PREPARED BY: Keisha Patent DATE PREPARED: April 09, 2019 PHONE: 402-471-0059

**LB 512** 

Revision: 02

## FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to adoption of amendments on General File

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)

FY 2019-20

EXPENDITURES

REVENUE

EXPENDITURES

REVENUE

GENERAL FUNDS

CASH FUNDS

OTHER FUNDS

TOTAL FUNDS

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 512 amends revenue and tax provisions regarding administration of tax programs. The bill:

- Outright repeals section 66-738 to eliminate the Motor Fuel Tax Enforcement and Collection Division, changes references to the Division within the motor fuel statutes to the Department of Revenue, and harmonizes provisions;
- Requires the list of real property exemptions from each county to be sent electronically to the Property Tax Administrator on or before November 1 of each year:
- Specifies that contingency fee contracts for collection of delinquent taxes are not subject to the requirements of sections 77-203 or 77-204 for contracts in excess of \$25,000;
- Eliminates certain requirements that the Property Tax Administrator adopt and promulgate rules and regulations prior to 2007;
- Eliminates an annual certification requirement from the Tax Commissioner to the Director of Administrative Services for the personal property tax exemption;
- Clarifies that the personal exemption credit levels for qualifying widows or widowers for tax years beginning on or after January 1, 2018:
- Amends filing requirements for pass-through entities with income from Nebraska sources, for tax years beginning on or after January 1, 2019;
- Provides that a notice of deficiency regarding a pass-through entities is binding on the partners, members, shareholders, or beneficiaries:
- Eliminates the annual certification requirement of 100% disability status to qualify for the homestead exemption for certain claimants:
- Defines prosthetic device for purposes of the homestead exemption for disabled persons;
- Provides for a deadline of June 30 for a complainant to file if an application for a homestead exemption was rejected on the basis of value, which may be extended to July 20 by the county board of equalization;
- Eliminates the requirement to adopt and promulgate rules and regulations regarding the Employment and Investment Growth Act: and
- Eliminates the requirement to adopt and promulgate rules and regulations regarding nameplate capacity tax.

As amended, the bill contains the provisions of LB 482, which provides for a procedure to reassess real property that is destroyed by fire or other natural disaster on or after January 1 and before October 1 of any year upon a report of destroyed property from the county assessor to the county board of equalization.

The adjusted value of the real property is the sum of the following three factors:

- The assessed value of the property before it became destroyed multiplied by a percentage representing the portion of the year during which the property was intact and not yet destroyed;
- The assessed value of the property as of the date of its destruction multiplied by a percentage representing the portion of the year during which the property as destroyed and no replacement property as yet been completed; and
- The assessed value of any replacement property as of the date of construction of such replacement property multiplied by a percentage representing the portion of the year during which construction of such property was complete.

The bill also provides a timetable for notice, decision, and appeals. The action of the county board may be appealed to the Tax Equalization and Review Commission. The provisions of LB 482 replace the provisions in the original bill relating to reassessment of property destroyed or damaged by major calamity.

The bill contains the emergency clause. The provisions relating to the personal exemption credit and filing requirements for pass-through entities have specific operative dates.

The Department of Revenue estimates no impact to General Fund revenues and no cost to implement this bill.

The provisions related to reassessment of property tax valuation if property is destroyed could have an impact on property tax revenue to political subdivisions. However, it is not possible to estimate the amount because the number of parcels affected, the concentration of those parcels in any particular taxing district, and the extent of the change in value as calculated by the factors in the bill are all unknown.

The reassessment provisions in LB 512 could also increase the amount necessary to fund state aid pursuant to the Tax Equity and Education Opportunities Support Act formula, increasing General Fund expenditures. It is not possible to determine the amount.

ADMINIS	STRATIVE SE	RVICES STATE B	UDGET DIVISION: REVIEW OF AG	ENCY & POLT. SUB. RESPONSE		
LB: 512 (NACO)	AM:	423, 1217	AGENCY/POLT. SUB: Nebra	ska Association of County Officials		
REVIEWED BY:	Lee Will		DATE: 4/12/2019	PHONE: (402) 471-4175		
COMMENTS: No basis to disagree with NACO's assessment of fiscal impact to Nebraska counties.						

LB 512 AM 1217 Fiscal Note 2019

		State Agen	cy Estimate				
State Agency Name: Department	of Revenue			D	ate Due LFA:		
Approved by: Tony Fulton	Date Prepared:			Phone: 471-5896			
	FY 2019-2020		FY 2020	FY 2020-2021		FY 2021-2022	
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue	
General Funds		\$0		\$0		\$0	
Cash Funds							
Federal Funds							
Other Funds							
Total Funds		\$0		\$0		\$0	

AM 1217 to LB 512 retains the entire bill after the committee amendment, AM 423, and adds three new sections requiring the county assessor to identify and report to the county board of equalization real property that is destroyed by fire or other natural disaster.

## As amended, LB 512:

Sections 1 to 9 and 32 repeals Neb. Rev. Stat. § 77-738 and harmonizes nine sections within the motor fuels tax statutes to reflect this outright repeal. Neb. Rev. Stat. § 77-738 creates the Motor Fuel Tax Enforcement and Collection Division within the Department of Revenue. Repeal of the section allows auditors and collections personnel to work on more than one tax program and creates efficiencies within the Department. The harmonizing sections generally strike references to the Motor Fuel Tax Enforcement and Collection Division or replaces it with the Department of Revenue.

Section 10 incorporates a new section 11 into property tax definitions.

Section 11 defines destroyed real property as property destroyed by fire or a natural disaster on or after January 1, and before October 1 of any year.

Section 12 requires the county assessor to report to the county board of equalization all real property in the county that becomes destroyed. The county board is to re-assess the property pursuant to section 13 and the county assessor is to correct the assessment rolls accordingly.

Section 13 requires the county board of equalization to adjust the value of property that is destroyed, as reported by the county assessor. The value will be adjusted to reflect the average of the pre-destruction value, the post destruction value, and the rebuild value (if any), with all three values weighted by the proportion of the year spent in each state. The county board is to give notice of the adjusted value and there is a right to protest. Appeals are to the Tax Equalization and Review Commission.

Section 14 amends Neb. Rev. Stat. § 77-202.03 to require the list of real property exemptions to be submitted to the Department electronically.

Section 15 amends Neb. Rev. Stat. § 77-377.02 to provide that contingency fee contracts with collection agencies to collect delinquent taxes do not need to meet the requirements of Neb. Rev. Stat. §§ 73-203 or 73-204. These contracts are required by Neb. Rev. Stat. § 77-377.02 to be extended on a contingent fee basis.

Section 16 removes obsolete language from Neb. Rev. Stat. § 77-702.

Section 17 amends the personal property tax exemption/credit section (Neb. Rev. Stat. § 77-1239) to strike unnecessary certifications by the Property Tax Administrator to the Department of Administrative Services.

Section 18 amends Neb. Rev. Stat. § 77-2716.01 to clarify how the personal exemption credit established by LB 1090 (2018) applies with regard to a married, filing separately taxpayers and how the Nebraska standard deduction that was increased by LB 1090 (2018) applies to qualifying widows or widowers.

Sections 19 through 21 amend three statutes that provide the filing requirements for pass-through entities (for example, Subchapter S corporations, partnerships, and limited liability companies) to make the filing requirements identical, and to extend the filing requirement to include any entities with Nebraska-source income, beginning with tax years beginning or deemed to begin on or after January 1, 2019. This would be the same filing requirement as provided in the IRC.

Section 22 amends Neb. Rev. Stat. § 77-2776 to provide that when notices of deficiency are issued to a pass-through entity the actions taken by the pass-through entity on the deficiency bind the owners, also like the IRC.

Section 23 amends Neb. Rev. Stat. § 77-3506 to eliminate the annual certification of 100% disability of the surviving spouse.

Section 24 amends Neb. Rev. Stat. § 77-3508 to clarify the definition of prosthesis for purposes of the disabled homestead exemption by cross referencing the sales tax definition in Neb. Rev. Stat. § 77-2704.09(2)(h).

Section 25 amends Neb. Rev. Stat. § 77-3519 to allow homestead exemption claimants who are denied or the exemption amount reduced because of home value to appeal the value by June 30.

Section 26 amends Neb. Rev. Stat. § 77-4111 to eliminate the requirement to adopt regulations governing the Employment and Investment Growth Act.

Section 27 amends Neb. Rev. Stat. § 77-6203 to eliminate the mandate to adopt regulations governing the nameplate capacity tax.

Section 29 adopts operative dates, generally with an emergency clause. The filing requirements for pass-through sections will be operative for tax years beginning on or after January 1, 2019 and the operative date for the clean-up of LB 1090 is operative for tax years beginning on or after January 1, 2018.

It is estimated that LB 512 as amended will have no impact to the General Funds revenues.

It is estimated that there will be no cost for the Department to implement LB 512 as amended.

Major Objects of Expenditure							
Class Code	Classification Title	19-20 <u>FTE</u>	20-21 <u>FTE</u>	21-22 <u>FTE</u>	19-20 Expenditures	20-21 Expenditures	21-22 Expenditures
Benefits	Benefits.						
Operating Costs	Operating Costs.						
	Travel.						
Capital Outlay.							
Capital Improvements.							
Total							

TOTAL....

LB 512 as amended by AM 4	423 AM1217		FISCAL NOTE			
State Agency OR Political Subdivision Name: (2)	Nebraska Association of County Officials (NACO)					
Prepared by: (3) Elaine Menzel	Date Prepared: (4)	4/9/2019 Phone:	(5) (402) 434.5660			
ESTIMATE PROV	IDED BY STATE AGEN	NCY OR POLITICAL SUBDI	VISION			
<u>FY</u>	2019-20	FY 20	<u>)20-21</u>			
EXPENDITURES	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVENUE</u>			
GENERAL FUNDS	_					
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS						
Explanation of Estimate:						
before October 1 of any year. The co with a formula spelled out in the legi The fiscal impact to Nebraska countion would be eligible for such an adjust impact may be significant to a count	slation. es is unknown becau ment is unquantifiab	se the quantity of destroy	red real properties that			
	WN BY MAJOR OBJECT	TS OF EXPENDITURE	<del></del>			
Personal Services:	UMBER OF POSITION	S 2019-20	2020-21			
POSITION TITLE	19-20 <u>20-21</u>	EXPENDITURES	EXPENDITURES			
Benefits						
Operating						
Travel  Capital outlay						
Aid						
Capital improvements						