LEGISLATURE OF NEBRASKA

ONE HUNDRED SECOND LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 947

Read first time January 11, 2012

Committee: Education

A BILL

FOR AN ACT relating to the Tax Equity and Educational Opportunities

Support Act; to amend sections 77-3446, 79-1007.18,

79-1022, 79-1023, 79-1027, and 79-1031.01, Revised

Statutes Supplement, 2011; to change provisions relating

to an averaging adjustment and a certification date; to

repeal the original sections; and to declare an

emergency.

8 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 77-3446, Revised Statutes Supplement,

- 2 2011, is amended to read:
- 3 77-3446 Base limitation means the budget limitation rate
- 4 applicable to school districts and the limitation on growth of
- 5 restricted funds applicable to other political subdivisions prior to
- 6 any increases in the rate as a result of special actions taken by a
- 7 supermajority of any governing board or of any exception allowed by
- 8 law. The base limitation is two and one-half percent until adjusted,
- 9 except that the base limitation for school districts for school
- 10 fiscal year 2010-11 is twenty-five hundredths of one percent, the
- 11 base limitation for school districts for school fiscal year 2011-12
- 12 is zero percent, and the base limitation for school districts for
- 13 school fiscal year 2012-13 is one half of one two percent. The base
- 14 limitation may be adjusted annually by the Legislature to reflect
- 15 changes in the prices of services and products used by school
- 16 districts and political subdivisions.
- 17 Sec. 2. Section 79-1007.18, Revised Statutes Supplement,
- 18 2011, is amended to read:
- 19 79-1007.18 (1) The department shall calculate an
- 20 averaging adjustment for districts if the basic funding per formula
- 21 student is less than the averaging adjustment threshold and the
- 22 general fund levy for the school fiscal year immediately preceding
- 23 the school fiscal year for which aid is being calculated was at least
- 24 one dollar per one hundred dollars of taxable valuation. For school
- 25 districts that are members of a learning community, the general fund

1 levy for purposes of this section includes both the common general

- 2 fund levy and the school district general fund levy authorized
- 3 pursuant to subdivisions (2)(b) and (2)(c) of section 77-3442. The
- 4 averaging adjustment shall equal the district's formula students
- 5 multiplied by the percentage specified in this section for such
- 6 district of the difference between the averaging adjustment threshold
- 7 minus such district's basic funding per formula student.
- 8 (2)(a) For school fiscal year 2010-11, the averaging
- 9 adjustment threshold shall equal the lesser of (i) the averaging
- 10 adjustment threshold for the school fiscal year immediately preceding
- 11 the school fiscal year for which aid is being calculated increased by
- 12 the sum of the basic allowable growth rate plus five-tenths of one
- 13 percent or (ii) the statewide average basic funding per formula
- 14 student for the school fiscal year for which aid is being calculated.
- 15 (b) For school fiscal year 2011-12, the averaging
- 16 adjustment threshold shall equal ninety-five percent of the lesser of
- 17 (i) the averaging adjustment threshold for school fiscal year 2010-11
- 18 increased by the basic allowable growth rate or (ii) the statewide
- 19 average basic funding per formula student for school fiscal year
- 20 2011-12.
- 21 (c) For school fiscal year 2012-13 and each school fiscal
- 22 year thereafter, the averaging adjustment threshold shall equal the
- 23 lesser of (i) the averaging adjustment threshold for the school
- 24 fiscal year immediately preceding the school fiscal year for which
- 25 aid is being calculated increased by the basic allowable growth rate

1 <u>plus five-tenths of one percent</u>or (ii) the statewide average basic

- 2 funding per formula student for the school fiscal year for which aid
- 3 is being calculated.
- 4 (3) The percentage to be used in the calculation of an
- 5 averaging adjustment shall be based on the general fund levy for the
- 6 school fiscal year immediately preceding the school fiscal year for
- 7 which aid is being calculated.
- 8 (4) The percentages to be used in the calculation of
- 9 averaging adjustments shall be as follows:
- 10 (a) If such levy was at least one dollar per one hundred
- 11 dollars of taxable valuation but less than one dollar and one cent
- 12 per one hundred dollars of taxable valuation, the percentage shall be
- 13 fifty percent;
- 14 (b) If such levy was at least one dollar and one cent per
- one hundred dollars of taxable valuation but less than one dollar and
- 16 two cents per one hundred dollars of taxable valuation, the
- 17 percentage shall be sixty percent;
- 18 (c) If such levy was at least one dollar and two cents
- 19 per one hundred dollars of taxable valuation but less than one dollar
- 20 and three cents per one hundred dollars of taxable valuation, the
- 21 percentage shall be seventy percent;
- 22 (d) If such levy was at least one dollar and three cents
- 23 per one hundred dollars of taxable valuation but less than one dollar
- 24 and four cents per one hundred dollars of taxable valuation, the
- 25 percentage shall be eighty percent; and

1 (e) If such levy was at least one dollar and four cents

- 2 per one hundred dollars of taxable valuation, the percentage shall be
- 3 ninety percent.
- 4 Sec. 3. Section 79-1022, Revised Statutes Supplement,
- 5 2011, is amended to read:
- 6 79-1022 (1) On or before March 10, 2010, and March 1,
- 7 2011, for school fiscal year 2010-11, on or before July 1, 2011, for
- 8 school fiscal year 2011-12, on or before April 15, 2012, for school
- 9 fiscal year 2012-13, and on or before March 1 of each year thereafter
- 10 for each ensuing fiscal year, the department shall determine the
- 11 amounts to be distributed to each local system and each district
- 12 pursuant to the Tax Equity and Educational Opportunities Support Act
- 13 and shall certify the amounts to the Director of Administrative
- 14 Services, the Auditor of Public Accounts, each learning community,
- 15 and each district. The amount to be distributed to each district that
- 16 is not a member of a learning community from the amount certified for
- 17 a local system shall be proportional based on the formula students
- 18 attributed to each district in the local system. The amount to be
- 19 distributed to each district that is a member of a learning community
- 20 from the amount certified for the local system shall be proportional
- 21 based on the formula needs calculated for each district in the local
- 22 system. On or before March 1, 2011, for school fiscal year 2010-11,
- 23 on or before July 1, 2011, for school fiscal year 2011-12, on or
- 24 before April 15, 2012, for school fiscal year 2012-13, and on or
- 25 before March 1 of each year thereafter for each ensuing fiscal year,

the department shall report the necessary funding level to 1 2 Governor, the Appropriations Committee of the Legislature, and the 3 Education Committee of the Legislature. Except as otherwise provided 4 this subsection, certified state aid amounts, adjustments pursuant to section 79-1065.02, shall be shown as 5 6 budgeted non-property-tax receipts and deducted prior to calculating the property tax request in the district's general fund budget 7 8 statement as provided to the Auditor of Public Accounts pursuant to section 79-1024. Increases in state aid for school fiscal year 9 2010-11 from the first certification in 2010 to the second 10 certification on or before March 1, 2011, shall not require a school 11 12 district to revise its previously adopted budget statement pursuant 13 to section 13-511 for school fiscal year 2010-11 unless expenditures 14 are increased in such school fiscal year as a result of such increases in state aid. The amount of such increased state aid that 15 has not been included in an amended budget for school fiscal year 16 2010-11 shall be included in the unencumbered cash balance pursuant 17 to section 13-504 for the school fiscal year 2011-12 budget for each 18 school district. 19 20 (2) Except as provided in this subsection, subsection (8) of section 79-1016, and sections 79-1033 and 79-1065.02, the amounts 21 certified pursuant to subsection (1) of this section shall be 22 distributed in ten as nearly as possible equal payments on the last 23 24 business day of each month beginning in September of each ensuing 25 school fiscal year and ending in June of the following year, except

1 that when a school district is to receive a monthly payment of less

- 2 than one thousand dollars, such payment shall be one lump-sum payment
- 3 on the last business day of December during the ensuing school fiscal
- 4 year. For school fiscal year 2010-11, payments shall be based on the
- 5 amounts certified pursuant to subsection (1) of this section on March
- 6 10, 2010, except that on the last business day of April, the
- 7 department shall make federal Education Jobs Fund allocations
- 8 available pursuant to section 79-1028.04 equal to any increases in
- 9 state aid for school fiscal year 2010-11 from the first certification
- 10 in 2010 to the second certification on or before March 1, 2011,
- 11 rounded to the nearest whole dollar.
- 12 Sec. 4. Section 79-1023, Revised Statutes Supplement,
- 13 2011, is amended to read:
- 14 79-1023 (1) On or before March 10, 2010, on or before
- July 1, 2011, on or before April 15, 2012, and on or before March 1
- 16 of each year thereafter, the department shall determine and certify
- 17 to each school district budget authority for the general fund budget
- 18 of expenditures for the immediately following school fiscal year.
- 19 (2) For school fiscal years prior to school fiscal year
- 20 2011-12, except as provided in section 79-1028.01, no school district
- 21 shall have a general fund budget of expenditures minus special grant
- 22 funds and the special education budget of expenditures more than the
- 23 greater of (a) the product of the difference of the general fund
- 24 budget of expenditures minus special grant funds and the special
- 25 education budget of expenditures for the immediately preceding school

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fiscal year multiplied by (i) except as otherwise provided in

2 subdivision (a)(ii) of this subsection, the sum of one plus the local 3 system's applicable allowable growth rate or (ii) for school fiscal year 2010-11, the sum of one plus seventy-five hundredths of one 4 5 percent plus the local system's applicable allowable growth rate or (b)(i) except as otherwise provided in subdivision (b)(ii) of this 6 7 subsection, the difference of one hundred twenty percent of formula 8 need for such school fiscal year minus the product of the sum of one plus the basic allowable growth rate for such school fiscal year 9 multiplied by the special education budget of expenditures as filed 10 11 on the school district budget statement on or before September 20 for 12 the immediately preceding school fiscal year or (ii) for school 13 fiscal years 2009-10 and 2010-11, the difference of one hundred 14 sixteen and fifteen-hundredths percent of formula need for such school fiscal year minus the product of the sum of one plus the basic 15 allowable growth rate for such school fiscal year multiplied by the 16 special education budget of expenditures as filed on the school 17 district budget statement on or before September 20 for the 18 immediately preceding school fiscal year. 19 20 (3) For school fiscal year 2011-12, except as provided in sections 79-1028.01, 79-1029, and 79-1030, each school district shall 21 have budget authority for the general fund budget of expenditures 22 23 equal to the greater of (a) the general fund budget of expenditures for school fiscal year 2010-11 minus exclusions for school fiscal 24 year 2010-11 that fit within subsection (1) of section 79-1028.01 25

with the difference increased by an amount equal to one and one 1 2 hundred fifteen thousandths percent of the formula need calculated for school fiscal year 2010-11, (b) the general fund budget of 3 expenditures for school fiscal year 2010-11 minus exclusions for 4 5 school fiscal year 2010-11 that fit within subsection (1) of section 79-1028.01 with the difference increased by an amount equal to any 6 7 student growth adjustment calculated for school fiscal year 2011-12, 8 or (c) one hundred ten percent of formula need for school fiscal year 2011-12 minus the special education budget of expenditures as filed 9 on the school district budget statement on or before September 20 for 10 school fiscal year 2010-11, which special education budget of 11 12 expenditures is increased by the basic allowable growth rate for 13 school fiscal year 2011-12. 14 (4) For school fiscal year 2012-13 and each school fiscal year thereafter, except as provided in sections 79-1028.01, 79-1029, 15 and 79-1030, each school district shall have budget authority for the 16 general fund budget of expenditures equal to the greater of (a) the 17 general fund budget of expenditures for the immediately preceding 18 school fiscal year minus exclusions pursuant to subsection (1) of 19 20 section 79-1028.01 for such school fiscal year with the difference increased by the basic allowable growth rate for the school fiscal 21 year for which budget authority is being calculated, (b) the general 22 23 fund budget of expenditures for the immediately preceding school fiscal year minus exclusions pursuant to subsection (1) of section 24 79-1028.01 for such school fiscal year with the difference increased 25

1 by an amount equal to any student growth adjustment calculated for

- 2 the school fiscal year for which budget authority is being
- 3 calculated, or (c) one hundred ten percent of formula need for the
- 4 school fiscal year for which budget authority is being calculated
- 5 minus the special education budget of expenditures as filed on the
- 6 school district budget statement on or before September 20 for the
- 7 immediately preceding school fiscal year, which special education
- 8 budget of expenditures is increased by the basic allowable growth
- 9 rate for the school fiscal year for which budget authority is being
- 10 calculated.
- 11 (5) For any school fiscal year for which the budget
- 12 authority for the general fund budget of expenditures for a school
- 13 district is based on a student growth adjustment, the budget
- 14 authority for the general fund budget of expenditures for such school
- 15 district shall be adjusted in future years to reflect any student
- 16 growth adjustment corrections related to such student growth
- 17 adjustment.
- 18 Sec. 5. Section 79-1027, Revised Statutes Supplement,
- 19 2011, is amended to read:
- 20 79-1027 No district shall adopt a budget, which includes
- 21 total requirements of depreciation funds, necessary employee benefit
- 22 fund cash reserves, and necessary general fund cash reserves,
- 23 exceeding the applicable allowable reserve percentages of total
- 24 general fund budget of expenditures as specified in the schedule set
- 25 forth in this section.

1	Average daily	Allowable
2	2 membership of	reserve
3	district p	ercentage
4	0 - 471	45
5	5 471.01 - 3,044	35
6	3,044.01 - 10,000	25
7	10,000.01 and over	20
8	On or before March 10, 2010, on or	before July 1, 2011,
9	on or before April 15, 2012, and on or before	re March 1 each year
10	thereafter, the department shall determine and certify each	
11	district's applicable allowable reserve percentage.	
12	Each district with combined necessary general fund cash	
13	reserves, total requirements of depreciation	funds, and necessary
14	employee benefit fund cash reserves less	than the applicable
15	allowable reserve percentage specified in	this section may,
16	notwithstanding the district's applicable allowable growth rate,	
17	increase its necessary general fund cash reserves such that the total	
18	necessary general fund cash reserves, tot	cal requirements of
19	depreciation funds, and necessary employee benefit fund cash reserves	
20	do not exceed such applicable allowable reserve percentage.	
21	Sec. 6. Section 79-1031.01, Revised Statutes Supplement,	
22	2011, is amended to read:	
23	79-1031.01 The Appropriations	Committee of the
24	Legislature shall annually include the amount	necessary to fund the

1 state aid that will be certified to school districts on or before

- 2 March 1, 2011, for school fiscal year 2010-11, on or before July 1,
- 3 2011, for school fiscal year 2011-12, on or before April 15, 2012,
- 4 for school fiscal year 2012-13, and on or before March 1 for each
- 5 ensuing school fiscal year thereafter in its recommendations to the
- 6 Legislature to carry out the requirements of the Tax Equity and
- 7 Educational Opportunities Support Act.
- 8 Sec. 7. Original sections 77-3446, 79-1007.18, 79-1022,
- 9 79-1023, 79-1027, and 79-1031.01, Revised Statutes Supplement, 2011,
- 10 are repealed.
- 11 Sec. 8. Since an emergency exists, this act takes effect
- 12 when passed and approved according to law.