



DEPARTMENT OF LABOR

December 28, 2018

Pete Ricketts, Governor

Pete Ricketts, Governor State of Nebraska State Capitol NW Corner Lincoln, Nebraska 68509-4848

Pursuant to Neb. Rev. Stat. §48-606, the Commissioner of Labor is required to submit an annual report to the Governor on or before December 31 of each year concerning the administration and operation of the Nebraska Employment Security Law for the previous fiscal year. I am pleased to provide you with the Unemployment Insurance Program Annual Report for Fiscal Year 2018, as administered by the Nebraska Department of Labor under the Nebraska Employment Security Law. This report covers the period of October 1, 2017 to September 30, 2018.

Sincerely,

John H. Albin

Commissioner of Labor

John H. Ollin



Unemployment Insurance

Fiscal Year 2018 Annual Report

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Overview

The Nebraska Unemployment Insurance (UI) program was created to provide a temporary partial wage replacement to workers unemployed through no fault of their own. The UI program is a federal-state partnership based upon the implementation of the Social Security Act of 1935. The federal government sets broad overall policy for administration of the program and provides money to the states for the proper and efficient administration of the state unemployment programs. The United States Department of Labor (USDOL) monitors state performance and compliance and holds and invests all money in the Unemployment Trust Fund until drawn down by states for the payment of benefits.

The Nebraska Employment Security Law (NESL) sets forth benefit eligibility requirements for workers and the tax structure applicable to subject employers. The State directly administers the unemployment program, takes claims from unemployed workers, determines eligibility, insures timely payment of benefits, determines employer liability, and assesses and collects combined tax payments.

Benefits

In the federal fiscal year (FFY) ending on September 30, 2018, the State of Nebraska paid \$75,371,627 in regular and reimbursable unemployment benefits.

FFY	Regular	Payments in Lieu of Contributions	Total
2012	\$134,346,453	\$12,419,105	\$146,765,558
2013	\$113,327,591	\$9,733,507	\$123,061,098
2014	\$98,469,109	\$7,684,522	\$106,153,631
2015	\$86,550,512	\$6,373,893	\$92,924,405
2016	\$74,841,678	\$4,334,304	\$79,175,982
2017	\$76,218,144	\$4,435,075	\$80,653,220
2018	\$68,866,256	\$7,136,483	\$76,002,739

Nearly all wage and salary workers are covered by the UI program. Railroad workers are covered by a separate federal UI program. Ex-service members with recent service in the Armed Forces and civilian federal employees are covered by a federal UI program, with states paying benefits from federal funds as agents of the federal government.

UI Claims FFY 2018	
Initial Claims Filed	43,322
Initial Claims Receiving the First Payment	17,514
Continued Weeks Filed	275,220
Continued Weeks Paid	211,744

	UI Monthly Claims							
Month	Initial Claims	Max. Weekly Benefit Amount	Avg. Weekly Benefit Amount					
Oct	3,023	\$408	\$337					
2017 Nov	4,296	\$408	\$334					
Dec	7,026	\$408	\$333					
Jan	5,744	\$414	\$341					
Feb	3,084	\$414	\$344					
Mar	2,991	\$414	\$343					
Apr	2,480	\$414	\$341					
2018 May	3,377	\$414	\$336					
Jun	2,998	\$414	\$311					
Jul	2,999	\$414	\$306					
Aug	2,604	\$414	\$322					
Sep	2,700	\$414	\$346					

The average weekly benefit amount ranged from a high of \$346 in September 2018 to a low of \$306 in July 2018.

The number of initial claims ranged from a high of 7,026 in December 2017 to a low of 2,480 in April 2018.

Tax

Unemployment insurance (UI) taxes are assessed by the State of Nebraska upon wages earned in employment. The state "combined tax" is comprised of contributions which are deposited to the federal Unemployment Trust Fund and a state unemployment insurance tax which is deposited to the State Unemployment Insurance Trust Fund. The federal government collects a separate federal unemployment tax pursuant to the Federal Unemployment Tax Act (FUTA). Tax rates are established for the calendar year.

Some of the 2019 UI combined tax rates have changed from the 2018 UI combined tax rates.
Category 1 will continue to have a tax rate of 0.00%, Category 12 will decrease to 0.70%, and Category 20 will continue at 5.40%. The taxable wage base is \$9,000 per employee per year.

Historical (CY 2011 – 2017) Combined Tax Rates							
Category	2012	2013	2014	2015	2016	2017	2018
1	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
2	0.62%	0.42%	0.35%	0.29%	0.25%	0.19%	0.19%
3	1.00%	0.67%	0.56%	0.47%	0.40%	0.30%	0.30%
4	1.12%	0.76%	0.62%	0.53%	0.45%	0.34%	0.34%
5	1.25%	0.84%	0.69%	0.58%	0.50%	0.37%	0.38%
6	1.50%	1.01%	0.83%	0.70%	0.60%	0.45%	0.46%
7	1.62%	1.09%	0.90%	0.76%	0.65%	0.49%	0.49%
8	1.75%	1.18%	0.97%	0.82%	0.70%	0.52%	0.53%
9	2.00%	1.35%	1.11%	0.93%	0.80%	0.60%	0.61%
10	2.25%	1.52%	1.25%	1.05%	0.90%	0.67%	0.68%
11	2.37%	1.60%	1.32%	1.11%	0.95%	0.71%	0.72%
12	2.49%	1.68%	1.39%	1.17%	1.00%	0.75%	0.76%
13	2.62%	1.77%	1.46%	1.23%	1.05%	0.79%	0.80%
14	2.74%	1.85%	1.53%	1.28%	1.10%	0.82%	0.84%
15	2.99%	2.02%	1.67%	1.40%	1.20%	0.90%	0.91%
16	3.37%	2.27%	1.87%	1.58%	1.35%	1.01%	1.03%
17	3.87%	2.61%	2.15%	1.81%	1.55%	1.16%	1.18%
18	4.49%	3.03%	2.50%	2.10%	1.80%	1.35%	1.37%
19	5.36%	3.62%	2.98%	2.51%	2.15%	1.61%	1.63%
20	6.49%	5.40%	5.40%	5.40%	5.40%	5.40%	5.40%

Historical (CY 2011 – 2017) Combined Tax Rates – New Employers							
Category	2012	2013	2014	2015	2016	2017	2018
Non- construction	2.49%	1.68%	1.39%	1.25%	1.25%	1.25%	1.25%
Construction	6.49%	5.40%	5.40%	5.40%	5.40%	5.40%	5.40%

Contributions from Employers to Unemployment Trust Fund								
	FY2012	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018	
Combined tax	\$180,832,150.79	\$128,357,876.3 7	\$110,991,856.4 4	\$100,444,301.4 2	\$94,030,101.76	\$74,129,624	\$74,322,913	
lieu of	\$15,409,832.95	\$10,408,073.57	\$9,296,119.16	\$6,654,051.78	\$4,853,263.53	\$4,336,230	\$4,821,376	
contributions								

Trust Fund

FFY Unemployment Trust Fund (UTF) and State Unemployment Insurance Trust (SUIT) Balances									
	2012	2013	2014	2015	2016	2017	2018		
UTF Available for Benefits	\$319,773,037	\$356,089,528	\$351,594,772	\$388,852,371	\$417,589,713	\$420,998,487	\$435,349,291		
SUIT Balance	\$49,228,949	\$51,614,189	\$50,124,392	\$56,667,033	\$60,250,459	\$61,646,295	\$66,016,324		
Total Funds Available to Pay Benefits	\$369,001,987	\$407,703,717	\$401,719,164	\$445,519,405	\$477,840,172	\$482,644,783	\$501,365,614		
State Reserve Ratio	1.08%	1.14%	1.09%	1.15%	1.18%	1.15%	1.15%		

The UTF is established	UTF	Balance	SUIT F	und Balance
within the federal treasury as	9/30/2012	\$333,940,398	9/30/2012	\$49,228,949
a reserve to pay liability	9/30/2013	\$364,492,935	9/30/2013	\$51,614,189
against future benefits. The	9/30/2014	\$385,056,723	9/30/2014	\$50,124,392
SUIT Fund is a state account	9/30/2015	\$392,393,375	9/30/2015	\$56,667,033
reserved for the payment of	9/30/2016	\$419,015,436	9/30/2016	\$60,250,459
unemployment benefits if	9/30/2017	\$428,264,969	9/30/2017	\$61,646,295
needed.	9/30/2018	\$441,472,601	9/30/2018	\$66,016,324

Recommendations for Legislature

Because of the continued solvency of the Nebraska unemployment program, no significant changes to the Nebraska Employment Security Law are required at this time.

