PREPARED BY: DATE PREPARED: PHONE: Kathy Tenopir January 27, 2016 471-0058

**LB 830** 

Revision: 00

## **FISCAL NOTE**

**LEGISLATIVE FISCAL ANALYST ESTIMATE** 

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 201	16-17	FY 2017-18				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS							

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB830 changes the provision for state employees' vacation leave. LB830 requires the head of a state agency to provide a reasonable opportunity for employees to use rather than forfeit accumulated vacation leave. If the employee's request is denied, the agency must pay the employee the cash equivalent of the amount of leave forfeited.

The Department of Administrative Services indicates that the State's payroll system cannot accommodate the rollback of vacation hours, so each agency must calculate the impact manually. Therefore, the fiscal impact cannot be estimated at this time. LB830 would increase costs.

Several items can be noted.

- There are 16,379 state employees, excluding the University and State Colleges, of which 10,750 are covered by collective bargaining agreements.
- Vacation leave is a topic of bargaining and is included in the State's current collective bargaining agreements.
- Section 81-1371(9) provides that the collective bargaining contract supercedes state law.
- For FY2016-17, LB830 would impact only those state employees not covered by a collective bargaining agreement since an agreement is already in effect for bargaining employees.
- For FY2017-18 and beyond the number of state employees that would be impacted would depend on what is agreed to during collective bargaining.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 830	AM:	AGENCY/POLT. SUB: Supreme Court			
REVIEWED BY: Gary Bush			DATE: 1/28/16 PHONE: 471-4161		
COMMENTS: Given how the bill is worded, there is no basis to disagree with the Court's estimate of impact because current					
practice does not take into account the denial of vacation leave requests. Therefore; there is no history to determine a					
potential impact. It would be reasonable to believe there would be an impact to the Courts.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 830	AM:	AGENCY/POLT. SUB: Dept. of Administrative Services			
REVIEWED BY: Gar	y Bush		DATE: 1/19/16	PHONE: 471-4161	
COMMENTS: No basis to disagree with the agency estimate of impact. The estimate appears to be reasonable given the					
assumptions made.					

32,620

32,362

578

31,825

36,397

<b>LB</b> <sup>(1)</sup> 830		FISCAL NOTE
State Agency OR Political Subdivision Name: (2)	Department of Administrative Services - State Personnel / Employee Relations	
Prepared by: (3) Bo Botelho	Date Prepared: (4) January 14, 2016 Phone:	402-471-0972
ESTIMATE PROVIDE	D BY STATE AGENCY OR POLITICAL SUBDIVIS	SION
FY 20	16-17 FY 20	17-18
EXPENDITURES	REVENUE EXPENDITURES	<u>REVENUE</u>
GENERAL FUNDS 3,994	4,094	

592

32,620

37,306

## **Explanation of Estimate:**

**CASH FUNDS** 

FEDERAL FUNDS REVOLVING FUNDS

TOTAL FUNDS

LB830 requires agency heads to provide reasonable opportunity for an employee to use rather than forfeit accumulated vacation leave. Under the bill, if an employee makes a reasonable written request to use vacation leave, before the leave must be forfeited under this section, and the employing agency denies the request, the employing agency must pay the employee the cash equivalent of the amount of forfeited vacation leave that was requested and denied.

31,825

31,825

It is difficult to predict to what extent agencies would be able to accommodate all vacation requests in a given year. In addition, the State's payroll system cannot accommodate automatic rollback of vacation hours, so each agency must calculate this action manually. Therefore State Personnel is only able to provide the fiscal impact for Department of Administrative Services, Office of Chief Information Officer, Capitol Commission and State Budget Division (DAS) employees who forfeited vacation hours effective 11:59 p.m. Dec. 31, 2015.

The total number of hours forfeited by DAS employees at the end of end of calendar year 2015 was 912.41 hours. It is impossible to know how many of those forfeited vacation hours would be paid out as proposed by LB830. If all of those forfeited vacation hours had been paid out the fiscal impact to DAS would have been \$30,867 in Personal Service Limitation (PSL) plus an additional \$4,676 for Retirement and FICA for a total fiscal impact of \$35,543. The result would be employees would have been paid for time worked plus vacation not taken, thus creating a situation where the employee would be doubled paid for the hours bought back.

Assuming the bill is effective December 2016 the fiscal impact to DAS in FY16-17 would be **\$31,608** in PSL plus **\$4,789** for benefits for a total of **\$36,397** (\$31,608 + \$4,789 = \$36,397).

## 1. Assumptions/Calculations FY16-17

Assume same number of vacation hours subject to forfeiture: 912.41 hours

Added FY16-17 2.4% across the board salary increase to December 2015 value of \$30,867 = **\$31,608**(\$30,867 X 2.4% = \$741) [\$30,867 + \$741 = \$31,608]

Additional cost of benefits of **\$4,789** - Retirement 7.50% and FICA 7.65% (\$31,608 X 15.15% = \$4,789)

In December 2017 the fiscal impact to DAS in FY17-18 would be **\$32,398** in PSL plus **\$4,908** for benefits for a total of **\$37,306** (\$32,398 + \$4,908 = \$37,306).

## 2. Assumptions/Calculations FY17-18

Assume same number of vacation hours subject to forfeiture: 912.41 hours

Added FY17-18 estimated 2.5% across the board salary increase to December 2016 value of \$31,608 = \$32,398 (\$31,608 X 2.5% = \$790) [\$31,608 + \$790 = \$32,398]

Additional cost of benefits of \$4,908 - Retirement 7.50% and FICA 7.65% (\$32,398 X 15.15% = \$4,908)

The table below summarizes the impact by fund type of the increased DAS costs. The allocation by fund type is based on the DAS FY14-15 PSL expenditures.

	FY2016-17	FY2017-18	
	PSL	PSL	
General Funds	3,994	4,094	
Cash Funds	578	592	
Revolving Funds	31,825	32,620	
Total Funds	36,397	37,306	

In addition to the increased General, cash and revolving fund appropriation, the additional revolving fund costs for FY16-17 and FY17-18 could require an increase in statewide assessments, rates and/or surcharges. These increases would be passed along to the Agency's statewide customers resulting in possible increases in General and other funding requests from other State Agencies.

BREAKI	DOWN BY MA	JOR OBJECTS O	F EXPENDITURE		
Personal Services:					
	NUMBER OF POSITIONS		2016-17	2017-18	
POSITION TITLE	<u>16-17</u>	<u>17-18</u>	<b>EXPENDITURES</b>	<b>EXPENDITURES</b>	
Various - PSL			31,608	32,398	
	·				
Benefits			4,789	4,908	
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL			36,397	37,306	

$LB^{(1)}$	830						FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)			Supr	Supreme Court				
Prepare	ed by: (3)	Eric Asboe	Date l	Prepared: (4)	1/26/16	Phone: (5)	1-4138	
		ESTIMATE PRO	OVIDED BY ST	ATE AGENCY	OR POLITICAL S	SUBDIVISIC	ON	
			FY 2016-17			FY 2017	-18	
		EXPENDITU		<u>REVENUE</u>	EXPENDITU		REVENUE	
GENEI	RAL FUN	DS						
CASH 1	FUNDS							
FEDER	RAL FUNI	OS						
OTHE	R FUNDS							
TOTA	L FUNDS							
Evolon	ation of E	atimata.						
2. prum	acton of E							
		BREAKI	OOWN BY MA.	JOR OBJECTS	OF EXPENDITUR	RE		
Person	al Services					<del>=</del>		
	POSIT	ION TITLE	NUMBER OI 16-17	F POSITIONS 17-18	2016-17 <u>EXPENDITU</u>		2017-18 EXPENDITURES	
Benefit	s							
Operat	ing							
Travel.			··					
Capital	outlay							
Aid								
-	-	nents						
TO	TAL							