

LEGISLATURE OF NEBRASKA
ONE HUNDRED SIXTH LEGISLATURE
FIRST SESSION

LEGISLATIVE BILL 3

Introduced by Executive Board: Hilgers, 21, Chairperson.

Read first time January 10, 2019

Committee: General File

1 A BILL FOR AN ACT relating to appropriations; to amend section 85-1418,
2 Reissue Revised Statutes of Nebraska, and sections 13-518 and
3 85-1503, Revised Statutes Cumulative Supplement, 2018; to repeal
4 provisions that are obsolete; to harmonize provisions; to repeal the
5 original sections; and to outright repeal sections 90-517, 90-535,
6 90-536, 90-537, 90-538, 90-539, and 90-541, Reissue Revised Statutes
7 of Nebraska, and sections 90-542, 90-543, 90-544, 90-545, 90-546,
8 90-547, 90-548, 90-549, 90-550, 90-551, 90-552, 90-553, 90-554,
9 90-555, 90-556, 90-557, 90-559, and 90-560, Revised Statutes
10 Cumulative Supplement, 2018.

11 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 13-518, Revised Statutes Cumulative Supplement,
2 2018, is amended to read:

3 13-518 For purposes of sections 13-518 to 13-522:

4 (1) Allowable growth means (a) for governmental units other than
5 community colleges, the percentage increase in taxable valuation in
6 excess of the base limitation established under section 77-3446, if any,
7 due to improvements to real property as a result of new construction,
8 additions to existing buildings, any improvements to real property which
9 increase the value of such property, and any increase in valuation due to
10 annexation and any personal property valuation over the prior year and
11 (b) for community colleges, the percentage increase in excess of the base
12 limitation, if any, in full-time equivalent students from the second year
13 to the first year preceding the year for which the budget is being
14 determined;

15 (2) Capital improvements means (a) acquisition of real property or
16 (b) acquisition, construction, or extension of any improvements on real
17 property;

18 (3) Governing body has the same meaning as in section 13-503;

19 (4) Governmental unit means every political subdivision which has
20 authority to levy a property tax or authority to request levy authority
21 under section 77-3443 except sanitary and improvement districts which
22 have been in existence for five years or less and school districts;

23 (5) Qualified sinking fund means a fund or funds maintained
24 separately from the general fund to pay for acquisition or replacement of
25 tangible personal property with a useful life of five years or more which
26 is to be undertaken in the future but is to be paid for in part or in
27 total in advance using periodic payments into the fund. The term includes
28 sinking funds under subdivision (13) of section 35-508 for firefighting
29 and rescue equipment or apparatus;

30 (6) Restricted funds means (a) property tax, excluding any amounts
31 refunded to taxpayers, (b) payments in lieu of property taxes, (c) local

1 option sales taxes, (d) motor vehicle taxes, (e) state aid, (f) transfers
2 of surpluses from any user fee, permit fee, or regulatory fee if the fee
3 surplus is transferred to fund a service or function not directly related
4 to the fee and the costs of the activity funded from the fee, (g) any
5 funds excluded from restricted funds for the prior year because they were
6 budgeted for capital improvements but which were not spent and are not
7 expected to be spent for capital improvements, (h) the tax provided in
8 sections 77-27,223 to 77-27,227 beginning in the second fiscal year in
9 which the county will receive a full year of receipts, and (i) any excess
10 tax collections returned to the county under section 77-1776. Funds
11 received pursuant to the nameplate capacity tax levied under section
12 77-6203 for the first five years after a renewable energy generation
13 facility has been commissioned are nonrestricted funds; and

14 (7) State aid means:

15 (a) For all governmental units, state aid paid pursuant to sections
16 60-3,202 and 77-3523 and reimbursement provided pursuant to section
17 77-1239;

18 (b) For municipalities, state aid to municipalities paid pursuant to
19 sections 18-2605, 39-2501 to 39-2520, 60-3,190, and 77-27,139.04 and
20 insurance premium tax paid to municipalities;

21 (c) For counties, state aid to counties paid pursuant to sections
22 60-3,184 to 60-3,190, insurance premium tax paid to counties, and
23 reimbursements to counties from funds appropriated pursuant to section
24 29-3933;

25 (d) For community colleges, ~~(i) for fiscal years 2010-11, 2011-12,~~
26 ~~and 2012-13, state aid to community colleges paid pursuant to section~~
27 ~~90-517 and (ii) for fiscal year 2013-14 and each fiscal year thereafter,~~
28 state aid to community colleges paid pursuant to the Community College
29 Aid Act;

30 (e) For educational service units, state aid appropriated under
31 sections 79-1241.01 and 79-1241.03; and

1 (f) For local public health departments as defined in section
2 71-1626, state aid as distributed under section 71-1628.08.

3 Sec. 2. Section 85-1418, Reissue Revised Statutes of Nebraska, is
4 amended to read:

5 85-1418 (1) No state warrant shall be issued by the Department of
6 Administrative Services or used by any public institution for the purpose
7 of funding any program or capital construction project which has not been
8 approved or which has been disapproved by the commission pursuant to the
9 Coordinating Commission for Postsecondary Education Act. If state funding
10 for any such program or project cannot be or is not divided into warrants
11 separate from other programs or projects, the department shall reduce a
12 warrant to the public institution which includes funding for the program
13 or project by the amount of tax funds designated by the Legislature which
14 are budgeted in that fiscal year by the public institution for use for
15 the program or project.

16 ~~(2) Until July 1, 2013, the department may reduce the amount of~~
17 ~~state aid distributed to a community college area pursuant to the~~
18 ~~Community College Aid Act, or for fiscal years 2010-11, 2011-12, and~~
19 ~~2012-13 pursuant to section 90-517, by the amount of funds used by the~~
20 ~~area to provide a program or capital construction project which has not~~
21 ~~been approved or which has been disapproved by the commission.~~

22 (2) ~~(3)~~ The district court of Lancaster County shall have
23 jurisdiction to enforce an order or decision of the commission entered
24 pursuant to the Coordinating Commission for Postsecondary Education Act
25 and to enforce this section.

26 (3) ~~(4)~~ Any person or public institution aggrieved by a final order
27 of the commission entered pursuant to section 85-1413, 85-1414, or
28 85-1416 shall be entitled to judicial review of the order. Proceedings
29 for review shall be instituted by filing a petition in the district court
30 of Lancaster County within thirty days after public notice of the final
31 decision by the commission is given. The filing of the petition or the

1 service of summons upon the commission shall not stay enforcement of such
2 order. The review shall be conducted by the court without a jury on the
3 record of the commission. The court shall have jurisdiction to enjoin
4 enforcement of any order of the commission which is (a) in violation of
5 constitutional provisions, (b) in excess of the constitutional or
6 statutory authority of the commission, (c) made upon unlawful procedure,
7 or (d) affected by other error of law.

8 (4) ~~(5)~~ A party may secure a review of any final judgment of the
9 district court by appeal to the Court of Appeals. Such appeal shall be
10 taken in the manner provided by law for appeals in civil cases and shall
11 be heard de novo on the record.

12 Sec. 3. Section 85-1503, Revised Statutes Cumulative Supplement,
13 2018, is amended to read:

14 85-1503 For purposes of sections 85-1501 to 85-1540, unless the
15 context otherwise requires:

16 (1) Community college means an educational institution operating and
17 offering programs pursuant to such sections;

18 (2) Community college area means an area established by section
19 85-1504;

20 (3) Board means the Community College Board of Governors for each
21 community college area;

22 (4) Full-time equivalent student means, in the aggregate, the
23 equivalent of a registered student who in a twelve-month period is
24 enrolled in (a) thirty semester credit hours or forty-five quarter credit
25 hours of classroom, laboratory, clinical, practicum, or independent study
26 course work or cooperative work experience or (b) nine hundred contact
27 hours of classroom or laboratory course work for which credit hours are
28 not offered or awarded. Avocational and recreational community service
29 programs or courses are not included in determining full-time equivalent
30 students or student enrollment. The number of credit and contact hours to
31 be counted by any community college area in which a tribally controlled

1 community college is located shall include credit and contact hours
2 awarded by such tribally controlled community college to students for
3 which such institution received no federal reimbursement pursuant to the
4 federal Tribally Controlled College or University Assistance Act of 1978,
5 25 U.S.C. 1801;

6 (5) Contact hour means an educational activity consisting of sixty
7 minutes minus break time and required time to change classes;

8 (6) Credit hour means the unit used to ascertain the educational
9 value of course work offered by the institution to students enrolling for
10 such course work, earned by such students upon successful completion of
11 such course work, and for which tuition is charged. A credit hour may be
12 offered and earned in any of several instructional delivery systems,
13 including, but not limited to, classroom hours, laboratory hours,
14 clinical hours, practicum hours, cooperative work experience, and
15 independent study. A credit hour shall consist of a minimum of: (a) Ten
16 quarter or fifteen semester classroom contact hours per term of
17 enrollment; (b) twenty quarter or thirty semester academic transfer and
18 academic support laboratory hours per term of enrollment; (c) thirty
19 quarter or forty-five semester vocational laboratory hours per term of
20 enrollment; (d) thirty quarter or forty-five semester clinical or
21 practicum contact hours per term of enrollment; or (e) forty quarter or
22 sixty semester cooperative work experience contact hours per term of
23 enrollment. An institution may include in a credit hour more classroom,
24 laboratory, clinical, practicum, or cooperative work experience hours
25 than the minimum required in this subdivision. The institution shall
26 publish in its catalog, or otherwise make known to the student in writing
27 prior to the student enrolling or paying tuition for any courses, the
28 number of credit or contact hours offered in each such course. Such
29 published credit or contact hour offerings shall be used to determine
30 whether a student is a full-time equivalent student pursuant to
31 subdivision (4) of this section;

1 (7) Classroom hour means a minimum of fifty minutes of formalized
2 instruction on campus or off campus in which a qualified instructor
3 applying any combination of instructional methods such as lecture,
4 directed discussion, demonstration, or the presentation of audiovisual
5 materials is responsible for providing an educational experience to
6 students;

7 (8) Laboratory hour means a minimum of fifty minutes of educational
8 activity on campus or off campus in which students conduct experiments,
9 perfect skills, or practice procedures under the direction of a qualified
10 instructor;

11 (9) Clinical hour means a minimum of fifty minutes of educational
12 activity on campus or off campus during which the student is assigned
13 practical experience under constant supervision at a health-related
14 agency, receives individual instruction in the performance of a
15 particular function, and is observed and critiqued in the repeat
16 performance of such function. Adjunct professional personnel, who may or
17 may not be paid by the college, may be used for the directed supervision
18 of students and for the delivery of part of the didactic phase of the
19 experience;

20 (10) Practicum hour means a minimum of fifty minutes of educational
21 activity on campus or off campus during which the student is assigned
22 practical experiences, receives individual instruction in the performance
23 of a particular function, and is observed and critiqued by an instructor
24 in the repeat performance of such function. Adjunct professional
25 personnel, who may or may not be paid by the college, may be used for the
26 directed supervision of the students;

27 (11) Cooperative work experience means an internship or on-the-job
28 training, designed to provide specialized skills and educational
29 experiences, which is coordinated, supervised, observed, and evaluated by
30 qualified college staff or faculty and may be completed on campus or off
31 campus, depending on the nature of the arrangement;

1 (12) Independent study means an arrangement between an instructor
2 and a student in which the instructor is responsible for assigning work
3 activity or skill objectives to the student, personally providing needed
4 instruction, assessing the student's progress, and assigning a final
5 grade. Credit hours shall be assigned according to the practice of
6 assigning credits in similar courses;

7 (13) Full-time equivalent student enrollment total means the total
8 of full-time equivalent students enrolled in a community college in any
9 fiscal year;

10 (14) General academic transfer course means a course offering in a
11 one-year or two-year degree-credit program, at the associate degree level
12 or below, intended by the offering institution for transfer into a
13 baccalaureate program. The completion of the specified courses in a
14 general academic transfer program may include the award of a formal
15 degree;

16 (15) Applied technology or occupational course means a course
17 offering in an instructional program, at the associate degree level or
18 below, intended to prepare individuals for immediate entry into a
19 specific occupation or career. The primary intent of the institutions
20 offering an applied technology or occupational program shall be that such
21 program is for immediate job entry. The completion of the specified
22 courses in an applied technology or occupational program may include the
23 award of a formal degree, diploma, or certificate;

24 (16) Academic support course means a general education academic
25 course offering which may be necessary to support an applied technology
26 or occupational program;

27 (17) Class 1 course means an applied technology or occupational
28 course offering which requires the use of equipment, facilities, or
29 instructional methods easily adaptable for use in a general academic
30 transfer program classroom or laboratory;

31 (18) Class 2 course means an applied technology or occupational

1 course offering which requires the use of specialized equipment,
2 facilities, or instructional methods not easily adaptable for use in a
3 general academic transfer program classroom or laboratory;

4 (19) Reimbursable educational unit means a full-time equivalent
5 student multiplied by (a) for a general academic transfer course or an
6 academic support course, a factor of one, (b) for a Class 1 course, a
7 factor of one and fifty-hundredths, (c) for a Class 2 course, a factor of
8 two, (d) for a tribally controlled community college general academic
9 transfer course or academic support course, a factor of two, (e) for a
10 tribally controlled community college Class 1 course, a factor of three,
11 and (f) for a tribally controlled community college Class 2 course, a
12 factor of four;

13 (20) Reimbursable educational unit total means the total of all
14 reimbursable educational units accumulated in a community college area in
15 any fiscal year;

16 (21) Special instructional term means any term which is less than
17 fifteen weeks for community colleges using semesters or ten weeks for
18 community colleges using quarters;

19 (22) Statewide reimbursable full-time equivalent total means the
20 total of all reimbursable full-time equivalents accumulated statewide for
21 the community college in any fiscal year;

22 (23) Tribally controlled community college means an educational
23 institution operating and offering programs pursuant to the federal
24 Tribally Controlled College or University Assistance Act of 1978, 25
25 U.S.C. 1801; and

26 (24) Tribally controlled community college state aid amount means:
27 ~~(a) For fiscal years 2010-11, 2011-12, and 2012-13, the amount of state~~
28 ~~aid provided to a tribally controlled community college pursuant to~~
29 ~~section 90-517; and (b) For fiscal year 2013-14 and each fiscal year~~
30 ~~thereafter,~~ the quotient of the amount of state aid to be distributed
31 pursuant to subdivisions (1) and (3) of section 85-2234 for such fiscal

1 year to a community college area in which a tribally controlled community
2 college is located divided by the reimbursable educational unit total for
3 such community college area for the fiscal year immediately preceding the
4 fiscal year for which aid is being calculated, with such quotient then
5 multiplied by the reimbursable educational units derived from credit and
6 contact hours awarded by a tribally controlled community college to
7 students for which such institution received no federal reimbursement
8 pursuant to the federal Tribally Controlled College or University
9 Assistance Act of 1978, 25 U.S.C. 1801, for the fiscal year immediately
10 preceding the fiscal year for which aid is being calculated.

11 Sec. 4. Original section 85-1418, Reissue Revised Statutes of
12 Nebraska, and sections 13-518 and 85-1503, Revised Statutes Cumulative
13 Supplement, 2018, are repealed.

14 Sec. 5. The following sections are outright repealed: Sections
15 90-517, 90-535, 90-536, 90-537, 90-538, 90-539, and 90-541, Reissue
16 Revised Statutes of Nebraska, and sections 90-542, 90-543, 90-544,
17 90-545, 90-546, 90-547, 90-548, 90-549, 90-550, 90-551, 90-552, 90-553,
18 90-554, 90-555, 90-556, 90-557, 90-559, and 90-560, Revised Statutes
19 Cumulative Supplement, 2018.