for a child so that the child may remain safely
- 11 <u>at home, live temporarily with a relative or kin caregiver until</u>
- 12 <u>reunification can be safely achieved, or live permanently with a relative</u>
- or kin caregiver and (b) lists the services or programs to be provided to
- 14 or on behalf of the child to ensure the success of that prevention
- 15 strategy;
- 16 (8) Qualified individual means a trained professional or licensed
- 17 <u>clinician who is not an employee of the department and who is not</u>
- 18 <u>connected to, or affiliated with, any placement setting in which children</u>
- 19 are placed by the state;
- 20 (9) Qualified residential treatment program means a residential
- 21 treatment program that is trauma-informed, has registered or licensed
- 22 nursing and other clinical staff, facilitates outreach to and
- 23 participation of family members of the child to the extent appropriate
- 24 and in accordance with the best interests of the child, documents and
- 25 maintains contact information for any known biological family and kin
- 26 <u>caregiver</u>, <u>documents how family members are integrated into the treatment</u>
- 27 process and how sibling connections are maintained, provides discharge
- 28 planning and family-based aftercare support for at least six months post-
- 29 <u>discharge</u>, and is licensed and accredited; and
- 30 (10) Temporary living arrangement means a short-term out-of-home
- 31 living and care arrangement with a relative or kin caregiver for a child

- 1 in a non-court-involved case, or when such arrangement is made during an
- 2 <u>initial assessment, when necessary to facilitate services provided by the</u>
- 3 department under the Nebraska Family First Act in which the parent
- 4 temporarily delegates parental authority to the relative or kin caregiver
- 5 and which is approved by the department following a home visit and
- 6 background check.
- 7 Sec. 4. (1) The department shall provide prevention and family
- 8 services and programs in accordance with the requirements of the Nebraska
- 9 Family First Act for children who are determined to be candidates for
- 10 foster care or who are pregnant or parenting foster children and the
- 11 parents or relative or kin caregivers of the children. Such services and
- 12 programs shall be specified in advance in a prevention plan.
- 13 <u>(2) The department shall provide the following services for up to</u>
- 14 twelve months, unless renewed by the department, when the needs of the
- 15 child, parent, or caregiver are directly related to the safety,
- 16 permanence, or well-being of the child or to prevent the child from
- 17 entering foster care:
- 18 (a) Mental health and substance abuse prevention and treatment
- 19 services provided by a qualified individual that begins on the date a
- 20 child is identified in a prevention plan as a child who is a candidate
- 21 for foster care or a pregnant or parenting foster child; and
- 22 (b) In-home, parent-skill-based programs including parenting-skills
- 23 training, parent education, and individual and family counseling.
- 24 (3) The services or programs provided under this section shall be
- 25 trauma-informed and in accordance with best, promising, supported, or
- 26 well-supported practices listed in the federal prevention services
- 27 <u>clearinghouse consistent with the federal Family First Prevention</u>
- 28 <u>Services Act, as such act existed on January 1, 2019. The department</u>
- 29 shall comply with the requirements and protections of the Nebraska Family
- 30 First Act in all non-court-involved and alternative response cases.
- 31 Sec. 5. (1) The department shall maintain a written prevention plan

- 1 for each candidate for foster care that shall:
- 2 (a) Identify the foster care prevention strategy for the child so
- 3 that the child may remain safely at home, live temporarily with a
- 4 relative or kin caregiver until reunification can be safely achieved, or
- 5 <u>live permanently with a relative or kin caregiver;</u>
- 6 (b) List the services or programs to be provided to or on behalf of
- 7 the child to ensure the safety of the child and success of that
- 8 prevention strategy;
- 9 (c) Indicate, when appropriate, that the child is receiving such
- 10 services or programs to prevent out-of-home placement and that absent
- 11 preventative services, foster care is the planned arrangement for the
- 12 child; and
- 13 (d) Include a document signed by the parents and, if applicable, kin
- 14 <u>caregivers</u>, acknowledging that a written copy of the prevention plan was
- 15 provided to them as well as a notice of the rights of the child, parents,
- 16 and applicable relative or kin caregivers.
- 17 (2) The department shall maintain a written prevention plan for each
- 18 pregnant or parenting foster child. The services or programs contained in
- 19 <u>such plan do not need to pertain to parenting or pregnancy exclusively.</u>
- 20 <u>The prevention plan shall:</u>
- 21 (a) Be included in a child's permanency plan if required under
- 22 subsection (2) of section 43-285;
- 23 (b) List the services or programs to ensure the safety of the child
- 24 and that the child is prepared and able to be a parent;
- 25 (c) Describe the foster care prevention strategy for any child born
- 26 to the pregnant or parenting foster child; and
- 27 (d) Include a document signed by the pregnant or parenting foster
- 28 child acknowledging that a written copy of the prevention plan was
- 29 provided to him or her as well as a notice regarding the rights of the
- 30 pregnant or parenting foster child as a parent to his or her child.
- 31 Sec. 6. (1) Nothing in the Nebraska Family First Act shall be

- 1 construed to prevent law enforcement from taking temporary custody of a
- 2 candidate for foster care or a pregnant or parenting foster child if the
- 3 child is seriously endangered and immediate removal is necessary for the
- 4 protection of the child.
- 5 (2) In all non-court-involved cases and cases involving a candidate
- 6 for foster care where the child lives temporarily with a relative or kin
- 7 caregiver until reunification can be safely achieved or permanently with
- 8 <u>a relative or kin caregiver, a parent shall have the right to have his or</u>
- 9 her children returned to his or her home upon demand unless the child is
- 10 <u>seriously endangered by his or her surroundings and immediate removal is</u>
- 11 necessary for the child's protection. If the child is seriously
- 12 endangered and immediate removal is necessary, the department shall
- 13 inform the parent that he or she may be referred for a court-involved
- 14 case or for a petition to be filed pursuant to subdivision (3)(a) of
- 15 section 43-247.
- 16 (3) In all non-court-involved cases and cases involving a candidate
- 17 for foster care where the child lives temporarily with a relative or kin
- 18 caregiver until reunification can be safely achieved or permanently with
- 19 a relative or kin caregiver, the relative or kin caregiver shall have
- 20 temporary parental authority to exercise powers regarding the care,
- 21 custody, and property of the child except (a) the power to consent to
- 22 marriage and adoption of the child or (b) for other limitations placed on
- 23 the delegation of parental authority to the relative or kin caregiver
- 24 <u>described</u> in the prevention plan. The department shall reimburse such
- 25 relative or kin caregiver for facilitating services for the child
- 26 necessary to complete the prevention plan and shall notify the relative
- 27 or kin caregiver if he or she is eligible for the child-only Temporary
- 28 Assistance to Needy Families program established in 42 U.S.C. 601 et
- 29 seq., and assist the relative or kin caregiver in applying for such
- 30 program.
- 31 (4) The department shall provide a written notice of rights to

- 1 parents and, if applicable, to relative or kin caregivers that complies
- 2 with due process and includes notice (a) of the possibility that a
- 3 petition under section 43-247 could be filed in the future if it is
- 4 determined that the safety of the child is not or cannot be assured and
- 5 (b) that their participation in receiving prevention services could be
- 6 relevant evidence presented in any future proceedings. The notice of
- 7 rights shall also include the parent's or relative or kin caregiver's
- 8 right to refuse any or all voluntary services without any referral for a
- 9 court-involved case or for a petition to be filed pursuant to section
- 10 <u>43-247 if the child is not seriously endangered in his or her</u>
- 11 <u>surroundings and immediate removal is not necessary for the protection of</u>
- 12 the child.
- 13 Sec. 7. (1) If a child is seriously endangered in his or her
- 14 surroundings and immediate removal appears to be necessary for the
- 15 protection of the child, the department shall not pursue a non-court-
- 16 involved case and shall immediately terminate voluntary services if such
- 17 endangerment and need for removal becomes apparent in the course of a
- 18 non-court-involved case. The department shall immediately notify law
- 19 <u>enforcement and refer the case to the county attorney within twenty-four</u>
- 20 hours.
- 21 (2) If a child is seriously endangered and the county attorney
- 22 declines to file a petition for juvenile court jurisdiction pursuant to
- 23 subdivision (3)(a) of section 43-247, the department shall offer or
- 24 continue to provide services as part of a non-court-involved case and
- 25 consistent with the Nebraska Family First Act if the parent is willing to
- 26 voluntarily participate.
- 27 (3) If a child is not seriously endangered and the child is within
- 28 the meaning of subdivision (3)(a) of section 43-247, the department in
- 29 its discretion may either pursue diversion in the form of a non-court-
- 30 involved case with parent or relative or kin caregiver, if the safety
- 31 risk or other risk identified in the investigation can be addressed or

1 alleviated with services, or refer the case to the county attorney for

- 2 <u>initiation of legal proceedings.</u>
- 3 (4) If a child is not seriously endangered and the child is within
- 4 the meaning of subdivision (3)(a) of section 43-247, or a county attorney
- 5 declines to file a case referred to the county attorney, the department
- 6 may offer the parent foster care diversion services in the form of a non-
- 7 court-involved case but shall not threaten or coerce the parent with a
- 8 potential referral for a court-involved case or for a petition pursuant
- 9 to subdivision (3)(a) of section 43-247 in order to entice the parent to
- 10 accept the voluntary placement of his or her child with a relative or kin
- 11 <u>caregiver or to accept services.</u>
- 12 Sec. 8. In addition to the prevention and family services and
- 13 programs specified in the Nebraska Family First Act, the department shall
- 14 assess the eligibility of a family for and assist in application for any
- 15 public benefits, including, but not limited to, aid to dependent children
- 16 described in section 43-512, Supplemental Security Income administered
- 17 pursuant to 42 U.S.C. 1381 et seq., social security disability insurance
- 18 administered pursuant to 42 U.S.C. 423, social security survivors
- 19 benefits administered pursuant to 42 U.S.C. 402, the Special Supplemental
- 20 <u>Nutrition Program for Women, Infants, and Children, the Supplemental</u>
- 21 Nutrition Assistance Program administered by the State of Nebraska
- 22 pursuant to 7 U.S.C. 2011 et seq., and the low-income home energy
- 23 assistance program administered by the State of Nebraska pursuant to 42
- 24 U.S.C. 8621 to 8630. The department may also connect the family with
- 25 community response services and additional services and supports based on
- 26 identified need.
- 27 Sec. 9. In all non-court-involved cases involving candidates for
- 28 foster care in which the child lives temporarily with a relative or kin
- 29 caregiver until reunification can be safely achieved or lives permanently
- 30 <u>with a relative or kin caregiver, the department shall assess</u> to
- 31 determine if the Nebraska Indian Child Welfare Act applies. If a child is

- 1 identified as an Indian child or the department has reason to believe the
- 2 child is an Indian child, the department shall comply with the Nebraska
- 3 Indian Child Welfare Act and provide protections as provided in
- 4 subsection (4) of section 43-1505 and sections 43-1506 and 43-1508.
- 5 Sec. 10. <u>The department shall provide and contract with providers</u>
- 6 to create a full array of services described in this section statewide. A
- 7 child in foster care may be placed in one of the following placements:
- 8 (1) A foster family home that:
- 9 (a) Is licensed or approved pursuant to section 71-1902 including an
- 10 approved home that has received a waiver of licensure under subsection
- 11 (2) of section 71-1904;
- 12 <u>(b) The department deems capable of adhering to the reasonable and</u>
- 13 prudent parent standard as defined in subdivision (7) of section 43-4703;
- 14 (c) Provides twenty-four-hour substitute care for children placed
- 15 away from their parents or other caretakers; and
- 16 (d) Provides care for not more than six children in foster care,
- 17 except that such numerical limitation may be exceeded:
- 18 <u>(i) To allow a pregnant or parenting foster child to remain with his</u>
- 19 <u>or her child;</u>
- 20 (ii) To allow siblings to be placed together with his or her sibling
- 21 or siblings pursuant to section 43-1311.02;
- 22 (iii) To allow a child with an established meaningful relationship
- 23 with the family to remain with the family; or
- 24 (iv) To allow a family with special training or skills to provide
- 25 care to a child who has a severe disability;
- 26 (2) A licensed residential family-based treatment facility for
- 27 <u>substance abuse with a parent residing in the facility in accordance with</u>
- 28 section 12 of this act;
- 29 (3) A qualified residential treatment program in accordance with
- 30 section 13 of this act;
- 31 (4) A setting specializing in providing prenatal, postpartum, or

- 1 parenting supports for parenting foster children; or
- 2 (5) A setting providing high-quality residential care and supportive
- 3 <u>services to children who are, or are at risk of becoming, victims of sex</u>
- 4 trafficking as defined in section 29-3005.
- 5 Sec. 11. The department shall seek coverage under the federal
- 6 medicaid program for all eligible services or placement under the Family
- 7 First Act, without delay, following a recommendation for such services or
- 8 placement for eligible persons. If coverage is denied, the guardian ad
- 9 <u>litem or the provider or, if the guardian ad litem is unable or</u>
- 10 unwilling, the child, through a client-directed attorney, who may be
- 11 appointed by the juvenile court may appeal the denial of services under
- 12 <u>the Administrative Procedure Act, in the district court, or in the</u>
- 13 juvenile court. The guardian ad litem may appeal such denial within the
- 14 scope of his or her court appointment. If coverage under the federal
- 15 <u>medicaid program is not provided within thirty days after application for</u>
- 16 <u>assistance</u>, the department shall provide such services and seek
- 17 reimbursement under Title IV-E of the federal Social Security Act.
- 18 Sec. 12. A child in foster care may be placed with a parent
- 19 residing in a licensed residential family-based treatment facility for
- 20 <u>substance abuse. Whenever possible the recommendation for the placement</u>
- 21 shall be specified in the prevention plan prior to placement. Placement
- 22 of a child with a parent residing in a licensed residential family-based
- 23 treatment facility for substance abuse does not constitute an out-of-home
- 24 placement for the purpose of subdivision (7) of section 43-292.
- 25 Sec. 13. (1) An assessment of the child shall be completed within
- 26 <u>thirty days after placement at a qualified residential treatment program.</u>
- 27 Such assessment shall:
- 28 <u>(a) Assess the strengths and needs of the child using an age-</u>
- 29 appropriate, evidence-informed tool;
- 30 (b) Determine whether the needs of the child can be met with family
- 31 members or through placement in a foster family home or, if not, specify

1 in writing why the recommended placement in a qualified residential

- 2 <u>treatment program is the setting that will provide the child with the</u>
- 3 most effective and appropriate level of care in the least restrictive
- 4 environment and how that placement is consistent with the short-term and
- 5 long-term goals for the child, as specified in the permanency plan for
- 6 the child;
- 7 (c) Develop a list of child-specific short-term and long-term mental
- 8 and behavioral health goals; and
- 9 (d) Work in conjunction with the family of, and the permanency team
- 10 for, the child while conducting and making the assessment.
- 11 (2) When the assessment determines that the child should not be
- 12 placed in a foster family home, the reasons why the needs of the child
- 13 cannot be met by the family of the child or in a foster family home shall
- 14 be specified in writing. A shortage or lack of foster family homes shall
- 15 <u>not be a reason for determining that the needs of the child cannot be met</u>
- 16 in a foster family home. The department shall specify in writing why the
- 17 recommended placement in a qualified residential treatment program is the
- 18 setting that will provide the child with the most effective and
- 19 appropriate level of care in the least restrictive environment and how
- 20 that placement is consistent with the short-term and long-term goals for
- 21 the child, as specified in the assessment for the child.
- 22 Sec. 14. (1) A review of the child shall be completed by the
- 23 department or the juvenile court within sixty days after placement at a
- 24 qualified residential treatment program. Such review shall:
- 25 (a) Consider the assessment, determination, and documentation made
- 26 by the qualified individual conducting the assessment;
- 27 (b) Determine whether the needs of the child can be met through
- 28 placement in a foster family home or, if not, whether placement of the
- 29 child in a qualified residential treatment program provides the most
- 30 effective and appropriate level of care for the child in the least
- 31 restrictive environment and whether that placement is consistent with the

1 short-term and long-term goals for the child, as specified in the

- 2 <u>assessment described in section 13 of this act; and</u>
- 3 (c) Approve or disapprove the placement.
- 4 (2) The written documentation and approval or disapproval of the
- 5 placement in a qualified residential treatment program shall be included
- 6 <u>in and made part of the permanency plan under subsection (2) of section</u>
- 7 43-285 of the child pursuant to section 13 of this act. As long as a
- 8 child remains placed in a qualified residential treatment program, the
- 9 department shall submit evidence at each status review and each
- 10 permanency hearing held with respect to the child:
- 11 (a) Demonstrating that ongoing assessment of the strengths and needs
- of the child continues to support the determination that the needs of the
- 13 child cannot be met through placement in a foster family home, that the
- 14 placement in a qualified residential treatment program provides the most
- 15 effective and appropriate level of care for the child in the least
- 16 restrictive environment, and that the placement is consistent with the
- 17 short-term and long-term goals for the child, as specified in the
- 18 permanency plan for the child;
- 19 (b) Documenting the specific treatment or service needs that will be
- 20 met for the child in the placement and the length of time the child is
- 21 <u>expected to need the treatment or service; and</u>
- (c) Documenting the efforts made by the department to prepare the
- 23 child to (i) return home, (ii) be placed with a fit and willing relative
- 24 or kin caregiver, a legal guardian, or an adoptive parent, or (iii) be
- 25 placed in a foster family home.
- 26 (3) In the case of any child who is at least thirteen years of age
- 27 and who is placed in a qualified residential treatment program for more
- 28 than twelve consecutive months or eighteen nonconsecutive months, or, in
- 29 the case of a child who is younger than thirteen years of age, for more
- 30 than six consecutive or nonconsecutive months, the department shall
- 31 obtain signed approval of the chief executive officer of the department

- 1 for the continued placement of the child in that setting.
- 2 Sec. 15. (1) For a child placed in a qualified residential
- 3 treatment program the department shall assemble a family and permanency
- 4 team for such child. The family and permanency team shall consist of all
- 5 appropriate biological family members, relative or kin caregivers of the
- 6 child, and, as appropriate, professionals who are a resource to the
- 7 family of the child, such as teachers, medical or mental health providers
- 8 who have treated the child, a representative of the child's culture or
- 9 clergy, and members of the family's informal support network. In the case
- 10 of a child who is younger than fourteen years of age, the family and
- 11 permanency team shall include members selected by the child. The family
- 12 <u>and permanency team shall meet within thirty days of the start of each</u>
- 13 placement in a qualified residential treatment program and every sixty
- 14 days thereafter for the duration of such placement.
- 15 (2) The department shall document in the child's prevention plan:
- 16 <u>(a) The reasonable and good faith effort of the department to</u>
- 17 <u>identify and include all the individuals described in subsection (1) of</u>
- 18 this section on the child's family and permanency team;
- 19 (b) All contact information for members of the family and permanency
- 20 team, as well as contact information for other family members and
- 21 relative or kin caregivers who are not part of the family and permanency
- 22 team;
- 23 <u>(c) Evidence that meetings of the family and permanency team,</u>
- 24 including meetings relating to the assessment required under section 13
- 25 of this act, are held at a time and place convenient for family;
- 26 (d) If reunification is the goal, evidence demonstrating that the
- 27 parent from whom the child was removed provided input on the members of
- 28 the family and permanency team;
- 29 <u>(e) Evidence that the assessment required under section 13 of this</u>
- 30 act is made in conjunction with the family and permanency team;
- 31 (f) The placement preferences of the family and permanency team

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1 relating to the assessment that recognizes children should be placed with

- 2 their siblings unless there is a finding by the court that such placement
- 3 <u>is contrary to their best interest; and</u>
- 4 (g) If the placement preferences of the family and permanency team
- 5 and child are not the placement setting recommended by the individual
- 6 conducting the assessment under section 13 of this act, the reasons why
- 7 the preferences of the team and of the child were not recommended.
- 8 Sec. 16. The department shall report annually to the Health and
- 9 Human Services Committee of the Legislature. The report to the
- 10 Legislature shall be made electronically and shall include the following:
- 11 (1) For prevention services under section 4 of this act:
- 12 (a) The specific services provided and expenditures, including per-
- 13 <u>child spending;</u>
- 14 (b) The duration of services; and
- 15 (c) The child's placement at the beginning and end of the one-year
- 16 period and whether the child entered foster care within two years after
- 17 being determined to be a candidate for foster care;
- 18 (2) The age, race, ethnicity, and gender of each child provided
- 19 prevention services under section 4 of this act; and
- 20 <u>(3) For each type of placement setting, including shelter care, a</u>
- 21 group home, a residential treatment facility, a hospital or institution
- 22 providing medical, rehabilitative, or psychiatric care, a setting
- 23 specializing in providing prenatal, postpartum, or parenting supports, or
- 24 other child-care institution as defined in section 43-4703:
- 25 (a) The number of children in the placement setting and the age,
- 26 race, ethnicity, and gender of each of the children;
- 27 (b) The length of the placement of the child in the setting, whether
- 28 the placement of the child in the setting is the first placement of the
- 29 child and, if not, the number and type of previous placements of the
- 30 child, and whether the child has special needs or another diagnosed
- 31 mental or physical illness or condition; and

1 (c) The extent of any specialized education, treatment, counseling,

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- 2 <u>or other services provided in the setting.</u>
- 3 Sec. 17. (1) The department shall submit an amended state plan
- 4 amendment consistent with the Nebraska Family First Act by October 15,
- 5 <u>2019</u>, to seek funding under Title IV-E of the federal Social Security
- 6 Act.
- 7 (2) The department shall implement the Nebraska Family First Act in
- 8 <u>accordance with the federal Family First Prevention Services Act and in</u>
- 9 accordance with requirements necessary to obtain federal Title IV-E
- 10 <u>funding under 42 U.S.C. 672 and 673, as such sections existed on January</u>
- 11 <u>1, 2019.</u>
- 12 (3) The department shall adopt and promulgate rules and regulations
- 13 <u>necessary to carry out the Nebraska Family First Act and shall revoke any</u>
- 14 rules or regulations inconsistent with the act by October 1, 2019.
- 15 Sec. 18. <u>The department shall create a kinship navigator program</u>
- 16 pursuant to the federal Family First Prevention Services Act. The purpose
- 17 of the program is to provide support to a relative or kin caregiver or
- 18 <u>legal guardian of a candidate for foster care or a child being cared for</u>
- 19 by kin outside of the child welfare system. The program shall establish
- 20 information and referral systems that link relative or kin caregivers,
- 21 kinship support group facilitators, and kinship service providers with
- 22 toll-free access to each other, to information on eligibility and
- 23 enrollment for federal, state, and local benefits, to relevant training
- 24 on benefits, caregiving, and services, and to relevant legal assistance
- 25 or help in obtaining legal services. The program shall use a model
- 26 included in the federal Title IV-E Prevention Services Clearinghouse. The
- 27 department shall pursue federal matching funds available through the
- 28 Title IV-E Kinship Navigator Program.
- 29 Sec. 19. (1) Nothing in the Nebraska Family First Act shall be
- 30 construed to affect the otherwise existing rights of children who are
- 31 determined to be candidates for foster care.

- 1 (2) Nothing in the Nebraska Family First Act shall be construed to
- 2 <u>affect the otherwise existing rights of parents of children who are</u>
- 3 <u>determined to be candidates for foster care.</u>
- 4 (3) Nothing in the Nebraska Family First Act shall be construed to
- 5 <u>affect the otherwise existing rights of a pregnant or parenting foster</u>
- 6 youth regarding her or his child.
- 7 (4) Nothing in the Nebraska Family First Act shall be construed to
- 8 <u>affect the otherwise existing rights of children or parents who are</u>
- 9 <u>involved in a non-court-involved case.</u>
- 10 Sec. 20. Section 28-710, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 28-710 (1) Sections 28-710 to 28-727 <u>and section 24 of this act</u>
- 13 shall be known and may be cited as the Child Protection and Family Safety
- 14 Act.
- 15 (2) For purposes of the Child Protection and Family Safety Act:
- 16 (a) Alternative response means a comprehensive assessment of (i)
- 17 child safety, (ii) the risk of future child abuse or neglect, (iii)
- 18 family strengths and needs, and (iv) the provision of or referral for
- 19 necessary services and support. Alternative response is an alternative to
- 20 traditional response and does not include an investigation or a formal
- 21 determination as to whether child abuse or neglect has occurred, and the
- 22 subject of the report shall not be entered into the central registry of
- 23 child protection cases maintained pursuant to section 28-718;
- 24 (b) Child abuse or neglect means knowingly, intentionally, or
- 25 negligently causing or permitting a minor child to be:
- 26 (i) Placed in a situation that endangers his or her life or physical
- 27 or mental health;
- 28 (ii) Cruelly confined or cruelly punished;
- 29 (iii) Deprived of necessary food, clothing, shelter, or care;
- 30 (iv) Left unattended in a motor vehicle if such minor child is six
- 31 years of age or younger;

- 1 (v) Sexually abused; or
- 2 (vi) Sexually exploited by allowing, encouraging, or forcing such 3 person to solicit for or engage in prostitution, debauchery, public 4 indecency, or obscene or pornographic photography, films, or depictions;
- (c) Comprehensive assessment means an analysis of child safety, risk of future child abuse or neglect, and family strengths and needs on a report of child abuse or neglect using an evidence-informed, validated tool. Comprehensive assessment does not include a finding determination as to whether the child abuse or neglect occurred but does determine the need for services and support, if any, to address the safety of children and the risk of future abuse or neglect;
- 12 (d) Department means the Department of Health and Human Services;
- (e) Initial assessment worker means a child protective services 13 worker who has either a bachelor's degree in social work or five years' 14 15 employment experience at the department in protective services, who meets 16 caseload requirements as provided in section 68-1207, and who is responsible for conducting the investigation and making a finding 17 regarding reports made pursuant to section 28-711 and determining what 18 services and supports, if any, are needed to address the safety of 19 children and the risk of future abuse or neglect; 20
- 21 <u>(f) (e)</u> Investigation means fact gathering related to the current
  22 safety of a child and the risk of future child abuse or neglect, using an
  23 <u>evidence-informed tool</u>, that determines whether child abuse or neglect
  24 has occurred and whether child protective services are needed <u>as</u>
  25 <u>determined by the evidence-informed tool</u>;
- (g) (f) Law enforcement agency means the police department or town marshal in incorporated municipalities, the office of the sheriff in unincorporated areas, and the Nebraska State Patrol;
- (h) Non-court-involved case means a case in which the department has
  determined that ongoing services are required to address or alleviate the
  safety risk identified in the initial assessment and the family is

- 1 willing to voluntarily engage in child protective services;
- (i) (g) Out-of-home child abuse or neglect means child abuse or
- 3 neglect occurring in day care homes, foster homes, day care centers,
- 4 residential child-caring agencies as defined in section 71-1926, and
- 5 other child care facilities or institutions, including a temporary living
- 6 <u>arrangement as defined in section 3 of this act;</u>
- 7 (j) (h) Review, Evaluate, and Decide Team means an internal team of
- 8 staff within the department and shall include no fewer than two
- 9 supervisors or administrators and two staff members knowledgeable on the
- 10 policies and practices of the department, including, but not limited to,
- 11 the structured review process. County attorneys, child advocacy centers,
- or law enforcement agency personnel may attend team reviews upon request
- 13 of a party;
- 14 (k) (i) Traditional response means an investigation by a law
- 15 enforcement agency or the department pursuant to section 28-713 which
- 16 requires a formal determination of whether child abuse or neglect has
- 17 occurred; and
- 18 (1) (i) Subject of the report of child abuse or neglect means the
- 19 person or persons identified in the report as responsible for the child
- 20 abuse or neglect; -
- 21 (m) Voluntary placement means an out-of-home placement of a minor,
- 22 by or with participation of the department, after the parents or
- 23 quardians of the minor have requested the assistance of the department
- 24 and <u>signed a voluntary placement agreement</u>. A voluntary placement may
- 25 also be made with respect to a young adult participating in the bridge to
- 26 <u>independence program established pursuant to the Young Adult Bridge to</u>
- 27 <u>Independence Act who has requested the assistance of the department and</u>
- 28 signed a voluntary placement agreement; and
- 29 <u>(n) Voluntary placement agreement means a written agreement between</u>
- 30 the department and the parents or guardian of a minor child, which
- 31 specifies, at a minimum, the legal status of the child and the rights and

- 1 obligations of the parents or guardians, the child, and the department
- 2 while the child is in voluntary placement. Such an agreement may also
- 3 exist between the department and a young adult participating in the
- 4 <u>bridge to independence program established pursuant to the Young Adult</u>
- 5 <u>Bridge to Independence Act.</u>
- 6 Sec. 21. Section 28-713, Reissue Revised Statutes of Nebraska, is
- 7 amended to read:
- 8 28-713 Unless an intake is assigned to alternative response, upon
- 9 the receipt of a call reporting child abuse and neglect as required by
- 10 section 28-711:
- 11 (1) It is the duty of the law enforcement agency to investigate the
- 12 report, to take immediate steps to protect the child, and to institute
- 13 legal proceedings consistent with section 43-247 if the child is
- 14 <u>seriously endangered in his or her surroundings and immediate removal is</u>
- 15 <u>necessary for the protection of the child</u> if appropriate. In situations
- 16 of alleged out-of-home child abuse or neglect if the person or persons to
- 17 be notified have not already been notified and the person to be notified
- 18 is not the subject of the report of child abuse or neglect, the law
- 19 enforcement agency shall immediately notify the person or persons having
- 20 custody of each child who has allegedly been abused or neglected that
- 21 such report of alleged child abuse or neglect has been made and shall
- 22 provide such person or persons with information of the nature of the
- 23 alleged child abuse or neglect. The law enforcement agency may request
- 24 assistance from the department during the investigation and shall, by the
- 25 next working day, notify either the hotline or the department of receipt
- 26 of the report, including whether or not an investigation is being
- 27 undertaken by the law enforcement agency. A copy of all reports, whether
- 28 or not an investigation is being undertaken, shall be provided to the
- 29 department;
- 30 (2) In situations of alleged out-of-home child abuse or neglect if
- 31 the person or persons to be notified have not already been notified and

1 the person to be notified is not the subject of the report of child abuse 2 or neglect, the department shall immediately notify the person or persons 3 having custody of each child who has allegedly been abused or neglected 4 that such report of alleged child abuse or neglect has been made and 5 shall provide such person or persons with information of the nature of the alleged child abuse or neglect and any other information that the 6 7 department deems necessary. The department shall investigate for the 8 purpose of assessing each report of child abuse or neglect to determine 9 the risk of harm to the child involved. The department shall also provide 10 such social services as are necessary and appropriate under the 11 circumstances to protect and assist the child and to preserve the family; 12 (2) The department shall may make an immediate a request to the 13 county attorney and institute legal proceedings consistent with section 43-247 if the child is seriously endangered in his or her surroundings 14 and immediate removal is necessary for the protection of the child. If 15 16 the child is not seriously endangered and immediate removal is not necessary for the protection of the child, the department shall 17 investigate and, if required under the Child Protection and Family Safety 18 Act, conduct an initial assessment. As part of such initial assessment 19 20 the department may request assistance from the appropriate law enforcement agency or refer to the county attorney to initiate legal 21 proceedings for further assistance from the appropriate law enforcement 22 23 agency or take such legal action as may be appropriate under the 24 circumstances; (3) In situations of alleged out-of-home child abuse or neglect, the 25 department shall immediately notify the person or persons having custody 26 of each child who has allegedly been abused or neglected that such report 27 has been made if the person to be notified is not the subject of the 28 report. The department shall provide such person or persons with 29 information about the nature of the alleged child abuse or neglect and 30 31 any other necessary information. The department shall also provide such

- 1 social services as are necessary and appropriate under the circumstances
- 2 <u>to protect and assist the child and to preserve the family;</u>
- 3 (4) The department shall, by the next working day after receiving a
- 4 report of child abuse or neglect under subdivision (1)(a) (1) of this
- 5 section, make a written report or a summary on forms provided by the
- 6 department to the proper law enforcement agency in the county and enter
- 7 in the tracking system of child protection cases maintained pursuant to
- 8 section 28-715 all reports of child abuse or neglect opened for
- 9 investigation and any action taken; and
- 10 (5) The department shall, upon request, make available to the
- 11 appropriate investigating law enforcement agency and the county attorney
- 12 a copy of all reports relative to a case of suspected child abuse or
- 13 neglect.
- 14 Sec. 22. Section 28-720, Reissue Revised Statutes of Nebraska, is
- 15 amended to read:
- 16 28-720 (1) All cases entered into the central registry of child
- 17 protection cases maintained pursuant to section 28-718 shall be
- 18 classified as one of the following:
- 19 (a) Court substantiated, if a court of competent jurisdiction has
- 20 entered a judgment of guilty against the subject of the report of child
- 21 abuse or neglect upon a criminal complaint, indictment, or information or
- 22 there has been an adjudication of jurisdiction of a juvenile court over
- 23 the child under subdivision (3)(a) of section 43-247 which relates or
- 24 pertains to the report of child abuse or neglect;
- 25 (b) Court pending, if a criminal complaint, indictment, or
- 26 information or a juvenile petition under subdivision (3)(a) of section
- 27 43-247, which relates or pertains to the subject of the report of abuse
- 28 or neglect, has been filed and is pending in a court of competent
- 29 jurisdiction; or
- 30 (c) Agency substantiated, if the department's determination of child
- 31 abuse or neglect against the subject of the report of child abuse or

1 neglect was supported by a preponderance of the evidence and based upon

- 2 an investigation pursuant to section 28-712.01 or 28-713.
- 3 (2) If a case described in subdivision (1)(b) of this section is
- 4 dismissed by the court or a juvenile petition under subdivision (3)(a) of
- 5 section 43-247 is redesignated to indicate there is no fault on the part
- 6 of the parent, guardian, or custodian, the case shall be immediately
- 7 expunged from the central registry of child protection cases.
- 8 (3)(a) If the subject of the report of child abuse or neglect is a
- 9 minor child who is younger than twelve years of age, the case shall not
- 10 be entered into the central registry of child protection cases.
- 11 (b) If a juvenile petition is filed under subdivision (3)(a) of
- 12 section 43-247 indicating that the juvenile is without proper support
- 13 through no fault of his or her parent, guardian, or custodian, the case
- shall not be entered into the central registry of child protection cases.
- 15 (4) If the subject of the report of child abuse or neglect is a
- 16 minor child who is twelve years of age or older but younger than nineteen
- 17 years of age, the case shall not be classified as court pending in the
- 18 central registry of child protection cases.
- 19 (5) If a parent or custodian in a non-court-involved case is entered
- 20 <u>into the central registry of child protection cases and the department</u>
- 21 finds the parent or custodian no longer presents a safety risk to the
- 22 child, the case shall be expunged from the central registry of child
- 23 protection cases within ninety days after the non-court-involved case is
- 24 <u>successfully closed by the department unless the case is described in</u>
- 25 subdivision (1)(b) of this section.
- 26 (6) (5) The department shall report annually, on or before September
- 27 15, to the Governor and electronically to the chairpersons of the Health
- 28 and Human Services Committee of the Legislature and the Judiciary
- 29 Committee of the Legislature the number of cases entered into the central
- 30 registry of child protection cases in which the subject is a minor child,
- 31 the ages of such subjects who are children, and the number of such cases

- 1 classified as court substantiated or agency substantiated.
- 2 Sec. 23. (1) Based on the investigation, the initial assessment
- 3 worker shall make one of the following findings regarding the report of
- 4 child abuse or neglect made pursuant to section 28-711:
- 5 (a) No further intervention is needed and the case will be closed
- 6 following notification to the family;
- 7 (b) Need for further services can be provided through a community
- 8 agency or other department service program and the case will be closed
- 9 following family engagement with the community agency or service program
- 10 consistent with the Nebraska Family First Act;
- 11 (c) Ongoing services are required to address or alleviate the risk
- 12 <u>identified in the investigation and the family is willing to voluntarily</u>
- 13 engage in protective services as part of a non-court-involved case and
- 14 consistent with the Nebraska Family First Act;
- 15 (d) Ongoing services are required to resolve or alleviate the
- 16 <u>maltreatment and risk identified in the investigation and the family is</u>
- 17 unwilling to voluntarily engage in services identified as necessary;
- 18 (e) Ongoing services are needed, the family is willing to engage in
- 19 the services identified as necessary, but court involvement is needed to
- 20 resolve the identified problem; or
- 21 (f) Ongoing services are needed as identified by the initial
- 22 assessment, and the county attorney has determined there is inadequate
- 23 factual information to pursue court action.
- 24 (2) If the initial assessment worker determines that ongoing
- 25 services are required to resolve or alleviate the maltreatment and risk
- 26 <u>identified in the initial assessment and the family is unwilling to</u>
- 27 voluntarily engage in services identified as necessary, the initial
- 28 assessment worker shall refer the case to the county attorney and shall
- 29 <u>notify the parent or custodian of such referral.</u>
- 30 (3) If the county attorney refuses to initiate legal proceedings and
- 31 an initial assessment worker finds that ongoing protective services are

- 1 needed to resolve or alleviate the maltreatment or risk identified in the
- 2 <u>initial assessment, the department shall attempt to engage the family in</u>
- 3 <u>services pursuant to the Nebraska Family First Act.</u>
- 4 Sec. 24. The department shall adopt and promulgate rules and
- 5 regulations to carry out the Child Protection and Family Safety Act,
- 6 describing the process for non-court-involved cases, for diversion in the
- 7 form of a non-court-involved case, and for finding that a child is
- 8 <u>seriously endangered</u>, and <u>shall revoke any rules or regulations</u>
- 9 <u>inconsistent with the act by October 15, 2019.</u>
- 10 Sec. 25. Section 28-728, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 28-728 (1) The Legislature finds that child abuse and neglect are
- 13 community problems requiring a coordinated response by law enforcement,
- 14 child advocacy centers, prosecutors, the Department of Health and Human
- 15 Services, and other agencies or entities designed to protect children. It
- 16 is the intent of the Legislature to create a child abuse and neglect
- 17 investigation team in each county or contiguous group of counties and to
- 18 create a child abuse and neglect treatment team in each county or
- 19 contiguous group of counties.
- 20 (2) Each county or contiguous group of counties will be assigned by
- 21 the Department of Health and Human Services to a child advocacy center.
- 22 The purpose of a child advocacy center is to provide a child-focused
- 23 location for conducting forensic interviews and medical evaluations for
- 24 alleged child victims of abuse and neglect and for coordinating a
- 25 multidisciplinary team response that supports the physical, emotional,
- 26 and psychological needs of children who are alleged victims of abuse or
- 27 neglect. Each child advocacy center shall meet accreditation criteria set
- 28 forth by the National Children's Alliance. Nothing in this section shall
- 29 prevent a child from receiving treatment or other services or supports at
- 30 a child advocacy center which has received or is in the process of
- 31 receiving accreditation.

- 1 (3) Each county attorney or the county attorney representing a
- 2 contiguous group of counties is responsible for convening the child abuse
- 3 and neglect investigation team and ensuring that protocols are
- 4 established and implemented. A representative of the child advocacy
- 5 center assigned to the team shall assist the county attorney in
- 6 facilitating case review, developing and updating protocols, and
- 7 arranging training opportunities for the team. Each team must have
- 8 protocols which, at a minimum, shall include procedures for:
- 9 (a) Mandatory reporting of child abuse and neglect as outlined in
- 10 section 28-711 to include training to professionals on identification and
- 11 reporting of abuse;
- 12 <u>(a) Clarifying (b) Assigning</u> roles and responsibilities between law
- 13 enforcement and the Department of Health and Human Services for the
- 14 initial response consistent with the Child Protection and Family Safety
- 15 Act;
- 16 (b) (c) Outlining how reports will be shared between law enforcement
- 17 and the Department of Health and Human Services under sections 28-712.01
- 18 and 28-713 consistent with the Child Protection and Family Safety Act;
- 19 <u>(c) <del>(d)</del> Coordinating the investigative response including, but not</u>
- 20 limited to:
- 21 (i) Defining cases that require a priority response consistent with
- 22 <u>subdivision (g) of this subsection;</u>
- 23 (ii) Contacting the reporting party;
- 24 (iii) Arranging for a video-recorded forensic interview at a child
- 25 advocacy center for children who are three to eighteen years of age and
- 26 are alleged to be victims of sexual abuse or serious physical abuse or
- 27 neglect, have witnessed a violent crime, are found in a drug-endangered
- 28 environment, or have been recovered from a kidnapping;
- 29 (iv) Assessing the need for and arranging, when indicated, a medical
- 30 evaluation of the alleged child victim;
- 31 (v) Assessing the need for and arranging, when indicated,

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1 appropriate mental health services for the alleged child victim or

- 2 nonoffender caregiver;
- 3 (vi) Conducting collateral interviews with other persons with
- 4 information pertinent to the investigation including other potential
- 5 victims;
- 6 (vii) Collecting, processing, and preserving physical evidence
- 7 including photographing the crime scene as well as any physical injuries
- 8 as a result of the alleged child abuse and neglect; and
- 9 (viii) Interviewing the alleged perpetrator;
- 10 (d) (e) Reducing the risk of harm to alleged child abuse and neglect
- 11 victims;
- 12  $\underline{\text{(e)}}$  (f) Ensuring that the child is in safe surroundings, including
- 13 removing the perpetrator when necessary or arranging for temporary
- 14 custody of the child when the child is seriously endangered in his or her
- 15 surroundings and immediate removal appears to be necessary for the
- 16 child's protection as provided in section 43-248;
- 17 <u>(f)</u> (g) Sharing of case information between team members consistent
- 18 with section 28-730; and
- 19 (g) (h) Outlining what cases will be reviewed by the investigation
- 20 team including, but not limited to:
- 21 (i) Abuse or neglect resulting in the death of a child;
- 22 (ii) Abuse or neglect that results in serious bodily injury, as
- 23 defined in section 28-109, of a minor child, requires hospitalization of
- 24 a child, or results in an injury to a child that requires ongoing medical
- 25 care, behavioral health care, or physical or occupational therapy;
- 26 (iii) Sexual abuse of a child, including acts described in sections
- 27 28-319, 28-319.01, 28-320, 28-320.01, 28-320.02, 28-322.01, 28-322.02,
- 28 <u>28-322.03</u>, and 28-322.04;
- 29 <u>(iv) Sexual exploitation of a child;</u>
- 30 <u>(v) Sex trafficking of a minor or labor trafficking of a minor as</u>
- 31 such terms are defined in section 28-830;

1 (vi) A child recovered from a kidnapping as defined in section

- 2 28-313;
- 3 (vii) A child witness to domestic assault resulting in bodily
- 4 <u>injury; or</u>
- 5 (viii) A child witness to a violent crime classified as a Class I,
- 6 IA, IB, IC, ID, II, or IIA felony; and
- 7 (h) Providing relevant information to and including the input of
- 8 appropriate family members in the investigation process and at the
- 9 conclusion of the investigation, consistent with confidentiality
- 10 <u>requirements</u>.
- 11 (i) Cases of sexual abuse, serious physical abuse and neglect, drug-
- 12 endangered children, and serious or ongoing domestic violence;
- 13 (ii) Cases determined by the Department of Health and Human Services
- 14 to be high or very high risk for further maltreatment; and
- 15 (iii) Any other case referred by a member of the team when a system-
- 16 response issue has been identified.
- 17 (4) Each county attorney or the county attorney representing a
- 18 contiguous group of counties is responsible for convening the child abuse
- 19 and neglect treatment team and ensuring that protocols are established
- 20 and implemented. A representative of the child advocacy center appointed
- 21 to the team shall assist the county attorney in facilitating case review,
- 22 developing and updating protocols, and arranging training opportunities
- 23 for the team. Each team must have protocols which, at a minimum, shall
- 24 include procedures for:
- 25 (a) Case coordination and assistance, including the location of
- 26 services and supports available within the area;
- 27 (b) Case staffings and the coordination, development,
- 28 implementation, and monitoring of treatment or safety plans particularly
- 29 in those cases in which ongoing services are provided by the Department
- 30 of Health and Human Services or a contracted agency but the juvenile
- 31 court is not involved;

- 1 (c) Reducing the risk of harm to child abuse and neglect victims;
- 2 (d) Assisting those child abuse and neglect victims who are abused
- 3 and neglected by perpetrators who do not reside in their homes;—and
- 4 (e) Working with multiproblem status offenders and delinquent youth;
- 5 and  $\pm$
- 6 (f) Recruiting, supporting, and training parent or peer advocates
- 7 that reasonably represent the various social, economic, racial, and
- 8 <u>ethnic groups of the county or contiguous group of counties to</u>
- 9 participate as part of the child abuse and neglect treatment team.
- 10 (5) While maintaining confidentiality of juvenile court records as
- 11 <u>required in sections 43-2,108 and 28-730, all protocols developed under</u>
- 12 this section shall be made publicly available upon request to the child
- 13 advocacy center and such protocols shall be submitted annually and
- 14 <u>electronically to the Health and Human Services Committee of the</u>
- 15 <u>Legislature</u>.
- 16 (6) (5) For purposes of this section, forensic interview means a
- 17 video-recorded interview of an alleged child victim conducted at a child
- 18 advocacy center by a professional with specialized training designed to
- 19 elicit details about alleged incidents of abuse or neglect, and such
- 20 interview may result in intervention in criminal or juvenile court.
- 21 Sec. 26. Section 28-729, Reissue Revised Statutes of Nebraska, is
- 22 amended to read:
- 23 28-729 (1) A child abuse and neglect investigation team shall
- 24 include a representative from the county attorney's office,
- 25 representative from the Division of Children and Family Services of the
- 26 Department of Health and Human Services, a representative from each law
- 27 enforcement agency which has jurisdiction within the county or contiguous
- 28 group of counties, a representative from the child advocacy center, and
- 29 representatives from such other agencies as determined by the team.
- 30 (2) A child abuse and neglect treatment team shall include a
- 31 representative from the Division of Children and Family Services of the

- 1 Department of Health and Human Services, a juvenile probation officer, a
- 2 representative from each of the mental health profession and the medical
- 3 profession actively practicing within the county or contiguous group of
- 4 counties, a representative from each school district which provides
- 5 services within the county or contiguous group of counties, a
- 6 representative from the child advocacy center, a parent or peer advocate
- 7 representing the social, economic, racial, and ethnic groups of the
- 8 <u>county or contiguous group of counties</u>, and representatives from such
- 9 other agencies as determined by the team. For purposes of this
- 10 subsection, more than one school district may be represented by the same
- 11 individual.
- 12 (3) The teams established pursuant to this section and section
- 13 28-728 shall be encouraged to expand their membership to include the
- 14 various relevant disciplines which exist within the county or contiguous
- 15 group of counties and teams established pursuant to this section shall
- 16 actively recruit, support, and train parents or peer advocates that
- 17 reasonably represent the various social, economic, racial, and ethnic
- 18 groups of the county or contiguous group of counties to be members. The
- 19 additional members shall have the requisite experience necessary as
- 20 determined by the core members of the teams. Consistent with requirements
- 21 set out by the teams, all members of both teams shall attend child abuse
- 22 and neglect training on an annual basis. Such training shall be no less
- 23 than eight hours annually and consist of the following components:
- 24 (a) Child abuse and neglect investigation procedures;
- 25 (b) Legal requirements and procedures for successful prosecution of
- 26 child abuse and neglect cases;
- 27 (c) Roles and responsibilities of child protective services, law
- 28 enforcement agencies, county attorneys, child advocacy centers, the
- 29 Attorney General, and judges;
- 30 (d) Characteristics of child development and family dynamics;
- 31 (e) Recognition of various types of abuse and neglect;

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1 (f) Duty of public and private individuals and agencies, including

- 2 schools, governmental agencies, physicians, and child advocates, to
- 3 report suspected or known child abuse;
- 4 (g) Multidisciplinary approaches to providing services to children;
- 5 and
- (h) Continually identifying and improving weaknesses in the current 6
- 7 child protection system and developing ongoing best practices.
- (4) The representative of the child advocacy center shall report the 8
- 9 name and address of each team member and the number of times the team met
- 10 within a calendar year to the Nebraska Commission on Law Enforcement and
- Criminal Justice and electronically to the Health and Human Services 11
- Committee of the Legislature. 12
- 13 (5) Each team shall meet at a location agreed to by the team. The
- number of meetings of the team shall be secondary to the caseload of the 14
- team, but each team shall meet at least quarterly. Each team may 15
- substitute a telephone conference call among team members in lieu of 16
- 17 meeting in person. If a team fails to convene, the commission shall
- notify the Child Protection Division of the office of the Attorney 18
- General and the division shall appoint the team members or convene the 19
- team pursuant to sections 28-728 to 28-730. Nothing in this section shall 20
- relieve the county attorney from ensuring that the teams meet as required 21
- 22 by this section.
- 23 Sec. 27. Section 43-1301, Reissue Revised Statutes of Nebraska, is
- 24 amended to read:
- 25 43-1301 For purposes of the Foster Care Review Act, unless the
- context otherwise requires: 26
- (1) Local board means a local foster care review board created 27
- pursuant to section 43-1304; 28
- 29 (2) Office means the Foster Care Review Office created pursuant to
- section 43-1302; 30
- (3) Foster care facility means any foster family home as defined in 31

- 1 section 71-1901, residential child-caring or child-placing agency as such
- 2 <u>terms are</u> defined in section 71-1926, public agency, private agency, or
- 3 any other person or entity receiving and caring for foster children;
- 4 (4) Foster care placements means (a) all types of placements of
- 5 juveniles described in sections 43-245 and 43-247, (b) all types of
- 6 placements of neglected, dependent, or delinquent children, including
- 7 those made by the Department of Health and Human Services, by the court,
- 8 by parents, or by third parties, (c) all types of placements of children
- 9 who have been voluntarily relinquished pursuant to section 43-106.01 to
- 10 the department or any child-placing agency as defined in section 71-1926
- 11 licensed by the department, and (d) all types of placements that are
- 12 considered to be a trial home visit, including those made directly by the
- 13 department or office;
- 14 (5) Person or court in charge of the child means (a) the Department
- 15 of Health and Human Services, an association, or an individual who has
- 16 been made the guardian of a neglected, dependent, or delinquent child by
- 17 the court and has the responsibility of the care of the child and has the
- 18 authority by and with the assent of the court to place such a child in a
- 19 suitable family home or institution or has been entrusted with the care
- 20 of the child by a voluntary placement made by a parent or legal guardian,
- 21 (b) the court which has jurisdiction over the child, or (c) the entity
- 22 having jurisdiction over the child pursuant to the Nebraska Indian Child
- 23 Welfare Act;
- 24 (6) Voluntary placement means the placement by a parent or legal
- 25 guardian who relinquishes the possession and care of a child to a third
- 26 party, individual, or agency;
- 27 (7) Family unit means the social unit consisting of the foster child
- 28 and the parent or parents or any person in the relationship of a parent,
- 29 including a grandparent, and any siblings with whom the foster child
- 30 legally resided prior to placement in foster care, except that for
- 31 purposes of potential sibling placement, the child's family unit also

includes the child's siblings even if the child has not resided with such 1

- 2 siblings prior to placement in foster care;
- 3 (8) Residential child-caring agency has the definition found in
- 4 section 71-1926;
- 5 (9) Child-placing agency has the definition found in section
- 71-1926; 6
- 7 Siblings means biological siblings and legal siblings, (10)
- including, but not limited to, half-siblings and stepsiblings; and 8
- 9 (11) Trial home visit means a placement of a court-involved juvenile
- 10 who goes from a foster care placement back to his or her legal parent or
- parents or quardian but remains as a ward of the state. 11
- Sec. 28. Section 43-2201, Reissue Revised Statutes of Nebraska, is 12
- 13 amended to read:
- 43-2201 It is the intent of the Legislature to: 14
- (1) Promote kinship care and lifelong connections through the 15
- process of family finding when a child has been removed from the legal 16
- 17 custody of the child's parents;
- (2) Prevent recurrence of abuse, neglect, exploitation, or other 18
- 19 maltreatment of children;
- (3) Reduce the length of time children spend in foster care; 20
- (4) Reduce multiple placements of children in foster care; 21
- 22 (5) Remain in compliance with the federal Fostering Connections to
- Success and Increasing Adoptions Act of 2008, Public Law 110-351; and 23
- 24 (6) Create a pilot project for the process of locating and engaging
- 25 family members in the life of a child who is a ward of the state or is
- participating in the bridge to independence program as defined in section 26
- 43-4503, or both, and in need of permanency through a lifelong network of 27
- support. 28
- 29 Sec. 29. Section 43-2203, Reissue Revised Statutes of Nebraska, is
- amended to read: 30
- 43-2203 The department, its contracted providers of family finding 31

- 1 services, and family members of children involved in cases which are part
- 2 of the pilot project created in section 43-2204 shall participate in
- 3 family finding. Family finding is the process of engagement, searching,
- 4 preparation, planning, decisionmaking, lifetime network creation,
- 5 healing, and permanency in order to:
- 6 (1) Search for and identify family members and engage them in
- 7 planning and decisionmaking;
- 8 (2) Gain commitments from family members to support a child through
- 9 nurturing relationships and to support the parent or parents, when
- 10 appropriate; and
- 11 (3) Achieve a safe, permanent legal home or lifelong connection for
- 12 the child, either through reunification or through permanent placement
- 13 through legal guardianship or adoption.
- 14 Sec. 30. Section 43-2204, Reissue Revised Statutes of Nebraska, is
- 15 amended to read:
- 16 43-2204 The family finding services A pilot project is created to
- 17 provide family finding services within at least two service areas. The
- 18 department shall contract with providers of family finding services or
- 19 the case management lead agency pilot project authorized under section
- 20 68-1212 to carry out the family finding services <del>pilot</del> project. A
- 21 provider may contract within multiple service areas. Each contracting
- 22 provider shall be trained in and implement the steps described in section
- 23 43-2203. The family finding services pilot project shall terminate on
- 24 June 30, 2019.
- 25 Sec. 31. Section 43-2205, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 43-2205 (1) Under the pilot project created under section 43-2204,
- 28 the department shall refer a portion of all cases involving children who
- 29 are wards of the state in foster care or participating in the bridge to
- 30 independence program as defined in section 43-4503, or both, to providers
- 31 of family finding services who or which shall (a) locate family members

- of the children, (b) engage and empower family members, and (c) create an
- 2 individualized plan to achieve a safe, permanent legal home for the
- 3 children when possible.
- 4 (2) The department shall provide administrative oversight of the
- 5 contracts entered into pursuant to the <del>pilot</del> project created under
- 6 section 43-2204.
- 7 (3) A child's departmental case manager, the child's foster parents,
- 8 and the provider of family finding services shall collaborate together to
- 9 maximize success throughout the family finding process.
- 10 (4) The department shall carry out the requirements of the
- 11 Interstate Compact for the Placement of Children when achieving out-of-
- 12 state placement of a ward of the court, including prompt submission of
- 13 required paperwork to ensure that the family finding process moves
- 14 forward in a timely manner.
- 15 Sec. 32. Section 43-2209, Reissue Revised Statutes of Nebraska, is
- 16 amended to read:
- 17 43-2209 The department may adopt and promulgate rules and
- 18 regulations to carry out sections 43-2201 to <u>43-2207</u> 43-2208.
- 19 Sec. 33. Section 68-1207, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 68-1207 (1) The Department of Health and Human Services shall
- 22 supervise all public child welfare services as described by law. The
- 23 department and the pilot project described in section 68-1212 shall
- 24 maintain caseloads to carry out child welfare services which provide for
- 25 adequate, timely, and indepth investigations and services to children and
- 26 families. Caseloads shall range between twelve and seventeen cases as
- 27 determined pursuant to subsection (2) of this section. In establishing
- 28 the specific caseloads within such range, the department and the pilot
- 29 project shall (a) include the workload factors that may differ due to
- 30 geographic responsibilities, office location, and the travel required to
- 31 provide a timely response in the investigation of abuse and neglect, the

protection of children, and the provision of services to children and 1 families in a uniform and consistent statewide manner and (b) utilize the 2 workload criteria of the standards established as of January 1, 2012, by 3 the Child Welfare League of America. The average caseload shall be 4 reduced by the department in all service areas as designated pursuant to 5 section 81-3116 and by the pilot project to comply with the caseload 6 range described in this subsection by September 1, 2012. Beginning 7 September 15, 2012, the department shall include in its annual report 8 9 required pursuant to section 68-1207.01 a report on the attainment of the decrease according to such caseload standards. The department's annual 10 report shall also include changes in the standards of the Child Welfare 11 League of America or its successor. 12

- (2) Caseload size shall be determined in the following manner: (a) 13 If children are placed in the home, the family shall count as one case 14 regardless of how many children are placed in the home; (b) if a child is 15 16 placed out of the home, the child shall count as one case; (c) if, within one family, one or more children are placed in the home and one or more 17 children are placed out of the home, the children placed in the home 18 shall count as one case and each child placed out of the home shall count 19 as one case; and (d) any child receiving services from the department or 20 a private entity under contract with the department shall be counted as 21 provided in subdivisions (a) through (c) of this subsection whether or 22 not such child is a ward of the state. For purposes of this subsection, a 23 24 child is considered to be placed in the home if the child is placed with his or her biological or adoptive parent or a legal guardian and a child 25 is considered to be placed out of the home if the child is placed in a 26 foster family home as defined in section 71-1901, a residential child-27 28 caring agency as defined in section 71-1926, or any other setting which is not the child's planned permanent home. 29
- 30 (3) To insure appropriate oversight of noncourt and voluntary cases
  31 when any child welfare services are provided, either by the department or

- 1 by a lead agency participating in the pilot project, as a result of a
- 2 child safety assessment, the department or lead agency shall develop a
- 3 case plan that specifies the services to be provided and the actions to
- 4 be taken by the department or lead agency and the family in each such
- 5 case. Such case plan shall clearly indicate, when appropriate, that
- 6 children are receiving services to prevent out-of-home placement and
- 7 that, absent preventive services, foster care is the planned arrangement
- 8 for the child.
- 9 (3) (4) To carry out the provisions of this section, the Legislature
- 10 shall provide funds for additional staff.
- 11 Sec. 34. Section 68-1212, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 68-1212 (1) Except as provided in subsection (2) of this section, by
- 14 April 1, 2012, for all cases in which a court has awarded a juvenile to
- 15 the care of the Department of Health and Human Services according to
- 16 subsection (1) of section 43-285 and for any <u>non-court</u> noncourt and
- 17 voluntary cases, the case manager shall be an employee of the department.
- 18 Such case manager shall be responsible for and shall directly oversee:
- 19 Case planning; service authorization; investigation of compliance;
- 20 monitoring and evaluation of the care and services provided to children
- 21 and families; and decisionmaking regarding the determination of
- 22 visitation and the care, placement, medical services, psychiatric
- 23 services, training, and expenditures on behalf of each juvenile under
- 24 subsection (1) of section 43-285. Such case manager shall be responsible
- 25 for decisionmaking and direct preparation regarding the proposed plan for
- 26 the care, placement, services, and permanency of the juvenile filed with
- 27 the court required under subsection (2) of section 43-285. The health and
- 28 safety of the juvenile shall be the paramount concern in the proposed
- 29 plan in accordance with such subsection.
- 30 (2) The department may contract with a lead agency for a case
- 31 management lead agency model pilot project in the department's eastern

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1 service area as designated pursuant to section 81-3116. The department

- 2 shall include in the pilot project the appropriate conditions,
- 3 performance outcomes, and oversight for the lead agency, including, but
- 4 not be limited to:
- 5 (a) The reporting and survey requirements of lead agencies described
- 6 in sections 43-4406 and 43-4407;
- 7 (b) Departmental monitoring and functional capacities of lead
- 8 agencies described in section 43-4408;
- 9 (c) The key areas of evaluation specified in subsection (3) of
- 10 section 43-4409;
- 11 (d) Compliance and coordination with the development of the
- 12 statewide strategic plan for child welfare program and service reform
- 13 pursuant to Laws 2012, LB821; and
- (e) Assurance of financial accountability and reporting by the lead
- 15 agency.
- 16 (3) Before June 30, 2014, the department may extend the contract for
- 17 the pilot project described in subsection (2) of this section. The lead
- 18 agency shall also comply with the requirements of section 43-4204.
- 19 Sec. 35. Original sections 28-710, 28-713, 28-720, 28-728, 28-729,
- 20 43-1301, 43-2201, 43-2203, 43-2204, 43-2205, 43-2209, 68-1207, and
- 21 68-1212, Reissue Revised Statutes of Nebraska, are repealed.
- 22 Sec. 36. The following sections are outright repealed: Sections
- 23 43-2206, 43-2208, and 81-3136, Reissue Revised Statutes of Nebraska.