PREPARED BY: DATE PREPARED: PHONE: Doug Nichols May 15, 2015 471-0052

LB 605

Revision: 03

FISCAL NOTE

Updated for amendments adopted through May 12, 2015.

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF	FISCAL IMPACT - STA	ATE AGENCIES (See r	narrative for political subdiv	ision estimates)
	FY 201	5-16	FY 20	16-17
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	1,763,046		4,939,695	
CASH FUNDS	298,778		561,814	
FEDERAL FUNDS				
OTHER FUNDS	159,464		416,837	
TOTAL FUNDS	2,221,288		5,918,346	

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

This bill, as amended, changes penalties for certain violations to account for inflation. It creates and changes certain felony penalties, and it requires that certain sentences be served in a county jail. All sentences of post-release supervision shall be served under the jurisdiction of the Office of Probation Administration. Certain sentences shall include a period of post-release supervision.

The bill would create the County Justice Reinvestment Grant Program within the Nebraska Commission on Law Enforcement and Criminal Justice to provide grants to counties to help offset increased jail costs due to provisions of this bill.

The bill would add a member to the Crime Victim's Reparations Committee, and it would increase the maximum amount allowed for an award from the Victim Compensation Fund from \$10,000 to \$25,000.

The bill would incorporate the provisions of LB12 to ensure that enrollment in a medical assistance program is suspended, rather than terminated, when an enrolled individual becomes an inmate of a public institution.

The following table summarizes the estimated impact to the Supreme Court as adjusted by LFO:

Fund Source:	FY16	FY17	FY18	FY19	FY20	5 Year Total
General Fund	2,645,228	9,942,870	14,479,606	17,793,175	18,961,548	63,822,427
Cash Fund	239,304	502,340	801,210	983,683	1,043,119	3,569,656
Total	2,884,532	10,445,210	15,280,816	18,776,858	20,004,667	67,392,083

Notes:

The General Fund costs estimated by the Supreme Court have been adjusted for timing. More of the impact from this bill will probably occur in later years rather than earlier years. If these additional costs do occur sooner, they can be evaluated and considered for funding when the Supreme Court's budget is developed.

Because cash funds in the Supreme Court's budget are estimated, there was no adjustment made to the cash fund amounts.

The Supreme Court's response is attached. Although the dollar amounts by year will not match up with the adjusted amounts in this fiscal note, the 5 year total is still the same amount.

The Supreme Court's response shows the addition of a County Court Judge starting in FY18, and two County Court Judges in FY19 and FY20. Although the dollar amounts are included in the above-table, adding new judges will require a separate bill.

The following table summarizes the estimated impact to the Department of Correctional Services (DCS):

	FY2015-16	FY2016-17	FY2015-16	FY2016-17
Items	Number o	f Positions	Expen	ditures
Corrections Parole Supervisors	2.00	2.00	93,344	93,344
Research Manager	2.00	2.00	105,133	105,133
Administrative Assistant III	1.00	1.00	45,255	45,255
Benefits			73,120	73,120
Operating			325,500	235,000
Capital Outlay			14,250	-
Inmate Per Diem			(1,538,784)	(6,155,136)
Total	5.00	5.00	(882,182)	(5,603,284)

See the attached response from DCS for additional details.

For every inmate, the Department of Correctional Services (DCS) incurs per diem costs. The FY14 per diem cost for an individual inmate was \$7,124 per year. This is the cost for food, medical care, inmate wages, clothing, cleaning supplies, food service supplies, cell and dorm supplies, other supplies, and transportation.

This bill changes certain penalties and these changes could result in fewer persons being sent to prison. Fewer prison inmates could result in lower per diem costs. DCS estimates a reduction of 216 inmates for FY16 (last quarter of the fiscal year) and 864 for FY17. This could result in per diem savings of approximately \$1.5 million and \$6.2 million, respectively.

As of April 30, 2015, the inmate prison population was approximately 160% of design capacity. On April 30, 2014, the inmate prison population was 156% of design capacity.

The following table summarizes the estimated impact to the Crime Commission:

	FY2015-16	FY2016-17	FY2015-16	FY2016-17
ITEMS	Number of F	Positions	Expendit	ures
County Justice Grant Program Administrator	-	1.00	0	49,052
Benefits			0	30,057
SOS temporary clerical staff			0	7,500
Other operating			0	6,500
Travel			0	3,000
Capital Outlay			0	4,000
County Justice Reinvestment Grant Program Aid - General Funds			0	500,000
Crime Victim's Reparations Act Aid - Cash Funds			59,474	59,474
Total	-	1.00	59,474	659,583
	FY2015	j-16	FY2016	-17
Fund Source:	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	0		600,109	
CASH FUNDS	59,474		59,474	
FEDERAL FUNDS		35,684		35,684
OTHER FUNDS				
TOTAL FUNDS	59,474	35,684	659,583	35,684

The Crime Commission states that the Crime Victims Reparations Program receives federal funds each year calculated at 60% of the amount expended from state funds for claims. This amount is calculated at \$35,684 (\$59,474 x 60%) and would be received the following year. See the attached response from the Crime Commission for additional details.

The following table summarizes the impact to the Transportation Services Bureau (TSB):

	FY2015-16	FY2016-17
	Expen	ditures
Total Cost of Vehicles	130,664	319,637
Operational Expenses	28,800	97,200
TOTAL - Revolving Funds	159,464	416,837
Number of Vehicles	8	19

TSB notes that the amounts identified by the Supreme Court in their fiscal note anticipate an increase in expenses related to the leasing of additional vehicles. TSB operates using revolving funds for the acquisition of vehicles and operational expenses. Therefore, TSB would need an increase in their Revolving Fund appropriation to have the additional vehicles available for the Supreme Court.

The attached response from Administrative Services (AS) that contains the TSB estimated fiscal impact, also contains estimated costs from the State Building Division (SBD) and from the Office of the Chief Information Officer (OCIO). Please note that under current law, counties are responsible for providing office space, equipment, and related expenses for the Supreme Court. Therefore, the costs noted by SBD and OCIO would not be a cost to the state.

The Nebraska State Patrol estimates a one-time cost of \$18,000 for programming changes. Due to the relatively small expenditure impact, no additional appropriation should be required (Note: The FY2015-16 appropriation is \$56,922,030 GF and \$5,315,137 CF in the applicable budget program).

The following table contains the estimate from the Department of Health and Human Services from a previous amendment. If this amount changes, this fiscal note will be updated.

	FY2015-16	FY2016-17	FY2015-16	FY2016-17
ITEMS	Number o	f Positions	Expend	itures
Social Services Worker (Beginning 9/1/2015)	1.00	1.00	28,910	34,692
Payments Reviewer (Beginning 9/1/2015)	1.00	1.00	25,265	30,318
Benefits			18,801	22,560
Medicaid System Changes			98,800	0
Other Operating			33,715	40,458
Total	2.00	2.00	205,491	128,028
By Fund Source:				
GENERAL FUNDS			63,225	64,014
CASH FUNDS				
FEDERAL FUNDS			142,266	64,014
OTHER FUNDS				
TOTAL FUNDS			205,491	128,028

There could be additional costs for the Department of Health and Human Services for complying with the provisions of this bill. However, the HHS amount appears high. Additionally, there does not seem to be sufficient information provided to justify adding two positions. If these additional costs do occur, they can be evaluated and considered for funding when the agency's budget is developed.

The Attorney General estimates no fiscal impact from this bill.

Douglas County Corrections estimates that this bill could increase the average daily jail population by 50 inmates for an annual cost of \$1.7 million. Their response is attached. Although it is possible that Douglas County Corrections could experience increased jail costs, their estimate appears high.

Lancaster County estimates additional jail costs of \$2.85 million. Their response is attached. Although it is possible that Lancaster County Corrections could experience increased jail costs, their estimate appears high.

Regarding the responses of Lancaster County and Douglas County.	. the bill creates the County Justice Reinves	tment Grant Program to
Regarding the responses of Lancaster County and Douglas County, provide grants to counties to help offset jail costs related to this bill.	,	

LB ⁽¹⁾ 605, AM153	80			FISCAL NOTE
State Agency OR Political Subd	ivision Name: (2)	Supreme Court		
Prepared by: (3) Eric Asbo	е	Date Prepared: (4)	5/7/15 Phone:	(5) 471-4138
EST	IMATE PROVIDEI	D BY STATE AGENO	CY OR POLITICAL SUBDIVI	SION
<u>E</u> :	<u>FY 20</u> XPENDITURES	015-16 <u>REVENUE</u>	<u>FY 20</u> <u>EXPENDITURES</u>	016-17 <u>REVENUE</u>
GENERAL FUNDS			<u> </u>	
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS	See cost projection		See cost projection	
Explanation of Estimate: Please refer to the attache	ed narrative and c	cost projection.		
	BREAKDOWN	BY MAJOR OBJECT	TS OF EXPENDITURE	
Personal Services: POSITION TITLE		MBER OF POSITIONS <u>5-16</u> <u>16-17</u>	S 2015-16 EXPENDITURES	2016-17 EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB 605, AM1530 Fiscal Note Narrative

LB 605, as amended by AM1530, will increase General and Cash Fund expenditures because of new judicial branch duties, both for the Court system and Probation. Estimated expenditures include:

- 1. Specialized probation officers, operating, travel, and capital outlay expenses related to the increased felony and post-release populations.
- 2. Field personnel as support staff for officers and related expenses.
- 3. Administrative staff to process and monitor increased use of vouchers for services.
- 4. Expansion of reporting centers and the staff and programs they offer. Reporting centers have been shown to be an effective means of delivering services. Such services are not currently available statewide.
- 5. Services, such as substance abuse treatment, for the increased number of felony probationers and offenders on post-release supervision.
- 6. Additional county court staff and judges to process increased felony and misdemeanor caseload, an increase in restitution payments, and for judicial oversight related to custodial sanctions, post-release supervision and increased scope of penalties.
- 7. IT services and staff to integrate current judicial branch computer systems that record, monitor and provide data on short-term projects such as programming for new felony classifications and long-term functions such as post-release supervision.
- 8. Training staff and expenses, both short-term and ongoing, for education to, for example, county court staff on new classes of offenses and restitution, probation officers on new supervision procedures and judges on sentencing.

Notes:

- 1. CSG projections of the increase in felony population and decrease in the misdemeanor population were used in determining the number of additional officers needed. In the cost projection, this is shown by an increase in Specialized Officers and a decrease, or negative number, for Probation Officers (PO). However, the Supreme Court differs from CSG officer estimates because of different caseload assumptions. CSG estimated a caseload of 40. The Supreme Court uses a caseload of approximately 30 for felonies and 100 for misdemeanors.
- 2. The cost of supervising a felony offender is much higher than supervising a misdemeanor offender. For example, a felony offender is more likely to need services such as substance abuse treatment. As a result, the cost of supervising one additional felony offender is not entirely offset by the reduction of one less misdemeanor offender. Therefore, service expenditures in the cost projection are higher than CSG estimates for community-based programs and treatment.
- 3. CSG concentrated on the personal services cost of additional officers. The Supreme Court estimate includes the full cost of increasing field staff, such as support staff, operating, travel and equipment expenses.
- 4. The Supreme Court prefers that a judicial hearing be held at the beginning of post-release supervision. However, since LB 605, as amended by AM1530, does not require such hearings, the potential impact on judicial resources was not estimated.
- 5. LB 605, as amended by AM1530, may decrease Cash Fund revenue from monthly probationer supervision fees if misdemeanor offenders move off probation faster. An estimate of the impact on revenue was not made at this time. The Probation Program Cash Fund is used for treatment and services to probationers and problem-solving court participants.
- 6. FY16 personnel expenditures reflect hiring as of 9/1/15.

LB605 Cost Projection Cost Description	+649 Felo +310 CBI # Staff	Y16 ny -589 Misd. -250 CBR Cost	1 +1532 Felo +787 CBI # Staff	-Y17 my -1207 Misd. -462 CBR Cost	FY18 +1423 Felony -1131 Misd. +728 CBi -437 CBR # Cost	745.1	FY19 +1492 Felony -1099 Misd. +790 CBI -396 CBR # Cost		FY20 +1535 Felony -1067 Misd. +831 CBI -363 CBR ## Cost		75% felonies are CBI and 30% misdemeanors are CBI Explanation
	H n	699,614	26 5-	2,274,012	26 2	2,345,761	26	2,420,116	28	2,671,269	Personnel cost is for 9 months the first year 1:30 clients, include SSAS, PSC, and CBI
	4	200,205	11	758,382	, 1 1	783,645	11	809,883	12		1:2 officer
	m	122,791	7	395,349		409,244	7	423,705	∞		1:3 officer for both RC and Non RC
	m	132,303	∞ 1	486,493	60 1	503,240	∞	520,655	6		1:4 officer&APO
	7	131,913	'n	453,406		467,606	ın	482,318	rv.		1:10 employees
		48,000		126,000		126,000		132,000		144,000	including training, cell phone, satety supply \$6,000/Officer
\neg		7,150		9,750	***************************************			. '			\$650 / New CBI Officer
	8	1,188,981	52	4,167,659	52 4,	4,287,392	23	4,509,824	58	5,030,121	
	ır	229 784	Ľ	453 406	Ľ	303 608	u	070 040	u		
	, S	409,303	, Q	564,784		584,634	. C	605,293	u 5	620 365	o new sites (5 in districts with 0 KC and 2 in district 3&4)
	w	220,505	Ŋ	304,058		314,525	l.	325,409	, rv	333,515	
	Ŋ	250,257	Ŋ	344,719	5	356,202	м	368,129	ı ın	377,302	
	7	445,209	7	612,234		631,551	7	651,570	7		2 in 3 & 4. 1 in 1, 8, 10
		18,375		24,500		24,500		24,500		24,500	Including training, cell phone, safety supply
1	32	1,923,433	32	2,303,701	32 2,	2,379,018	32	2,457,218	32	2,517,845	
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	r ↔	66,804	ı H	91,840	1 7	189,420	7 7	195,365	1	200,239	
	\leftarrow	66,804	+	91,840		189,420	2	195,365	7	200,239	
		5,625		10,500		17,500		17,500			Include internet, phone, travel, printing, supply
		28,500		45,000		47,000		47,500			\$500/employee
		000.02		00/TT		19,500		19,500		19,500	\$13/sf * 150sf/employee
		200,000		300,000		150.000		150,000			ottody New Chip and 5000/ Existing Emp Modify NDACS for attained to the constant
		175,000		175,000		175,000		175,000			Modify NPACS to integrate with JUSTICE
		90,000		73,000		28,000		30,000			paying for speakers, supplies, lodging, facility 2000/new officer.1500/other new emolowee and 1000/existine officer
ヿ	_	20,000		150,000		100,000		100,000		_1	Risk assessment, validation, Certification and Program Evaluation
_ :	აი <u>:</u>	888,437	ω	1,290,231	10	1,463,669	10	1,480,910	10	1,519,768	
5 –	Culturation Africa Transmission Officialer	1000		1	•	1					
		435,938		1,475,625	L,	1,365,000		1,481,250		1,558,125	\$2,500/Client. 75% of CBI
		104,625		354,150		327,600		355 500		150,000	\$\$00.7Fisat 7E% of CB
		209,250		708,300		655,200		711.000		747,900	\$1.200/Cilent 75% of CRI
		435,938		1,475,625	1,	1,365,000		1,481,250		1,558,125	\$2,500/Client, 75% of CBI
		325,500		1,101,800	1,	1,019,200		1,106,000		1,163,400	\$1,400/Client. 100% CBI
5		22,500		260,500	-	256,500		736,000		793,000	\$500/Client. All Clients
		1,583,750		5,526,000	, Ž	5,438,500		6,021,000		6,344,500	
	27	5,684,602	90	13,287,592	94 13,	13,568,579	95	14,468,953	100	15,412,234	
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_	F113 +1492 Felony -1099 Misd. +1535 Felony -1067 Misd.	-396 CBR +831 CBI -363 CBR 75% felonies are CBI and 30% misdemeanors are CBI	
2572	Felony -105	CBI -396	
_		+790	#:
0.557	FT18 +1423 Felony -1131 Misd.	CBI -437 CBR	
	+1423	+728	#
	+1532 Felony -1207 Misd.		
_		+787	#
7.55	FT15 +649 Felony -589 Misd.	-250 CBR	
_	+649 Fe	+310 CBI	#
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LB⁽¹⁾ 605 AM 1010 **FISCAL NOTE** Nebraska Department of Corrections State Agency OR Political Subdivision Name: (2) Prepared by: (3) Chris Peters Date Prepared: (4) 4/13/2015 Phone: (5) (402) 479-5702 ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION FY 2015-16 **EXPENDITURES REVENUE EXPENDITURES REVENUE GENERAL FUNDS** (882, 182)(5,603,284)0 **CASH FUNDS** FEDERAL FUNDS **OTHER FUNDS** 0 0 TOTAL FUNDS (882.182)(5.603.284)**Explanation of Estimate:**

LB 605 contains a number of criminal justice reforms developed by the Council of State Governments Justice Reinvestment Working Group. The components of the bill which have a fiscal impact on the Department of Correctional Services as outlined below:

Updating felony theft thresholds – The bill updates a number of theft related offenses to increase the felony threshold for inflation. This is predicted to result in the diversion of 175 offenders from prison by reducing their crimes from felonies to misdemeanors

Diverting misdemeanors from prison - Section 7 provides that Class I misdemeanor sentences shall be sentenced to jail rather than prison. NDCS had 169 Class I misdemeanor admissions in FY 2013.

Presumption of probation for class IV felonies - Section 51 creates a presumption that individuals convicted of Class IV felonies shall receive a sentence of probation rather than incarceration unless the judge specifically overrides the presumption on the record.

Split sentencing for class IV. IIIA and III felonies - The bill proposes to restructure the sentences for Class IV. IIIA and III felonies to provide for split sentences which include a period of incarceration followed by a mandatory period of community supervision by probation. The length of the sentences is designed to mirror the current length of stay for inmates convicted of Class IV, IIIA and III felonies. This change will also reduce the number of individuals placed on parole as offenders committing of low level felonies after the effective date of the act will receive split sentences and be supervised by probation rather than parole.

Evaluation of programs – Section 68 of the bill requires the evaluation of programs funded by the Department. Evaluating all programs operated by the Department utilizing the standards set out in the bill will have a significant fiscal impact. The Department would need to hire two full time researchers to coordinate evaluations with outside contractors and also contract with outside entities to perform the evaluations. The cost of such evaluations is estimated at \$200,000.

Parole training and risk assessment - The bill requires parole administration to adopt a risk assessment tool and provide training to parole officers in a number of areas by July 1, 2016 and for all new officers within 1 year of hire. The cost will include 2 Parole Supervisors dedicated to staff training, and \$60,000 for the programming and validation of the risk and needs assessment.

Restitution – The bill requires the Department to promulgate rules regarding the collection of restitution payments from offenders wage accounts. It is estimated that programming to implement such rules into the current Inmate Accounting system would cost \$12,500.

An Administrative Assistant III would be added to the Policy Department to coordinate the implementation of this legislation.

All of the provisions in the bill affecting sentencing and penalty thresholds apply only to offenses committed on or after the effective date of the act. This will delay the impact of the sentencing provisions of the bill by 6-9 months due to the time it takes for offenders to be arrested, prosecuted, convicted and sentenced. Additionally, the bill does not contain an emergency clause and will become effective in early September. For these reasons, the estimates in this fiscal note assume that inmates diverted from prison will not impact the prison population until the last quarter of FY16. NDCS anticipates a reduction of 216 inmates for FY2016 and 864 for FY2017. This translates to savings in per diem expenses of \$1.5M and \$6.2M, respectively.

This note also assumes that there will be no reduction in parole officer staffing levels during the first biennium of implementation. The increase in parolees due to the adoption of parole guidelines will be offset in the reduction of parolees due to the implementation of split sentencing for Class IIII, IIIA and IV felonies.

AM 1010

The Committee Amendment to LB 605, AM1010 makes a number of technical changes to the bill and adds provisions from the following legislative bills with a fiscal impact on the Department into LB 605: LB 483, LB 12

LB 483 – AM 1010 applies the provision from LB 483 which requires a court to set the minimum term of an indeterminate criminal sentence to be no more than 1/3 the maximum term imposed by the court to Class I and II felonies, thereby preventing flat sentences and reducing the number of inmates who are released directly from prison to the community. Limiting the one-third rule to Class I and II felonies as provided in AM1010 will reduce the potential impact of the bill on the Department's population. It is also very difficult to predict how prosecutors and courts will react to the one-third rule applied to more serious crimes as it is possible that judges will increase the maximum term rather than decrease the minimum term. As this amendment applies only to crimes committed after the effective date of the act, the fiscal impact from individuals paroling early will not be felt by the Department until after the offenders have been arrested, convicted, sentenced and then serve the portion of their sentence required before becoming parole eligible. For Class I and II felonies which carry a minimum 1 year sentence, this will result in no savings to the Department for the first biennium as these inmates will not have paroled yet. There will be an fiscal impact in future years due to individuals convicted of Class I and II felonies paroling earlier than they do in the status quo.

LB 12 provides for the suspension of Medicaid while inmates are incarcerated and has an \$18,000 fiscal impact on the Department for programming changes to track and notify HHS of inmates who were previously on Medicaid.

AM 1242

AM 1242 changes a number of criminal offenses from Class III felonies to Class IIa felonies. The fiscal impact of the changes in AM 1242 on the Department is negligible during the first biennium and will have a small effect on average daily population over the long term. The Council of State Government estimated that moving the offenses from Class III to Class IIa felonies would reduce the projected savings from justice reinvestment by approximately 50 inmates at the end of five years. The additional per diem costs to the Department from these changes would not be realized until the end of the 5 year projection window as they are based on length of stay increases which are not realized until the end of a criminal sentence.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

	NUMBER OF	POSITIONS	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
Corrections Parole Supervisors	2	2	93,344	93,344
Research Manager	2	2	105,133	105,133
Administrative Assistant III	1	1	45,255	45,255
Benefits			73,120	73,120
Operating			(1,213,284)	(5,920,136)
Travel				
Capital outlay			14,250	
Aid				
Capital improvements				
TOTAL			(882,182)	(5,603,284)

35,684

59.474

TOTAL FUNDS

FISCAL NOTE LB(1) 605, AM 1530 NE Commission on Law Enf and Criminal Justice State Agency OR Political Subdivision Name: (2) Prepared by: (3) Bruce Avers Date Prepared: (4) 5/11/2015 Phone: (5) ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION FY 2015-16 FY 2016-17 **EXPENDITURES REVENUE EXPENDITURES** REVENUE **GENERAL FUNDS** 600,109 **CASH FUNDS** 59,474 59.474 FEDERAL FUNDS 35,684 35,684 **OTHER FUNDS**

Explanation of Estimate: Section 87 of LB 605 creates a new budgetary program within the Crime Commission to be known as the County Justice Reinvestment Grant Program. Funding shall be used to provide grants to counties to help offset jail costs. The Commission is required to write rules and regulations and establish a funding formula for the grant funds. The Commission shall also report annually to the Governor and the Legislature on the distribution and use of funds under this program.

35,684

659,583

The Commission has absorbed several new duties during the last few years without requesting staff, but we believe a new position is warranted to administer this grant program. The administration costs were estimated as follows ... The position is estimated to be the equivalent of a Federal Aid Administrator III. The current hiring rate for that salary grade is 46,848. I assumed family insurance. In lieu of hiring any clerical staff, I estimated 7,500 per year for an SOS temporary clerical staff.

It is assumed that this program will begin in FY 16-17 based on Section 87 (3) which states that counties may apply for grants one year after the effective date of LB 605. The salary and benefits for FY 16-17 are based on hiring the administrator for this program on July 1, 2016. The equipment costs in FY 16-17 are a one-time expenditure for computer equipment and furniture.

Sections 88-91 of LB 605, AM 1010 increases the maximum award for a single claim paid under the Crime Victim's Reparations (CVR) Act from \$10,000 to \$25,000.

The current limit for claims paid under the Crime Victim's Reparations Act is \$10,000.

During calendar year 2014, the CVR program received 5 claims that requested more than the \$10,000 maximum. If the maximum was \$25,000 during calendar year 2014, the increased cost for claims would total \$59,474.

Nebraska's CVR program is awarded a federal grant each year that is calculated as 60% of the amount expended from state funds for claims. Therefore, the net effect of expending \$59,474 additional state funds would actually be \$23,790 because federal funds of \$35,684 (59,474 x .60) would be received the following year.

For the purposes of easily illustrating the additional expenditures and revenue, I showed the revenue being received in the same fiscal year as the expenditures. Actually, the revenue would trail the expenditures by approximately 6 to 9 months, because our CVR program has to certify to the federal government the amount of state funds expended. Then the federal award is calculated and awarded to us.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
	NUMBER O	F POSITIONS	2015-16	2016-17			
POSITION TITLE	<u>15-16</u> <u>16-17</u>		EXPENDITURES	EXPENDITURES			
County Justice Grant Program Admin.	1.0	1.0		49,052			
Benefits				30,057			
Operating				14,000			
Travel				3,000			
Capital outlay				4,000			

Aid.....

Capital improvements.....

TOTAL.....

559,474

659,583

59,474

59,474

LB⁽¹⁾ 605 AM1530

FISCAL NOTE

AS Transportation Services Bureau (TSB) /
AS State Building Division (SBD) / Office of the Chief
Information Officer (OCIO)

Prepared by: (3) Steve Sulek, Mi

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402-471-0422 402-471-3031

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION							
	FY 2015	<u>-16</u>	FY 2016-17				
	EXPENDITURES	REVENUE	EXPENDITURES	<u>REVENUE</u>			
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS - TSB	159,464	159,464	416,837	416,837			
OTHER FUNDS - SBD OTHER FUNDS-	61,875	63,113	151,875	154,912			
TSB	174,148	124,600	318,456	222,154			
TOTAL FUNDS	395,487	347,177	887,168	793,903			

Explanation of Estimate:

This bill impacts three areas of AS, Transportation Services Bureau (TSB), State Building Division (SBD) and the Office of the Chief Information Officer (OCIO).

The impact on AS TSB, SBD and OCIO as a result of LB605 as amended by AM1530 could not be determined as updated information regarding possible staffing changes/needs by the Supreme Court is still being determined.

An amendment to this Bill which would impact the number of additional staff required by the Supreme Court could potentially influence the appropriation required by TSB to purchase vehicles, SBD's request for appropriation to secure additional rental space and the OCIO's appropriation request for IT equipment, network connectivity and equipment maintenance and support.

TSB, SBD and the OCIO will require additional appropriation consistent with the needs of the Supreme Court.

This bill is intended to address issues of prison overcrowding and post release supervision through changes to be made in the state's criminal justice system. Proposed changes would include the creation of additional probation staff positions with an element of travel being required in the performance of their duties. Based upon projections provided in the Fiscal Note for LB605 prepared by the Supreme Court, there is an expectation of addition travel expense using state-owned vehicles associated with these new staff positions. The amounts identified in the Supreme Court's Fiscal Note for State Vehicle/Travel are reflective of the anticipated increase in their monthly expenses related to the leasing of additional vehicles from the Transportation Services Bureau (TSB). However, these amounts do not include the corresponding capital expenses the State would incur through TSB for the acquisition of these additional vehicles, nor do they include associated increases in TSB operational expenses.

TSB operates a fleet of approximately 1,060 active vehicles to provide long-term lease and short term rental services to the State's agencies, boards and commissions. TSB has maintained a fleet of stable size with no reserve of unassigned vehicles and has not included potential expansion in its budget requests. As a result, in order to meet the projected increase in demand for services, TSB would be required to increase the size of the fleet by the number of vehicles proposed by the Supreme Court.

TSB operates using revolving funds for the acquisition of vehicles and operational expenses. When acquiring replacement vehicles, TSB uses both direct purchase and master lease purchase options. In order to acquire additional vehicles, TSB would require either that additional funds were provided to the program and appropriation for direct purchases or additional appropriation to support the acquisition of vehicles through master lease.

The monthly base rate charged for each TSB lease vehicle is used to recover the cost of acquisition for vehicles directly purchased or it is used to collect the amount required for payments on master leased units.

All TSB operational expenses are funded through the monthly per mile rate charged for lease and rental vehicles. Ultimately additional operation expenses would be passed on to the Supreme Court through the application of this rate. However, TSB would require a corresponding additional revolving fund appropriation in order to support the increase in operational costs.

As confirmed with the Supreme Court, the projected numbers of additional vehicles used in their preparation of their Fiscal Note are:

Fiscal Year	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>	FY19	FY20
No. of Vehicles	8	19	16	9	3

The projected costs for FY15-16 are \$159,464 and \$416,837 in FY16-17, assuming that funding is available to purchase the vehicles. Please refer to the attached cost projection for more details. The revenue projections for TSB are based on available funding to purchase the vehicles (Capital Outlay) and a billable rate of \$.30 per mile both years.

State Building Division (SBD) will also be impacted by LB605.

The Supreme Court is not mandated to utilize SBD to negotiate, sign and manage commercial leases, but has worked cooperatively on previous leases. Based on the number of leases and square footage that would be involved, it is assumed that SBD and the Supreme Court would work cooperatively to establish and then manage these commercial space leases. The fiscal impact of this bill, should SBD be asked to manage these leases, is based on a rough estimation of square footage based upon the number of probation office employees that will be added.

The Fiscal Note prepared by the Supreme Court would eventually add approximately 161 probation employees located in twelve districts across the State. A rough estimate of 150 square feet per employee would equate to approximately 24,000 square feet of space that would have to be negotiated and added through FY2020. Current SBD Property Management procedures provide that SBD would negotiate and sign a lease agreement with the property owner. SBD would then pay the landlords monthly lease payments. At the same time, a second lease is generated between SBD and the tenant agency (Supreme Court). This lease provides that the tenant will be billed monthly the amount of each lease plus a 2% administrative fee that is accessed on all commercial leases. Any utility or janitorial costs related to the lease are assumed to be the responsibility of the tenant (Supreme Court) and would be paid directly to the landlord.

Additional revolving expenditures for SBD would be incurred as a result of the new rent payments that would be processed. Using the current 24,000 sq. ft. of rental space paid at an estimated rate of \$12.50 (the rate is held flat) for an increase of rent expense of \$307,913 (24,150 sq. ft. x \$12.50 = \$300,000) by 2020. The additional rent collected from the Supreme Court/landlord payments are projected to be as follows:

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FY 2016 Rent Collected $ 63,113 rent Payment $ 61,875 (4,950 sq. ft. for 33 employees) FY 2017 Rent Collected $ 154,912 rent Payment $ 151,875 (12,150 sq. ft. for 81 employees) FY 2018 Rent Collected $ 237,150 rent Payment $ 232,500 (18,600 sq. ft. for 124 employees) FY 2019 Rent Collected $ 290,700 rent Payment $ 285,000 (22,800 sq. ft. for 152 employees) FY 2020 Rent Collected $ 307,913 rent Payment $ 301,875 (24,150 sq. ft. for 161 employees)
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Based on the space currently occupied by the Supreme Court for probation offices it is estimated that approximately 15 new leases would have to be negotiated, possibly amended as additional staff is added and signed by FY2020.

The Office of the Chief Information Officer (OCIO) will also be impacted with the following assumptions regarding the state's responsibility for the IT costs of the probation offices. The revolving fund for the OCIO would need to be increased as identified.

Assumptions:

- 1. The Office of the CIO will be asked to provide IT equipment and services for all Probation offices in a lease arrangement and will require support from the field services group. The equipment will be purchased by the OCIO and amortized over a 4-year period. Revenue is derived from the equipment monthly leases and services either acquired on behalf of Probation or provided by the OCIO.
- 2. In FY16 twenty new Probation employees and in FY17 forty-six additional Probation employees are to be located in Probation's fifty-six existing offices. Twenty five of these offices are located within the county courthouses (where we currently have services that could be shared) and thirty one that are outside of the courthouses.
- 3. Each employee would be equipped with one (1) personal computer (either a desktop or laptop); one (1) desk telephone for voice calls, and have access to a network printer for printing.
- 4. Each office outside of the courthouse would require a new WAN circuit for connectivity to the state network.
- 5. Each office located within the courthouse would share the cost of the existing WAN circuits.
- 6. A one-time cost for the installation of equipment and network wiring has been included.
- The OCIO is to provide the ongoing support and maintenance for its equipment and services.
- 8. Operating expenses include basic office expenses and IT services, including network connectivity to connect the offices to the state network.
- 9. The OCIO field technicians (IT Infrastructure Analyst) are to provide the day-to-day IT support services to all probation offices and its employees. They would routinely travel to these offices to perform services, including install, configure, support and maintain all personal computer hardware/software, printers and network devices, etc. They would also physically install, terminate and maintain all new/existing network cabling.

Personal Services:	DILLING WIN DI	WINDON OBJEC	TS OF EXPENDITURE	
	NUMBER OI	FPOSITIONS	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
IT Infrastructure Analyst	.25 .50 11		11,743	24,014
Benefits			6,767	14,459
OperatingTSB	••••		28,800	97,200
OperatingSBD			61,875	151,875
OperatingOCIO			99,888	152,303
TravelOCIO			3,750	7,500
Capital outlayVehicle Purchases			130,664	319,637
Capital outlayOCIO			52,000	120,180
TOTAL			395,487	887,168

LB ⁽¹⁾ 605, AM1530			FISCAL NOTE				
State Agency OR Political Subdivision Name:	Nebraska State	Nebraska State Patrol					
Prepared by: (3) Carol Aversman	Date Prepared: (4)	5/6/15 Phone:	5) 402-471-4545				
ESTIMATE PRO	VIDED BY STATE AGENC	Y OR POLITICAL SUBDIVIS	SION				
<u>]</u>	FY 2015-16	<u>FY 20</u>	<u>16-17</u>				
<u>EXPENDITUR</u>	REVENUE REVENUE	EXPENDITURES	<u>REVENUE</u>				
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS \$0	\$0	<u> </u>	\$0				
	does not have an impact		00 previously				
Personal Services:	NUMBER OF POSITIONS	2015-16	2016-17				
POSITION TITLE	15-16 16-17	EXPENDITURES	EXPENDITURES				
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL		\$0	\$0				

LB₍₁₎ 605 AM1242

FISCAL NOTE

State Agency or Political Su	ıbdivision Name:(2) Depa	tment of Health and Hu	man Services		
Prepared by: (3) Mike Mason	Date Prepar	ed:(4) 4-23-15	Ph	one: (5) 471-0676	
	FY 2015-2016		FY 2016-2017		
_	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS	\$63,225		\$64,014		
CASH FUNDS					
FEDERAL FUNDS	\$142,266		\$64,014		
OTHER FUNDS					
TOTAL FUNDS	\$205,491		\$128,028		

Explanation of Estimate:

The total fiscal impact of LB 605 including the adopted amendments (1010 and 1242) are considered in this fiscal note.

Amendment 1242 has no fiscal impact on the Department of Health and Human Services.

Amendment 1010 (Sec. 95, page 107) would provide for suspension of Medicaid for inmates of public institutions. Currently, Federal Financial Participation is not available to inmates of public institutions. The Department of Health and Human Services does provide Medicaid coverage for eligible inmates who become "inpatient" when they are admitted to a hospital for 24 hours or more (CFR 435.1010). Coverage is termed for only the time period the inmate is in the medical institution.

This bill would require system changes to Medicaid at a cost of \$98,800 total (\$9,880 GF, \$88,920 FF) in SFY16. Additional Medicaid staffing needs to monitor and review cases would require 1 additional Social Services Worker and 1 Payments Reviewer, both beginning 9/1/2015 at a cost of \$106,691 total funds (\$53,345 GF, \$53,346 FF) in SFY16 and \$128,028 total (\$64,014 GF, \$64,014 FF) in SFY17.

PERSONAL SERVICES:				
	NUMBER O	F POSITIONS	2015-2016	2016-2017
POSITION TITLE	15-16	16-17	EXPENDITURES	EXPENDITURES
Social Services Worker	1	1	\$28,910	\$34,692
Payments Reviewer	1	1	\$25,265	\$30,318
		_	\$18,801	\$22,560
			\$18,801 \$132,515	\$22,560 \$40,458
Operating		_		\$22,560 \$40,458
Benefits Operating Travel. Capital Outlay.				\$22,560 \$40,458
Operating Travel Capital Outlay				\$22,560 \$40,458
Operating		 		\$22,560 \$40,458

LB ⁽¹⁾ 605,	AM1530					FISCAL NOTE
State Agency OR I	Political Subdivision Name:	Attorr	ney Genera	al		
Prepared by: (3)	Joshua Shasserre		repared: (4)	5-8-15	Phone: (5)	402-471-2687
					TICAL SUBDIVIS	ION
-	ESTIMATE PRO	OVIDED BY S	ATEAGE	CT ORTOLL	TICHIODOBDITIO	
	<u>EXPENDITUR</u>	EY 2015-16 ES R	EVENUE	<u>EXPE</u>	FY 2016 NDITURES	<u>REVENUE</u>
GENERAL FUN	DS					
CASH FUNDS						
FEDERAL FUN	DS	_				
OTHER FUNDS	<u> </u>	_				
TOTAL FUNDS						
Explanation of E	Stimate:					
No Fiscal Impa	oct.					
		OWN BY MAJ	OR OBJECT	S OF EXPEN	DITURE	
Personal Service	S:	NUMBER OF	POSITION	S 2	015-16	2016-17
POSIT	TION TITLE	<u>15-16</u>	<u>16-17</u>		NDITURES	EXPENDITURES
			9	- ,		
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				-		
•						
						-
Capital improve	ments	ž.		-		
TOTAL				-		

LB605/AM1530

Provide, change, and eliminate penalties, punishments, sentencing, restitution, probation, parole, and crime victim provisions and provide for post-release supervision, grants, and suspension of medical assistance for inmates [as amended by AM1010, AM1242]

FISCAL NOTE

State Agency OR F	Political Subdivision Name: (2)	DOUGLAS CO	UNTY COR	RECTIONS,	NEBRA	ASKA	
Prepared by: ⁽³⁾	MARK FOXALL, DIRECTOR OF CORRECTIONS	Date Prepared: (4)	4/22/15 5/04/15	(AM1010) (AM1242) (AM1330) (AM1530)	Phone : (5)	(402)	599-2316
	MARCOS SAN MARTIN, DOUGLAS COUNTY ADMINISTRATION						

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	<u>FY 2015-16</u>		FY 2016-	<u>17</u>
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>
GENERAL FUNDS	NO CHANGE		NO CHANGE	
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
	NO CHANGE		NO CHANGE	
TOTAL FUNDS	[\$1.7M]	N/A	[\$1.7M]	N/A

AM1530 to LB605 WILL NOT CHANGE THE FISCAL IMPACT NOTE SUBMITTED PREVIOUSLY BY DOUGLAS COUNTY ON 4/13 [4/13 FISCAL NOTE FOR LB605/AM1010 OR ANY SUBSEQUENT NOTES]

EXPLANATION OF ESTIMATE:

AM1530 to LB605 changes several penalty provisions of Sections: 28-105, and 29-2204. The sentencing provision for the aforementioned and sanctions imposed during post-release supervision is likely to result in an undetermined increase in the number of individuals sentenced to less than a year in jail thereby increasing the Douglas County Department of Correction's jail population and average length of stay.

AM1530 will not change Douglas County's initial estimate of \$1.7M in estimated additional costs previously submitted (4/13) to reflect the impact of LB605/AM1010/AM1245. This estimate, at the very minimum, reflects the anticipated average daily population increase of 50 inmates per day (at an annual cost of \$1.7 million dollars in the first year

pursuant to the proposed changes). However, the increased number of inmates is anticipated to be higher than '50' considering all changes.

Section 87 creates a budgetary program known as the County Justice Reinvestment Act (CJRA). This act does nothing to alleviate the financial burden placed on Douglas County by provisions included in LB 605 as amended.

Funds from the CJRA are only available through a grant process. While grants provide initial funding to start programs they do $\underline{\text{NOT}}$ provide funding necessary to sustain programs.

CJRA funds can only be used to fund programs, services, and approaches that reduce jail populations and costs. Funds may not be used to replace existing funding for programs or services. Moreover, the increased prisoner population will require additional expenditures for medical service, food service and other operational costs that would not be reimbursed by this grant. Additional housing units will need to be opened to accommodate the rising population. Consequently, more security and escort staff will need to be hired; however, that expense would not be reimbursed by this grant.

The ability to reduce our inmate population is <u>NOT</u> limited by funding for programs to reduce jail population. We have a multitude of well-funded; population reducing programs in place such as House Arrest, Reentry Assistance, Work Release, Pre-Trial Release, 24/7 Sobriety Program, Mental Health Diversion, Drug Court, Young Adult Court, etc. Our ability to reduce our inmate population is limited by the risk offenders represent to the community, themselves, victims, witnesses, etc.

Felons on post-release supervision who receive jail-time sanctions for disciplinary infractions would not be eligible for any of our population reducing programs and would be required to fill a bed in our jail.

LB 605 as amended will increase the population of the Douglas County jail over time and to an extent not yet known. As operational costs rise in response to the increased population, it is requested that the Legislature be open to consider different methodologies to offset these County expenditures. Douglas County could be in the position to contract for space or build to accommodate the increased population.

LB ⁽¹⁾ 605 AM1530					FISCAL NOTE
State Agency OR Political Subdivision Nam	Lanc	aster Count	y Corrections		
Prepared by: (3) LT Will McGlothlin	Date l	Prepared: (4)	5/06/15	Phone: (5)	402-441-1919
ESTIMATE PR	ROVIDED BY ST	ATE AGENCY	OR POLITICAL	L SUBDIVISIO	ON
	FY 2015-16			FY 2016	-17
EXPENDIT		REVENUE	EXPENDIT		<u>REVENUE</u>
GENERAL FUNDS					
CASH FUNDS					
FEDERAL FUNDS		_			
OTHER FUNDS					
					
TOTAL FUNDS					
submitted for LB 12 and LB 605 AM		IOD OD IECTS	OF EXPENDIT	TIDE	
Personal Services:	ADOWN BI WAY	OR OBJECTS	OF EXIENDIT	<u>OILE</u>	
DOCUTION TITLE		POSITIONS	2015-1 EXPENDIT		2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	<u>EXFENDI</u>	I UKES	<u>EXPENDITURES</u>
Benefits					
Operating					
Travel	••••				
Capital outlay					
Aid					
Capital improvements					
TOTAL					

LB ⁽¹⁾ 605	AM1010					FISCAL NOTE			
State Agency OR 1	Political Subdivision Name: (Lanca	Lancaster County Department of Corrections						
Prepared by: (3)	LT Will McGlothlin	Date P	repared: ⁽⁴⁾	4/21/15	Phone: (5)	402-441-1919			
	ESTIMATE PROV	VIDED BY STA	ATE AGEN	CY OR POLITIC	CAL SUBDIVISI	ON			
	ī	FY 2015-16			FY 2010	6-17			
	<u>EXPENDITUR</u>		<u>EVENUE</u>	<u>EXPEN</u>	<u>PT 2010</u> DITURES	REVENUE			
GENERAL FUN	DS								
CASH FUNDS									
FEDERAL FUN	DS								
OTHER FUNDS	<u></u>								
TOTAL FUNDS									
they are credite we feel we would \$94.00 a day the Felony probation case impact our aveinmates to servadditional probaverage of 100 approximately \$100 approximately	act for Lancaster County	ore-trial capaces per day to one would be apposed as discussed. Our departions of 3 to 30 From our 2014 or sentence in will do time in the average of the sentence of the average of the average of the sentence of the average of the	eity, and by bur average roximately and in LB605 ment has e days for p 4 probation Lancaster our county ost of \$94.	factoring in go daily populati \$2,000,000. We feel thos xperienced a 2 robation violate revocation nu County. With jail, we expect 00 a day this v	e caseloads co 20% revocation ors, as discuss mbers we will a the 20% revoc to see 91 mor yould impact or	hey are sentenced, ne average cost of buld increase to a rate of felony sed in LB605, will see an additional 23 ation rate and the 23 at inmates serving a ur department by			
			OD ODIEC		TOT IDE				
Personal Service		OWN BY MAJ	OR OBJEC	TS OF EXPEND	<u>IIURE</u>				
POSIT	TION TITLE	NUMBER OF <u>15-16</u>	POSITION <u>16-17</u>		15-16 <u>DITURES</u>	2016-17 EXPENDITURES			
_									
Benefits									
Operating									
Travel									
-									
Capital improve	ments								