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LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1071

Introduced by Haar, 21.

Read first time January 20, 2016

Committee: Natural Resources

declare an emergency.

- A BILL FOR AN ACT relating to energy development; to amend section 81-1607, Reissue Revised Statutes of Nebraska, and sections 81-1601, 81-1602, 81-1603, 81-1605, and 81-1607.01, Revised Statutes Supplement, 2015; to adopt the Solar Energy Economic Development Act; to provide duties and powers for the State Energy Office; to harmonize provisions; to repeal the original sections; and to
- 8 Be it enacted by the people of the State of Nebraska,

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1 Section 1. Sections 1 to 6 of this act shall be known and may be

- 2 <u>cited as the Solar Energy Economic Development Act.</u>
- 3 Sec. 2. The Legislature finds and declares that:
- 4 (1) Solar energy provides many benefits including, but not limited
- 5 to, the following:
- 6 (a) Reducing reliance on fossil fuels;
- 7 (b) Providing energy at times of peak demand for electricity;
- 8 (c) The capability of being scaled up or down in size depending on
- 9 the needs of a project;
- 10 <u>(d) The capability of being sited in both rural and urban areas and</u>
- 11 <u>located near the place of energy usage;</u>
- (e) Helping businesses and residences reduce their energy usage and
- 13 <u>lower their energy bills;</u>
- 14 (f) Reducing the cost of local government by reducing long-term
- 15 utility cost growth;
- 16 (g) Locking in rates at times when the costs of fossil fuels are
- 17 escalating; and
- 18 (h) Keeping energy dollars in the local community instead of sending
- 19 those dollars outside the state.
- 20 (2) It is the policy of the State of Nebraska to promote solar
- 21 energy development. There is a great deal of interest in solar energy
- 22 among Nebraskans, and Nebraska has great potential for solar energy
- 23 development, yet very little solar development has occurred in the state.
- 24 Solar energy development can help Nebraska meet compliance requirements
- 25 under the federal Environmental Protection Agency's Clean Power Plan.
- 26 Solar energy can help Nebraska's public power industry by providing
- 27 economic development in their service areas, and solar energy can attract
- 28 <u>new business to the state. Incentives are needed for solar energy</u>
- 29 <u>development to provide much needed economic and environmental benefits to</u>
- 30 <u>the people of Nebraska.</u>
- 31 Sec. 3. It is the intent of the Legislature that four million

- 1 dollars be appropriated during fiscal year 2016-17 to the State Energy
- 2 Office Cash Fund for the State Energy Office to provide grants for the
- 3 purpose of supporting solar energy development in Nebraska under the
- 4 <u>Solar Energy Economic Development Act.</u>
- 5 Sec. 4. (1) Grants provided under section 3 of this act shall be
- 6 allocated as follows:
- 7 <u>(a) To electric utilities that have established solar energy</u>
- 8 <u>incentive programs that recognize and support the value of solar energy</u>
- 9 for their customers;
- 10 (b) To local governments; or
- 11 (c) To businesses, tax exempt organizations, and individuals.
- 12 (2) The following levels of solar energy incentive programs are
- 13 <u>authorized:</u>
- 14 (a) Net metering as defined in section 70-2002;
- 15 (b) Business solar which means a solar electric generation facility
- 16 owned by a for-profit entity with a nameplate capacity rating of two
- 17 megawatts or less and which has an agreement to sell its electric
- 18 generation output to an electric utility or another political subdivision
- 19 of the State of Nebraska; and
- 20 <u>(c) Community solar which means a solar electric generation facility</u>
- 21 with a nameplate capacity rating of two megawatts or less in which the
- 22 subscribers of the facility receive a bill credit for the electricity
- 23 generated in proportion to the amount of subscription and which has an
- 24 agreement to sell its electric output to an electric utility or another
- 25 political subdivision of the State of Nebraska. A community solar program
- 26 may be established and operated by one or more nonprofit organizations or
- 27 <u>cooperatives or political subdivisions, and may be operated in</u>
- 28 conjunction with a for-profit entity in order to monetize tax credits.
- 29 (3) For purposes of this section: (a) Subscriber means a person who
- 30 has invested in a community solar project in an amount with a value equal
- 31 to at least a two hundred watt nameplate capacity rating. A subscriber

- 1 can be an individual, a business, or a nonprofit entity; (b) nameplate
- 2 capacity has the same meaning as in section 77-6202. In determining the
- 3 nameplate capacity rating, individual solar generation units may be
- 4 aggregated; (c) solar energy incentive program means financial assistance
- 5 provided to stimulate investment in solar energy; and (d) value of solar
- 6 energy means economic and environmental value provided to electric
- 7 utilities and their customers.
- 8 (4) Grants shall be allocated equally across the state to the
- 9 greatest extent possible. For purposes of the Solar Energy Economic
- 10 Development Act, electric utility has the same meaning as in section
- 11 70-802.
- 12 Sec. 5. Grants to electric utilities shall be used to support solar
- 13 energy incentive programs and to help cover the cost of solar energy
- 14 <u>development</u>. Preference shall be given to projects which provide local
- 15 governments or electric utilities with an option to purchase the solar
- 16 energy development project after a period of time. Businesses, tax exempt
- 17 organizations, local governments, and individuals may apply for grants to
- 18 help them cover the cost to develop solar energy. Preference shall be
- 19 given to applicants whose electric utility does not offer a solar energy
- 20 incentive program applicable to their proposed program. No grant pursuant
- 21 to the Solar Energy Economic Development Act shall exceed fifteen percent
- 22 of the total cost of the solar energy project or more than one hundred
- 23 <u>fifty thousand dollars.</u>
- 24 Sec. 6. The State Energy Office may establish criteria for the
- 25 approval of grant applications and may adopt and promulgate rules and
- 26 <u>regulations deemed necessary to carry out the purposes of the Solar</u>
- 27 <u>Energy Economic Development Act.</u>
- 28 Sec. 7. Section 81-1601, Revised Statutes Supplement, 2015, is
- 29 amended to read:
- 30 81-1601 (1) There is hereby created an agency of state government to
- 31 be known as the State Energy Office. The office may be a separate

- 1 division within an existing executive department.
- 2 (2) The chief executive officer shall be known as the Director of
- 3 the State Energy Office and shall be appointed by the Governor with the
- 4 advice and consent of the Legislature. The director shall administer the
- 5 affairs of the office and shall serve at the pleasure of the Governor.
- 6 The director may employ such assistants, professional staff, and other
- 7 employees as may be deemed necessary to effectively carry out the
- 8 provisions of sections 81-1601 to 81-1605 and the Solar Energy Economic
- 9 <u>Development Act</u> within such appropriations as the Legislature may
- 10 provide. The salary of the director shall be fixed by the Governor unless
- 11 otherwise expressly provided for by law.
- 12 Sec. 8. Section 81-1602, Revised Statutes Supplement, 2015, is
- 13 amended to read:
- 14 81-1602 The State Energy Office shall have the following duties:
- 15 (1) To serve as or assist in developing and coordinating a central
- 16 repository within state government for the collection of data on energy;
- 17 (2) To undertake a continuing assessment of the trends in the
- 18 availability, consumption, and development of all forms of energy;
- 19 (3) To collect and analyze data relating to present and future
- 20 demands and resources for all sources of energy and to specify energy
- 21 needs for the state;
- 22 (4) To recommend to the Governor and the Legislature energy policies
- 23 and conservation measures for the state and to carry out such measures as
- 24 are adopted;
- 25 (5) To provide for public dissemination of appropriate information
- on energy, energy sources, and energy conservation;
- 27 (6) To accept, expend, or disburse funds, public or private, made
- 28 available to it for research studies, demonstration projects, or other
- 29 activities which are related either to energy conservation and efficiency
- 30 or development;
- 31 (7) To study the impact and relationship of state energy policies to

- 1 national and regional energy policies and engage in such activities as
- 2 will reasonably insure that the State of Nebraska and its citizens
- 3 receive an equitable share of energy supplies, including the
- 4 administration of any federally mandated or state-mandated energy
- 5 allocation programs;
- 6 (8) To actively seek the advice of the citizens of Nebraska
- 7 regarding energy policies and programs;
- 8 (9) To prepare emergency allocation plans suggesting to the Governor
- 9 actions to be taken in the event of serious shortages of energy;
- 10 (10) To design a state program for conservation of energy and energy
- 11 efficiency;
- 12 (11) To provide technical assistance to local subdivisions of
- 13 government;
- 14 (12) To provide technical assistance to private persons desiring
- 15 information on energy conservation and efficiency techniques and the use
- 16 of renewable energy technologies;
- 17 (13) To develop a strategic state energy plan pursuant to section
- 18 81-1604;
- 19 (14) To develop and disseminate transparent and objective energy
- 20 information and analysis while utilizing existing energy planning
- 21 resources of relevant stakeholder entities;
- 22 (15) To actively seek to maximize federal and other nonstate funding
- 23 and support to the state for energy planning; and
- 24 (16) To monitor energy transmission capacity planning and policy
- 25 affecting the state and the regulatory approval process for the
- 26 development of energy infrastructure and make recommendations to the
- 27 Governor and electronically to the Legislature as necessary to facilitate
- 28 energy infrastructure planning and development; and -
- 29 (17) To provide grants for the purpose of supporting solar energy
- 30 <u>development in Nebraska under the Solar Energy Economic Development Act.</u>
- 31 Sec. 9. Section 81-1603, Revised Statutes Supplement, 2015, is

- 1 amended to read:
- 2 81-1603 The office shall have the power to do such things as are
- 3 necessary to carry out sections 81-1601 to 81-1605 and the Solar Energy
- 4 Economic Development Act, including, but not limited to, the following:
- 5 (1) To adopt rules and regulations, pursuant to the Administrative
- 6 Procedure Act, to carry out the purposes of sections 81-1601 to 81-1605
- 7 and the Solar Energy Economic Development Act;
- 8 (2) To make all contracts pursuant to sections 81-1601 to 81-1605
- 9 and the Solar Energy Economic Development Act and do all things to
- 10 cooperate with the federal government, and to qualify for, accept,
- 11 expend, and dispense public or private funds intended for the
- 12 implementation of sections 81-1601 to 81-1605 and the Solar Energy
- 13 <u>Economic Development Act;</u>
- 14 (3) To contract for services, if such work or services cannot be
- 15 satisfactorily performed by employees of the agency or by any other part
- 16 of state government;
- 17 (4) To enter into such agreements as are necessary to carry out
- 18 energy research and development with other states;
- 19 (5) To carry out the duties and responsibilities relating to energy
- 20 as may be requested or required of the state by the federal government;
- 21 (6) To cooperate and participate with the approval of the Governor
- 22 in the activities of organizations of states relating to the
- 23 availability, conservation, development, and distribution of energy;
- 24 (7) To engage in such activities as will seek to insure that the
- 25 State of Nebraska and its citizens receive an equitable share of energy
- 26 supplies at a fair price; and
- 27 (8) To form advisory committees of citizens of Nebraska to advise
- 28 the director of the energy office on programs and policies relating to
- 29 energy and to assist in implementing such programs. Such committees shall
- 30 be of a temporary nature and no member shall receive any compensation for
- 31 serving on any such committee but, with the approval of the Governor,

- 1 members shall receive reimbursement for actual and necessary expenses as
- 2 provided in sections 81-1174 to 81-1177. The minutes of meetings of and
- 3 actions taken by each committee shall be kept and a record shall be
- 4 maintained of the name, address, and occupation or vocation of every
- 5 individual serving on any committee. Such minutes and records shall be
- 6 maintained in the State Energy Office and shall be available for public
- 7 inspection during regular office hours.
- 8 Sec. 10. Section 81-1605, Revised Statutes Supplement, 2015, is
- 9 amended to read:
- 10 81-1605 Notwithstanding any provisions of sections 81-1601 to
- 11 81-1605 and the Solar Energy Economic Development Act, the State Energy
- 12 Office shall not perform any duties or exercise any powers which are
- 13 delegated to other agencies or subdivisions of state government.
- 14 Sec. 11. Section 81-1607, Reissue Revised Statutes of Nebraska, is
- 15 amended to read:
- 16 81-1607 (1) On or before February 15 of each year, the Director of
- 17 the State Energy Office shall transmit to the Governor and the Clerk of
- 18 the Legislature a comprehensive report designed to identify emerging
- 19 trends related to energy supply, demand, and conservation and to specify
- 20 the level of statewide energy need within the following sectors:
- 21 Agricultural, commercial, residential, industrial, transportation,
- 22 utilities, government, and any other sector that the director determines
- 23 to be useful. The report submitted to the Clerk of the Legislature shall
- 24 be submitted electronically.
- 25 (2) The report shall include, but not be limited to:
- 26 (a) An assessment of the state's energy resources, including
- 27 examination of the current energy supplies and any feasible alternative
- 28 sources;
- (b) The estimated reduction in annual energy consumption resulting
- 30 from various energy conservation measures;
- 31 (c) The status of the office's ongoing studies;

- 1 (d) Recommendations to the Governor and the Legislature for
- 2 administrative and legislative actions to accomplish the purposes of
- 3 sections 70-625, 70-704, 81-161, 81-1602, 81-1606, and 81-1607 and the
- 4 Solar Energy Economic Development Act; and
- 5 (e) The use of funds disbursed during the previous year under
- 6 sections 81-1635 to 81-1641. The use of such funds shall be reported each
- 7 year until the funds are completely disbursed and all contractual
- 8 obligations have expired or otherwise terminated.
- 9 Sec. 12. Section 81-1607.01, Revised Statutes Supplement, 2015, is
- 10 amended to read:
- 11 81-1607.01 The State Energy Office Cash Fund is hereby created. The
- 12 fund shall consist of funds received pursuant to section 57-705 and as
- 13 appropriated by the Legislature. The fund shall be used for the
- 14 administration of sections 81-1601 to 81-1607, for energy conservation
- 15 activities, for carrying out the purposes of the Solar Energy Economic
- 16 <u>Development Act</u>, and for providing technical assistance to communities in
- 17 the area of natural gas other than assistance regarding ownership of
- 18 regulated utilities, except that transfers may be made from the fund to
- 19 the General Fund at the direction of the Legislature. Any money in the
- 20 State Energy Office Cash Fund available for investment shall be invested
- 21 by the state investment officer pursuant to the Nebraska Capital
- 22 Expansion Act and the Nebraska State Funds Investment Act.
- 23 Sec. 13. Original section 81-1607, Reissue Revised Statutes of
- 24 Nebraska, and sections 81-1601, 81-1602, 81-1603, 81-1605, and
- 25 81-1607.01, Revised Statutes Supplement, 2015, are repealed.
- 26 Sec. 14. Since an emergency exists, this act takes effect when
- 27 passed and approved according to law.