LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 31

Introduced by Kolterman, 24.

Read first time January 10, 2019

Committee: Nebraska Retirement Systems

- 1 A BILL FOR AN ACT relating to retirement; to amend sections 79-978.01 and 2 84-1503, Revised Statutes Cumulative Supplement, 2018; to provide 3 for a work plan relating to a transfer of management of the 4 retirement system operated under the Class V School Employees 5 Retirement Act to the Nebraska Public Employees Retirement Systems; 6 to require a report; to provide duties for the Public Employees 7 Retirement Board; to harmonize provisions; and to repeal the 8 original sections.
- 9 Be it enacted by the people of the State of Nebraska,

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1 Section 1. Section 79-978.01, Revised Statutes Cumulative

- 2 Supplement, 2018, is amended to read:
- 3 79-978.01 Sections 79-978 to 79-9,118 <u>and sections 2 to 5 of this</u>
- 4 act shall be known and may be cited as the Class V School Employees
- 5 Retirement Act.
- 6 Sec. 2. It is the intent of the Legislature that the Public
- 7 Employees Retirement Board develop a work plan, recommendations, cost
- 8 <u>estimates</u>, and cost comparisons regarding the transfer of management of
- 9 any class V school employees retirement system to the Public Employees
- 10 Retirement Board.
- 11 Sec. 3. (1)(a) The Public Employees Retirement Board, in
- 12 consultation with stakeholders including, but not limited to, the
- 13 Nebraska Retirement Systems Committee of the Legislature, the board of
- 14 trustees and employer of any Class V school employees retirement system
- 15 established under the Class V School Employees Retirement Act, shall
- 16 develop a work plan for the transfer of management and actuarial services
- 17 of any Class V school employees retirement system to the Public Employees
- 18 Retirement Board.
- 19 (b) The work plan shall include, but not be limited to, a detailed
- 20 analysis and recommendations regarding (i) management, administration,
- 21 actuarial service, information technology, computer infrastructure,
- 22 accounting, member data and record transfer; (ii) necessary statutory
- 23 changes to achieve the transfer of management and actuarial services;
- 24 (iii) staff training and assessment of staffing needs; (iv) educational
- 25 and communication plans to fully inform all system stakeholders and
- 26 affected governmental entities regarding management changes; (v)
- 27 <u>sufficient timeframes for an orderly transition and implementation of</u>
- 28 management and actuary changes; (vi) cost estimates associated with the
- 29 <u>tasks necessary to carry out the management transition; and (vii) a</u>
- 30 comparison of the current annual cost to administer any Class V school
- 31 employees retirement system established under the Class V School

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1 Employees Retirement Act with an estimate of the annual cost for the

- 2 <u>Public Employees Retirement Board to administer such system after a</u>
- 3 management transfer occurs.
- 4 (c) The Public Employees Retirement Board shall electronically
- 5 report the work plan, including any recommendations, cost estimates, and
- 6 cost comparisons, to the Clerk of the Legislature no later than June 30,
- 7 2020.
- 8 (2) For purposes of this section, management does not include:
- 9 (a) A merger or consolidation of any Class V school employees
- 10 retirement system with the School Employees Retirement System of the
- 11 <u>State of Nebraska or any other retirement system administered by the</u>
- 12 <u>Public Employees Retirement Board; or</u>
- 13 <u>(b) An assumption of any of the liability for any Class V school</u>
- 14 employees retirement system by the State of Nebraska, the Public
- 15 <u>Employees Retirement Board, or the Nebraska Public Employees Retirement</u>
- 16 System.
- 17 (3) The Public Employees Retirement Board may quarterly bill and
- 18 receive payment within forty-five calendar days from receipt of the bill
- 19 <u>from the employer of any Class V school employees retirement system</u>
- 20 <u>established under the Class V School Employees Retirement Act for all</u>
- 21 work performed by the Public Employees Retirement Board for services and
- 22 related expenses in completion of the work plan described in this
- 23 section.
- 24 Sec. 4. The Class V School Employees Retirement System Management
- 25 Work Plan Fund is created. The purpose of the fund is to transfer funds
- 26 as specified in this section. The fund shall consist of the amounts
- 27 transferred from the employer of any Class V school employees retirement
- 28 system established under the Class V School Employees Retirement Act for
- 29 all work performed by the Public Employees Retirement Board for services
- 30 and related expenses in completion of the work described in section 2 of
- 31 this act. The fund shall be administered by the Nebraska Public Employees

1 Retirement Systems. Any money in the fund available for investment shall

- 2 <u>be invested by the state investment officer pursuant to the Nebraska</u>
- 3 Capital Expansion Act and the Nebraska State Funds Investment Act.
- 4 Sec. 5. The employer of any Class V school employees retirement
- 5 system shall remit the payment described in section 3 of this act to the
- 6 State Treasurer for credit to the Class V School Employees Retirement
- 7 System Management Work Plan Fund for all work performed by the Public
- 8 Employees Retirement Board for services and related expenses in
- 9 completion of the work plan described in section 2 of this act.
- 10 Sec. 6. Section 84-1503, Revised Statutes Cumulative Supplement,
- 11 2018, is amended to read:
- 12 84-1503 (1) It shall be the duty of the Public Employees Retirement
- 13 Board:
- 14 (a) To administer the retirement systems provided for in the County
- 15 Employees Retirement Act, the Judges Retirement Act, the Nebraska State
- 16 Patrol Retirement Act, the School Employees Retirement Act, and the State
- 17 Employees Retirement Act. The agency for the administration of the
- 18 retirement systems and under the direction of the board shall be known
- 19 and may be cited as the Nebraska Public Employees Retirement Systems;
- 20 (b) To appoint a director to administer the systems under the
- 21 direction of the board. The appointment shall be subject to the approval
- 22 of the Governor and a majority of the Legislature. The director shall be
- 23 qualified by training and have at least five years of experience in the
- 24 administration of a qualified public or private employee retirement plan.
- 25 The director shall not be a member of the board. The salary of the
- 26 director shall be set by the board. The director shall serve without term
- 27 and may be removed by the board;
- 28 (c) To provide for an equitable allocation of expenses among the
- 29 retirement systems administered by the board, and all expenses shall be
- 30 provided from the investment income earned by the various retirement
- 31 funds unless alternative sources of funds to pay expenses are specified

- 1 by law;
- 2 (d) To administer the deferred compensation program authorized in
- 3 section 84-1504;
- 4 (e) To hire an attorney, admitted to the Nebraska State Bar
- 5 Association, to advise the board in the administration of the retirement
- 6 systems listed in subdivision (a) of this subsection;
- 7 (f) To hire an internal auditor to perform the duties described in
- 8 section 84-1503.04 who meets the minimum standards as described in
- 9 section 84-304.03;
- 10 (g) To adopt and implement procedures for reporting information by
- 11 employers, as well as testing and monitoring procedures in order to
- 12 verify the accuracy of such information. The information necessary to
- 13 determine membership shall be provided by the employer. The board may
- 14 adopt and promulgate rules and regulations and prescribe such forms
- 15 necessary to carry out this subdivision. Nothing in this subdivision
- 16 shall be construed to require the board to conduct onsite audits of
- 17 political subdivisions for compliance with statutes, rules, and
- 18 regulations governing the retirement systems listed in subdivision (1)(a)
- 19 of this section regarding membership and contributions; and
- 20 (h) To prescribe and furnish forms for the public retirement system
- 21 plan reports required to be filed pursuant to sections 2-3228, 12-101,
- 22 14-567, 14-1805.01, 14-2111, 15-1017, 16-1017, 16-1037, 19-3501, 23-1118,
- 23 23-3526, 71-1631.02, and 79-987 through December 31, 2017.
- 24 (2) In administering the retirement systems listed in subdivision
- 25 (1)(a) of this section, it shall be the duty of the board:
- 26 (a) To determine, based on information provided by the employer, the
- 27 prior service annuity, if any, for each person who is an employee of the
- 28 county on the date of adoption of the retirement system;
- 29 (b) To determine the eligibility of an individual to be a member of
- 30 the retirement system and other questions of fact in the event of a
- 31 dispute between an individual and the individual's employer;

- 1 (c) To adopt and promulgate rules and regulations, as the board may 2 deem necessary, for the management of the board;
- 3 (d) To keep a complete record of all proceedings taken at any 4 meeting of the board;
- (e) To obtain, by a competitive, formal, and sealed bidding process 5 through the materiel division of the Department of Administrative 6 Services, actuarial services on behalf of the State of Nebraska as may be 7 necessary in the administration and development of the retirement 8 9 systems, including, but not limited to, preparation of an annual actuarial valuation report of each of the defined benefit and cash 10 balance plans administered by the board. Such annual valuation reports 11 shall be presented by the actuary to the Nebraska Retirement Systems 12 Committee of the Legislature at a public hearing or hearings. Any 13 contract for actuarial services shall contain a provision allowing the 14 actuary, without prior approval of the board, to perform actuarial 15 16 studies of the systems as requested by entities other than the board, if 17 notice, which does not identify the entity or substance of the request, is given to the board, all costs are paid by the requesting entity, 18 results are provided to the board, the Nebraska Retirement Systems 19 Committee of the Legislature, and the Legislative Fiscal Analyst upon 20 being made public, and such actuarial studies do not interfere with the 21 actuary's ongoing responsibility to the board. The term of the contract 22 23 shall be for up to three years. A competitive, formal, and sealed bidding 24 process shall be completed at least once every three years, unless the 25 board determines that such a process would not be cost effective under the circumstances and that the actuarial services performed have been 26 satisfactory, in which case the contract may also contain an option for 27 28 renewal without a competitive, formal, and sealed bidding process for up to three additional years. An actuary under contract for the State of 29 Nebraska shall be a member of the American Academy of Actuaries and meet 30 the academy's qualification standards to render a statement of actuarial 31

1 opinion;

- 2 (f) To direct the State Treasurer to transfer funds, as an expense 3 of the retirement systems, to the Legislative Council Retirement Study 4 Fund. Such transfer shall occur beginning on or after July 1, 2005, and 5 at intervals of not less than five years and not more than fifteen years 6 and shall be in such amounts as the Legislature shall direct;
- qg) To adopt and promulgate rules and regulations, as the board may deem necessary, to carry out the provisions of each retirement system described in subdivision (1)(a) of this section, which includes, but is not limited to, the crediting of military service, direct rollover distributions, and the acceptance of rollovers;
- (h) To obtain, by a competitive, formal, and sealed bidding process 12 through the materiel division of the Department of Administrative 13 Services, auditing services for a separate compliance audit of the 14 retirement systems to be completed by December 31, 2020, and from time to 15 time thereafter at the request of the Nebraska Retirement Systems 16 Committee of the Legislature, to be completed not more than every four 17 years but not less than every ten years. The compliance audit shall be in 18 addition to the annual audit conducted by the Auditor of Public Accounts. 19 The compliance audit shall include, but not be limited to, an examination 20 of records, files, and other documents and an evaluation of all policies 21 and procedures to determine compliance with all state and federal laws. A 22 copy of the compliance audit shall be given to the Governor, the board, 23 24 and the Nebraska Retirement Systems Committee of the Legislature and shall be presented to the committee at a public hearing; 25
- (i) To adopt and promulgate rules and regulations, as the board may deem necessary, for the adjustment of contributions or benefits, which includes, but is not limited to: (i) The procedures for refunding contributions, adjusting future contributions or benefit payments, and requiring additional contributions or repayment of benefits; (ii) the process for a member, member's beneficiary, employee, or employer to

- 1 dispute an adjustment to contributions or benefits; (iii) establishing
- 2 materiality and de minimus amounts for agency transactions, adjustments,
- 3 and inactive account closures; and (iv) notice provided to all affected
- 4 persons. Following an adjustment, a timely notice shall be sent that
- 5 describes the adjustment and the process for disputing an adjustment to
- 6 contributions or benefits;
- 7 (j) To make a thorough investigation through the director or the
- 8 director's designee, of any overpayment of a benefit, when in the
- 9 judgment of the director such investigation is necessary, including, but
- 10 not limited to, circumstances in which benefit payments are made after
- 11 the death of a member or beneficiary and the retirement system is not
- 12 made aware of such member's or beneficiary's death. In connection with
- 13 any such investigation, the board, through the director or the director's
- 14 designee, shall have the power to compel the attendance of witnesses and
- 15 the production of books, papers, records, and documents, whether in
- 16 hardcopy, electronic form, or otherwise, and issue subpoenas for such
- 17 purposes. Such subpoenas shall be served in the same manner and have the
- 18 same effect as subpoenas from district courts; and
- 19 (k) To administer all retirement system plans in a manner which will
- 20 maintain each plan's status as a qualified plan pursuant to the Internal
- 21 Revenue Code, as defined in section 49-801.01, including: Section 401(a)
- 22 (9) of the Internal Revenue Code relating to the time and manner in which
- 23 benefits are required to be distributed, including the incidental death
- 24 benefit distribution requirement of section 401(a)(9)(G) of the Internal
- 25 Revenue Code; section 401(a)(25) of the Internal Revenue Code relating to
- 26 the specification of actuarial assumptions; section 401(a)(31) of the
- 27 Internal Revenue Code relating to direct rollover distributions from
- 28 eligible retirement plans; section 401(a)(37) of the Internal Revenue
- 29 Code relating to the death benefit of a member whose death occurs while
- 30 performing qualified military service; and section 401(a) of the Internal
- 31 Revenue Code by meeting the requirements of section 414(d) of the

- 1 Internal Revenue Code relating to the establishment of retirement plans
- 2 for governmental employees of a state or political subdivision thereof.
- 3 The board may adopt and promulgate rules and regulations necessary or
- 4 appropriate to maintain such status including, but not limited to, rules
- 5 or regulations which restrict discretionary or optional contributions to
- 6 a plan or which limit distributions from a plan.
- 7 (3) By March 31 of each year, the board shall prepare a written plan
- 8 of action and shall present such plan to the Nebraska Retirement Systems
- 9 Committee of the Legislature at a public hearing. The plan shall include,
- 10 but not be limited to, the board's funding policy, the administrative
- 11 costs and other fees associated with each fund and plan overseen by the
- 12 board, member education and informational programs, the director's duties
- 13 and limitations, an organizational structure of the office of the
- 14 Nebraska Public Employees Retirement Systems, and the internal control
- 15 structure of such office to ensure compliance with state and federal
- 16 laws.
- 17 (4)(a) Beginning in 2016, and at least every four years thereafter
- 18 in even-numbered years or at the request of the Nebraska Retirement
- 19 Systems Committee of the Legislature, the board shall obtain an
- 20 experience study. Within thirty business days after presentation of the
- 21 experience study to the board, the actuary shall present the study to the
- 22 Nebraska Retirement Systems Committee at a public hearing. If the board
- 23 does not adopt all of the recommendations in the experience study, the
- 24 board shall provide a written explanation of its decision to the Nebraska
- 25 Retirement Systems Committee and the Governor. The explanation shall be
- 26 delivered within ten business days after formal action by the board to
- 27 not adopt one or more of the recommendations.
- 28 (b) The director shall provide an electronic copy of the first draft
- 29 and a final draft of the experience study and annual valuation reports to
- 30 the Nebraska Retirement Systems Committee and the Governor when the
- 31 director receives the drafts from the actuary. The drafts shall be deemed

- 1 confidential information. The draft copies obtained by the Nebraska
- 2 Retirement Systems Committee and the Governor pursuant to this section
- 3 shall not be considered public records subject to sections 84-712 to
- 4 84-712.09.
- 5 (c) For purposes of this subsection, business days shall be computed
- 6 by excluding the day the request is received, after which the designated
- 7 period of time begins to run. A business day shall not include a Saturday
- 8 or a Sunday or a day during which the Nebraska Public Employees
- 9 Retirement Systems office is closed.
- 10 (5) It shall be the duty of the board to direct the State Treasurer
- 11 to transfer funds, as an expense of the retirement system provided for
- 12 under the Class V School Employees Retirement Act, to and from the Class
- 13 V Retirement System Payment Processing Fund and the Class V School
- 14 Employees Retirement Fund for the benefit of a retirement system provided
- 15 for under the Class V School Employees Retirement Act to implement the
- 16 provisions of section 79-986. The agency for the administration of this
- 17 provision and under the direction of the board shall be known and may be
- 18 cited as the Nebraska Public Employees Retirement Systems.
- 19 (6) It shall be the duty of the board to carry out the work plan and
- 20 file the report described in section 2 of this act and to contract with,
- 21 bill, and receive the payment described in section 3 of this act from the
- 22 employer of any Class V school employees retirement system established
- 23 under the Class V School Employees Retirement Act for all services
- 24 performed in the conduct, completion, and report of such work plan.
- 25 Sec. 7. Original sections 79-978.01 and 84-1503, Revised Statutes
- 26 Cumulative Supplement, 2018, are repealed.