LEGISLATURE OF NEBRASKA

ONE HUNDRED FIFTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 868

Introduced by Pansing Brooks, 28; Ebke, 32; Krist, 10; Morfeld, 46.

Read first time January 05, 2018

Committee: Judiciary

- 1 A BILL FOR AN ACT relating to the Nebraska Treatment and Corrections Act;
- to amend section 83-1,114, Reissue Revised Statutes of Nebraska, and
- 3 section 83-182.01, Revised Statutes Cumulative Supplement, 2016; to
- 4 change provisions relating to structured programming and deferral of
- 5 parole as prescribed; to harmonize provisions; and to repeal the
- 6 original sections.
- 7 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 83-182.01, Revised Statutes Cumulative
- 2 Supplement, 2016, is amended to read:
- 3 83-182.01 (1) Structured programming shall be planned for all adult
- 4 persons committed to the department. The structured programming shall
- 5 include any of the following: Work programs, vocational training,
- 6 behavior management and modification, money management, and substance
- 7 abuse awareness, counseling, or treatment. Programs and treatment
- 8 services shall address:
- 9 (a) Behavioral impairments, severe emotional disturbances, and other
- 10 mental health or psychiatric disorders;
- 11 (b) Drug and alcohol use and addiction;
- 12 (c) Health and medical needs;
- 13 (d) Education and related services;
- 14 (e) Counseling services for persons committed to the department who
- 15 have been physically or sexually abused;
- 16 (f) Work ethic and structured work programs;
- 17 (g) The development and enhancement of job acquisition skills and
- 18 job performance skills; and
- 19 (h) Cognitive behavioral intervention.
- 20 Structured programming may also include classes and activities
- 21 organized by inmate self-betterment clubs, cultural clubs, and other
- 22 inmate-led or volunteer-led groups.
- 23 (2) The goal of such structured programming is to provide the skills
- 24 necessary for the person committed to the department to successfully
- 25 return to his or her home or community or to a suitable alternative
- 26 community upon his or her release from the adult correctional facility.
- 27 The Legislature recognizes that many inmate self-betterment clubs and
- 28 cultural clubs help achieve this goal by providing constructive
- 29 opportunities for personal growth.
- 30 (3) If a person committed to the department refuses to participate
- 31 in the structured programming described in subsection (1) of this

- 1 section, he or she shall be subject to disciplinary action, except that a
- 2 person committed to the department who refuses to participate in
- 3 structured programming consisting of classes and activities organized by
- 4 inmate self-betterment clubs, cultural clubs, or other inmate-led or
- 5 volunteer-led groups shall not be subject to disciplinary action.
- 6 (4) Any person committed to the department who is qualified by
- 7 reason of education, training, or experience to teach academic or
- 8 vocational classes may be given the opportunity to teach such classes to
- 9 committed offenders as part of the structured programming described in
- 10 this section.
- 11 (5) The department shall evaluate the quality of programs funded by
- 12 the department. The evaluation shall focus on whether program
- 13 participation reduces recidivism. Subject to the availability of funding,
- 14 the department may contract with an independent contractor or academic
- 15 institution for each program evaluation. Each program evaluation shall be
- 16 standardized and shall include a site visit, interviews with key staff,
- 17 interviews with offenders, group observation, if applicable, and review
- 18 of materials used for the program. The evaluation shall include adherence
- 19 to concepts that are linked with program effectiveness, such as program
- 20 procedures, staff qualifications, and fidelity to the program model of
- 21 delivering offender assessment and treatment. Each program evaluation
- 22 shall also include feedback to the department concerning program
- 23 strengths and weaknesses and recommendations for better adherence to
- 24 evidence-based programming.
- 25 (6) Within thirty days after receiving written notice as required by
- 26 <u>subsection (3) of section 83-1,114 from the board, deferring a committed</u>
- 27 offender for release on parole, the department shall provide any
- 28 recommended treatment or programming recommended by the board. If the
- 29 <u>committed offender denies or refuses to participate in any treatment or</u>
- 30 programming, the department shall obtain a written statement from the
- 31 committed offender in which the committed offender expresses his or her

- 1 refusal to participate and any reasons relevant to his or her decision
- 2 and shall provide the written statement to the Office of Inspector
- 3 General of the Nebraska Correctional System. An annual report shall also
- 4 be provided by the department to the office regarding any committed
- 5 offender deferred by parole with information on programming received,
- 6 programming rejected, programming denied, and the reasons why programming
- 7 was not received or was denied.
- 8 Sec. 2. Section 83-1,114, Reissue Revised Statutes of Nebraska, is
- 9 amended to read:
- 10 83-1,114 (1) Whenever the <u>board</u> Board of Parole considers the
- 11 release of a committed offender who is eligible for release on parole, it
- 12 shall order his or her release unless it is of the opinion that his or
- 13 her release should be deferred because:
- 14 (a) There is a substantial risk that he or she will not conform to
- 15 the conditions of parole;
- 16 (b) His or her release would depreciate the seriousness of his or
- 17 her crime or promote disrespect for law;
- 18 (c) His or her release would have a substantially adverse effect on
- 19 institutional discipline; or
- 20 (d) His or her continued correctional treatment, medical care, or
- 21 vocational or other training in the facility will substantially enhance
- 22 his or her capacity to lead a law-abiding life when released at a later
- 23 date.
- 24 (2) In making its determination regarding a committed offender's
- 25 release on parole, the <u>board</u> Board of Parole shall take into account each
- of the following factors:
- 27 (a) The offender's personality, including his or her maturity,
- 28 stability, and sense of responsibility and any apparent development in
- 29 his or her personality which may promote or hinder his or her conformity
- 30 to law;
- 31 (b) The adequacy of the offender's parole plan;

1 (c) The offender's ability and readiness to assume obligations and

- 2 undertake responsibilities;
- 3 (d) The offender's intelligence and training;
- 4 (e) The offender's family status and whether he or she has relatives
- 5 who display an interest in him or her or whether he or she has other
- 6 close and constructive associations in the community;
- 7 (f) The offender's employment history, his or her occupational
- 8 skills, and the stability of his or her past employment;
- 9 (g) The type of residence, neighborhood, or community in which the
- 10 offender plans to live;
- 11 (h) The offender's past use of narcotics or past habitual and
- 12 excessive use of alcohol;
- (i) The offender's mental or physical makeup, including any
- 14 disability or handicap which may affect his or her conformity to law;
- 15 (j) The offender's prior criminal record, including the nature and
- 16 circumstances, recency, and frequency of previous offenses;
- 17 (k) The offender's attitude toward law and authority;
- 18 (1) The offender's conduct in the facility, including particularly
- 19 whether he or she has taken advantage of the opportunities for self-
- 20 improvement, whether he or she has been punished for misconduct within
- 21 six months prior to his or her hearing or reconsideration for parole
- 22 release, whether any reductions of term have been forfeited, and whether
- 23 such reductions have been restored at the time of hearing or
- 24 reconsideration;
- 25 (m) The offender's behavior and attitude during any previous
- 26 experience of probation or parole and the recency of such experience;
- 27 (n) The risk and needs assessment completed pursuant to section
- 28 83-192; and
- 29 (o) Any other factors the board determines to be relevant.
- 30 (3) If the board determines that the release of a committed offender
- 31 should be deferred, the board shall inform the department within ten

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- 1 <u>business days after such deferment</u>. Such notice shall be in writing and
- 2 <u>shall state the reasons for the deferment. The board shall also describe</u>
- 3 or recommend any programming or treatment in which the committed offender
- 4 should participate or that the committed offender should complete in
- 5 order to enhance his or her likelihood of release upon later
- 6 consideration by the board. A copy of such notice shall be provided to
- 7 the committed offender at the time it is served to the department.
- 8 Sec. 3. Original section 83-1,114, Reissue Revised Statutes of
- 9 Nebraska, and section 83-182.01, Revised Statutes Cumulative Supplement,
- 10 2016, are repealed.