LEGISLATURE OF NEBRASKA

ONE HUNDRED SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 210

Introduced by Crawford, 45; McCollister, 20; Quick, 35.

Read first time January 11, 2019

Committee: Government, Military and Veterans Affairs

- 1 A BILL FOR AN ACT relating to the Nebraska Political Accountability and
- 2 Disclosure Act; to amend section 49-1403, Reissue Revised Statutes
- of Nebraska, and sections 49-1401, 49-1463.01, 49-1467, and 49-1469,
- 4 Revised Statutes Cumulative Supplement, 2018; to define a term; to
- 5 change reporting requirements for independent expenditures; to
- 6 require reporting regarding electioneering communication; to provide
- for late filing fees; to provide a penalty; to harmonize provisions;
- 8 and to repeal the original sections.
- 9 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 49-1401, Revised Statutes Cumulative Supplement,

- 2 2018, is amended to read:
- 3 49-1401 Sections 49-1401 to 49-14,142 <u>and sections 3 and 6 of this</u>
- 4 act shall be known and may be cited as the Nebraska Political
- 5 Accountability and Disclosure Act.
- 6 Sec. 2. Section 49-1403, Reissue Revised Statutes of Nebraska, is
- 7 amended to read:
- 8 49-1403 For purposes of the Nebraska Political Accountability and
- 9 Disclosure Act, unless the context otherwise requires, the definitions
- 10 found in sections 49-1404 to 49-1444 and section 3 of this act shall be
- 11 used.
- 12 Sec. 3. (1) Electioneering communication means any communication
- 13 which:
- 14 (a) Refers to a clearly identified candidate or clearly identified
- 15 ballot question;
- 16 (b) Is publicly distributed in the thirty days immediately
- 17 preceding:
- 18 (i) An election for the office sought by the clearly identified
- 19 <u>candidate; or</u>
- 20 (ii) A vote on a clearly identified ballot question; and
- 21 <u>(c) Is directed to the electorate:</u>
- 22 (i) Of the office sought by the clearly identified candidate; or
- (ii) Voting on the clearly identified ballot guestion.
- 24 (2) Electioneering communication does not include:
- 25 (a) A contribution or expenditure;
- 26 (b) A communication by a television station, radio station,
- 27 <u>newspaper, magazine, or other periodical or publication for any news</u>
- 28 story, commentary, or editorial in support of or opposition to a
- 29 <u>candidate for elective office or a ballot question;</u>
- 30 (c) A candidate or ballot question debate or forum or a
- 31 communication which gives notice of a candidate or ballot question debate

- 1 or forum;
- 2 <u>(d) A communication while the Legislature is in session about</u>
- 3 specifically named pending legislation;
- 4 (e) The posting on the Internet or other publication or distribution
- 5 of a voter guide; or
- 6 (f) A communication by a membership organization to one or more of
- 7 the recognized members of the membership organization if any one or more
- 8 of the following applies:
- 9 (i) The member has submitted an email to the membership organization
- 10 indicating an intent to be a member;
- 11 (ii) The member has submitted a written letter or other written
- 12 <u>statement to the membership organization indicating an intent to be a</u>
- 13 member; or
- 14 (iii) The member has paid dues to the membership organization.
- 15 (3) For purposes of this section:
- 16 (a) Clearly identified ballot question means the ballot question for
- 17 which the proposition number, official title, or popular name associated
- 18 with such ballot question appears in the communication or the ballot
- 19 guestion in a communication that refers to the subject matter of the
- 20 <u>ballot question and either unambiguously states that the ballot question</u>
- 21 is before the people for a vote or otherwise unambiguously refers to the
- 22 ballot question;
- 23 (b) Clearly identified candidate means the candidate whose name,
- 24 nickname, photograph, or drawing appears in the communication or whose
- 25 identity is otherwise apparent in the communication through an
- 26 <u>unambiguous reference or through an unambiguous reference to the</u>
- 27 candidate's status as a candidate; and
- 28 (c) Voter guide means a document or other compilation of the
- 29 responses of candidates or ballot question committees to a survey or
- 30 questionnaire if all known candidates seeking election to the same office
- 31 or all committees supporting or opposing the same ballot question are

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- 1 given the opportunity to respond to the survey or questionnaire, all
- 2 <u>responses received from candidates seeking election to the same office or</u>
- 3 committees supporting or opposing the same ballot question by the
- 4 deadline designated in or with the survey or questionnaire are included
- 5 <u>in the document or compilation</u>, and the document or other compilation
- 6 does not express support for or opposition to the election of any
- 7 candidate or ballot question.
- 8 Sec. 4. Section 49-1463.01, Revised Statutes Cumulative Supplement,
- 9 2018, is amended to read:
- 10 49-1463.01 (1) A person required to pay a late filing fee imposed
- 11 under section 49-1449, 49-1458, 49-1463, 49-1467, 49-1469.08, 49-1478.01,
- or 49-1479.01 or section 6 of this act may apply to the commission for
- 13 relief. The commission by order may reduce the amount of a late filing
- 14 fee imposed and waive any or all of the interest due on the fee upon a
- 15 showing by such person that (a) the circumstances indicate no intent to
- 16 file late, (b) the person has not been required to pay late filing fees
- 17 for two years prior to the time the filing was due, (c) the late filing
- 18 shows that less than five thousand dollars was raised, received, or
- 19 expended during the reporting period, and (d) a reduction of the late
- 20 fees and waiver of interest would not frustrate the purposes of the
- 21 Nebraska Political Accountability and Disclosure Act.
- 22 (2) A person required to pay a late filing fee imposed for failure
- 23 to file a statement of exemption under subsection (2) of section 49-1459
- 24 may apply to the commission for relief. The commission by order may
- 25 reduce or waive the late filing fee and waive any or all of the interest
- 26 due on the fee, and the person shall not be required to make a showing as
- 27 provided by subsection (1) of this section.
- Sec. 5. Section 49-1467, Revised Statutes Cumulative Supplement,
- 29 2018, is amended to read:
- 30 49-1467 (1) Any person, other than a committee, who makes an
- 31 independent expenditure advocating the election of a candidate or the

- 1 defeat of a candidate's opponents or the qualification, passage, or
- 2 defeat of a ballot question, which is in an amount of more than two
- 3 hundred fifty dollars, shall file a report of the independent
- 4 expenditure, within ten days, with the commission.
- 5 (2) The report shall be made on an independent expenditure report
- 6 form provided by the commission and shall include:
- 7 <u>(a) The</u> the date of the expenditure;
- 8 (b) A $\overline{}$ a brief description of the nature of the expenditure;
- 9 <u>(c) The</u>, the amount of the expenditure;
- 10 (d) The , the name and address of the person to whom it was paid;
- 11 <u>(e) The</u>, the name and address of the person filing the report;
- 12 <u>(f) The</u> , and the name, address, occupation, employer, and principal
- 13 place of business of each person who contributed more than two hundred
- 14 fifty dollars to the expenditure; and -
- 15 (g) The name of the candidate or identity of the ballot question
- that is the subject of the independent expenditure.
- 17 (3) Any person who fails to file a report of an independent
- 18 expenditure with the commission shall pay to the commission a late filing
- 19 fee of twenty-five dollars for each day the statement remains not filed
- 20 in violation of this section, not to exceed seven hundred fifty dollars.
- 21 (4) Any person who violates this section shall be guilty of a Class
- 22 IV misdemeanor.
- 23 Sec. 6. <u>(1) Any person, other than a committee, who makes an</u>
- 24 electioneering communication in an amount of more than one thousand
- 25 dollars shall file a report of the electioneering communication, within
- 26 <u>two days, with the commission.</u>
- 27 <u>(2) The report shall be made on an electioneering communication</u>
- 28 report form provided by the commission and shall include:
- 29 <u>(a) The date of the electioneering communication;</u>
- 30 (b) A brief description of the nature of the electioneering
- 31 communication and the means of communication;

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- 1 (c) The amount disbursed for the electioneering communication;
- 2 (d) The name and address of the person to whom it was paid;
- 3 (e) The name and address of the person filing the report;
- 4 (f) The name, address, occupation, employer, and principal place of
- 5 <u>business of each person who contributed more than two hundred fifty</u>
- 6 <u>dollars to the electioneering communication; and</u>
- 7 (g) The name of the candidate or identity of the ballot question
- 8 that is the subject of the electioneering communication.
- 9 (3) Any person who fails to file a report of an electioneering
- 10 communication with the commission shall pay to the commission a late
- 11 <u>filing fee of twenty-five dollars for each day the statement remains not</u>
- 12 <u>filed in violation of this section, not to exceed seven hundred fifty</u>
- 13 <u>dollars</u>.
- 14 (4) Any person who violates this section shall be quilty of a Class
- 15 IV misdemeanor.
- 16 Sec. 7. Section 49-1469, Revised Statutes Cumulative Supplement,
- 17 2018, is amended to read:
- 18 49-1469 (1) A corporation, labor organization, industry, trade, or
- 19 professional association, limited liability company, or limited liability
- 20 partnership, which is organized under the laws of the State of Nebraska
- 21 or doing business in this state and which is not a committee, may:
- 22 (a) Make an expenditure;
- 23 (b) Make a contribution;—and
- 24 (c) Provide personal services; and -
- 25 (d) Make an electioneering communication.
- 26 (2) Any such entity shall not be required to file reports of
- 27 independent expenditures or electioneering communications pursuant to
- 28 section 49-1467 or section 6 of this act, but if it makes a contribution,
- 29 or expenditure, or electioneering communication, or provides personal
- 30 services, with a value of more than two hundred fifty dollars, it shall
- 31 file a report with the commission within ten days after the end of the

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- 1 calendar month in which the contribution, or expenditure, or
- 2 <u>electioneering communication</u> is made or the personal services are
- 3 provided. The report shall include:
- 4 (a) The nature, date, and value of the contribution or expenditure
- 5 and the name of the candidate or committee or a description of the ballot
- 6 question to or for which the contribution or expenditure was made;—and
- 7 (b) The nature, date, and value of the electioneering communication
- 8 <u>and the name of the candidate or identity of the ballot question that is</u>
- 9 the subject of the electioneering communication; and
- 10 $\underline{\text{(c)}}$ (b) A description of any personal services provided, the date
- 11 the services were provided, and the name of the candidate or committee or
- 12 a description of the ballot question to or for which the personal
- 13 services were provided.
- 14 (3) Any entity specified in subsection (1) of this section may not
- 15 receive contributions unless it establishes and administers a separate
- 16 segregated political fund which shall be utilized only in the manner set
- 17 forth in sections 49-1469.05 and 49-1469.06.
- 18 Sec. 8. Original section 49-1403, Reissue Revised Statutes of
- 19 Nebraska, and sections 49-1401, 49-1463.01, 49-1467, and 49-1469, Revised
- 20 Statutes Cumulative Supplement, 2018, are repealed.