LEGISLATURE OF NEBRASKA

ONE HUNDREDTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 822

FINAL READING

Introduced by Legislative Performance Audit Committee: Schimek, 27, Chairperson; Heidemann, 1; McDonald, 41; Preister, 5; Stuthman, 22.

Read first time January 10, 2008

Committee: Government, Military and Veterans Affairs

A BILL

- FOR AN ACT relating to government; to amend sections 50-1204,

 50-1205.01, and 50-1206, Revised Statutes Cumulative

 Supplement, 2006, and section 84-304, Revised Statutes

 Supplement, 2007; to change references to auditing

 standards and a federal office; to change a provision

 relating to requests for performance audits; and to

 repeal the original sections.
- 8 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 50-1204, Revised Statutes Cumulative

- 2 Supplement, 2006, is amended to read:
- 3 50-1204 (1) The Legislative Performance Audit Committee
- 4 is hereby established as a special legislative committee to
- 5 exercise the authority and perform the duties provided for in
- 6 the Legislative Performance Audit Act. The committee shall be
- 7 composed of the Speaker of the Legislature, the chairperson of
- 8 the Executive Board of the Legislative Council, the chairperson
- 9 of the Appropriations Committee of the Legislature, and four
- 10 other members of the Legislature to be chosen by the Executive
- 11 Board of the Legislative Council. The executive board shall ensure
- 12 that the Legislative Performance Audit Committee includes adequate
- 13 geographic representation. The chairperson and vice-chairperson
- 14 of the Legislative Performance Audit Committee shall be elected
- 15 by majority vote. The committee shall be subject to all rules
- 16 prescribed by the Legislature. The committee shall be reconstituted
- 17 at the beginning of each Legislature and shall meet as needed.
- 18 (2) The Legislative Performance Audit Section is
- 19 established. The section shall be administered by the Legislative
- 20 Auditor, who shall ensure that performance audit work conducted
- 21 by the section conforms with performance audit standards contained
- 22 in the Government Auditing Standards (2003 (2007 revision) as
- 23 required in section 50-1205.01. The section shall be composed of
- 24 the Legislative Auditor and other employees of the Legislature
- 25 employed to conduct performance audits. The section shall be the

1 custodian of all records generated by the committee or section

- 2 except as provided by section 50-1213, subsection (11) of section
- 3 77-2711, or subdivision (10)(a) of section 77-27,119. The section
- 4 shall inform the Legislative Fiscal Analyst of its activities and
- 5 consult with him or her as needed. The section shall operate under
- 6 the general direction of the committee.
- 7 Sec. 2. Section 50-1205.01, Revised Statutes Cumulative
- 8 Supplement, 2006, is amended to read:
- 9 50-1205.01 Performance audits done under the terms of the
- 10 Legislative Performance Audit Act shall be conducted in accordance
- 11 with the generally accepted government auditing standards for
- 12 performance audits contained in the Government Auditing Standards
- 13 (2003 (2007 Revision), published by the Comptroller General of the
- 14 United States, General Accounting Government Accountability Office.
- 15 Sec. 3. Section 50-1206, Revised Statutes Cumulative
- 16 Supplement, 2006, is amended to read:
- 17 50-1206 (1) Requests for performance audits may be made
- 18 by the Governor, any other constitutional officer of the State of
- 19 Nebraska, a legislator, the Legislative Auditor, the Legislative
- 20 Fiscal Analyst, or the Director of Research of the Legislature.
- 21 (2) Performance audit requests shall be submitted to the
- 22 committee chairperson or Legislative Auditor by letter or on a form
- 23 developed by the Legislative Auditor.
- 24 (3) When considering a performance audit request, if
- 25 the committee determines that the request has potential merit but

1 insufficient information is available, it may, by majority vote,

- 2 instruct the Legislative Auditor to conduct a preaudit inquiry.
- 3 (4) Upon completion of the preaudit inquiry, the
- 4 committee chairperson shall place the request on the agenda for
- 5 the committee's next meeting and shall notify the request sponsor
- 6 of that action.
- 7 Sec. 4. Section 84-304, Revised Statutes Supplement,
- 8 2007, is amended to read:
- 9 84-304 It shall be the duty of the Auditor of Public
- 10 Accounts:
- 11 (1) To give information in writing to the Legislature,
- 12 whenever required, upon any subject relating to the fiscal affairs
- 13 of the state or with regard to any duty of his or her office;
- 14 (2) To furnish offices for himself or herself and all
- 15 fuel, lights, books, blanks, forms, paper, and stationery required
- 16 for the proper discharge of the duties of his or her office;
- 17 (3) To examine or cause to be examined, at such
- 18 time as he or she shall determine, books, accounts, vouchers,
- 19 records, and expenditures of all state officers, state bureaus,
- 20 state boards, state commissioners, the state library, societies
- 21 and associations supported by the state, state institutions,
- 22 state colleges, and the University of Nebraska, except when
- 23 required to be performed by other officers or persons. Such
- 24 examinations shall be done in accordance with generally accepted
- 25 government auditing standards for financial audits and attestation

engagements set forth in Government Auditing Standards (2003 (2007)

Revision), published by the Comptroller General of the United

States, General Accounting Government Accountability Office, and

except as provided in subdivision (12) (11) of this section,

subdivision (16) of section 50-1205, and section 84-322, shall

6 not include performance audits, whether conducted pursuant to

7 attestation engagements or performance audit standards as set forth

8 in Government Auditing Standards (2003 (2007 Revision), published

9 by the Comptroller General of the United States, General Accounting

10 Government Accountability Office;

11 (4)(a) To examine or cause to be examined, at the expense 12 of the political subdivision, when the Auditor of Public Accounts 13 determines such examination necessary or when requested by the political subdivision, the books, accounts, vouchers, records, and 14 15 expenditures of any agricultural association formed under Chapter 16 2, article 20, any county agricultural society, any joint airport authority formed under the Joint Airport Authorities Act, any 17 city or county airport authority, any bridge commission created 18 19 pursuant to section 39-868, any cemetery district, any development 20 district, any drainage district, any health district, any local 21 public health department as defined in section 71-1626, any 22 historical society, any hospital authority or district, any county 23 hospital, any housing agency as defined in section 71-1575, any irrigation district, any county or municipal library, any community 24 25 mental health center, any railroad transportation safety district,

1 any rural water district, any township, Wyuka Cemetery, the

- 2 Educational Service Unit Coordinating Council, any entity created
- 3 pursuant to the Interlocal Cooperation Act which includes either
- 4 the participation of the Educational Service Unit Coordinating
- 5 Council or any educational service unit, any village, any political
- 6 subdivision with the authority to levy a property tax or a toll,
- 7 or any entity created pursuant to the Joint Public Agency Act which
- 8 has separately levied a property tax based on legal authority for
- 9 a joint public agency to levy such a tax independent of the public
- 10 agencies forming such joint public agency.
- 11 (b) The Auditor of Public Accounts may waive the
- 12 audit requirement of subdivision (4)(a) of this section upon
- 13 the submission by the political subdivision of a written request
- 14 in a form prescribed by the auditor. The auditor shall notify the
- 15 political subdivision in writing of the approval or denial of the
- 16 request for a waiver;
- 17 (5) To report promptly to the Governor and the
- 18 appropriate standing committee of the Legislature the fiscal
- 19 condition shown by such examinations conducted by the auditor,
- 20 including any irregularities or misconduct of officers or
- 21 employees, any misappropriation or misuse of public funds or
- 22 property, and any improper system or method of bookkeeping or
- 23 condition of accounts. In addition, if, in the normal course of
- 24 conducting an audit in accordance with subdivision (3) of this
- 25 section, the auditor discovers any potential problems related to

1 the effectiveness, efficiency, or performance of state programs, he

- 2 or she shall immediately report them in writing to the Legislative
- 3 Performance Audit Committee which may investigate the issue
- 4 further, report it to the appropriate standing committee of the
- 5 Legislature, or both;
- 6 (6)(a) To examine or cause to be examined the books,
- 7 accounts, vouchers, records, and expenditures of a fire protection
- 8 district. The expense of the examination shall be paid by the
- 9 political subdivision.

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10 (b) Whenever the expenditures of a fire protection 11 district are one hundred fifty thousand dollars or less per 12 fiscal year, the fire protection district shall be audited no more 13 than once every five years except as directed by the board of 14 directors of the fire protection district or unless the auditor 15 receives a verifiable report from a third party indicating any 16 irregularities or misconduct of officers or employees of the fire 17 protection district, any misappropriation or misuse of public funds 18 or property, or any improper system or method of bookkeeping or 19 condition of accounts of the fire protection district. In the 20 absence of such a report, the auditor may waive the five-year 21 audit requirement upon the submission of a written request by the 22 fire protection district in a form prescribed by the auditor. The auditor shall notify the fire protection district in writing of 23

the approval or denial of a request for waiver of the five-year

audit requirement. Upon approval of the request for waiver of the

1 five-year audit requirement, a new five-year audit period shall

- 2 begin.
- 3 (c) Whenever the expenditures of a fire protection
- 4 district exceed one hundred fifty thousand dollars in a fiscal
- 5 year, the auditor may waive the audit requirement upon the
- 6 submission of a written request by the fire protection district
- 7 in a form prescribed by the auditor. The auditor shall notify the
- 8 fire protection district in writing of the approval or denial of a
- 9 request for waiver. Upon approval of the request for waiver, a new
- 10 five-year audit period shall begin for the fire protection district
- 11 if its expenditures are one hundred fifty thousand dollars or less
- 12 per fiscal year in subsequent years;
- 13 (7) To appoint two assistant deputies (a) whose entire
- 14 time shall be devoted to the service of the state as directed by
- 15 the auditor, (b) who shall be certified public accountants with at
- 16 least five years' experience, (c) who shall be selected without
- 17 regard to party affiliation or to place of residence at the time
- 18 of appointment, (d) who shall promptly report in duplicate to the
- 19 auditor the fiscal condition shown by each examination, including
- 20 any irregularities or misconduct of officers or employees, any
- 21 misappropriation or misuse of public funds or property, and any
- 22 improper system or method of bookkeeping or condition of accounts,
- 23 and it shall be the duty of the auditor to file promptly with the
- 24 Governor a duplicate of such report, and (e) who shall qualify by
- 25 taking an oath which shall be filed in the office of the Secretary

1 of State;

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2 (8) To conduct audits and related activities for state 3 agencies, political subdivisions of this state, or grantees of federal funds disbursed by a receiving agency on a contractual 4 5 or other basis for reimbursement to assure proper accounting by all such agencies, political subdivisions, and grantees for funds 6 7 appropriated by the Legislature and federal funds disbursed by 8 any receiving agency. The auditor may contract with any political 9 subdivision to perform the audit of such political subdivision 10 required by or provided for in section 23-1608 or 79-1229 or this 11 section and charge the political subdivision for conducting the 12 audit. The fees charged by the auditor for conducting audits on a 13 contractual basis shall be in an amount sufficient to pay the cost of the audit. The fees remitted to the auditor for such audits and 14 15 services shall be deposited in the Auditor of Public Accounts Cash 16 Fund; (9) To conduct all audits and examinations in a timely 17 18 manner and in accordance with the standards for audits of 19 governmental organizations, programs, activities, and functions 20 published by the Comptroller General of the United States; 21 develop a plan for implementing on-line (10) To 22 filing of budgeted and actual financial information by political 23 subdivisions. Such plan shall describe the technology and staff 24 resources necessary to implement on-line filing of such information

and the costs of these resources. Such plan shall be presented to

- 1 the Clerk of the Legislature on or before January 15, 2003;
- 2 (11) (10) To develop and maintain an annual budget
- 3 and actual financial information reporting system for political
- 4 <u>subdivisions</u> that is accessible on-line by the public; and
- 5 (12) (11) When authorized, to conduct joint audits with
- 6 the Legislative Performance Audit Committee as described in section
- 7 50-1205.
- 8 Sec. 5. Original sections 50-1204, 50-1205.01, and
- 9 50-1206, Revised Statutes Cumulative Supplement, 2006, and section
- 10 84-304, Revised Statutes Supplement, 2007, are repealed.